

PRELIMINARY OFFICIAL STATEMENT

S&P Global Ratings: AA- Stable Outlook  
**SERIAL BONDS**

**NEW ISSUE**

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). In the further opinion of Bond Counsel, interest on the Bonds is not a specific preference item for purposes of the federal alternative minimum tax on individuals. Interest on the Bonds included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. Bond Counsel is also of the opinion that interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds. See "TAX MATTERS" herein.

The Bonds will not be designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

**\$19,823,000**

**COUNTY OF ONEIDA, NEW YORK  
GENERAL OBLIGATIONS**

**\$19,823,000 Public Improvement (Serial) Bonds, 2026  
(the "Bonds")**

**CUSIP BASE: 682455**

**Dated and Delivered: May 21, 2026**

**Due: May 15, 2027-2041**

**MATURITIES\***

<u>Year</u>	<u>Amount*</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP</u>	<u>Year</u>	<u>Amount*</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP</u>
2027	\$628,000				2035**	\$1,385,000			
2028	1,045,000				2036**	1,440,000			
2029	1,085,000				2037**	1,495,000			
2030	1,130,000				2038**	1,555,000			
2031	1,175,000				2039**	1,620,000			
2032	1,225,000				2040**	1,685,000			
2033	1,275,000				2041**	1,750,000			
2034	1,330,000								

\*Principal amounts are subject to change pursuant to the accompanying Notice of Bond Sale in order to achieve substantially level or declining annual debt service.

\*\*The Bonds maturing in the years 2035-2041 are subject to redemption prior to maturity. See "DESCRIPTION OF THE BONDS - Optional Redemption" herein.

The Bonds are general obligations of the County of Oneida, New York (the "County"), all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, subject to applicable statutory limitations. See "TAX INFORMATION - Tax Levy Limitation Law" section herein.

The Bonds will be issued as registered bonds and, when issued, will be registered in the name of the purchaser or in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), which will act as securities depository for the Bonds. Individual purchases will be in the principal amount of \$5,000 or integral multiples thereof, except for one necessary odd denomination of or including \$8,000, with respect to the 2027 maturity. Purchasers will not receive certificates representing their ownership interest in the Bonds. Interest on the Bonds will be payable semi-annually on May 15 and November 15 in each year until maturity commencing May 15, 2027. Principal and interest will be paid by the County to DTC, which will in turn remit such principal and interest to its participants, for subsequent distribution to the beneficial owners of the Bonds. See "BOOK-ENTRY-ONLY SYSTEM" herein.

Proposals shall be for not less than \$19,823,000 and accrued interest, if any, on the total principal amount of the Bonds. Proposals shall be accompanied by a good faith deposit in the form of a certified or cashier's check or wire transfer payable to the order of the County of Oneida, New York, in the amount of \$395,000.

The Bonds are offered when, as and if issued and received by the Purchaser and subject to the receipt of the approving legal opinion as to the validity of the Bonds of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, New York, New York. It is anticipated that the Bonds will be available for delivery through the facilities of DTC in Jersey City, New Jersey or as agreed upon with the Purchaser on or about May 21, 2026.



**ELECTRONIC BIDS for the Bonds must be submitted via Fiscal Advisors Auction website ("Fiscal Advisors Auction") accessible via [www.fiscaladvisorsauction.com](http://www.fiscaladvisorsauction.com) on May 7, 2026 until 11:00 A.M., Eastern Time, pursuant to the Notice of Bond Sale. No other form of electronic bidding services will be accepted. No bid will be received after the time for receiving bids specified above. Bids may also be submitted by facsimile at (315) 930-2354. Once the bids are communicated electronically via Fiscal Advisors Auction or facsimile to the County, each bid will constitute an irrevocable offer to purchase the Bonds pursuant to the terms provided in the Notice of Bond Sale.**

April 30, 2026

THE COUNTY DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 ("THE RULE"), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER, AS MORE FULLY DESCRIBED IN THE NOTICE OF BOND SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. THE COUNTY WILL COVENANT IN AN UNDERTAKING TO PROVIDE CONTINUING DISCLOSURE AS DEFINED IN THE RULE WITH RESPECT TO THE BONDS. SEE "APPENDIX – D, CONTINUING DISCLOSURE UNDERTAKING" HEREIN.

**COUNTY OF ONEIDA, NEW YORK  
OF ONEIDA, NEW YORK**

www.ocgov.net



**BOARD OF  
COUNTY LEGISLATORS**

MARY AUSTIN PRATT

Chairperson

George E. Joseph (Majority Leader)  
Timothy Julian (Minority Leader)  
Keith Schiebel  
Colin E. Idzi  
Norman Leach  
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Michael B. Waterman  
Steven R. Boucher

Stewart Rood  
Victoria Celia  
David Buck  
Robert A. Koenig  
Kenneth White  
Christopher L. Newton  
Chad Davis  
Maria Pezzolanella McNiel

Stephen DiMaggio  
Joseph Furgol  
Evon M. Ervin  
Lori Washburn  
Kelly Mercurio Bianco  
Anthony C. Leone Jr.

\* \* \* \* \*

ANTHONY J. PICENTE, JR.

County Executive

MARY E. FINEGAN

County Clerk

MARYANGELA SCALZO

County Attorney

ENESSA CARBONE

County Comptroller

SHERYL A. BROWN

Deputy County Comptroller

ANTHONY R. CARVELLI

County Commissioner of Finance



FISCAL ADVISORS & MARKETING, INC.

Municipal Advisor



ORRICK, HERRINGTON & SUTCLIFFE LLP

Bond Counsel

No person has been authorized by the County of Oneida to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the County of Oneida.

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**OFFICIAL STATEMENT  
OF THE  
COUNTY OF ONEIDA, NEW YORK**

**RELATING TO**

**\$19,823,000 Public Improvement (Serial) Bonds, 2026**

This Official Statement, which includes the cover page and appendices, has been prepared by the County of Oneida, New York (the "County," and "State," respectively), in connection with the sale by the County of the principal amount of \$19,823,000 of Public Improvement (Serial) Bonds, 2026 (referred to herein as the "Bonds").

The factors affecting the County's financial condition and the Bonds are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the County tax base, revenues, and expenditures, this Official Statement should be read in its entirety, and no one factor should be considered more or less important than any other by reason of its relative position in this Official Statement.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the County contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Bonds and the proceedings of the County relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and such proceedings.

**NATURE OF OBLIGATION**

Each of the Bonds when duly issued and paid for will constitute a contract between the County and the holder thereof.

Holders of any series of notes or bonds of the County may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Bonds will be general obligations of the County and will contain a pledge of the faith and credit of the County for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the County has power and statutory authorization to levy ad valorem taxes on all real property within the County subject to such taxation by the County, subject to applicable statutory limitations.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (as amended, the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the County is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the County's power to increase its annual tax levy with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. See "TAX LEVY LIMITATION LAW," herein.

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), as follows:

“A pledge of the City's faith and credit is both a commitment to pay and a commitment of the City's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's “faith and credit” is secured by a promise both to pay and to use in good faith the City's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, “faith” and “credit” are used and they are not tautological. That is what the words say and this is what the courts have held they mean...So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted...While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded”.

In addition, the Court of Appeals in the Flushing National Bank (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the Flushing National Bank (1976) Court noted, the term “faith and credit” in its context is “not qualified in any way”. Indeed, in Flushing National Bank v. Municipal Assistance Corp., 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, “with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations.” According to the Court in Quirk, the State Constitution “requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness.”

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In Quirk, the Court of Appeals described this as a “first lien” on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

## **DESCRIPTION OF THE BONDS**

The Bonds will be dated May 21, 2026 and will mature in the principal amounts and on the dates as set forth on the cover page. The Bonds are subject to redemption prior to maturity as described herein under the heading "DESCRIPTION OF THE BONDS - Optional Redemption." The “Record Date” of the Bonds will be the last business day of the calendar month preceding each such interest payment date.

The Bonds will be issued as registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee of DTC, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or integral multiples thereof, except for one necessary odd denomination of or including \$8,000, with respect to the 2027 maturity. Purchasers will not receive certificates representing their ownership interest in the Bonds. Interest on the Bonds will be payable semi-annually on May 15 and November 15 in each year until maturity commencing May 15, 2027. Principal and interest will be paid by the County to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein.

## **Optional Redemption**

The Bonds maturing on or before May 15, 2034 shall not be subject to redemption prior to maturity. The Bonds maturing on or after May 15, 2035 shall be subject to redemption prior to maturity as a whole or in part (and by lot if less than all of a maturity is to be redeemed), at the option of the County on May 15, 2034 or on any date thereafter at par (100%), plus accrued interest to the date of redemption.

If less than all of the bonds of any maturity are to be redeemed, the particular bonds of such maturity to be redeemed shall be selected by the County by lot in any customary manner of selection as determined by the County Comptroller. Notice of such call for redemption shall be given by mailing such notice to the registered holder not more than sixty (60) days nor less than thirty (30) days prior to such date. Notice of redemption having been given as aforesaid, the bonds so called for redemption shall, on the date for redemption set forth in such call for redemption, become due and payable, together with interest to such redemption date, and interest shall cease to be paid thereon after such redemption date.

## **BOOK-ENTRY-ONLY SYSTEM**

If requested, DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each maturity of the Bonds and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the County, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC is the responsibility of the County, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the County. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the County believes to be reliable, but the County takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company.

THE COUNTY CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS (1) PAYMENTS OF PRINCIPAL OF OR INTEREST ON THE BONDS; (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE BONDS; OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE COUNTY WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST ON THE BONDS; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE BONDS.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE COUNTY MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

### **Certificated Bonds**

DTC may discontinue providing its services with respect to the Bonds at any time by giving notice to the County and discharging its responsibilities with respect thereto under applicable law, or the County may terminate its participation in the system of book-entry-only transfers through DTC at any time. In the event that such book-entry-only system is discontinued, the following provisions will apply: the Bonds will be issued in fully registered form in denominations of \$5,000 or any integral multiple thereof, except for one necessary odd denomination of or including \$8,000, with respect to the 2027 maturity. Principal of the Bonds when due will be payable upon presentation at the office of a bank or trust company located and authorized to do business in the State to be named as the fiscal agent by the County. Interest on the Bonds will be payable semi-annually on May 15 and November 15 in each year until maturity commencing May 15, 2027. Such interest will be payable by check drawn on the fiscal agent and mailed to the registered owner on each interest payment date at the address as shown on the registration books of the fiscal agent as of the last business day of the calendar month preceding each such interest payment date. Bonds may be transferred or exchanged at no cost to the registered owner at any time prior to maturity at the office of the fiscal agent for Bonds of the same or any other authorized denomination or denominations in the same aggregate principal amount upon the terms set forth in the Bond Determinations Certificate of the County Comptroller authorizing the sale of the Bonds and fixing the details thereof and in accordance with the Local Finance Law. The fiscal agent shall not be obligated to make any such transfer or exchange of Bonds between the last business day of the calendar month preceding an interest payment date and such interest payment date.

**PURPOSES OF ISSUE**

The Bonds are issued pursuant to the Constitution and statutes of the State including among others, the Local Finance Law and various bond resolutions to provide funds for the following purposes and in the following amounts:

<u>Project</u>	<u>Authorization Date</u>	<u>New Money</u>	<u>Proceeds of Bonds</u>
Emergency Services Tech Upgrades	3/13/20224	\$ 554,000	\$ 554,000
121 Second St Expansion	3/13/2024 & 12/18/2024	2,000,000	2,000,000
Fuel Storage & Dispensing	3/13/2024 & 3/11/2026	2,000,000	2,000,000
County Highway Bridge	3/11/2026	6,500,000	6,500,000
COB parking Garage Rehab	3/13/2024	1,000,000	1,000,000
Science & Sechnology Building	12/18/2024	6,415,000	6,415,000
Academic Building Roof	3/13/2024	850,000	850,000
Public Safety Complex Study	3/13/2024	504,000	504,000
	Total	<u>\$ 19,823,000</u>	<u>\$ 19,823,000</u>

Proceeds of the Bonds will provide \$19,823,000 of new money for the above mentioned purposes.

**THE COUNTY**

**General Information**

The County is located in central upstate New York, in the area commonly known as the Mohawk Valley. It is situated on the New York State Thruway. The cities of Utica (county seat), Rome and Sherrill are located in the County. The City of Syracuse is located approximately 50 miles to the west of the County and the City of Albany is located approximately 90 miles to the east of the County.

The County has a land area of 1,227 square miles and has within its boundaries two urban centers; the Cities of Utica and Rome.

Major highways serving the County are New York State Routes #5, #8, #12, #46, #49 and #69 as well as the New York State Thruway and US #20. Interstate Routes #81 and #87 provide limited access north-south connections via the Cities of Syracuse and Albany. CSX provides direct rail services to a variety of Northeastern markets. Amtrak provides rail passenger transportation service from Utica’s Union Station. Adirondack Scenic Railroad also uses Union Station for scenic touring of central New York.

**Population Trends**

U. S. Census 1960.....	264,401
U. S. Census 1970.....	273,070
U. S. Census 1980.....	253,466
U. S. Census 1990.....	250,836
U. S. Census 2000.....	235,469
U. S. Census 2010.....	234,878
U. S. Census 2020.....	232,125
U. S. Census 2023 (est.).....	227,555
U. S. Census 2024 (est.).....	228,347

Source: U.S. Census Bureau.

## Major Employers

<u>Company Name</u>	<u>Sector</u>	<u>Approx Number Total Employees</u>
Oneida Indian Nation	Tourism	5,000
Mohawk Valley Health System	Healthcare	3,600
Bassett Healthcare (1)	Healthcare	3,230
County of Oneida	Government	1,700
Upstate Caring Partners	Social Services	1,700
Utica City School District	Education	1,564
Resource Center for Independent Living	Social Services	1,250
Air Force Research Lab	Research & Development	1,242
Metlife Inc.	Insurance/Finance	1,200
Utica National Insurance Group	Insurance/Finance	1,149
Defense Finance and Accounting Service	Insurance/Finance	1,100
Indium Corporation	Manufacturing	1031
Briggs & Stratton	Manufacturing	950
Rome City School District	Education	858
City of Rome	Government	814
The Hartford Insurance	Financial Services	807
Wal-Mart Stores Distribution Center	Warehousing/Transportation	775
Rome Health	Healthcare	766
The Masonic Care Community of NY	Healthcare	747
Hamilton College	Education	722
Bank of America	Insurance/Finance	700
NYS Dept of Corrections	Government	672
Mohawk Valley Community College	Education	650
The Arc, Oneida-Lewis Chapter	Social Services	637
City of Utica	Government	550
Charles T. Sitrin Health Care Center	Healthcare	514
Slocum-Dickson Medical Group	Healthcare	512
SUNY Polytechnic Institute	Education	505
Tractor Supply Co.	Distribution	504
ConMed	Manufacturing	500
Whitesboro Central School District	Education	482
Wolfspeed Inc.	Manufacturing	476
Excellus BCBS	Insurance/Finance	467
Fiber Instrument Sales	Manufacturing	425
Utica University	Education	412
LutheranCare	Healthcare	400
AmeriCU	Financial Services	394
Camden Central School District	Education	389
New Hartford Central School District	Education	381
Herkimer ARC	Social Services	375
Central Valley Central School District	Education	374
Special Metals	Manufacturing	354
Revere Copper	Manufacturing	350
Trenton Technology	Manufacturing	349
Family Dollar	Warehousing/Transportation	331
Delorio Foods Inc.	Manufacturing	323
Valley Health Services	Healthcare	310
HMI Metal Powders/Pratt & Whitney	Manufacturing	301

<sup>(1)</sup> Based in Otsego County with several offices in Herkimer & Oneida Counties.

In addition to the above, the Federal, State and County governments in the Utica-Rome MSA employ approximately 29,100 people.

Source: Mohawk Valley Economic Development Growth Enterprises Corporation (EDGE) and New York State Department of Labor Current Employment by Industry.

**Wealth and Income Indicators**

Per capita income statistics are available for the County and State. Listed below are select figures from the 2000 Census Reports, the 2006-2010 and 2017-2021 American Community Survey 5 Year Estimates.

	<u>Per Capita Income</u>			<u>Median Family Income</u>		
	<u>2006-2010</u>	<u>2016-2020</u>	<u>2020-2024</u>	<u>2006-2010</u>	<u>2016-2020</u>	<u>2020-2024</u>
County of:						
Oneida	\$ 23,458	\$ 30,678	\$ 37,903	\$ 45,341	\$ 74,796	\$ 90,731
State of:						
New York	\$ 30,948	\$ 40,898	\$ 50,712	\$ 51,691	\$ 87,270	\$ 106,873

Source: U.S. Census Bureau, 2006-2010, 2016-2020, and 2020-2024 American Community Survey data.

Note: 2021-2025 American Community Survey estimates are not available as of the date of this Official Statement.

**Unemployment Rate Statistics**

	<u>Year Average</u>						
	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Oneida County	4.0%	7.7%	5.1%	3.6%	3.5%	3.7%	N/A
New York State	3.9%	9.8%	7.1%	4.3%	4.1%	4.3%	4.3%

	<u>Monthly Figures</u>											
	<u>2025-2026</u>											
	<u>April</u>	<u>May</u>	<u>June</u>	<u>July</u>	<u>Aug</u>	<u>Sept</u>	<u>Oct</u>	<u>Nov</u>	<u>Dec</u>	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>
Oneida County	3.2%	3.1%	3.4%	4.0%	4.2%	4.1%	N/A	3.9%	3.8%	4.4%	4.6%	N/A
New York State	3.6%	3.5%	3.8%	4.6%	4.7%	4.7%	N/A	4.5%	4.4%	4.7%	5.2%	N/A

Note: Unemployment rates for October 2025 are not available due to a government shutdown. County verage annual unemployment rates 2025 as well as unemployment rates for March, 2026 are not available as of the date of this Official Statement.

Source: Department of Labor, State of New York. (Note: Figures not seasonally adjusted).

**Economic Development**

**Griffiss Business and Technology Park/Griffiss International Airport**

Griffiss Business and Technology Park (“Griffiss Park”) is a 1,600+/- acre multi-use business, technology and industrial park on the grounds of the former Griffiss Air Force Base in Rome. The Griffiss Park is host to about 80 employers with over 7,000 employees. Major employers include the Air Force Research Laboratory, Defense Finance and Accounting Service, Eastern Air Defense Sector, RTX-Collins Aerospace, Assured Information Security, BAE Systems, Booz Allen Hamilton, Kris-Tech Wire, Family Dollar, Orgill, Sovena USA, Innovare, AIS, Sky Dome, and the Rome City School District.

Over \$1 Billion in public and private funding has been invested in the development of Griffiss Park since its realignment as an Air Force base in 1995. These capital projects included demolition of more than 2.5 million square feet of obsolete former military buildings and housing to make way for new development; construction of a new parkway and other roads to improve the transportation system; development of a walking trail and sculpture garden; construction of a new public high school; a project to consolidate and improve space occupied by the Air Force Research Lab; new manufacturing plants for RTX-Collins Aerospace, MGS Manufacturing, Sovena USA, and Kris-Tech Wire; construction of two major distribution centers; construction of new office buildings for various private sector uses; development of two new hotels to serve the Park’s many contractors and visitors; a new mixed-use development with over 200 apartment units; capital improvements to numerous facilities for industrial use and infrastructure improvements to make various parcels shovel ready for development.

- Griffiss Park employees commute daily, weekly, and/or monthly, from 30 different counties including Oneida County.

- The Innovare Advancement Center, a 150,000 square foot, \$12 million, state of the art facility, created from a partnership between Air Force Research Laboratory Information Directorate, New York State, Oneida County, the City of Rome, the Griffiss Institute, New York State Enterprise Technology Corporation, and The State University of New York, facilitates the cooperation of private industry, academia and government in developing solutions to critical cyber security problems. Innovare serves as a business incubator, a training resource for professionals and students, and the host of the HUSTLE – a program which enables entrepreneurship development through structured curricula and a business competition. These programs have led to the creation and growth of scores of new companies in the area, and the commercialization of dozens of military technologies.
- Oneida County/Griffiss International Airport completed the rehabilitation of all of its five Nose Docks on grounds.
- The extraordinary success of the Air City Lofts mixed development area, which has brought hundreds of new residents onto the Griffiss Park, with many of them working at Griffiss-based employers. This development is currently in its fifth phase.
- Griffiss International Airport is one of seven test sites nationwide for FAA-approved testing on unmanned aerial systems (drones). This makes Griffiss one of the premier locations nationwide for drone testing and development. To date, more than 4,000 test flights have occurred at Griffiss.
- The completion of SkyDome in 2022, which is the nation’s largest indoor drone testing facility. This facility is located in a former hangar adjacent to the airfield of Griffiss International Airport, allowing for year round indoor testing of advanced drone technologies as well as indoor-to-outdoor and outdoor-to-indoor drone flight testing.
- A Class-A office building was constructed as the new headquarters of NYSTEC, a technology company, and enabled the expansion of Booz Allen Hamilton. Another 40,000 square foot Class-A office building was recently completed as the new home to other private contractors to the Air Force Research Lab.
- Orgill Inc. opened a new 780,000 square foot, \$70 million distribution center in 2021 creating over 300 new jobs in the Mohawk Valley.
- The FAA recently gave its final approval on a land use change request and authority for the County to enter into the land lease with Chobani for the Triangle Site of the Griffiss Business and Technology Park. The County is expected to execute 2 land leases in connection with Chobani development by summer 2026, as follows:
  - Triangle Parcel – this parcel will have a 49 year land lease for 155 acres. Rent will commence upon the earlier of (1) a COO being issued for a facility on the parcel, or (2) 18 months from execution. The Base Rent in the first year for this parcel will be \$448,570. On January 1st following the first anniversary of the Rent Commencement Date and on January 1st of every year thereafter ("Adjustment Date") for the full term of this Lease, the Base Rent shall be increased by the same percentage increase as defined by the Consumer Price Index for the previous 12-month period. The standard to be used shall be the Consumer Price Index for all Urban Consumers in the Northeast Region, Bureau of Labor Statistics, United States Department of Labor ("Index"). The Index which is published most immediately before the Adjustment Date shall be used. If the Index shall no longer be published, another Index generally recognized as authoritative for purposes of this paragraph shall be substituted.
  - Golf Course Parcel – this parcel will have a 49 year land lease for 98 acres. Rent will commence upon the earlier of (1) a COO being issued for a facility on the parcel, or (2) 18 months from execution. The Base Rent in the first year for this parcel will be \$283,612. On January 1st following the first anniversary of the Rent Commencement Date and on January 1st of every year thereafter ("Adjustment Date") for the full term of this Lease, the Base Rent shall be increased by the same percentage increase as defined by the Consumer Price Index for the previous 12-month period. The standard to be used shall be the Consumer Price Index for all Urban Consumers in the Northeast Region, Bureau of Labor Statistics, United States Department of Labor ("Index"). The Index which is published most immediately before the Adjustment Date shall be used. If the Index shall no longer be published, another Index generally recognized as authoritative for purposes of this paragraph shall be substituted.
  - The County has completed portions of the infrastructure work, and is now resuming construction on the remaining portions. The County expects to complete all of its infrastructure work by the end of January 2027. The project is in the final stages of securing all necessary permitting for Chobani to commence construction on the site now that the site has been cleared. It is anticipated the construction on site will commence within the next 30 days.

- Chobani’s impressive \$2 billion+ project, 2 million square foot facility, will create more than 1,000 high-quality jobs. Officials stated that this new facility represents the largest investment in natural food development in the nation.

#### Additional Local Economic Growth

The Oneida County Industrial Development Agency (OCIDA) is organized and operates to provide tax incentives for eligible projects and the Oneida County Local Development Corporation (OCLDC) is organized and operates to provide tax exempt bond financing. Each year, OCIDA authorizes PILOT agreements to promote economic development, private investment and job growth. Examples of recently approved projects include business expansions for Wolfsped Inc., Orgill Inc., Indium Corporation, Assured Information Security, and All Seasonings Ingredients. OCIDA has also advanced the construction of new housing options in the County, which is sorely needed. 2025 examples of this assistance includes Lewiston Clinton Townhomes. OCIDA is also revising its policy for financial assistance for housing projects in 2026.

New York State and Mohawk Valley EDGE have invested more than \$100 million in the pre-permitting, engineering, marketing, and site development of Marcy Nanocenter at SUNY Polytechnic Institute, a 450-acre greenfield on the State University of New York Polytechnic Institute campus being marketed to the advanced manufacturing/semiconductor industry. Wolfsped Inc. has recently completed a new \$1.5 billion silicon carbide wafer fabrication plant at the Marcy Nanocenter. Wolfsped has already hired over 500 employees and will eventually ramp up to over 600 employees. The average pay of these jobs is \$75,000. Since this project was announced, more interest in the Marcy Nanocenter site has been shown throughout the nanoelectronics industry.

Mohawk Valley EDGE continues to partner with Mohawk Valley Community College, Working Solutions, BOCES, area school districts, and other training providers to develop customized training programs for businesses.

Mohawk Valley EDGE continues to market the entire region to site selectors, developers and businesses around the globe who are seeking to expand their presence and invest in the northeast United States. Key development sites in the Mohawk Valley being aggressively marketed include the Marcy Nanocenter, Griffiss Business & Technology Park, Oneida County Business Park, Chaminade Business Park, and Schuyler Business Park. Several other brownfield sites across the region are being remediated and prepared for redevelopment as well. Staff is also working with area landowners to identify and advance new sites for future industrial and commercial development.

Mohawk Valley Health System (MVHS) recently completed its new 373-licensed bed regional medical center in downtown Utica, which has replaced its two existing inpatient campuses, St. Luke’s Hospital and St. Elizabeth Medical Center (SEMC). The new Wynn Hospital is funded in part by a \$300 million grant from New York State Department of Health. As part of this investment, MVHS has drastically expanded its residency programming, making the Wynn Hospital a true teaching hospital. This new facility has brought over 1,000 MVHS employees to downtown Utica. In association with this project, a new parking garage and 90,000+ square-foot medical office were recently completed, representing a transformation for an entire neighborhood of downtown Utica.

Since the beginning of the Regional Economic Development Council program in 2011, the Mohawk Valley region has won more than \$700 million in grant funding to advance economic development projects, creating total investments of over \$2.1 billion. This has led to the creation or retention of more than 10,000 jobs. Over the course of these 13 years, Oneida County applicants have received the majority of this grant funding.

MVREDC was awarded a Challenge Competition grant in 2023 to address regional workforce development needs. In 2025, MVREDC was selected as one of three regional ACHIEVE Competition awardees, with funding focused on strengthening the region’s tourism economy.

#### **Turning Stone Resort Casino**

A premier four-season destination resort in Upstate New York, the Oneida Indian Nation’s Turning Stone Resort Casino is located about 30 miles east of Syracuse and 20 miles west of Utica at NYS Thruway exit 33. Turning Stone was named “Most Excellent Golf Resort” in 2010 by Condé Nast Johansens. The Academy of Country Music named Turning Stone “Casino of the Year” in 2009. The resort offers world-class gaming, golf, entertainment, accommodations and spa facilities, and has earned AAA Four Diamond ratings for The Lodge, The Tower Hotel, and Wildflowers restaurant.

In June 2015, The Oneida Indian Nation opened its new, \$20 million Yellow Brick Road casino in Chittenango, which created more than 100 jobs. On March 1, 2018, the Oneida Indian Nation opened the Point Place Casino in Bridgeport, NY – in Madison County. This \$40 million investment has created approximately 200 jobs. In 2021, the Oneida Indian Nation opened The Lake House in Sylvan Beach with 100 slot machines, indoor and outdoor lakefront dining options, three bars, and an outdoor area for live entertainment, creating 60 jobs. In 2022, the Oneida Indian Nation opened the first of its kind, employee-only apartment complex, The Villages at Stoney Creek, consisting of 1, 2, and 3-bedroom apartments well below market rate, specifically for workers. Also in 2022, the Oneida Indian Nation opened The Cove at Sylvan Beach, consisting of 70 two and three-bedroom cottages designed for week-long vacation rentals.

On July 21, 2023 The Oneida Indian Nation announced details of its \$370 million capital investment in the evolution of Turning Stone Resort Casino, the largest in the resort’s history. The two-year transformation will include a new conference center, outdoor event spaces, hotel and more. The Evolution continues the Oneida Indian Nation’s commitment to investment in the region, its enterprises and team members with a \$616 million one-time economic impact, the creation of 3,600 one-time jobs and \$22.1 million in state and local tax revenues. This expansion kicked off in 2024, with steel already rising out of the ground and many site improvements having been completed. Additionally, the Oneida Indian Nation has partnered with Tesla, Inc. to bring the EV company’s first showroom to Upstate NY and the first to Native-controlled land in the United States.

Originally planned to open in 2027, the Turning Stone Evolution will arrive ahead of schedule as The Crescent Hotel and Salt make their debut on June 29, 2026, with the opening of The Grand Expo conference and event center to follow on Labor Day 2026. The Oneida Indian Nation plans to hire 350 new team members beginning early next year to support the Turning Stone Evolution, adding new roles in hospitality, culinary, innovation, sales, environmental services, housekeeping and more. This expansion makes the resort New York’s largest meetings and conventions resort. Please see “ONEIDA INDIAN NATION LITIGATION AND SETTLEMENT - *Tribal Revenue Sharing with State and Local Governments and Gaming Exclusivity*” *herein*.

#### **Oneida-Herkimer Solid Waste Management Authority**

Solid waste management within the County is the responsibility of the Oneida-Herkimer Solid Waste Management Authority (the "Solid Waste Authority"), a public benefit corporation established September 1, 1988, pursuant to a special Act of the State Legislature (the "Act"). The Solid Waste Authority is authorized by the Act to provide solid waste management services and to develop appropriate solid waste management facilities for the benefit of the Counties of Oneida and Herkimer (the "Counties").

The powers of the Solid Waste Authority include the power to contract with the Counties and municipalities and other entities within the Counties for the purpose of collecting, receiving, treating and disposing of solid waste, and to market materials and energy recovered from solid waste. Currently, the Solid Waste Authority’s solid waste management system includes two regional transfer stations, one local transfer station, a materials recovery facility, a household hazardous materials facility, a green waste compost facility, a new landfill facility, a tire collection facility, and a land clearing debris facility.

The Solid Waste Authority has executed 575 waste commitment contracts with private haulers, local municipalities and industries. The aggregate amount of solid waste delivered to the Solid Waste Authority pursuant to these contracts comprises over 99% of the non-recyclable solid waste processed by the Solid Waste Authority. The initial contracts from 1996 were extended for an additional 10-year period and continue to be extended for 10-year periods. In addition, in 1999 the legislatures of both Counties enacted policies to include in all their contracts with outside agencies and vendors a requirement to deliver waste and recyclables to the Solid Waste Authority facilities.

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Annual revenues received by the Solid Waste Authority from its operations since 2000 are as follows:

<u>Year</u>	<u>Amount</u>	<u>Year</u>	<u>Amount</u>
2000	21,958,149	2014	25,303,168
2001	21,872,528	2015	24,437,501
2002	22,260,538	2016	24,751,012
2003	25,088,478	2017	26,502,921
2004	25,981,016	2018	27,286,907
2005	24,564,150	2019	30,090,692
2006	25,251,875	2020	29,458,900
2007	24,877,853	2021	30,521,877
2008	25,688,882	2022	31,433,024
2009	24,647,948	2023	30,226,279
2010	25,797,943	2024	31,529,459
2011	25,530,588	2025	32,069,168
2012	25,093,408	2026 (Budgeted)	30,750,000
2013	28,025,092		

### **Solid Waste Management Agreements**

The Solid Waste Authority has entered into Solid Waste Management Agreements (the “Agreements”) with the Counties dated May 10, 1989 and December 28, 1989, respectively. The Agreements form part of the trust estate pledged in favor of bondholders pursuant to the Indenture relating to the Solid Waste Authority’s bonds. The Agreements call for the Counties to pay to the Solid Waste Authority, quarterly in arrears, a Service Fee, which is equal to the operating costs of the Solid Waste Authority plus debt service on its bonds or other obligations, less amounts received by the Solid Waste Authority from its operations. To date, no payments have been made by the Counties nor have any payments been requested by the Solid Waste Authority. The obligation of the Counties to pay the Service Fee is joint and several and continues as long as any bonds of the Solid Waste Authority remain outstanding, so long as the Solid Waste Authority continues to provide to the Counties a solid waste management program and/or to perform the study, which includes all study and planning activities of the Solid Waste Authority associated with addressing the system and the solid waste management needs of the Counties. The Counties do not, however, pledge their faith and credit and taxing power to the payment of the Service Fee pursuant to the Agreements. The Counties have committed to deliver all Solid Waste originated within their respective jurisdictions to such facilities or transfer stations as the Solid Waste Authority directs (whether or not the facility is actually operated by the Solid Waste Authority).

By the terms of the Agreements, the Counties agree to pay the Service Fee for so long as the bonds are outstanding. However, pursuant to the Solid Waste Authority’s enabling legislation, no contract between the Solid Waste Authority and the Counties or any municipality within the Solid Waste Authority’s area of operation can exceed a term of twenty-five years. The current Agreements were approved by the Oneida and Herkimer County Legislators on April 9, 2014 and extend 25 years from that date. To date, the revenues have been sufficient to pay principal and interest on outstanding bonds and all operating and maintenance expenses and to create a substantial cash reserve currently maintained by the Solid Waste Authority, without seeking payment from the Counties.

Pursuant to the Service Fee Allocation Agreement (the “Service Fee Allocation Agreement”) by and between the Counties, the Counties have agreed to apportion the Service Fee between them (i) in accordance with the ratio that the population of each County bears to the total population of the Counties, or (ii) in certain circumstances set forth in the Service Fee Allocation Agreement, such that Oneida County pays 75 percent and Herkimer County pays 25 percent. The Counties expressly acknowledge in the Service Fee Allocation Agreement that their respective obligations to pay the Service Fee is nevertheless joint and several.

Pursuant to the Agreements, the Counties have pledged that they will not limit or impair the rights of the Authority under the Act to, among other things, (i) own or operate projects for which bonds have been issued, (ii) establish rates and collect fees and charges or (iii) fulfill the terms of agreements with holders of the Solid Waste Authority’s bonds or with persons relating to projects or impair the rights or remedies of holders of the Solid Waste Authority’s bonds.

## **Upper Mohawk Valley Regional Water Finance Authority/Water Board**

On August 2, 1994, Title 10 of the Public Authorities Law was enacted creating the Upper Mohawk Valley Regional Water Finance Authority (the “Finance Authority”) and Title 10-A of said Law was enacted creating the Upper Mohawk Valley Regional Water Board (the “Water Authority”). The Finance Authority and the Water Authority are each public benefit corporations. In 1996, bonds were issued by the Finance Authority in the amount of \$25,575,000 to purchase the City of Utica’s water supply, filtration and distribution system. The City of Utica received \$9,000,000 in cash and a \$7,000,000 promissory note payable over a forty (40) year period. As of December 31, 2023, the Finance Authority’s total outstanding debt was \$60,002,156.

## **Upper Mohawk Valley Memorial Auditorium Authority**

Chapter 130 of the New York State Laws of 1996 established the Upper Mohawk Valley Memorial Auditorium Authority (the “AUD”). The purpose of this authority was to assume ownership and operation of the auditorium from the City of Utica which commenced in 1996. On December 1, 2022, the AUD unveiled the Nexus Center, a new \$65.6 million sports and recreation complex. The project is funded with \$31,805,000 Revenue Bonds issued on October 19, 2021, a \$22 million capital reimbursement grant from New York State Empire Development (“ESD”), and an \$11.8 million County contribution. In order to facilitate compliance with the terms of the ESD grant, ESD and the Authority assigned the grant to the County. The County funded an additional \$22 million of the project through completion and was reimbursed by the ESD grant. The County has agreed to make payments of debt service subject to appropriation on these bonds. See “Lease Financing” herein.

## **Form of County Government**

Under the County Charter, the County is divided into 23 legislative districts with an elected legislator representing each district on the Board of County Legislators. The County Executive and County Comptroller are each elected by the voters at large to a four-year term. The County Executive is the Chief Executive of the County government while the County Comptroller is the Chief Fiscal Officer. The County Clerk, Sheriff, and the District Attorney are constitutional officials and are elected by the voters at large to four-year terms. The Commissioner of Finance, who is appointed by, and serves at the pleasure of the County Executive, is responsible for collection of taxes and other revenues and the custody of all public funds of the County.

## **Financial Organization**

The County Board of Legislators meets at both regular and special meetings throughout the year. The County Board of Legislators reviews and adopts the annual County budget, levies taxes, reviews and approves any modifications to the budget, and authorizes the incurrence of all indebtedness of the County.

## **Budgetary Procedures**

The Board of County Legislators adopts a budget each year, based on recommendations by the County Executive in October. After holding a public hearing, the budget is officially adopted by the Board of County Legislators in November. The Budget is not subject to referendum. Expenditures during the fiscal year may only be made pursuant to appropriations from the General Fund and other special purpose funds established by the County. However, the Board of County Legislators, on the recommendation of the County Executive, during the fiscal year may by resolution make additional appropriations from any unencumbered balance in appropriations, contingent funds or unanticipated revenues and, to a limited extent, by the issuance of budget notes. The fiscal year of the County is the calendar year.

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## Investment Policy

The objectives of the Investment Policy of the County are to minimize risk; to insure that investments mature when the cash is required to finance operations; and to insure a competitive rate of return. In accordance with this policy, the Commissioner of Finance or his/her authorized deputy is hereby authorized to invest all funds including proceeds of obligations and reserve funds in eligible forms of investment as authorized under §10 or §11 of the New York State General Municipal Law (GML), or as allowed pursuant to any other New York State statute, to include:

1. Certificates of Deposit issued by a bank or trust company authorized to do business in New York State;
2. Time Deposit Accounts in a bank or trust company authorized to do business in New York State;
3. Obligations of New York State;
4. Obligations of the United States Government;
5. Obligations guaranteed by agencies of the United States of America, where payment of principal and interest are guaranteed by the United States of America;
6. Repurchase Agreements involving the purchase and sale of direct obligations of the United States of America;
7. Reciprocal deposit programs for deposits and investments including Insured Cash Sweep (ICS) or Certificate of Deposit Registry (CDAR) deposit placement programs in one or more "banking institutions: as defined in Banking Law §9-r, pursuant with §10 and §11 of the GML;
8. With approval of the State Comptroller, obligations issued pursuant to section 24.00 or 25.00 of the local finance law by any municipality, school district or district corporation in the State of New York other than the County;
9. Obligations of the County, but only with reserve funds established pursuant to GML §6 as delineated in GML §11 (3)(a)(1).

The Commissioner of Finance shall be responsible for determining the term of investments in order to insure available cash to meet current financial obligations. All investments made pursuant to this investment policy shall comply with the following conditions:

All investments made by the Commissioner of Finance or his/her designee shall comply with the aspects of New York State statutes to insure legal authorization for the investment program.

The statutes include, but are not limited to:

Banking Law, Section 237 prohibits a savings bank from accepting a deposit from a local government. This also applies to Savings and Loan Associations.

1. GML §10(2)(a)(ii). "Banking institution" is defined for the purpose of a deposit placement program as any bank, trust company, savings bank, savings and loan association, or branch of a foreign corporation the deposits of which are insured by the Federal Deposit Insurance Corporation, which is incorporated, chartered, organized or licensed under the laws of this state or any other state or the United States (Banking Law § 9-r).
2. General Municipal Law Sections 10 and/or 11 provides that the governing body of any municipal corporation may authorize temporary investments of County monies which are not needed for immediate expenditures in special time deposit accounts or certificates of deposit issued by a bank or trust company located and authorized to do business in this State, the use of reciprocal deposit programs, or as otherwise permitted - see §11 (2)(a)(2), (2)(b), and (3)(a). It further provides that such deposit(s) or certificate(s) be secured by FDIC coverage and/or a pledge of eligible securities, surety bond, eligible letter of credit, or irrevocable letter of credit issued in favor of the County, as defined therein.

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## State Aid

The County receives financial assistance from the State. In its budget for the 2026 fiscal year, approximately 24.75% of the revenues of the County are estimated to be received in the form of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the County. No assurance can be given that present State aid levels will be maintained in the future. In view of the State's continuing budget problems, future State aid reductions are likely. State budgetary restrictions which eliminate or substantially reduce State aid could have a material adverse effect upon the County requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures. (See also "MARKET AND RISK FACTORS").

There can be no assurance that the State appropriation for State aid to counties will be continued in future years, either pursuant to existing formulas or any form whatsoever. State aid appropriated and apportioned to the County can be paid only if the State has such monies available therefore. The availability of such monies and the timeliness of such payment could be affected by a delay in the adoption of the State budget or their elimination therefrom.

While the County has received State aid in recent years, both the determination of the amount of State aid and the apportionment of State aid are legislative acts and the State Legislature may amend or repeal the chapter relating to State aid and the formulas which determine the amount of State aid payable to the County. Future financial conditions in the State may affect the amount of State aid appropriated by the State Legislature.

## Tobacco Settlement Securitization

The future revenue stream to which the County is entitled to as a result of a Master Settlement Agreement that was entered into by participating cigarette manufacturers, 46 states and six other U.S. jurisdictions in November 1998 in settlement of certain smoking-related litigation and the Consent Decree and Final Judgment related thereto was sold by the County to the Oneida Tobacco Asset Securitization Corporation (the "Corporation") in December 2000. The Corporation issued bonds (the "2000 Tobacco Bonds") to fund the purchase. Of the approximately \$51 million in proceeds the County received, \$40 million was set aside in an escrow fund to pay debt over a fourteen-year period. The remaining \$11 million was used to fund capital projects for 2001, which eliminated the need for any new borrowing by the County for that year.

In August 2005, the Corporation participated in a pooled tobacco securitization transaction through the New York Counties Tobacco Trust IV ("NYCTTIV") that defeased and restructured the 2000 Tobacco Bonds. The County realized approximately \$6.3 million from this transaction which was used to fund various capital projects. In November 2005, the Corporation participated in a subsequent pooled tobacco securitization transaction through the New York Counties Tobacco Trust V ("NYCTTV") that realized additional net proceeds of approximately \$14.3 million that was used for working capital purposes.

## Employees

The County provides services to its residents through approximately 1,641 full and part-time employees. The County has approximately 214 full time non-union employees. The number of full-time persons employed by the County, the collective bargaining agents, if any, which represent them and the dates of expiration of the collective bargaining agreements are as follows:

<u>No. of</u> <u>Employees</u>	<u>Union</u>	<u>Contract</u> <u>Expiration</u> <u>Date</u>
644	United Public Service Employees' Association Local 424 – White Collar	December 31, 2028
160	United Public Service Employees' Association Local 424 – Blue Collar	December 31, 2028
2	Civil Service Employees' Union	December 31, 2025 <sup>(1)</sup>
138	Deputy Sheriff's Police Benevolent Association	December 31, 2028
165	Oneida County Sheriff's Department Employee Local 1249	December 31, 2029

<sup>(1)</sup> Currently under negotiations

## Pension Payments

Substantially all employees of the County are members of the New York State and Local Employees' Retirement System ("ERS"), and Police and Fire Employees' Retirement System ("PFRS"). The ERS and PFRS are generally also known as the "Retirement System". The Retirement System is a cost-sharing multiple public employer retirement system. The obligation of employers and employees to contribute and the benefit to employees are governed by the New York State Retirement System and Social Security Law (the "Retirement System Law"). The Retirement System offers a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement System. The Retirement System is non-contributory with respect to members hired prior to July 27, 1976. All members hired on or after July 27, 1976 with less than 10 years of credited service must contribute 3% of gross annual salary toward the cost of retirement programs.

On December 12, 2009, the Governor signed a new Tier V into law. The law was effective for new ERS hires beginning on January 1, 2010. There is no provision for these contributions to cease after a certain period of service.

Key components of Tier V included:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring employees to continue contributing 3% of their salaries toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, the Governor signed into law the new Tier VI pension program, effective for new ERS employees hired after April 1, 2012. The Tier VI legislation provides for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for final average salary calculation from 3 years to 5 years. Tier VI employees will vest in the system after five years of employment and will continue to make employee contributions throughout employment.

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The County's actual aggregate contributions to the Retirement Systems from 2010-2011 to 2025-2026 are as follows:

<u>Year</u>	<u>Amount</u>
2010-2011	\$ 7,898,203 <sup>(1)</sup>
2011-2012	10,467,245 <sup>(2)</sup>
2012-2013	13,129,658 <sup>(3)</sup>
2013-2014	13,830,024 <sup>(4)</sup>
2014-2015	13,726,652 <sup>(5)</sup>
2015-2016	13,377,068 <sup>(6)</sup>
2016-2017	11,704,777 <sup>(7)</sup>
2017-2018	11,958,595 <sup>(8)</sup>
2018-2019	12,007,491 <sup>(9)</sup>
2019-2020	12,294,531 <sup>(10)</sup>
2020-2021	12,391,593 <sup>(11)</sup>
2021-2022	13,592,042 <sup>(12)</sup>
2022-2023	11,955,793 <sup>(13)</sup>
2023-2024	11,624,443 <sup>(14)</sup>
2024-2025	12,429,902 <sup>(15)</sup>
2025-2026	16,902,216 <sup>(16)</sup>

- (1) \$6,568,924 of this amount was paid on February 1, 2011. The remaining balance of \$1,329,279 was amortized through the NYS Employer Contribution Stabilization Program (the "Program").
- (2) \$7,394,032 of this amount was paid on February 1, 2012. The remaining balance of \$3,073,213 was amortized through the Program.
- (3) \$7,851,062 of this amount was paid on February 1, 2013. The remaining balance of \$5,278,596 was amortized through the Program.
- (4) \$8,413,968 of this amount was paid on February 1, 2014. The remaining balance of \$5,416,056 was amortized through the Program.
- (5) \$9,489,986 of this amount was paid on February 1, 2015. The remaining balance of \$4,236,756 was amortized through the Program and was subsequently paid in full on September 1, 2015.
- (6) \$10,762,851 of this amount was paid on February 1, 2016. The remaining balance of \$2,614,217 was amortized through the Program.
- (7) Amount paid in full on February 1, 2017.
- (8) Amount paid in full on February 1, 2018.
- (9) Amount paid in full on February 1, 2019.
- (10) Amount paid in full on February 1, 2020.
- (11) Amount paid in full on February 1, 2021.
- (12) Amount paid in full on December 15, 2021. The County paid early on December 15, 2021 at a discounted rate.
- (13) Amount paid in full on February 1, 2023.
- (14) Amount paid in full on February 1, 2024.
- (15) Amount paid in full as of December 31, 2024 at discounted rate.
- (16) Amount paid in full on February 1, 2026.

In 2020, 72 employees participated in an early retirement incentive at an estimated cost of \$1.6 million. Savings are expected to be between \$1-2 million annually.

Chapter 57 of the Laws of 2010, enacted August 11, 2010, established the Employer Contribution Stabilization Program. This legislation authorizes participating local government employers, if they so elect, to amortize the eligible portion of their annual required contributions to the Retirement Systems. The option to amortize the eligible portion begins with the annual contribution due February 1, 2011. The Program allows local government employers to amortize a portion of the annual required contribution based on a "graded" rate. Amortized contributions will be paid in equal annual installments over a ten-year period but may be repaid at any time. Interest will be charged on the unpaid amortized portion at a rate which approximates a market rate of return on taxable fixed rate securities of a comparable duration. The interest rate is established annually for each of the amortized yearly amounts and applies to the ten years of the repayment cycle. The County amortized a portion of its pension costs as described above.

Stable Rate Pension Contribution Option: The Enacted 2013-14 State Budget includes a provision that provides local governments, including the County, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and PFRS. For 2014 and 2015 the rate is 12.0% for ERS and 20% for PFRS; the rates applicable to 2016 and thereafter are subject to adjustment. The pension contribution rates under this program would reduce near-term payments for employers, but will require higher than normal contributions in later years. The County does not participate in the Stable Rate Pension Contribution Option.

Historically there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement System in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the employees' and the police and fire retirement systems, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments.

A chart of average ERS and PFRS rates (2022 to 2027) is shown below:

<u>State Fiscal Year Ending</u>	<u>ERS</u>	<u>PFRS</u>
2022	16.2%	28.3%
2023	11.6	27.0
2024	13.1	27.8
2025	15.2	31.2
2026	16.5	33.7
2027	17.6	36.5

The investment of that portion of the Retirement System monies covering the County's employees and assumptions underlying the same is not subject to the direction of the County. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the County which could affect other budgetary matters. Concerned investors should contact the Retirement System's administrative staff for further information on the latest actuarial valuations of the Retirement System.

### **Other Post-Employment Benefits**

Healthcare Benefits. School districts and boards of cooperative educational services, unlike other municipal units of government in the State, have been prohibited from reducing retiree health benefits or increasing health care contributions received or paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

OPEB. Other Post-Employment Benefits ("OPEB") refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

GASB 75. GASB has issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, effective for the year ending December 31, 2018. This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans.

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The County has contracted with Armory Associates, LLC to prepare its post-retirement benefits valuation for the fiscal years ending December 31, 2023 and December 31, 2024 in accordance with GASB 75. The following outlines the changes to the Total OPEB Liability during each fiscal year, by source.

	Balance beginning at:	<u>January 1, 2024</u>	<u>January 1, 2025</u>
		<u>\$ 96,788,148</u>	<u>\$ 112,046,610</u>
<u>Changes for the year:</u>			
Service cost		4,981,433	5,482,623
Interest		3,744,760	3,790,390
Differences between expected and actual experience		-	1,662,744
Changes in benefit terms		-	-
Changes in assumptions or other inputs		8,740,243	(33,965,245)
Benefit payments		<u>(2,207,974)</u>	<u>(2,519,189)</u>
Net Changes		<u>\$ 15,258,462</u>	<u>\$ (25,548,677)</u>
	Balance ending at:	<u>December 31, 2024</u>	<u>December 31, 2025</u>
		<u><b>\$ 112,046,610</b></u>	<u><b>\$ 86,497,933</b></u>

Source: GASB 75 Actuarial Valuation of the County. The above tables are not audited.

Under GASB 75, an actuarial valuation will be required every two years for all plans; however, the alternative measurement method will continue to be available for plans with less than 100 members.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The County has reserved \$0 towards its OPEB liability. The County funds this liability on a pay-as-you-go basis.

The County’s unfunded actuarial accrued OPEB liability could have a material adverse impact upon the County’s finances and could force the County to reduce services, raise taxes or both.

**Other Information**

The statutory authority for the power to spend money for the objects or purposes, or to accomplish the objects or purposes for which the Bonds are to be issued, is the County Law and the Local Finance Law.

The County is in compliance with the procedure for the validation of the Bonds provided in Title 6 of Article 2 of the Local Finance Law.

No principal or interest upon any obligation of this County is past due.

The fiscal year of the County is the calendar year.

Except for as shown under “STATUS OF INDEBTEDNESS - Estimated Overlapping Indebtedness”, this Official Statement does not include the financial data of any political subdivision having power to levy taxes within the County.

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## Financial Statements

The financial accounts of the County are maintained in accordance with the New York State Uniform System of Accounts for counties. The County retains an outside independent auditor and is audited annually. The audited financial statement for the period ending December 31, 2024 is attached hereto as “APPENDIX – C.” Certain financial information of the County may be found attached hereto as Appendices to the Official Statement.

The County complies with the Uniform System of Accounts as prescribed by the State Comptroller for counties in New York State. This System differs from generally accepted accounting principles as prescribed by the American Institute of Certified Public Accountants’ Industry Audit Guide, “Audits of State and Local Governmental Units”, and codified in Government Accounting, Auditing and Financial Reporting (GAAFR), published by the Governmental Accounting Standards Board (GASB).

Beginning with fiscal years ending December 31, 2001, the County issued its financial statements in accordance with GASB Statement No. 34. These statements include reporting of all county assets including infrastructure and depreciation in the Government Wide Statement of Activities, as well as the Management’s Discussion and Analysis.

## Recent Financial Developments

The 2020 adopted budget again included a 0% property tax increase and appropriated \$9.3 million of the fund balance. Sales tax revenues for the first two months of 2020 were trending significantly higher than the same period in 2019, but then severely declined through the 2nd quarter due to effects of the Covid Pandemic. The final total sales tax revenue for the year, net of amounts diverted by the state for AIM, was \$105,424,694, which was less than the budgeted \$107,400,000. Gaming revenues from the Oneida Indian Nation were also impacted by the Covid restrictions. The actual receipts were \$17,254,942 compared to the budgeted amount of \$20,000,000. In June of 2020, the County amended its expense budgets to transfer \$8.2 million from operating accounts into a restricted budget contingency account, and severely limited spending. A hiring freeze, along with an early retirement program approved by the County legislature, were implemented, which resulted in general fund salaries ending the year below 2019 actual salaries. In addition, large operating expenses such as health insurance and utilities were also significantly below 2019 costs. Net Medicaid expenses finished the year \$5.7M less than the 2019 appropriation due to the increased Federal Share from the CARES Act. These expenditure savings largely mitigated the effect of the revenue losses. Final results show an operating deficit of \$4.2M with a budget surplus of \$5.1M.

The 2021 adopted budget included a 0% property tax increase and appropriated \$7.5 million of the fund balance. The General Fund adopted budget is \$7,327,556 less than the 2020 adopted total. From the audited financial statements the 2021 fiscal year ended with an operating surplus of \$13.6 million dollars. This increased the total fund balance to \$49.6 million. The primary reason for the significant operating surplus was significant favorable balances in sales tax revenue.

The American Rescue Plan provides for a Coronavirus State and Local Fiscal Recovery Fund and the County’s allocation is \$44,695,947. The County has received the full allocation of funds. The County will spend these funds in accordance with the US Treasury regulations and has hired the County’s outside auditing firm to facilitate the government reporting of these expenditures.

For fiscal year ending December 31, 2022 audited statements show an operating surplus of \$28,718,963. The surplus was revenue driven. Year over year comparisons show general fund revenue increased by \$32 million or 7.8%, while general fund expenses increased by \$17 million or 4.3%. Sales tax revenue was \$8 million higher than the 2021 final total. The surplus was further enhanced by year over year reductions in some major expenditures. The 2022 total costs for state training schools, retirement, and transfers to other funds were \$12.3 million less than in 2021.

For fiscal year ending December 31, 2023, audited statements show an operating surplus of \$14,125,702. Revenues, net of American Rescue Plan Act revenues of \$27 million and sales tax revenue pass-throughs of \$55.6 million, exceeded the adopted budget by \$21.7 million. Corresponding expenses, (net of ARPA and sales tax pass-throughs), were \$1 million more than the adopted budget. From 2022 to 2023 sales tax revenues increased \$7.3 million (5%), gaming revenues increased \$1.3 million (6%), and interest earnings increased \$3 million. The final operating surplus increased the total general fund balance to \$92.4 million.

For fiscal year ending December 31, 2024, audited statements show an operating deficit of \$14,205,597. Revenues, net of American Rescue Plan Act revenues of \$6.9 million and sales tax revenue pass-throughs of \$55.3 million, exceeded the adopted budget by \$481,000. Corresponding expenses, (net of ARPA and sales tax pass-throughs), were \$8 million more than the adopted budget, primarily due to additional appropriations of fund balance for capital projects and disaster response to a major tornado event. From 2023 to 2024 sales tax revenues increased \$1.1 million, gaming revenues increased \$261,000, and interest earnings increased \$1.1 million. The final operating deficit decreased the total general fund balance to \$78.2 million.

The general fund budgeted tax levy remained stable and did not change from 2023, 2024 and 2025. The appropriated fund balance transfer of \$6.5 million to balance the budget also remained consistent over the 2023, 2024, and 2025 adopted budgets.

Final unaudited results of fiscal year ending December 31, 2025 are not yet available, however, it is anticipated that year end results will be at budget.

The 2026 adopted budget included a 2.9% tax levy increase, and appropriated \$7.1 million from the general fund balance. In addition, effective Jan 1 2026, the Board of Legislatures extended the Hotel Occupancy Tax, which increased from 2% to 5% in 2020, through December of 2028. The Legislature also at this time amended the occupancy tax to include short term rentals. There are currently 371 new short term rental operators registered with the County, for which the 5% occupancy tax is being collected on short term stays.

**New York State Comptroller Report of Examination**

The New York State Comptroller has reported that New York State’s school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System (“FSMS”) to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State’s school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district’s ST-3 report filed with the State Education Department annually, and each municipality’s annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in “significant fiscal stress”, in “moderate fiscal stress,” as “susceptible to fiscal stress” or “no designation”. Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of “no designation.” This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity’s financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the past five years for the County are as follows:

<u>Fiscal Year Ending In</u>	<u>Stress Designation</u>	<u>Fiscal Score</u>
2024	No Designation	16.2
2023	No Designation	6.3
2022	No Designation	9.6
2021	No Designation	28.7
2020	Susceptible Fiscal Stress	45.0

Additional details regarding FSMS can be found at the website of the State Comptroller.

Source: Website of the Office of the New York State Comptroller.

Note: Reference to website implies no warranty of accuracy of information therein and is not incorporated herein by reference.

## New York State Comptroller Report of Examination

The NYS Comptroller's office released an audit report of the County on December 12, 2025. The audit was to determine if the County Clerk properly collected and deposited funds, and remit funds in an accurate and timely manner for the period January 1, 2024 through July 29, 2025.

### Understanding the Audit Scope:

A county clerk must collect, deposit, and remit funds accurately and in a timely manner to prevent theft or loss and ensure government operations are adequately funded. Timely and accurate handling of funds is a key part of internal controls that safeguards public money, establishes accountability and maintains fiscal integrity. The County Administrative Code (Administrative Code) requires the Clerk to submit remittances to the County Commissioner of Finance (Commissioner) within five days following the close of each month.

During the period January 1, 2024, through March 31, 2025, the Clerk collected fees totaling approximately \$21.7 million.

### Summary of Findings:

Although the Clerk's staff collected and deposited funds in a timely manner, the Clerk did not always remit funds to the Commissioner in a timely or accurate manner. The Comptrollers Office determined remittances to the Commissioner for non-mortgage fees totaling approximately \$2.7 million averaged 69 days late from January 2024 through March 2025. The Clerk's delays in remitting funds to the Commissioner limited the County's ability to access and use funds in a timely manner. In addition, when funds are held by the Clerk for longer than required, there is increased risk that theft or loss, errors or misappropriation could occur and go undetected.

The Comptrollers Office also determined that the Clerk did not ensure monthly accountability analyses were prepared to reconcile liabilities against available cash throughout the audit period. Had the Clerk done so, the Clerk may have identified the following errors in recording and remitting funds soon after they occurred:

- 2,387 federal tax lien filing fees totaling over \$95,000 (dating back to 2007) were not remitted to the Commissioner.
- Approximately \$94,000 in revenues generated from website subscriptions were overpaid to the Commissioner.
- As of March 31, 2025, cash exceeded known liabilities by \$108,138.<sup>1</sup>

The report includes six recommendations that, if implemented, will improve the Clerk's financial operations. County officials agreed with the recommendations and indicated they will take corrective action.

The NYS Comptroller's office released an audit report of the County on December 29, 2023. The audit was to determine whether County officials have established appropriate controls to safeguard and account for court and trust funds for the period January 1, 2021 through October 12, 2023.

### Background:

Pursuant to a court order, certain assets may be provided to the court and then delivered to the County Commissioner of Finance (Commissioner) for safekeeping. Payments made pursuant to court orders commonly involve surplus money from foreclosures and contract disputes resulting in a mechanic's lien. These actions are recorded in the County Clerk's office when payments are deposited as required by court order. Additionally, in certain circumstances, funds from estates are entrusted to the Commissioner for safekeeping by order of the Surrogate's Court. Together, the Commissioner, County Clerk and Surrogate's Court must develop sound procedures and processes which, when implemented properly and consistently, provide a system of internal controls to account for and safeguard these funds.

### Key Findings:

- The Commissioner generally established adequate procedures, maintained appropriate records and properly reported court and trust funds.
- The records maintained by the County Clerk and Surrogate's Court were up to date and complete and we noted no material discrepancies.

There were no recommendations as a result of the aforementioned audit conducted by the State Comptroller.

Copies of the complete reports and responses can be found via the website of the Office of the New York State Comptroller.

There are no State Comptrollers audits of the County that are currently in progress or pending release.

Source: Website of the Office of the New York State Comptroller.

Note: Reference to website implies no warranty of accuracy of information therein and is not incorporated herein by reference.

### TAX INFORMATION

#### Assessment Roll

Years Ending December 31:	2022	2023	2024	2025	2026
Total Taxable Assessed Valuations	\$ 7,385,131,557	\$ 7,416,215,875	\$ 7,572,003,641	\$ 7,628,171,564	\$ 7,655,988,125
New York State Equalization Rate <sup>(1)</sup>	57.28%	51.15%	45.88%	43.50%	39.19%
Total Taxable Full Valuation <sup>(2)(3)</sup>	\$ 12,891,950,690	\$ 14,482,609,790	\$ 16,502,593,832	\$ 17,536,026,584	\$ 19,535,565,514

(1) Rounded.

(2) Full Valuation figures are calculated using the NYS Equalization Rates of each Town within the County.

(3) Full Valuation of Real Estate Taxable for County purposes.

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## Tax Rate Per \$1,000

### Years Ending December 31:

<u>Towns/Cities</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>2026</u>
Annsville	\$ 10.26	\$ 9.60	\$ 9.20	\$ 9.09	\$ 11.03
Augusta	10.50	10.19	10.78	12.55	12.21
Ava	6.43	6.58	6.11	6.24	6.97
Boonville	9.50	8.62	8.81	8.81	8.95
Bridgewater	6.90	7.35	7.86	8.78	8.15
Camden	266.73	255.10	253.91	262.38	261.52
Deerfield	47.40	49.94	50.34	48.18	48.79
Florence	34.30	31.36	33.02	34.71	33.38
Floyd	7.67	8.17	8.55	7.95	8.21
Forestport	6.33	5.81	5.87	6.30	6.66
Kirkland	10.43	10.64	10.49	10.84	11.46
Lee	203.77	218.97	204.29	207.19	183.41
Marc	8.44	8.45	8.40	8.24	8.62
Marshall	10.31	11.13	11.48	12.06	12.73
New Hartford	7.97	8.08	7.78	8.02	8.35
Paris	7.58	7.64	7.82	7.95	7.69
Remsen	11.36	11.05	10.72	11.28	11.18
Rome	10.22	10.54	10.63	10.07	10.19
Sangerfield	11.34	11.40	10.20	10.40	9.97
Sherrill <sup>(1)</sup>	N/A	N/A	N/A	N/A	N/A
Steuben	6.80	6.82	6.54	6.61	7.52
Trenton	9.99	10.21	10.13	9.68	10.16
Utica	13.13	13.45	13.19	13.42	13.48
Vernon	9.95	10.33	10.03	9.62	9.45
Verona	9.31	9.40	9.69	9.57	9.63
Vienna	10.59	10.69	10.78	11.30	11.25
Western	11.41	10.93	4.50 <sup>(2)</sup>	4.28	4.27
Westmoreland	11.07	12.48	12.77	12.15	11.82
Whitestown	10.30	10.29	10.29	11.01	11.45

<sup>(1)</sup> The Town of Vernon incorporated the City of Sherrill in its tax rate beginning in 2012.

<sup>(2)</sup> The Town of Western had a revaluation from 2023 to 2024 resulting in a drop in tax rate

## Tax Collection Record

<u>Years Ending December 31:</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>2026</u>
Total Taxes & Other Returned Items on Warrant	\$ 86,155,435	\$ 88,582,870	\$ 87,890,757	\$ 89,666,761	\$ 91,643,527
County Tax Warrant	78,040,232.00	79,586,577.00	79,306,601.00	80,637,707.00	82,241,946.08
Uncollected End of Year	3,931,871.00	5,392,007.00	4,700,994.40	5,326,362.59	N/A
% Uncollected <sup>(1)</sup>	4.57%	6.10%	5.35%	5.94%	N/A

<sup>(1)</sup> Uncollected balance is less than 1% by the time foreclosure proceedings are completed.

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## Tax Collection Procedure

Real Property is assessed for taxation by local assessors in each Town and the Cities of Utica and Rome and is placed on the respective tax rolls. The City of Sherrill is included as part of the Town of Vernon. There is no County Board of Assessors.

Each town tax receiver is required to pay to the respective town the full amount levied for town and town special district purposes. The balance of collected taxes is remitted to the County Commissioner of Finance. After March 31, uncollected County taxes of the cities and uncollected town taxes become the responsibility of the Commissioner of Finance.

From January through March the following penalties accrue with respect to delinquent taxes: no penalty if paid within the first 30 days, 1% penalty if paid during the next 30 days and 1-1/2%, if paid during the next 30 days. After the return of the tax rolls to the County Commissioner of Finance on April 1, delinquent taxes are assessed a flat penalty of 5% and accumulate interest of 10% per annum. The County holds its annual tax sale in December for the current year's taxes.

Taxes for County purposes apportioned to the areas of the County outside the Cities of Utica and Rome are levied together with taxes for town and special district purposes as a single bill. The towns and special districts receive the full amount of their levies annually out of the first amounts collected on the combined bills. The County assumes enforcement responsibility for all taxes levied in the towns and special districts and for unpaid County taxes in the Cities of Utica and Rome. Uncollected outside-city school district and village taxes are assumed by the County for enforcement. Any such taxes remaining unpaid at year-end are relieved as County taxes on December 31st.

## County Sales Tax

On July 14, 1999, the Board of County Legislators extended a resolution dated October 27, 1982 imposing a County-wide sales tax of 3%.

The current distribution of sales tax revenues is as follows:

- (1) The Cities of Utica and Rome (the "Cities") receive 1-1/2% of the collections within their city boundaries and the County keeps the remaining 1-1/2%.
- (2) The County shares the 3% collected outside the cities with the towns and villages in the County and the City of Sherrill based upon equalized assessed valuation; 1-1/2% is distributed to said Towns and Villages and City of Sherrill and 1-1/2% is retained by the County.

The County also imposed, on September 1, 1992 an increase to the sales tax by 1%. In July, 2007, the New York State Legislature (with the Governor signing into Law) authorized the extension of the County's 1% additional sales tax, originally passed in 1992. This tax was to expire on November 30, 2025. On August 7, 2025 this 1% additional sales tax was extended through November 13, 2027.

The distribution of the additional 1% is as follows:

- (1) The cities of Utica and Rome receive 1/2% of the collections within their city boundaries and the County keeps the remaining 1/2%.
- (2) The County shares the 1% collected outside the cities with the towns and villages in the County by the following:

The County dedicates the first \$1,500,000 to the Towns and Villages after the County receives in the aggregate \$18,500,000 from the additional 1% sales tax. The City of Sherrill also receives a portion based on population.

In 2004, the Board of County Legislators adopted a resolution of necessity and the New York State Legislature passed legislation (with the Governor signing into law) authorizing the County to impose an additional increase to the sales tax of 1.5%. The tax began March 1, 2005. This tax was reduced to 1% effective September 1, 2006 and further reduced in December 1, 2007 to 3/4% until November 30, 2013. This additional 3/4% tax rate has been extended by the State Legislature every two years and was to expire on November 30, 2025. On August 7, 2025 this additional 3/4% tax rate was extended through November 13, 2027. All of this 3/4% tax is retained by the County.

As part of the State's 2019-2020 budget an internet sales tax was authorized. In addition, Aid and Incentives to Municipalities ("AIM") which was originally scheduled to be cut by approximately \$60 million was restored by requiring counties to remit to towns and villages a portion of the new internet sales tax. The AIM restoration to municipalities cost the County \$958,808 in 2020. The 2022-23 Enacted State Budget eliminated AIM-Related payments and withholdings from county sales tax collections used to fund them. Beginning in July 2022 all cities (other than New York City) and 1,465 towns and villages will receive AIM payments from the State pursuant to Chapter 55 of the Laws of 2022.

## Sales Tax Revenue

The following table summarizes the County's sales tax proceeds including monies realized from this legislation.

<u>Year</u>	<u>Base Sales Tax (4%)</u>	<u>Additional Sales Tax Revenues</u> <sup>(1)</sup>	<u>Total</u>
2000	\$ 50,088,045	\$ 0	\$ 50,088,045
2001	50,772,786	0	50,772,786
2002	54,509,737	0	54,509,737
2003	57,029,332	0	57,029,332
2004	58,000,065	0	58,000,065
2005	58,906,951	31,787,383	90,694,334
2006	59,412,841	35,315,157	94,727,998
2007	61,740,593	26,630,442	88,371,035
2008	61,476,376	20,829,999	82,306,375
2009	61,932,702	20,482,106	82,414,808
2010	64,900,121	21,502,968	86,403,089
2011	66,960,191	22,186,751	89,146,942
2012	69,277,655	22,930,048	92,207,703
2013	70,752,040	23,390,507	94,142,547
2014	71,299,418	23,572,497	94,871,915
2015	69,597,724	23,039,522	92,637,246
2016 <sup>(2)</sup>	71,461,281	23,625,625	95,086,906
2017 <sup>(2)</sup>	73,658,562	24,330,578	97,989,140
2018 <sup>(2)</sup>	77,675,177	25,675,280	103,350,457
2019 <sup>(2)</sup>	80,441,341	26,547,604	106,988,945
2020 <sup>(2)</sup>	79,204,268	26,220,425	105,424,694
2021 <sup>(2)</sup>	94,760,016	31,178,851	125,938,867
2022 <sup>(2)</sup>	100,975,489	33,148,508	134,123,997
2023	106,568,452	34,909,698	141,478,150
2024	107,329,317	35,233,667	142,562,984
2025	108,447,375	35,462,307	143,909,682
2026 (Budgeted)	112,500,000	36,900,000	149,400,000

<sup>(1)</sup> The additional tax rate from March 1, 2005 through December 31, 2005 was 1.5%.

The tax rate from January 1, 2006 through August 31, 2006 was 1.5% and from September 1, 2006 through December 31, 2006 it decreased to 1%. The tax rate decreased to .75% beginning December 1, 2007.

<sup>(2)</sup> The 2016 budget estimate was \$98,080,000. The 2017 budget estimate was \$96,095,602. The 2018 budget estimate was \$99,525,000. The 2019 budget estimate was \$104,994,231. The 2020 budget estimate was \$107,400,000. The 2021 budget estimate was \$105,400,000.

Note: The State imposed sales tax rate is 4.0% and the total sales tax rate is 8.75%.

## Constitutional Tax Margin

Computation of Constitutional Tax Margin for fiscal years ending December 31, 2024 through 2026:

<b>Constitutional Tax Margin</b>	<u>2024</u>	<u>2025</u>	<u>2026</u>
Five-Year Average Full Valuation	\$ 13,614,984,547	\$ 14,743,028,673	\$ 16,190,841,182
Tax Limit - 1.5%	204,224,768	221,145,430	242,862,618
Add: Exclusions From Limit	26,564,434	23,511,794	23,773,498
Total Taxing Power	230,789,202	244,657,224	266,636,116
Less Total Levy	79,306,672	80,637,707	82,241,946
Tax Margin	<u>\$ 151,482,530</u>	<u>\$ 164,019,517</u>	<u>\$ 184,394,170</u>

## Larger Taxpayers – 2025 Assessment Roll for 2026 Taxes

<u>Name</u>	<u>Type</u>	<u>Assessed Valuation</u>
National Grid	Utility	\$ 305,504,078
Wal-Mart	Commercial	44,934,720
Iroquois Gas Transmission	Utility	33,427,610
Riverside Enterprises LLC	Real Estate/Commercial	27,429,887
BG New Hartford LLC	Real Estate/Commercial	26,421,200
Verizon	Utility	17,523,164
Erie Blvd Hydropower	Utility	16,244,163
Applewood Community, Inc.	Manufactured Housing Park	13,534,686
Trahwen-B	Real Estate / Commercial	12,814,914
Presbyterian Homes Found, Inc.	Senior Community	12,132,440

The ten taxpayers, listed above, have a total estimated assessed value of \$509,966,862 which represents 6.66% of the County's 2026 taxable assessed valuation of \$7,655,988,125. See also "LITIGATION" and "INDIAN LAND CLAIMS" herein.

### Additional Tax Information

Real property subject to County taxes is assessed by the component towns and cities. Veterans and senior citizens exemptions are offered to those who qualify.

Typically more than 74% of the total assessed valuation of the County consists of property outside recreation & entertainment, community services, and public parks, wild, forested, and conservation classifications.

The residential median arm's length sale price of a home in the County is approximately \$118,000. Equalization rates are established by New York State yearly and vary by municipality.

### TAX LEVY LIMITATION LAW

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to virtually all local governments, including school districts (with the exception of New York City, Yonkers, Syracuse, Rochester and Buffalo, the latter four of which are indirectly affected by applicability to their respective city). It also applies to independent special districts and to town and county improvement districts as part of their parent municipalities tax levies.

The Tax Levy Limitation Law restricts, among other things, the amount of real property taxes (including assessments of certain special improvement districts) that may be levied by or on behalf of a municipality in a particular year, beginning with fiscal years commencing on or after January 1, 2012. Pursuant to the Tax Levy Limitation Law, the tax levy of a municipality cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the consumer price index (CPI), over the amount of the prior year's tax levy. Certain adjustments would be permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A municipality may exceed the tax levy limitation for the coming fiscal year only if the governing body of such municipality first enacts, by at least a sixty percent vote of the total voting strength of the board, a local law (resolution in the case of fire districts and certain special districts) to override such limitation for such coming fiscal year only. There are exceptions to the tax levy limitation provided in the Tax Levy Limitation Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System, the Police and Fire Retirement System, and the Teachers' Retirement System. Municipalities are also permitted to carry forward a certain portion of their unused levy limitation from a prior year. Each municipality prior to adoption of each fiscal year budget must submit for review to the State Comptroller any information that is necessary in the calculation of its tax levy for each fiscal year.

The Tax Levy Limitation Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation debt of municipalities or such debt incurred after the effective date of the Tax Levy Limitation Law (June 24, 2011).

While the Tax Levy Limitation Law may constrict an issuer's power to levy real property taxes for the payment of debt service on debt contracted after the effective date of said Tax Levy Limitation Law, it is clear that no statute is able (1) to limit an issuer's pledge of its faith and credit to the payment of any of its general obligation indebtedness or (2) to limit an issuer's levy of real property taxes to pay debt service on general obligation debt contracted prior to the effective date of the Tax Levy Limitation Law. Whether the Constitution grants a municipality authority to treat debt service payments as a constitutional exception to such statutory tax levy limitation outside of any statutorily determined tax levy amount is not clear.

## COUNTY INDEBTEDNESS

### Constitutional Requirements

The New York State Constitution limits the power of the County (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations in summary form, and as generally applicable to the County and the Bonds include the following:

*Purpose and Pledge.* Subject to certain enumerated exceptions, the County shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The County may contract indebtedness only for a County purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

*Payment and Maturity.* Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute; no installment may be more than fifty per centum in excess of the smallest prior installment, unless the County Legislature authorizes and utilizes the issuance of bonds with substantially level or declining annual debt service. The County is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

*Debt Limit.* The County has the power to contract indebtedness for any County purpose so long as the principal amount thereof, subject to certain limited exceptions, shall not exceed seven per centum of the average full valuation of taxable real estate of the County and subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining full valuation is by taking the assessed valuation of taxable real estate as shown upon the latest completed assessment roll and dividing the same by the equalization rate as determined by the State Office of Real Property Services. The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

Pursuant to Article VIII of the State Constitution and Title 9 of Article 2 of the Local Finance Law, the debt limit of the County is calculated by taking 7% of the latest five-year average of the full valuation of all taxable real property.

### Statutory Procedure

In general, the State Legislature has authorized the power and procedure for the County to borrow and incur indebtedness by the enactment of the Local Finance Law subject, of course, to the provisions set forth above. The power to spend money, however, generally derives from other law, including specifically the County Law and the General Municipal Law.

Pursuant to the Local Finance Law, the County authorizes the issuance of bonds by the adoption of a bond resolution approved by at least two-thirds of the members of the County Legislature, the finance board of the County. Customarily, the County Legislature has delegated to the County Comptroller, as chief fiscal officer of the County, the power to authorize and sell bond anticipation notes in anticipation of authorized bonds.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) Such obligations are authorized for a purpose for which the County is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations and an action contesting such validity is commenced within twenty days after the date of such publication,

or, (3) Such obligations are authorized in violation of the provisions of the Constitution.

Except on rare occasions the County complies with this estoppel procedure. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

The County Legislature, as the finance board of the County, has the power to enact bond resolutions. In addition, such finance board has the power to authorize the sale and issuance of obligations. However, such finance board may, and generally does, delegate the power to sell the obligations to the County Comptroller, the chief fiscal officer of the County, pursuant to the Local Finance Law.

Statutory law in New York permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes and provided that such renewals do not exceed five years beyond the original date of borrowing. (See "Payment and Maturity" under "Constitutional Requirements" herein, and "Details of Outstanding Indebtedness" herein).

In general, the Local Finance Law contains provisions providing the County with power to issue certain other short-term general obligation indebtedness including revenue tax, deficiency and bond anticipation notes and budget notes (see "Details of Outstanding Indebtedness" herein).

**Debt Outstanding End of Fiscal Year <sup>(1)</sup>**

<u>Fiscal Years Ending December 31:</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Bonds	\$ 414,343,716	\$445,665,450	\$ 432,762,007	\$ 404,103,901	\$ 437,096,907
Bond Anticipation Notes	0	0	30,000,000	30,000,000	0
Revenue Anticipation Notes	0	0	0	0	0
EFC Short-Term Financing	<u>37,752,711</u>	<u>3,773,651</u>	<u>18,921,081</u>	<u>22,831,028</u>	<u>22,716,285</u>
Total Debt Outstanding	<u>\$ 452,096,427</u>	<u>\$449,439,101</u>	<u>\$481,683,088</u>	<u>\$456,934,929</u>	<u>\$459,813,192</u>

<sup>(1)</sup> Does not include lease financings or financing agreement with the Upper Mohawk Memorial Auditorium Authority. See "Lease Financing" and "Other Obligations" herein.

**Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the County evidenced by bonds and notes as of April 30, 2026:

<u>Type of Indebtedness</u>	<u>Maturity</u>	<u>Amount Outstanding</u>
<u>Bonds</u>	2026-2052	\$ 422,900,527
<u>Bond Anticipation Notes</u>		0
Environmental Facilities Corporation – Short Term Financing		<u>22,716,285</u> <sup>(1)</sup>
	Total Indebtedness	<u>\$ 445,616,812</u>

<sup>(1)</sup> To be converted to long-term financing through the Environmental Facilities Corporation

**Debt Statement Summary**

Statement of indebtedness, debt limit, and net debt-contracting margin evidenced by bonds and notes as of April 30, 2026:

Five-Year Average Full Valuation .....	\$16,189,749,282
Debt Limit - 7% thereof.....	1,133,282,450

Inclusions <sup>(1)</sup>:

Bonds.....	\$ 424,980,527
Bond Anticipation Notes .....	0
EFC Short-Term Financing.....	<u>22,730,848</u>
Total Inclusions.....	<u>\$ 447,711,375</u>

Exclusions:

Appropriations.....	\$ 12,395,000
Sewer Indebtedness - Bonds <sup>(2)</sup> .....	256,595,527
Sewer Indebtedness – EFC Short-Term <sup>(2)</sup> .....	<u>22,730,848</u>
Total Exclusions.....	<u>\$ 291,721,375</u>

Total Net Indebtedness ..... \$ 155,990,000

Net Debt-Contracting Margin..... \$ 977,292,450

Percent of Debt Contracting Power Exhausted..... 13.76%

- (1) Does not include lease financings or financing agreement with the Upper Mohawk Valley Memorial Auditorium Authority. See “Lease Financing” and “Other Obligations” herein.
- (2) Pursuant to Section 124.10 of the Local Finance Law. The County has been granted sewer debt exclusions by the New York State Office of the State Comptroller.

Note: The proceeds of the Bonds will increase the net indebtedness of the County by \$19,823,000.

**Estimate of Obligations to be Issued**

The County typically issues about \$20 million in new general obligations each year to fund its capital program which approximates the amount of principal being retired each year.

The County is financing the construction of a \$50.9 million hospital parking garage which is being funded with \$30.9 million bond proceeds, \$10 million currently available American Recovery Plan Act funds and \$10 million state grants-in-aid. The County issued \$22 million bond anticipation notes on March 1, 2023 to fund construction draws for a half year. On November 1, 2023 the County issued an additional \$8,000,000 bond anticipation notes as additional funding for the same project. On February 15, 2024 the County issued \$30,000,000 bond anticipation notes, the proceeds of which, fully redeemed and renewed each of the outstanding note issuances that matured on March 1, 2024. A \$30,500,000 portion of the proceeds of the Bonds along with \$400,000 in available funds of the County will be used to fully redeem and permanently finance the \$30,000,000 bond anticipation notes that mature on February 28, 2025 and provide an additional \$900,000 in new monies for the aforementioned project.

In July of 2024 the County entered into an agreement with Wynn Hospital whereby the County agreed to allow MVHS to use a portion of the parking garage located adjacent to the hospital, and in return, MVHS agreed to pay the County a fee of \$117,862 per month. This amount will be used by the County to pay the debt service on the \$30 million of debt incurred to finance the construction of the parking garage.

In addition, the County also finances improvements to the part-County Sewer District in order to comply with a consent order issued by the Department of Environmental Conservation. See “CONSENT ORDER – WATER QUALITY SANITARY SEWER OVERFLOWS” herein. To date, the County has authorized \$340.8 million for such improvements, and approximately \$171.8 million has been bonded through the revolving loan program administered by the New York State Environmental Facilities Corporation (EFC). State grants have been awarded to the current project for a total of \$25M of which \$10.1 million has been received.

As of June 13, 2019, EFC has authorized \$60 million under the program (Project No. C6-6070-08-05). It is anticipated that the County will be awarded \$160 million additional funding for future bonding which will be issued over the next five years and will be eligible for 50% interest subsidy. The County is strongly pursuing grants-in-aid and/or additional principal forgiveness to defray the local cost.

All debt issued for sewer improvements is repaid entirely by the part-county sewer district rate payers, not by the County. Over the next decade it is projected that a typical single-family household in the sewer district would incur an increase in sewer tax of \$350, from approximately \$350 to \$700 annually.

### **Lease Financings**

The County has entered into various installment purchase agreements related to energy efficiency improvements associated with buildings at the Griffiss International Airport. As of December 31, 2024, the liability associated with these installment purchase agreements amounted to \$22,602,721, of which \$1,487,642 was considered to be due within one year. The assets associated with the agreements have a value of \$19,449,635 and accumulated depreciation of \$3,878,000.

The County has entered into multiple new operating leases with Enterprise to provide various departments including but not limited to the Sheriff Department with vehicles for road patrol and additional service. The lease terms are individualized for each vehicle with a minimum of 2 years and a maximum of 5 years. Annual lease payments for each department are dependent on the combined individual leases, however the expected payment for the Sheriff's Department in fiscal year 202 is excess of \$1,000,000.

### **Other Obligations**

On October 19, 2021, the County entered into a financing arrangement with the Upper Mohawk Valley Memorial Auditorium Authority (the "AUD") and agreed to make payments of debt service subject to appropriation on a \$31,805,000 revenue bond that the AUD issued to pay the local share of a \$60 million NEXUS Facility herein. Total debt service on the revenue bond is approximately \$1.7 million per year, of which the AUD would contribute \$700,000-\$820,000 over the course of the obligation and the County will pick up the balance. Per a resolution dated December 17, 2025, payments in the years 2025-2030 by the AUD are deferred until the years 2053-2058. The County's source of funds to pay the debt service is the enhanced hotel and occupancy tax which was increased from 2% to 5%. See "Upper Mohawk Valley Memorial Auditorium Authority"

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## Capital Planning and Budgeting

Pursuant to Section 99-g of the General Municipal Law, the County has undertaken the planning and execution of a capital program. The adoption of such program is not, in the case of the County, subject to referendum. At any time after the adoption thereof the Board of County Legislators, by the affirmative vote of two-thirds of its total membership, may amend such program by adding, modifying or abandoning the projects, or by modifying the methods of financing.

The following sets forth a summary of the County Capital Program. It is noted that each planned project must be duly authorized before being undertaken, and that such programs may be modified by application of State and/or Federal aid.

Function	2026	2027	2028	2029	2030	2031	Total
General Govt Support	\$ 1,100,000	\$ 4,780,000	\$ 3,240,000	\$ 3,640,000	\$ 1,640,000	\$ 1,640,000	\$ 24,940,000
Education	8,571,700	2,791,980	-	-	-	-	\$ 46,713,680
Public Safety	-	-	-	-	-	-	\$ -
Transportation	19,160,000	36,155,935	29,878,580	28,975,600	26,550,000	9,535,000	\$ 170,629,665
Water Pollution Control	3,054,000	10,620,000	9,400,000	2,060,000	80,000	-	\$ 29,474,000
<b>Totals</b>	<b>\$ 31,885,700</b>	<b>\$ 54,347,915</b>	<b>\$ 42,518,580</b>	<b>\$ 34,675,600</b>	<b>\$ 28,270,000</b>	<b>\$ 11,175,000</b>	<b>\$ 271,757,345</b>
Direct Approp.	\$ -	\$ 1,002,935	\$ 250,000	\$ -	\$ -	\$ -	\$ 1,912,935
Reserve Fund	(346,000)	140,000	3,000,000	160,000	80,000	-	\$ 2,694,000
Bonds	15,452,910	38,585,890	25,511,490	25,558,510	19,232,910	11,175,000	\$ 170,531,710
State Aid	14,488,940	11,156,090	11,757,090	8,957,090	8,957,090	-	\$ 88,440,850
Other	2,289,850	183,000	-	-	-	-	\$ 2,897,850
Federal Aid	-	3,280,000	2,000,000	-	-	-	\$ 5,280,000
<b>Totals</b>	<b>\$ 31,885,700</b>	<b>\$ 54,347,915</b>	<b>\$ 42,518,580</b>	<b>\$ 34,675,600</b>	<b>\$ 28,270,000</b>	<b>\$ 11,175,000</b>	<b>\$ 271,757,345</b>
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

## Estimated Overlapping Indebtedness

In addition to the County, the following political subdivisions have the power to issue bonds and to levy taxes or cause taxes to be levied on taxable real property in the County. Bonded indebtedness, including bond anticipation notes, is estimated of the respective municipalities, adjusted to include subsequent bond issues, if any.

	Estimated Gross Indebtedness <sup>(1)</sup>
3 Cities	\$ 183,446,270
26 Towns	43,128,451
16 Villages	60,294,162
15 School Districts	405,626,866
19 Fire Districts	5,695,100
	<u>\$ 698,190,849</u>

<sup>(1)</sup> Not adjusted to include subsequent issuances, if any, from the date of the status of indebtedness stated in the table above for each respective municipality.

Source: Gross Indebtedness sourced from most recent report of local government data provided by the State Comptroller's office dated as of March 31, 2026. Excludable debt is not available from source reports.

## Debt Ratios

	Amount of <u>Indebtedness</u>	Per <u>Capita (a)</u>	of Full <u>Valuation (b)</u>
Gross Direct Indebtedness (c)	\$ 445,616,812	\$1,951.49	2.28%
Net Direct Indebtedness (c)	155,990,000	683.13	0.80%
Gross Direct Plus Gross Overlapping Indebtedness (d)	1,143,807,661	5,009.08	5.86%
Net Direct Plus Gross Overlapping Indebtedness (d)	854,180,849	3,740.71	4.37%

Note: (a) The County's 2024 estimated population is 228,347 . (See "Population Trends" herein.)

(b) The County's full valuation of taxable real estate for 2026 is \$19,535,934,731. (See "Valuations, Rates and Tax Levies" herein.)

(c) See "Debt Statement Summary" herein.

(d) The County's estimated applicable share of net overlapping indebtedness is \$698,190,849. (See "COUNTY INDEBTEDNESS - Estimated Overlapping Indebtedness" herein).

## Bonded Debt Service

A schedule of Bonded Debt Service may be found in APPENDIX - B attached to this Official Statement.

### CONSENT ORDER – WATER QUALITY SANITARY SEWER OVERFLOWS

The County, as the permit holder for the part-County Sewer District, was served with a Complaint by the New York State Department of Environmental Conservation (NYSDEC) on February 26, 2007, alleging violations of environmental statutes and regulations stemming from wet weather overflows at the Sauquoit Creek Pump Station. The County served an Answer to the Complaint on April 25, 2007. On July 11, 2007, the County and the State executed a Consent Order resolving the issues raised in the Complaint. The Consent Order required the payment of a fine of One Hundred Fifty Thousand Dollars (\$150,000) \$120,000.00 of which was paid on July 13, 2007 and the remaining \$30,000.00 was applied by the County to an Environmental Benefit Project for the Sauquoit Creek Basin. The Consent Order contained a compliance schedule which called for the completion of a Plan of Study of the system within three years and the implementation of upgrades and repairs called for in the study by October 31, 2014.

On July 7, 2010, the County submitted the Plan of Study as required by the Consent Order. The Plan of Study proposed the undertaking of a series of projects with a final completion date of December 31, 2020. During 2011, the County negotiated a new consent order that includes an extended compliance schedule (based on the Plan of Study) with NYSDEC to replace the consent order that was issued in 2007. The new order was approved by the Oneida County Board of Legislators on November 30, 2011, signed by the County Executive on December 7, 2011 and issued by NYSDEC on December 12, 2011. The new order reflected the results of the Plan of Study conducted in 2010 and it extended the completion date of the order, which included an updated compliance schedule, to December 31, 2021. The County immediately thereafter began to undertake the implementation of the various projects listed in the updated compliance schedule. As a result of the progress made toward the improvements constructed at the waste water treatment plant, the County proposed and the NYSDEC has accepted a revision to the compliance schedule eliminating the need for construction of certain interim measures at the waste water treatment plant. Additionally, and as a consequence of delays due to supply chain issues and employee illnesses due to the COVID-19 pandemic, the County requested a further extension of the final completion date to December 31, 2022. NYSDEC granted the County's request for the extension which was executed by NYSDEC on November 24, 2021. Those elements related to the Consent Order were functionally completed by the December 31, 2022 deadline.

Bonds have been authorized aggregating \$380.8 million of which \$367 million has been financed to date with EFC bonds. See "COUNTY INDEBTEDNESS - Estimate of Obligations to be Issued" herein

## CONSENT ORDER – WATER QUALITY SLUDGE INCINERATOR TITLE V VIOLATION - 2018

Oneida County’s wastewater treatment plant utilizes fluidized bed incinerators which are subject to a permit issued under Title V of the Clean Air Act. The permit requires annual testing to ensure that emissions are compliant with applicable regulations. Emissions testing performed in July of 2016 on incinerator #3 and April of 2017 on incinerator #1 revealed exceedances of some regulated emissions from both incinerators. On May 24, 2018, New York State, through the Department of Environmental Conservation and the County entered into a Consent Order requiring the submission of an approvable plan to correct the violative emissions and the payment of a \$25,500.00 penalty; \$3,825.00 of which has been paid and \$21,675 is being applied to an Environmental Benefit Project. The County submitted the required compliance plan on August 23, 2018. The Compliance Plan resulted in the decommissioning of the incinerators. Upon the completion of the Environmental Benefit Project this Consent Order will be complete.

## CONSENT ORDER – WATER QUALITY SLUDGE INCINERATOR TITLE V VIOLATION - 2019

Following up on the issuance of the Notice of Violation related to the incinerators in 2018, testing was performed in June of 2019. The testing revealed that the prior emission violations had been successfully corrected, but a different contaminant was detected. Upon receipt of those follow up test results, the County shut the incinerators down. The State of New York issued a Notice of Violation relative to the follow up test results and has forwarded to the County a draft Consent Order for this second air quality violation. This Consent Order contains a proposed fine of \$25,000.00. The County is finalizing the language of the Compliance Schedule.

## ONEIDA INDIAN NATION LITIGATION AND SETTLEMENT

From 1970 until March 2014, the County was involved in extensive litigation against the Oneida Indians. This included two land claims brought by three Oneida tribes which have been resolved, the smaller case by payment of \$8,360 plus interest made with State funds and the larger one by judgment in the County’s favor in 2011. Additionally, in the years 2005-2008, three more suits were commenced between the County and the Oneida Indian Nation of New York (the “Nation”). This litigation included a dispute over taxability of Nation-owned real property, the assessments of those parcels, and the US government’s decision to accept some Nation-owned parcels into trust. Settlement of all pending litigation was reached between the County, Madison County, the Nation and New York State in 2013, and became effective upon approval of Federal District Court Judge Kahn on March 4, 2014. There remains no pending litigation between the County and the Nation. The settlement exempts Nation-owned parcels from property taxes, but, on balance, is expected to provide significant financial benefit to the County. Specifically, its terms are summarized as follows:

***Tribal Revenue Sharing with State and Local Governments and Gaming Exclusivity.*** Under the agreement, the Oneida Nation will receive exclusive rights to casino gaming in a ten county region of Central New York. In exchange, the Nation will devote 25% of its net gaming revenue from its slot machines to the State of New York. Based on current Oneida gaming revenues, that would be approximately \$50 million annually to the State. From the State share there would be distributed to the County, as the host county, 25% of the State’s payment annually and, in addition, the County will receive \$2.5 million annually for nineteen and one-quarter (19.25) years from the State share to settle back property tax claims.

Revenues received for the years 2016 through 2025 are as follows:

<u>Year</u>	<u>Amount</u> <sup>(1)</sup>
2016	\$ 17,853,110
2017	17,512,511
2018	19,318,830
2019	20,170,930
2020	17,254,941
2021	23,700,536
2022	23,741,404
2023	25,118,781
2024	25,379,828
2025	26,525,548

<sup>(1)</sup> Includes receipt of \$2.5 million annually.

**Settling Land into Trust.** Under the settlement, the Oneida Nation will agree to a permanent cap of approximately 25,000 acres of land which may be taken into trust by the Department of Interior as Nation land. New York State, Oneida County and Madison County withdrew their case challenging land into trust. The Nation expressly waives its rights of sovereignty over any land over the cap amount.

**Ending Unfair Competition.** The settlement requires the Oneida Nation to impose a Nation sales tax that equals or exceeds the State's and counties' sales, use and occupancy taxes. Under the agreement:

The Nation sales tax would apply to all cigarettes, motor fuel, and all other sales by retailers on Nation land to non-Indians.

The Nation must adhere to minimum pricing standards for cigarette products.

The Nation must use sales tax revenues only for the same types of governmental programs to which the State and Counties devote their tax revenues.

### **SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT**

**General Municipal Law Contract Creditors' Provision.** Each Note when duly issued and paid for will constitute a contract between the County and the holder thereof. Under current law, provision is made for contract creditors of the County to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the County upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of and interest on the Notes.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the County may not be enforced by levy and execution against property owned by the County.

**Authority to File for Municipal Bankruptcy.** The Federal Bankruptcy Code allows public bodies, such as the County, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness.

The State has consented that any municipality in the State may file a petition with the United States District Court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness. Subject to such State consent, under the United States Constitution, Congress has jurisdiction over such matters and has enacted amendments to the existing federal bankruptcy statute, being Chapter 9 thereof, generally to the effect and with the purpose of affording municipal corporations, under certain circumstances, with easier access to judicially approved adjustment of debt including judicial control over identifiable and unidentifiable creditors.

No current state law purports to create any priority for holders of the Notes should the County be under the jurisdiction of any court, pursuant to the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness.

The rights of the owners of Notes to receive interest and principal from the County could be adversely affected by the restructuring of the County's debt under Chapter 9 of the Federal Bankruptcy Code. No assurance can be given that any priority of holders of debt obligations issued by the County (including the Notes) to payment from monies retained in any debt service fund or from other cash resources would be recognized if a petition were filed by or on behalf of the County under the Federal Bankruptcy Code or pursuant to other subsequently enacted laws relating to creditors' rights; such monies might, under such circumstances, be paid to satisfy the claims of all creditors generally.

Under the Federal Bankruptcy Code, a petition may be filed in the Federal Bankruptcy court by a municipality which is insolvent or unable to meet its debts as they mature. Generally, the filing of such a petition operates as a stay of any proceeding to enforce a claim against the municipality. The Federal Bankruptcy Code also requires that a plan be filed for the adjustment of the municipality's debt, which may modify or alter the rights of creditors and which could be secured. Any plan of adjustment confirmed by the court must be approved by the requisite number of creditors. If confirmed by the bankruptcy court, the plan would be binding upon all creditors affected by it.

**State Debt Moratorium Law.** There are separate State law provisions regarding debt service moratoriums enacted into law in 1975.

At the Extraordinary Session of the State Legislature held in November, 1975, legislation was enacted which purported to suspend the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, the Court of Appeals, the State's highest court, declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of obligations.

As a result of the Court of Appeals decision in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law described below enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the City.

Right of Municipality or State to Declare a Municipal Financial Emergency and Stay Claims Under State Debt Moratorium Law. The State Legislature is authorized to declare by special act that a state of financial emergency exists in any county, city, town or village. (The provision does not by its terms apply to school districts or fire districts.) In addition, the State Legislature may authorize by special act establishment of an "emergency financial control board" for any county, city, town or village upon determination that such a state of financial emergency exists. Thereafter, unless such special act provides otherwise, a voluntary petition to stay claims may be filed by any such municipality (or by its emergency financial control board in the event said board requests the municipality to petition and the municipality fails to do so within five days thereafter). A petition filed in supreme court in county in which the municipality is located in accordance with the requirements of Title 6-A of the Local Finance Law ("Title 6-A") effectively prohibits the doing of any act for ninety days in the payment of claims, against the municipality including payment of debt service on outstanding indebtedness.

This includes staying the commencement or continuation of any court proceedings seeking payment of debt service due, the assessment, levy or collection of taxes by or for the municipality or the application of any funds, property, receivables or revenues of the municipality to the payment of debt service. The stay can be vacated under certain circumstances with provisions for the payment of amounts due or overdue upon a demand for payment in accordance with the statutory provisions set forth therein. The filing of a petition may be accompanied with a proposed repayment plan which upon court order approving the plan, may extend any stay in the payment of claims against the municipality for such "additional period of time as is required to carry out fully all the terms and provisions of the plan with respect to those creditors who accept the plan or any benefits thereunder." Court approval is conditioned, after a hearing, upon certain findings as provided in Title 6-A.

A proposed plan can be modified prior to court approval or disapproval. After approval, modification is not permissible without court order after a hearing. If not approved, the proposed plan must be amended within ten days or else the stay is vacated and claims including debt service due or overdue must be paid. It is at the discretion of the court to permit additional filings of amended plans and continuation of any stay during such time. A stay may be vacated or modified by the court upon motion of any creditor if the court finds after a hearing, that the municipality has failed to comply with a material provision of an accepted repayment plan or that due to a "material change in circumstances" the repayment plan is no longer in compliance with statutory requirements.

Once an approved repayment plan has been completed, the court, after a hearing upon motion of any creditor, or a motion of the municipality or its emergency financial control board, will enter an order vacating any stay then in effect and enjoining of creditors who accepted the plan or any benefits thereunder from commencing or continuing any court action, proceeding or other act described in Title 6-A relating to any debt included in the plan.

Title 6-A requires notice to all creditors of each material step in the proceedings. Court determinations adverse to the municipality or its financial emergency control board are appealable as of right to the appellate division in the judicial department in which the court is located and thereafter, if necessary, to the Court of Appeals. Such appeals stay the judgment or appealed from and all other actions, special proceedings or acts within the scope of Section 85.30 of Title 6-A pending the hearing and determination of the appeals.

Whether Title 6-A is valid under the Constitutional provisions regarding the payment of debt service is not known. However, based upon the decision in the Flushing National Bank case described above, its validity is subject to doubt.

While the State Legislature has from time to time adopted legislation in response to a municipal fiscal emergency and established public benefit corporations with a broad range of financial control and oversight powers to oversee such municipalities, generally such legislation has provided that the provisions of Title 6-A are not applicable during any period of time that such a public benefit corporation has outstanding indebtedness issued on behalf of such municipality.

Fiscal Stress and State Emergency Financial Control Boards. Pursuant to Article IX Section 2(b)(2) of the State Constitution, any local government in the State may request the intervention of the State in its “property, affairs and government” by a two-thirds vote of the total membership of its legislative body or on request of its chief executive officer concurred in by a majority of such membership. This has resulted in the adoption of special acts for the establishment of public benefit corporations with varying degrees of authority to control the finances (including debt issuance) of the cities of Buffalo, Troy and Yonkers and the County of Nassau. The specific authority, powers and composition of the financial control boards established by these acts varies based upon circumstances and needs. Generally, the State legislature has granted such boards the power to approve or disapprove budget and financial plans and to issue debt on behalf of the municipality, as well as to impose wage and/or hiring freezes and approve collective bargaining agreements in certain cases. Implementation is left to the discretion of the board of the public benefit corporation. Such a State financial control board was first established for New York City in 1975. In addition, on a certificate of necessity of the governor reciting facts which in the judgment of governor constitute an emergency requiring enactment of such laws, with the concurrences of two-thirds of the members elected in each house of the State legislature the State is authorized to intervene in the “property, affairs and governments” of local government units. This occurred in the case of the County of Erie in 2005. The authority of the State to intervene in the financial affairs of local government is further supported by Article VIII, Section 12 of the Constitution which declares it to be the duty of the State legislature to restrict, subject to other provisions of the Constitution, the power of taxation, assessment, borrowing money and contracting indebtedness and loaning the credit of counties, cities, towns and villages so as to prevent abuses in taxation and assessment and in contracting indebtedness by them.

In 2013, the State established a new state advisory board to assist counties, cities, towns and villages in financial distress. The Financial Restructuring Board for Local Governments (the “FRB”), is authorized to conduct a comprehensive review of the finances and operations of any such municipality deemed by the FRB to be fiscally eligible for its services upon request by resolution of the municipal legislative body and concurrence of its chief executive. The FRB is authorized to make recommendations for, but cannot compel improvement of fiscal stability, management and delivery of municipal services, including shared services opportunities and is authorized to offer grants and/or loans of up to \$5,000,000 through a Local Government Performance and Efficiency Program to undertake certain recommendations. If a municipality agrees to undertake the FRB recommendations, it will be automatically bound to fulfill the terms in order to receive the aid.

The FRB is also authorized to serve as an alternative arbitration panel for binding arbitration.

Although from time to time, there have been proposals for the creation of a statewide financial control board with broad authority over local governments in the State, the FRB does not have emergency financial control board powers to intervene such as the public benefit corporations established by special acts as described above.

Several municipalities in the State are presently working with the FRB. The County has not requested FRB assistance nor does it reasonably expect to do so in the foreseeable future. School districts and fire districts are not eligible for FRB assistance.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: “If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness.” This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See “General Municipal Law Contract Creditors’ Provision” herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder’s remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service. See “Nature of Obligation” and “State Debt Moratorium Law” herein.

**No Past Due Debt.** No principal of or interest on County indebtedness is past due. The County has never defaulted in the payment of the principal of and interest on any indebtedness.

### CONTINUING DISCLOSURE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (“Rule 15c2-12”), the County will enter into a Continuing Disclosure Undertaking, substantially the description of which can be found in “APPENDIX – D”.

### HISTORICAL CONTINUING DISCLOSURE COMPLIANCE

The County is in compliance with all prior undertakings pursuant to the Rule for the past five years, however, the County on occasion did not file in a timely manner certain material event notices relating to rating changes of the various insurers of certain outstanding bonds of the County. The underlying rating of the County was not affected by such bond insurer rating changes.

The County failed to file audited annual financial statements within 180 days of the end of the fiscal year as required by the continuing disclosure undertaking for the serial bonds issued through the Municipal Bond Bank Agency in 2010, which had a final maturity of May 15, 2025. It should be noted the County does not complete its audited financial statements within 180 days of the end of the fiscal year due to complexities in recording accrued revenue and expenses due to the New York State year end closing of March 31st and therefore the County could not file such documents within the timeframe stated. The County completes its audited financial statements annually each fall and submits to EMMA within sixty day of receipt as required by its existing continuing disclosure agreements. A notice of failure to file was submitted to EMMA on July 10, 2020 relating to the County’s audited annual financial statements which were not filed in a timely manner for the fiscal year ending December 31, 2019. A notice of failure to file was submitted to EMMA on July 13, 2021 relating to the County’s audited annual financial statements which were not filed in a timely manner for the fiscal year ending December 31, 2020. A notice of failure to file was submitted to EMMA on July 13, 2022 relating to the County’s 2021 audited annual financial statements which were not filed in a timely manner for the fiscal year ending December 31, 2021. A notice of failure to file was submitted to EMMA on July 12, 2023 relating to the County’s 2022 audited annual financial statements which were not filed in a timely manner for the fiscal year ending December 31, 2022. A notice of failure to file was submitted to EMMA on October 16, 2024 relating to the County’s 2023 audited annual financial statements which were not filed in a timely manner for the fiscal year ending December 31, 2023.

A material event notice and failure to provide event filing information has been submitted to EMMA on January 4, 2022 relating to the incurrence of financial obligations which were not filed within 10 business days as required by the County’s outstanding undertaking agreements. On July 20, 2020, the County entered into a lease agreement with Motorola Solutions in the principal amount of \$1,349,000. On July 30, 2021, the County entered into a lease agreement with ROC Leasing LLC in the principal amount of \$21,466,940.

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## MARKET AND RISK FACTORS

There are various forms of risk associated with investing in the Bonds. The following is a discussion of certain events that could affect the risk of investing in the Bonds. In addition to the events cited herein, there are other potential risk factors that an investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential investment risk.

The financial and economic condition of the County as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the County's control. There can be no assurance that adverse events in the State and in other jurisdictions, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Bonds. If a significant default or other financial crisis should occur in the affairs of the State or another jurisdiction or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the County to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds could be adversely affected.

The County is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes and revenues in order to pay State aid to municipalities and school districts in the State, including the County, in any year, the County may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the County. In some years, the County has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "State Aid").

There are a number of general factors which could have a detrimental effect on the ability of the County to continue to generate revenues, particularly property taxes. For instance, the termination of a major commercial enterprise or an unexpected increase in tax certiorari proceedings could result in a significant reduction in the assessed valuation of taxable real property in the County. Unforeseen developments could also result in substantial increases in County expenditures, thus placing strain on the County's financial condition. These factors may have an effect on the market price of the Bonds.

If a holder elects to sell his investment prior to its scheduled maturity date, market access or price risk may be incurred. If and when a holder of any of the Bonds should elect to sell a Note prior to its maturity, there can be no assurance that a market shall have been established, maintained and be in existence for the purchase and sale of any of the Bonds. Recent global financial crises have included limited periods of significant disruption. In addition, the price and principal value of the Bonds is dependent on the prevailing level of interest rates; if interest rates rise, the price of a bond or note will decline, causing the bondholder or noteholder to incur a potential capital loss if such bond or note is sold prior to its maturity.

Amendments to U.S. Internal Revenue Code could reduce or eliminate the favorable tax treatment granted to municipal debt, including the Bonds and other debt issued by the County. Any such future legislation would have an adverse effect on the market value of the Bonds (See "TAX MATTERS" herein).

The Tax Levy Limitation Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the County and continuing technical and constitutional issues raised by its enactment and implementation could have an impact upon the finances and operations of the County and hence upon the market price of the Bonds. See "TAX LEVY LIMITATION LAW" herein.

### **Cybersecurity**

The County, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the County faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. No assurances can be given that such security and operational control measures implemented would be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage County digital networks and systems and the costs of remedying any such damage could be substantial.

## LITIGATION

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the County, threatened against or affecting the County to restrain or enjoin sale or delivery of the Bonds or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the bonds or any proceedings or authority of the County taken with respect to the authorization, issuance or sale of the Bonds or contesting the corporate existence or boundaries of the County. See also “ONEIDA INDIAN NATION LITIGATION AND SETTLEMENT” herein.

## TAX MATTERS

In the opinion of Orrick, Herrington & Sutcliffe LLP (“Bond Counsel”), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the “Code”) and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal individual alternative minimum tax. Interest on the Bonds included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. A complete copy of the proposed form of opinion of Bond Counsel are set forth in “APPENDIX – E”.

To the extent the issue price of any maturity of the Bonds is less than the amount to be paid at maturity of such Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Bonds), the difference constitutes “original issue discount,” the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Bonds which is excluded from gross income for federal income tax purposes and exempt from State of New York personal income taxes. For this purpose, the issue price of a particular maturity of the Bonds is the first price at which a substantial amount of such maturity of the Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Bonds accrues daily over the term to maturity of such Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Owners of the Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Bonds with original issue discount, including the treatment of owners who do not purchase such Bonds in the original offering to the public at the first price at which a substantial amount of such Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) (“Premium Bonds”) will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of Bonds, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and an owner’s basis in a Premium Note, will be reduced by the amount of amortizable bond premium properly allocable to such owner. Owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. The County has covenanted to comply with certain restrictions designed to ensure that interest on the Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Bonds being included in gross income for federal income tax purposes possibly from the date of original issuance of the Bonds. The opinion of Bond Counsel assumes compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest on, the Bonds.

Certain requirements and procedures contained or referred to in the Arbitrage Certificate, and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion as to any Bonds or the interest thereon if any such change occurs or action is taken or omitted.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York), the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds may otherwise affect an owner’s federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the owner or the owner’s other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion.

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the County, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The County has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Bonds ends with the issuance of the Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the County or the owners regarding the tax-exempt status of the Bonds in the event of an audit examination by the IRS. Under current procedures, owners would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the County legitimately disagrees, may not be practicable. Any action of the IRS, including but not limited to selection of the Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Bonds, and may cause the County or the owners to incur significant expense.

Payments on the Bonds generally will be subject to U.S. information reporting and possibly to "backup withholding." Under Section 3406 of the Code and applicable U.S. Treasury Regulations issued thereunder, a non-corporate owner of Bonds may be subject to backup withholding with respect to "reportable payments," which include interest paid on the Bonds and the gross proceeds of a sale, exchange, redemption, retirement or other disposition of the Bonds. The payor will be required to deduct and withhold the prescribed amounts if (i) the payee fails to furnish a U.S. taxpayer identification number ("TIN") to the payor in the manner required, (ii) the IRS notifies the payor that the TIN furnished by the payee is incorrect, (iii) there has been a "notified payee underreporting" described in Section 3406(c) of the Code or (iv) the payee fails to certify under penalty of perjury that the payee is not subject to withholding under Section 3406(a)(1)(C) of the Code. Amounts withheld under the backup withholding rules may be refunded or credited against an owner's federal income tax liability, if any, provided that the required information is timely furnished to the IRS. Certain owners (including among others, corporations and certain tax-exempt organizations) are not subject to backup withholding. The failure to comply with the backup withholding rules may result in the imposition of penalties by the IRS.

## **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Bonds are subject to the respective approving legal opinion of Orrick, Herrington & Sutcliffe LLP as Bond Counsel. Bond Counsel's opinion will be in substantially the form attached hereto as "APPENDIX – E."

## **BOND RATING**

S&P Global Ratings ("S&P") has assigned a rating of AA- with a stable outlook to the Bonds.

No application was made to Moody's Investors Service ("Moody's") on the Bonds. On January 27, 2025 Moody's affirmed its rating of "A1" with a stable outlook to the County's long term general obligation bonds.

No application was made to Fitch Ratings for an additional rating on the Bonds. On September 18, 2024 Fitch Ratings affirmed its AA rating with a stable outlook on the County's outstanding general obligation bonds.

No application was made to any other rating agency for the purpose of obtaining an additional rating on the Bonds. A rating reflects only the view of the rating agency assigning such rating and an explanation of the significance of such rating may be obtained from such rating agency. Any desired explanation of the significance of such ratings should be obtained from Standard & Poor's Credit Market Services, Public Finance Ratings, 55 Water Street, 38th Floor, New York, New York 10041, Phone: (877) 772-5436, Moody's Investors Service, 7 World Trade Center, 250 Greenwich Street, New York, New York 10007, Phone: (212) 553-1653 and Fitch Ratings, Inc., 33 Whitehall Street, New York, New York 10004, Phone (212) 908-0800.

There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of such rating could have an adverse effect on the market price of the outstanding bonds. A securities rating is not a recommendation to buy, sell, or hold securities and may be subject to revision or withdrawal at any time.

### **MUNICIPAL ADVISOR**

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor") is a Municipal Advisor registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the County on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Bonds. The advice on the plan of financing and the structuring of the Bonds was based on materials provided by the County and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the County or the information set forth in this Official Statement or any other information available to the County with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the County to the Municipal Advisor are partially contingent on the successful closing of the Bonds.

### **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Bonds. All expenses in relation to the printing of CUSIP numbers on the Bonds will be paid for by the County, provided, however, the County assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

### **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Bonds.

Statements in this official statement, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the County management's beliefs as well as assumptions made by, and information currently available to, the County's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the County's files with the repositories. When used in County documents or oral presentation, the words "anticipate", "estimate", "expect", "objective", "projection", "forecast", "goal", or similar words are intended to identify forward-looking statements.

Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the County, expressed no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the County for use in connection with the offer and sale of the Bonds, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Bonds, the County will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to a limitation as to information in the Official Statement obtained from sources other than the County.

The Official Statement is submitted only in connection with the sale of the Bonds by the County and may not be reproduced or used in whole or in part for any other purpose.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at [www.fiscaladvisors.com](http://www.fiscaladvisors.com). Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the County nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the County disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the County also assumes no liability or responsibility for any errors or omissions or for any updates to dated website information.

The County will act as Paying Agent for the Bonds.

The County's contact information is as follows: Ms. Enessa Carbone, County Comptroller, County Office Building, 800 Park Avenue – 5th Floor, Utica, New York 13501, Phone: (315) 798-5780, Telefax: (315) 798-6415, Email: [ecarbone@ocgov.net](mailto:ecarbone@ocgov.net).

This Official Statement has been duly executed and delivered by the County Comptroller of the County of Oneida.

**COUNTY OF ONEIDA**

**Dated: April 30, 2026**

**/s/ Enessa Carbone**  
**County Comptroller and Chief Fiscal Officer**

GENERAL FUND

Balance Sheets

Fiscal Years Ending December 31:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
<b>ASSETS</b>					
Cash and Cash Equivalents	\$ 11,538,389	\$ 36,986,328	\$ 20,982,280	\$ 41,376,127	\$ 7,694,885
Investments	-	-	42,083,481	41,642,449	34,272,113
Net Taxes Receivable	21,980,034	23,040,231	18,751,426	19,235,959	20,496,326
Due from Other Funds	4,111,244	1,233,623	31,438,098	510,061	3,465,314
State and Federal Receivables	129,215,585	108,474,820	108,204,138	122,907,512	127,260,536
Due From Other Governments	-	-	-	-	-
Other Receivables	6,238,191	11,258,800	12,133,361	8,919,877	5,905,608
Prepaid Expenses	-	3,398,011	-	-	3,737,809
Leases Receivable	-	-	-	426,909	28,371,037
<b>TOTAL ASSETS</b>	<u>\$ 173,083,443</u>	<u>\$ 184,391,813</u>	<u>\$ 233,592,784</u>	<u>\$ 235,018,894</u>	<u>\$ 231,203,628</u>
<b>LIABILITIES, DEFERRED REVENUES AND FUND BALANCE</b>					
Accounts Payable	\$ 23,145,389	\$ 25,681,373	\$ 10,957,202	\$ 18,699,613	\$ 37,998,457
Accrued Liabilities	37,898,074	33,296,572	52,688,320	53,998,104	29,297,397
Notes and Loans Payable	-	-	-	-	-
Due to Other Funds	8,379,194	2,334,649	1,697,212	6,237,809	548,805
Due to Other Governments	22,454,189	9,726,410	10,176,711	10,353,881	10,439,685
Unearned Revenues	-	20,622,491	43,463,942	17,943,159	13,082,563
Other Liabilities	-	-	-	-	-
Overpayments and Collections in Advance	-	-	-	-	-
Bank Overdrafts	-	-	-	-	-
<b>TOTAL LIABILITIES</b>	<u>91,876,846</u>	<u>91,661,495</u>	<u>118,983,387</u>	<u>107,232,566</u>	<u>91,366,907</u>
<b>DEFERRED REVENUE</b>	\$ 45,203,110	\$ 43,131,196	\$ 36,291,312	\$ 36,291,312	\$ 61,377,904
<b>FUND EQUITY</b>					
Nonspendable	\$ -	\$ 3,398,011	\$ -	\$ -	\$ 3,737,809
Restricted	33,403	118,116	114,705	114,705	208,356
Committed	16,150,000	16,150,000	30,725,000	30,725,000	40,725,000
Assigned	9,740,883	8,976,872	8,877,681	8,877,681	21,242,233
Unassigned	10,079,201	20,956,123	38,600,699	38,600,699	12,545,419
<b>TOTAL FUND EQUITY</b>	<u>\$ 36,003,487</u>	<u>\$ 49,599,122</u>	<u>\$ 78,318,085</u>	<u>\$ 78,318,085</u>	<u>\$ 78,458,817</u>
<b>TOTAL LIABILITIES, DEFERRED REVENUES AND FUND EQUITY</b>	<u>\$ 173,083,443</u>	<u>\$ 184,391,813</u>	<u>\$ 233,592,784</u>	<u>\$ 221,841,963</u>	<u>\$ 231,203,628</u>

Source: Audited financial reports of the County. This Appendix is not itself audited.

This Appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ending December 31:	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<b>REVENUES</b>					
Real Property Taxes	\$ 67,685,391	\$ 64,996,744	\$ 66,344,786	\$ 71,813,156	\$ 68,854,413
Real Property Tax Items	4,272,244	4,168,320	4,662,809	5,084,048	1,836,204
Non-Property Tax Items	150,283,607 <sup>(1)</sup>	148,349,782 <sup>(2)</sup>	176,383,191 <sup>(3)</sup>	187,521,002 <sup>(4)</sup>	199,842,339 <sup>(5)</sup>
Departmental Income	13,601,320	14,005,364	12,324,710	22,426,948	20,211,996
Intergovernmental Charges	22,643,467	23,439,677	26,607,633	20,136,542	19,722,129
Use of Money & Property	1,513,122	1,265,086	2,251,829	4,214,356	6,852,159
Licenses and Permits	74,115	69,150	101,305	135,560	145,255
Fines and Forfeitures	402,097	511,142	753,542	716,343	859,960
Sale of Property and Compensation for Loss	831,129	186,995	488,966	355,567	499,085
Miscellaneous	1,186,569	1,432,770	1,180,087	125,496	497,469
Interfund Revenues	1,162	215	246	90,784	102,072
Revenues from State Sources	72,926,893	65,889,982	75,001,426	77,740,261	98,399,589
Revenues from Federal Sources	51,341,165	42,357,871	46,669,165	52,525,902	83,282,209
Total Revenues	<u>\$ 386,762,281</u>	<u>\$ 366,673,098</u>	<u>\$ 412,769,695</u>	<u>\$ 442,885,965</u>	<u>\$ 501,104,879</u>
<b>EXPENDITURES</b>					
General Government Support	\$ 82,934,177 <sup>(1)</sup>	\$ 82,657,005 <sup>(2)</sup>	\$ 90,198,577 <sup>(3)</sup>	\$ 96,236,157 <sup>(4)</sup>	\$ 102,911,128 <sup>(5)</sup>
Education	23,378,259	21,835,184	23,131,751	24,872,651	25,765,178
Public Safety	51,976,547	50,331,300	54,538,720	58,371,633	56,699,790
Health	20,903,257	20,617,924	24,020,609	24,333,686	27,637,746
Transportation	6,009,439	5,348,154	5,449,572	5,360,978	7,329,369
Economic Assistance and Opportunity	163,992,509	153,618,672	149,202,211	160,203,712	180,322,542
Culture and Recreation	1,377,159	842,376	885,117	1,997,023	3,080,649
Home and Community Services	4,492,091	5,827,625	934,132	4,193,819	11,540,120
Employee Benefits	-	-	-	-	-
Debt Service	-	1,407,458	2,495,870	3,010,566	3,350,787
Total Expenditures	<u>\$ 355,063,438</u>	<u>\$ 342,485,698</u>	<u>\$ 350,856,559</u>	<u>\$ 378,580,225</u>	<u>\$ 418,637,309</u>
Excess of Revenues Over (Under) Expenditures	<u>\$ 31,698,843</u>	<u>\$ 24,187,400</u>	<u>\$ 61,913,136</u>	<u>\$ 64,305,740</u>	<u>\$ 82,467,570</u>
Other Financing Sources (Uses):					
Proceeds of Obligations	-	-	-	-	-
Tobacco Restructuring Proceeds	-	-	-	-	-
Operating Transfers In	-	20,000	20,000	20,000	981,382
Operating Transfers Out	(28,635,159)	(28,415,472)	(48,337,501)	(35,606,777)	(69,323,250)
Total Other Financing	<u>(28,635,159)</u>	<u>(28,395,472)</u>	<u>(48,317,501)</u>	<u>(35,586,777)</u>	<u>(68,341,868)</u>
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	<u>3,063,684</u>	<u>(4,208,072)</u>	<u>13,595,635</u>	<u>28,718,963</u>	<u>14,125,702</u>
<b>FUND BALANCE</b>					
Fund Balance - Beginning of Year	37,147,875	40,211,559	36,003,487	49,599,122	78,318,085
Prior Period Adjustments (net)	-	-	-	-	-
Fund Balance - End of Year	<u>\$ 40,211,559</u>	<u>\$ 36,003,487</u>	<u>\$ 49,599,122</u>	<u>\$ 78,318,085</u>	<u>\$ 92,443,787</u>

<sup>(1)</sup> Includes \$40,660,068 Sales Tax distributed to the municipal units within the County.

<sup>(2)</sup> Includes \$42,186,003 Sales Tax distributed to the municipal units within the County.

<sup>(3)</sup> Includes \$49,193,396 Sales Tax distributed to the municipal units within the County.

<sup>(4)</sup> Includes \$52,375,205 Sales Tax distributed to the municipal units within the County.

<sup>(5)</sup> Includes \$55,615,769 Sales Tax distributed to the municipal units within the County.

Source: Audited financial reports of the County. This Appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending December 31:

	2024			2025	2026
	Adopted Budget	Modified Budget	Actual	Adopted Budget	Adopted Budget
<b>REVENUES</b>					
Real Property Taxes	\$ 66,145,834	\$ 68,915,834	\$ 69,402,038	\$ 70,509,834	\$ 68,064,063
Real Property Tax Items	4,364,000	1,594,000	1,626,775	-	4,364,000
Non-Property Tax Items	144,804,246	201,635,343	201,530,687 <sup>(1)</sup>	153,206,118	152,962,508
Departmental Income	24,061,931	24,995,724	22,368,481	23,532,395	24,134,059
Intergovernmental Charges	23,658,228	22,870,579	19,773,786	22,336,761	21,798,876
Use of Money & Property	6,543,157	6,543,157	7,480,680	4,468,895	7,763,871
Licenses and Permits	110,250	110,250	106,125	110,250	110,250
Fines and Forfeitures	1,010,500	1,018,600	848,679	1,083,696	919,000
Sale of Property and Compensation for Loss	187,019	1,369,096	4,029,674	2,181,214	4,704,847
Miscellaneous	63,500	1,073,403	401,391	62,500	12,500
Interfund Revenues	843,345	-	106,491	200,072	214,624
Revenue from State Sources	105,387,000	107,062,040	94,797,490	108,221,841	112,835,423
Revenues from Federal Sources	51,755,080	62,281,075	68,694,941	58,389,128	58,107,227
<b>Total Revenues</b>	<b>\$ 428,934,090</b>	<b>\$ 499,469,101</b>	<b>\$ 491,167,238</b>	<b>\$ 444,302,704</b>	<b>\$ 455,991,248</b>
<b>EXPENDITURES</b>					
General Government Support	\$ 63,281,812	\$ 120,470,904	\$ 112,515,061 <sup>(1)</sup>	\$ 64,640,816	\$ 67,551,120
Education	29,572,571	28,370,910	28,212,597	29,315,584	28,503,810
Public Safety	63,187,010	66,661,930	62,759,851	68,246,378	69,867,655
Health	30,540,981	31,458,513	28,732,820	31,755,458	34,144,010
Transportation	8,721,261	12,323,203	11,002,968	8,258,766	8,495,212
Economic Assistance and Opportunity	192,416,365	203,601,207	199,721,832	203,043,749	207,454,301
Culture and Recreation	3,734,133	3,344,335	3,297,174	3,933,094	4,106,528
Home and Community Services	6,287,201	14,712,502	14,712,502	6,924,855	7,787,277
Employee Benefits	-	-	-	-	-
Debt Service	-	3,226,226	3,226,226	-	-
<b>Total Expenditures</b>	<b>\$ 397,741,334</b>	<b>\$ 484,169,730</b>	<b>\$ 464,181,031</b>	<b>\$ 416,118,700</b>	<b>\$ 427,909,913</b>
Excess of Revenues Over (Under) Expenditures	\$ 31,192,756	\$ 15,299,371	\$ 26,986,207	\$ 28,184,004	\$ 28,081,335
Other Financing Sources (Uses):					
Appropriated Fund Balance	\$ 6,525,292	\$ -	\$ -	\$ 6,525,292	\$ 7,180,292
Proceeds of Obligations	-	8,725,793	8,725,793	-	-
County Savings Plan	-	-	-	-	-
Operating Transfers In	-	20,000	658,937	20,000	308,520
Operating Transfers Out	(37,718,048)	(49,306,214)	(50,355,907)	(34,729,296)	(35,570,147)
<b>Total Other Financing</b>	<b>(31,192,756)</b>	<b>(40,560,421)</b>	<b>(40,971,177)</b>	<b>(28,184,004)</b>	<b>(28,081,335)</b>
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	-	(25,261,050)	(13,984,970)	-	-
<b>FUND BALANCE</b>					
Fund Balance - Beginning of Year	-	25,261,050	92,443,787	-	-
Prior Period Adjustments (net)	-	-	-	-	-
<b>Fund Balance - End of Year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 78,458,817 <sup>(2)</sup></b>	<b>\$ -</b>	<b>\$ -</b>

<sup>(1)</sup> Includes \$56,831,096 Sales Tax distributed to the municipal units within the County.

<sup>(2)</sup> The net change in fund balances was included in the budget as an appropriation (i.e. spenddown) of fund balance and re-appropriation of prior year encumbrances. Source: Audited financial reports and adopted budgets (unaudited) of the County.

This Appendix is not itself audited.

CHANGES IN FUND EQUITY

Fiscal Years Ending December 31:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
<u>COMBINED ROAD FUND</u> <sup>(1)</sup>					
Fund Equity - Beginning of Year	\$ 1,224,977	\$ 914,437	\$ 806,549	\$ 907,392	\$ 957,670
Revenues & Other Sources	22,472,558	25,885,293	22,786,501	21,451,960	24,643,271
Expenditures & Other Uses	22,783,098	25,993,181	22,685,658	21,401,682	24,154,114
Fund Equity - End of Year	\$ 914,437	\$ 806,549	\$ 907,392	\$ 957,670	\$ 1,446,827
<u>DEBT SERVICE FUND</u>					
Fund Equity - Beginning of Year	\$ 1,640,844	\$ 1,153,711	\$ 312,604	\$ 997,719	\$ 2,957,027
Revenues & Other Sources	32,342,581	42,135,332	31,770,978	26,085,286	25,769,586
Expenditures & Other Uses	32,829,714	42,976,439	31,085,863	24,125,978	25,181,894
Fund Equity - End of Year	\$ 1,153,711	\$ 312,604	\$ 997,719	\$ 2,957,027	\$ 3,544,719
<u>SEWER FUND</u>					
Fund Equity - Beginning of Year	\$ 24,144,652	\$ 23,375,562	\$ 51,414,493	\$ 40,146,750	\$ 31,972,034
Adjustments from Prior Year	\$ -	\$ -	\$ -	\$ -	\$ (191,783) <sup>(2)</sup>
Revenues and Other Sources	18,158,405	21,372,100	23,576,440	23,878,657	22,692,727
Expenditures & Other Uses	18,927,495	20,685,168	34,844,183	32,053,373	32,306,084
Fund Equity - End of Year	\$ 23,375,562	\$ 24,062,494	\$ 40,146,750	\$ 31,972,034	\$ 22,166,894

<sup>(1)</sup> Includes County Road Fund and Road Machinery Fund.

<sup>(2)</sup> Restatement for the implementation of GASB Statement No. 101

Source: Annual financial reports of the County. This Appendix is not itself audited.

**APPENDIX - B**  
**Oneida County**

**BONDED DEBT SERVICE**

Fiscal Year Ending December 31st	Excluding the Bonds to be Issued			Principal of the Bonds	Total Principal All Bonds
	Principal	Interest	Total		
2026	\$ 26,886,208	\$ 12,752,398	\$ 39,638,606	\$ -	\$ 26,886,208
2027	27,315,407	12,135,504	39,450,911	628,000	27,943,407
2028	25,314,596	11,539,287	36,853,883	1,045,000	26,359,596
2029	24,118,795	11,028,864	35,147,659	1,085,000	25,203,795
2030	23,442,993	10,564,258	34,007,251	1,130,000	24,572,993
2031	22,292,182	10,134,342	32,426,524	1,175,000	23,467,182
2032	21,091,381	9,705,929	30,797,310	1,225,000	22,316,381
2033	20,455,580	9,304,130	29,759,710	1,275,000	21,730,580
2034	19,479,769	8,947,709	28,427,478	1,330,000	20,809,769
2035	18,243,968	8,571,991	26,815,959	1,385,000	19,628,968
2036	16,833,157	8,182,278	25,015,435	1,440,000	18,273,157
2037	17,262,355	7,859,914	25,122,269	1,495,000	18,757,355
2038	15,921,554	7,570,545	23,492,099	1,555,000	17,476,554
2039	15,175,743	7,337,369	22,513,112	1,620,000	16,795,743
2040	15,009,942	7,118,571	22,128,513	1,685,000	16,694,942
2041	12,709,141	4,278,563	16,987,704	1,750,000	14,459,141
2042	12,698,330	4,048,698	16,747,028	-	12,698,330
2043	12,982,529	3,824,919	16,807,448	-	12,982,529
2044	13,271,727	3,586,003	16,857,730	-	13,271,727
2045	13,575,916	3,343,164	16,919,080	-	13,575,916
2046	13,320,115	3,104,749	16,424,864	-	13,320,115
2047	13,619,314	2,865,682	16,484,996	-	13,619,314
2048	11,873,503	2,649,303	14,522,806	-	11,873,503
2049	12,152,702	2,448,110	14,600,812	-	12,152,702
2050	5,445,000	277,299	5,722,299	-	5,445,000
2051	3,260,000	177,872	3,437,872	-	3,260,000
2052	3,345,000	90,080	3,435,080	-	3,345,000
2053	-	-	-	-	-
<b>TOTALS</b>	<b>\$ 437,096,907</b>	<b>\$ 173,447,532</b>	<b>\$ 610,544,439</b>	<b>\$ 19,823,000</b>	<b>\$ 456,919,907</b>

# **COUNTY OF ONEIDA, NEW YORK**

## **AUDITED FINANCIAL REPORT**

**December 31, 2024**

**Such Audited Financial Statement and opinion were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.**

**COUNTY OF ONEIDA,  
NEW YORK**

*Basic Financial Statements, Required  
Supplementary Information and Supplementary  
Information for the Year Ended December 31, 2024  
and Independent Auditors' Reports*





**COUNTY OF ONEIDA, NEW YORK**  
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### INDEPENDENT AUDITORS' REPORT

Honorable County Executive and County Legislature  
County of Oneida, New York:

#### Report on the Audit of the Financial Statements

##### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Oneida, New York (the "County"), as of and for the year ended December 31, 2024 (with the Mohawk Valley Community College for the fiscal year ended August 31, 2024), and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United State of America.

We did not audit the financial statements of the Oneida-Herkimer Solid Waste Management Authority ("OHSWMA") and the Mohawk Valley Community College ("MVCC"), which are shown as discretely presented component units. We did not audit the financial statements of the Upper Mohawk Valley Memorial Auditorium Authority ("UMVMAA"), which represents 18.3 percent and 12.2 percent of the assets and revenues, respectively, of the business-type activities. We did not audit the financial statements of the Oneida Tobacco Asset Securitization Corporation ("OTASC"), which represents 42.8 percent and 19.5 percent, respectively, of the assets and revenues of the total nonmajor governmental funds. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for OHSWMA, MVCC, UMVMAA, and OTASC, is based solely on the reports of such other auditors.

##### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards* ("GAS"), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Supplementary Information, as listed in the table of contents, is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Information, as listed in the table of contents, is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us. In our opinion, the Supplementary Information, as listed in the table of contents, is fairly stated in all material respects in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Governmental Auditing Standards*, we have also issued our report dated September 17, 2025 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Drescher & Malecki LLP*

September 17, 2025



**COUNTY OF ONEIDA, NEW YORK**  
**Management's Discussion and Analysis**  
**Year Ended December 31, 2024**

---

As management of the County of Oneida, New York (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the year ended December 31, 2024. We encourage the reader to consider the information contained in this analysis in conjunction with additional information that we have furnished in the County's financial statements, which follow this narrative. For comparative purposes, certain data from the prior year has been reclassified to conform with the current year presentation.

**Financial Highlights**

- The assets and deferred outflows of resources of the County's primary government exceeded total liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$166,065,000 (*net position*). This consists of \$255,415,236 net investment in capital assets, \$16,017,516 restricted for specific purposes, offset by an unrestricted net position of \$(105,367,752).
- The primary government's total net position decreased by \$15,853,350 during the current fiscal year. Governmental activities and business-type activities decreased net position by \$4,103,165 and \$11,750,185, respectively.
- At December 31, 2024, the County's governmental funds reported combined ending fund balances of \$75,828,381, a decrease of \$37,538,651 in comparison with the prior year due to expansive capital outlay.
- At the end of the current fiscal year, unrestricted fund balance (the total of committed, assigned, and unassigned fund balances) for the General Fund was \$74,512,652 or 14.5 percent of total General Fund expenditures and transfers out.
- The County's governmental activities' total bonded debt, excluding that of OTASC, decreased by \$19,358,400 due to scheduled principal payments. The County's business-type activities' total bonded debt and EFC notes payable decreased \$7,250,729 due to the County drawing down EFC notes in the amount of \$2,130,977, offset by scheduled principal payments in the amount of \$9,381,706.

**Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) governmental-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide financial statements**—The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the County's assets, liabilities, and deferred inflows/outflows of resources, with the differences reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to remove all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government support, education, public safety, health, transportation, economic assistance and opportunity, culture and recreation, and home and community services. The business-type activities of the County include the Sewer Fund, the Workers' Compensation Fund and the Upper Mohawk Valley Memorial Auditorium Authority ("UMVMAA").

The government-wide financial statements include, not only the County itself (known as the *primary government*), but also a legally separate college (Mohawk Valley Community College) and a legally separate authority (Oneida-Herkimer Solid Waste Management Authority) for which the County is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 14-15 of this report.

**Fund financial statements**—A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and the fiduciary fund.

**Governmental funds**—*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains seven individual governmental funds including the activities of its blended component unit, the Oneida Tobacco Asset Securitization Corporation (“OTASC”), as a governmental fund. General, Debt Service and Capital Projects Funds information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances, which are considered major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 16-19 of this report.

***Proprietary funds***—Other than the blended component unit, UMVMAA, The County maintains two individual proprietary funds. Enterprise Funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its sewer operations and the operation of the workers’ compensation public entity risk pool.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the Sewer Fund and Workers’ Compensation Fund, which are considered major funds of the County.

The basic proprietary fund financial statements can be found on pages 20-23 of this report.

***Fiduciary funds***—Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The fiduciary funds are not reflected in the government-wide financial statements because the resources of the funds are not available to support the County’s own programs. The County maintains one fiduciary fund, the Custodial Fund. The Custodial Fund reports resources held by the County in a custodial capacity for individuals, private organizations and other governments.

The fiduciary fund financial statements can be found on pages 24-25 of this report.

**Notes to the financial statements**—The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-76 of this report.

**Other information**—In addition to the basic financial statements and accompanying notes, this report also presents certain *Required Supplementary Information* concerning the County’s net pension liability/(asset), the changes in the County’s other postemployment benefits (“OPEB”) obligation, and the County’s budgetary comparison schedule for the General Fund. Required Supplementary Information and the related notes to the Required Supplementary Information can be found on pages 77-87 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds is presented immediately following the Required Supplementary Information on pages 88-89.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County's primary government, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$172,954,083 at the close of the most recent fiscal year, as compared to \$188,285,957 at the close of the fiscal year ended December 31, 2023.

**Table 1—Condensed Statements of Net Position—Primary Government**

	Governmental Activities		Business-type Activities		Total Primary Government	
	December 31,		December 31,		December 31,	
	2024	2023 (as restated)	2024	2023 (as restated)	2024	2023 (as restated)
Current assets	\$ 260,481,775	\$ 285,076,418	\$ 57,654,714	\$ 58,828,266	\$ 318,136,489	\$ 343,904,684
Noncurrent assets	439,742,573	408,476,723	380,854,493	398,319,210	820,597,066	806,795,933
Total assets	<u>700,224,348</u>	<u>693,553,141</u>	<u>438,509,207</u>	<u>457,147,476</u>	<u>1,138,733,555</u>	<u>1,150,700,617</u>
Deferred outflows of resources	<u>62,787,762</u>	<u>64,612,854</u>	<u>2,037,448</u>	<u>2,040,483</u>	<u>64,825,210</u>	<u>66,653,337</u>
Current liabilities	129,804,476	143,889,351	18,845,470	17,124,617	148,649,946	161,013,968
Noncurrent liabilities	439,408,478	453,205,042	348,564,200	357,611,657	787,972,678	810,816,699
Total liabilities	<u>569,212,954</u>	<u>597,094,393</u>	<u>367,409,670</u>	<u>374,736,274</u>	<u>936,622,624</u>	<u>971,830,667</u>
Deferred inflows of resources	<u>98,618,530</u>	<u>61,787,811</u>	<u>2,252,611</u>	<u>1,817,126</u>	<u>100,871,141</u>	<u>63,604,937</u>
Net position:						
Net investment in capital assets	204,938,795	177,226,931	50,476,441	59,836,261	255,415,236	237,063,192
Restricted	8,803,912	8,135,540	7,213,604	6,878,287	16,017,516	15,013,827
Unrestricted	<u>(118,562,081)</u>	<u>(86,078,680)</u>	<u>13,194,329</u>	<u>15,920,011</u>	<u>(105,367,752)</u>	<u>(70,158,669)</u>
Total net position	<u>\$ 95,180,626</u>	<u>\$ 99,283,791</u>	<u>\$ 70,884,374</u>	<u>\$ 82,634,559</u>	<u>\$ 166,065,000</u>	<u>\$ 181,918,350</u>

The largest portion of the County's net position, \$255,415,236, reflects its investment in capital assets (e.g. land, buildings, infrastructure, machinery and equipment, right-to-use lease assets) net of any accumulated depreciation/amortization and less related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens. Accordingly, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided by other sources, as the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, \$16,017,516, represents resources subject to external restrictions on how they may be used and are reported as restricted net position. The remaining category of total net position, \$(105,367,752), is considered to be unrestricted net position. The deficit is the result of having long-term commitments including bonds payable, other postemployment benefits and the net pension liability that are greater than currently available resources. Payments for these liabilities will be budgeted in the year actual payment is made.

Table 2, as presented on the following page, shows the changes in net position for the years ended December 31, 2024 and December 31, 2023.

**Table 2—Condensed Statements of Changes in Net Position—Primary Government**

	Governmental Activities		Business-type Activities		Total Primary Government	
	Year Ended December 31,		Year Ended December 31,		Year Ended December 31,	
	2024	2023	2024	2023	2024	2023
Revenues:						
Program revenues	\$ 245,272,902	\$ 286,222,578	\$ 41,892,014	\$ 49,317,461	\$ 287,164,916	\$ 335,540,039
General revenues	<u>284,968,236</u>	<u>279,817,065</u>	<u>2,012,973</u>	<u>2,254,900</u>	<u>286,981,209</u>	<u>282,071,965</u>
Total revenues	<u>530,241,138</u>	<u>566,039,643</u>	<u>43,904,987</u>	<u>51,572,361</u>	<u>574,146,125</u>	<u>617,612,004</u>
Total expenses	<u>534,344,303</u>	<u>507,264,065</u>	<u>55,655,172</u>	<u>54,239,095</u>	<u>589,999,475</u>	<u>561,503,160</u>
Change in net position	(4,103,165)	58,775,578	(11,750,185)	(2,666,734)	(15,853,350)	56,108,844
Net position—beginning	99,283,791	46,684,037	82,634,559	85,493,076	181,918,350	132,177,113
Restatement	<u>-</u>	<u>(6,175,824)</u>	<u>-</u>	<u>(191,783)</u>	<u>-</u>	<u>(6,367,607)</u>
Net position—ending	<u>\$ 95,180,626</u>	<u>\$ 99,283,791</u>	<u>\$ 70,884,374</u>	<u>\$ 82,634,559</u>	<u>\$ 166,065,000</u>	<u>\$ 181,918,350</u>

**Governmental activities**—Governmental activities decreased the County’s net position by \$4,103,165. This is primarily due to increases in economic assistance and opportunity related to increased use of social service programs.

A summary of revenues for governmental activities for the years ended December 31, 2024 and 2023 is presented in Table 3 below.

**Table 3—Summary of Sources of Revenues—Governmental Activities**

	Year Ended December 31,		Increase/(Decrease)	
	2024	2023	Dollars	Percent (%)
Charges for services	\$ 57,947,951	\$ 54,668,796	\$ 3,279,155	6.0
Operating grants and contributions	165,520,789	164,292,762	1,228,027	0.7
Capital grants and contributions	21,804,162	67,261,020	(45,456,858)	(67.6)
Property taxes and tax items	69,340,669	69,320,060	20,609	0.0
Non-property taxes	201,530,687	199,842,339	1,688,348	0.8
Use of money and property	8,761,902	8,940,509	(178,607)	(2.0)
Sale of property and compensation for loss	4,053,577	736,410	3,317,167	450.5
Miscellaneous	<u>1,281,401</u>	<u>977,747</u>	<u>303,654</u>	31.1
Total revenues	<u>\$ 530,241,138</u>	<u>\$ 566,039,643</u>	<u>\$ (35,798,505)</u>	(6.3)

The most significant sources of revenues for governmental activities for the year ended December 31, 2024 were non-property taxes of \$201,530,687, or 38.0 percent of total revenues, operating grants and contributions of \$165,520,789, or 31.2 percent of total revenues, and property taxes and tax items of \$69,340,669, or 13.1 percent of total revenues. Similarly, the most significant sources of revenues for the year ended December 31, 2023 were non-property taxes of \$199,842,339, or 35.3 percent of total revenues, operating grants and contributions of \$164,292,762, or 29.0 percent of total revenues, and property taxes and tax items of \$69,320,060, or 12.2 percent of total revenues.

During the year ended December 31, 2024, total revenues decreased by 6.3 percent. This is primarily due to a decrease in capital grants and contributions related to a decline in the use of American Rescue Plan Act funds during 2024.

A summary of program expenses of governmental activities for the years ended December 31, 2024 and 2023 is presented in Table 4 below.

**Table 4—Summary of Program Expenses—Governmental Activities**

	Year Ended December 31,		Increase/(Decrease)	
	2024	2023	Dollars	Percent (%)
General government support	\$ 112,701,392	\$ 113,908,578	\$ (1,207,186)	(1.1)
Education	28,666,919	25,765,178	2,901,741	11.3
Public safety	66,234,058	67,408,295	(1,174,237)	(1.7)
Health	29,396,682	29,971,523	(574,841)	(1.9)
Transportation	61,014,273	55,022,198	5,992,075	10.9
Economic assistance and opportunity	205,805,562	185,338,053	20,467,509	11.0
Culture and recreation	3,364,226	3,300,130	64,096	1.9
Home and community services	15,031,284	12,482,810	2,548,474	20.4
Interest and fiscal charges	12,129,907	14,067,300	(1,937,393)	(13.8)
Total program expenses	<u>\$ 534,344,303</u>	<u>\$ 507,264,065</u>	<u>\$ 27,080,238</u>	5.3

The County's most significant expense categories for governmental activities for the year ended December 31, 2024 were economic assistance and opportunity (primarily composed of social service costs) of \$205,805,562, or 38.5 percent of program expenses, general government support of \$112,701,392, or 21.1 percent of program expenses, and public safety of \$66,234,058, or 12.4 percent of program expenses. Similarly, the most significant expense categories for the year ended December 31, 2023 were economic assistance and opportunity of \$185,338,053, or 36.5 percent of program expenses, general government support of \$113,908,578, or 22.5 percent of program expenses, and public safety of \$67,408,295, or 13.3 percent of program expenses.

During the year ended December 31, 2024, expenses increased 5.3 percent. Overall expenses increased as a result of expanded access and use of social service programs.

**Business-type activities**—Business-type activities (Sewer Fund, Workers' Compensation Fund and UMVMAA) decreased the County's total net position by \$11,750,185.

A summary of sources of revenues and expenses for the County's business-type activities for the years ended December 31, 2024 and December 31, 2023 is presented in Table 5 on the following page.

**Table 5—Summary of Sources of Revenues and Expenses—Business-type Activities**

	Year Ended December 31,		Increase/(Decrease)	
	2024	2023	Dollars	Percent (%)
<b>Revenues:</b>				
Departmental income—Sewer Fund	\$ 22,692,727	\$ 22,467,310	\$ 225,417	1.0
Charges for services—Workers' Compensation Fund	13,841,857	15,934,830	(2,092,973)	(13.1)
Charges for services—UMVMAA	5,357,430	3,337,027	2,020,403	100.0
Capital grants and contributions—Sewer Fund	-	131,811	(131,811)	(100.0)
Use of money and property	1,754,988	1,932,249	(177,261)	(9.2)
Miscellaneous	257,985	322,651	(64,666)	(20.0)
County contributions	-	7,446,483	(7,446,483)	(100.0)
Total revenues	<u>\$ 43,904,987</u>	<u>\$ 51,572,361</u>	<u>\$ (7,667,374)</u>	(14.9)
<b>Expenses:</b>				
Sewer Fund expenses	\$ 33,593,613	\$ 32,053,373	\$ 1,540,240	4.8
Workers' Compensation Fund expenses	14,567,301	16,910,194	(2,342,893)	(13.9)
UMVMAA expenses	<u>7,494,258</u>	<u>5,275,528</u>	<u>2,218,730</u>	42.1
Total expenses	<u>\$ 55,655,172</u>	<u>\$ 54,239,095</u>	<u>\$ 1,416,077</u>	2.6

For the year ended December 31, 2024, the most significant source of revenues relating to the County's business-type activities is program revenues, including Sewer departmental income and Workers' Compensation and UMVMAA charges for services. Total revenue relating to the County's business-type activities decreased 14.9 percent from the year ended December 31, 2023, primarily due to a decrease in County capital contributions made to UMVMAA. During the years ended December 31, 2023, the County transferred construction in progress costs of \$7,446,483 to UMVMAA for Nexus Center capital project.

Total expenses increased by \$1,416,077, or 2.6 percent. This increase is primarily related to an increase in depreciation of Sewer Fund capital assets.

### Financial Analysis of the Governmental Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

**Governmental funds**—The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the County's Legislature.

At December 31, 2024, the County governmental funds reported combined ending fund balances of \$75,828,381, a decrease of \$37,538,651 in comparison with the prior year. Excluding the effects of a \$12,672,819 fund balance deficit in the Capital Projects Fund, 16.5 percent or \$12,545,419 of this amount constitutes *unassigned fund balance*, which is available for spending at the County's discretion. The remainder of fund balance is either *nonspendable*, *restricted*, *committed* or *assigned* to indicate that it is: (1) not in spendable form, \$3,737,809, (2) restricted for particular purposes, \$8,803,912, (3) committed for particular purposes, \$40,725,000 or (4) assigned for particular purposes, \$22,689,060.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unrestricted fund balance (the total of committed, assigned and unassigned fund balances) of the General Fund was \$74,512,652, while total fund balance was \$78,458,817. The General Fund fund balance decreased \$13,984,970 from the prior year, primarily as a result of increased economic assistance and opportunity costs. As a measure of the General Fund’s liquidity, it may be useful to compare both *unrestricted fund balance* and total fund balance to total fund expenditures and transfers out. *Unrestricted fund balance* represents approximately 14.5 percent of total General Fund expenditures and transfers out.

The fund balance of the Debt Service Fund increased \$587,692 as a result of current year activity. Ending fund balance in the Debt Service Fund amounted to \$3,544,719 at December 31, 2024, and is entirely restricted for future debt service costs.

Due to expansive capital outlay, supported primarily by short-term debt, the Capital Projects Fund reported a fund balance deficit of \$12,672,819, as compared to fund balance of \$11,968,127 at the close of the prior year. The remaining deficit is anticipated to be remedied with the conversion of the outstanding short-term debt to long-term debt.

**Proprietary funds**—The County’s proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Total net position of proprietary funds decreased by \$11,720,472. Total net position of the Sewer Fund decreased \$9,583,644, primarily due to operating expenses, including depreciation, outpacing departmental income, while net position of UMVMAA decreased by \$2,136,828, primarily due to a operating costs and interest expense outpacing charges for services. The County’s Workers’ Compensation Fund supported all expenses with current year revenues.

**General Fund Budgetary Highlights**

The County’s General Fund budget generally contains budget amendments during the year. The budget is allowed to be amended upward (increased) for prior year’s encumbrances since the funds were allocated under the previous year’s budget, and the County has appropriately assigned an equal amount of fund balance at year-end for this purpose. Furthermore, the budget is allowed to be amended upward (increased) for additional current year appropriations supported by an increase in budgeted revenues. A budgetary comparison schedule within the required supplementary information section of this report has been provided to demonstrate compliance with the budget.

A summary of the General Fund results of operations for the year ended December 31, 2024 is presented in Table 6 below.

**Table 6—Summary of General Fund Results of Operations**

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
Revenues and other financing sources	\$ 426,956,808	\$ 508,214,894	\$ 500,551,968	\$ (7,662,926)
Expenditures and other financing uses	<u>433,826,007</u>	<u>533,475,944</u>	<u>514,536,938</u>	<u>18,939,006</u>
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses	<u>\$ (6,869,199)</u>	<u>\$ (25,261,050)</u>	<u>\$ (13,984,970)</u>	<u>\$ 11,276,080</u>

**Original budget compared to final budget**—During the year, the budget is modified for new revenues. The largest supplemental appropriation was to account for the gross sales tax proceeds received from New York State that are forwarded by the County to the towns and villages. The 2024 adjustment was for \$56,831,096 and increased non-property tax items revenue and the general government support expenditures.

**Final budget compared to actual results**—The General Fund had a variance from final budgeted revenues of \$7,662,926. The largest negative variances were recognized in state aid and intergovernmental charges. The General Fund had a favorable variance from final budgetary appropriations of \$18,939,006, primarily due to lower than anticipated salaries cost and various contractual expenses.

### Capital Assets and Debt Administration

**Capital assets**—The County’s investment in capital assets for its governmental and business-type activities as of December 31, 2024 amounts to \$439,742,573 and \$380,854,493, respectively (net of accumulated depreciation/amortization). This investment in capital assets includes land, construction in progress, land improvements, buildings and building improvements, infrastructure, equipment, and right-to-use leased assets.

Capital assets, net of depreciation, for the governmental activities and business-type activities at the years ended December 31, 2024 and 2023 are presented below in Table 7:

**Table 7—Summary of Capital Assets (Net of Depreciation)**

	Governmental Activities		Business-type Activities		Total Primary Government	
	December 31,		December 31,		December 31,	
	2024	2023 (as reclassified)	2024	2023 (as reclassified)	2024	2023 (as reclassified)
Land	\$ 13,190,962	\$ 13,190,962	\$ 2,084,670	\$ 2,084,670	\$ 15,275,632	\$ 15,275,632
Construction in progress	-	-	181,310	-	181,310	-
Land improvements	61,945	81,445	-	-	61,945	81,445
Buildings and building improvements	214,969,084	203,646,480	300,479,345	314,515,601	515,448,429	518,162,081
Infrastructure	151,570,065	137,634,777	74,660,743	78,704,479	226,230,808	216,339,256
Equipment	46,489,833	27,439,786	3,448,425	3,014,460	49,938,258	30,454,246
Right-to-use leased assets	10,126,052	26,483,273	-	-	10,126,052	26,483,273
SBITA asset	3,334,632	-	-	-	3,334,632	-
Total	\$ 439,742,573	\$ 408,476,723	\$ 380,854,493	\$ 398,319,210	\$ 820,597,066	\$ 806,795,933

The County’s infrastructure assets are recorded at historical cost in the government-wide and proprietary fund financial statements. The County has elected to depreciate its infrastructure assets. Additional information on County’s capital assets can be found in Note 4 of this report.

**Long-term liabilities**—The County currently has approximately \$567.1 million in total bonded debt for functions considered governmental and business-type activities. This includes serial bonds issued on behalf of Mohawk Valley Community College and serial bonds (and accreted interest on capital appreciation bonds) issued by the Oneida Tobacco Asset Securitization Corporation (the “OTASC”).

A summary of the County’s long-term liabilities at December 31, 2024 and 2023 is presented in Table 8 below:

**Table 8—Debt and Long-term Liabilities**

	Governmental Activities		Business-type Activities		Total Primary Government	
	December 31,		December 31,		December 31,	
	2024	2023 (as restated)	2024	2023 (as restated)	2024	2023 (as restated)
Bonds payable	\$ 128,131,600	\$ 147,490,000	\$ 298,803,331	\$ 306,054,060	\$ 426,934,931	\$ 453,544,060
Bond premium	3,871,269	4,345,253	749,916	801,488	4,621,185	5,146,741
Net OTASC bonds and accreted interest	109,361,122	106,022,790	-	-	109,361,122	106,022,790
UMVMAA bonds, notes, and mortgages	-	-	30,824,805	31,627,401	30,824,805	31,627,401
Installment purchase agreement	22,602,721	19,619,375	-	-	22,602,721	19,619,375
Lease liability	4,191,514	5,068,950	-	-	4,191,514	5,068,950
SBITA liability	3,648,298	-	-	-	3,648,298	-
Workers' compensation	5,019,879	5,279,459	12,980,121	14,080,541	18,000,000	19,360,000
Compensated absences	10,892,150	10,025,917	372,141	329,155	11,264,291	10,355,072
Other postemployment benefits	108,600,810	94,033,849	3,445,800	2,754,299	112,046,610	96,788,148
Retirement obligation	-	-	-	-	-	-
Claims and judgements	200,000	200,000	-	-	200,000	200,000
Net pension liability	42,889,115	61,119,449	1,388,086	1,964,713	44,277,201	63,084,162
<b>Total</b>	<b>\$ 439,408,478</b>	<b>\$ 453,205,042</b>	<b>\$ 348,564,200</b>	<b>\$ 357,611,657</b>	<b>\$ 787,972,678</b>	<b>\$ 810,816,699</b>

For additional information on the County’s long-term debt, refer to Note 11 of this report.

### **Economic Factors and Next Year’s Budget**

The American Rescue Plan provides for a Coronavirus State and Local Fiscal Recovery Fund and the County has received its full allocation of \$44,416,661. As of December 31, 2024, \$37,793,932 of this funding has been spent. Expenditures of the remaining funding have been obligated as of December 31, 2024 for a variety of projects in accordance with the U.S. Treasury regulations.

The 2025 budget did not contain a tax levy increase and appropriated \$6.5 million from the fund balance to balance the budget. The 2026 budget is currently in process.

### **Requests for Information**

This financial report is designed to provide a general overview of the County’s finances for all those with an interest in the government’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Enessa Carbone, County Comptroller, 800 Park Avenue, Utica, New York 13501.

# BASIC FINANCIAL STATEMENTS



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**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Net Position**  
**December 31, 2024**

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Oneida-Herkimer Solid Waste Management Authority	Mohawk Valley Community College (August 31, 2024)
<b>ASSETS</b>					
Cash and cash equivalents	\$ 11,725,584	\$ 18,937,789	\$ 30,663,373	\$ 8,109,478	\$ 25,434,275
Restricted cash and cash equivalents	17,947,411	32,182,884	50,130,295	1,861,434	-
Investments	20,981,194	-	20,981,194	37,973,982	13,228,483
Restricted investments	15,697,919	-	15,697,919	-	-
Deposits with trustees	4,813,914	-	4,813,914	-	579,175
Property taxes receivable (net of allowance)	20,496,326	-	20,496,326	-	-
Lease receivable	28,371,037	-	28,371,037	-	-
Other receivables	8,461,287	7,522,799	15,984,086	4,247,118	3,858,090
Student loans receivable, net	-	-	-	-	707,585
Intergovernmental receivables	127,260,536	-	127,260,536	-	9,955,421
Internal balances	988,758	(988,758)	-	-	-
Prepaid items and other assets	3,737,809	-	3,737,809	429,035	185,159
Net pension asset	-	-	-	-	635,474
Capital assets not being depreciated	13,190,962	2,265,980	15,456,942	8,345,752	1,092,094
Capital assets, net of accumulated depreciation	426,551,611	378,588,513	805,140,124	40,894,251	57,565,586
Total assets	<u>700,224,348</u>	<u>438,509,207</u>	<u>1,138,733,555</u>	<u>101,861,050</u>	<u>113,241,342</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charge on refunding	211,462	-	211,462	-	-
Deferred outflows of resources relating to pensions	42,450,074	1,398,862	43,848,936	2,264,177	7,035,941
Deferred outflows of resources relating to OPEB	20,126,226	638,586	20,764,812	273,282	2,729,210
Total deferred outflows of resources	<u>62,787,762</u>	<u>2,037,448</u>	<u>64,825,210</u>	<u>2,537,459</u>	<u>9,765,151</u>
<b>LIABILITIES</b>					
Accounts payable	39,925,336	702,182	40,627,518	3,072,485	4,823,784
Retainage payable	3,997,029	3,399,481	7,396,510	-	-
Accrued liabilities	32,308,050	1,737,577	34,045,627	27,203	-
Intergovernmental payables	10,491,498	12,392,355	22,883,853	-	-
Unearned revenue	13,082,563	61,875	13,144,438	921,045	12,942,775
Bond anticipation notes payable	30,000,000	-	30,000,000	-	-
Notes payable	-	552,000	552,000	-	-
Other liabilities	-	-	-	-	2,183,963
Noncurrent liabilities:					
Due within one year	27,464,378	10,982,373	38,446,751	1,942,146	510,000
Due within more than one year	411,944,100	337,581,827	749,525,927	12,535,881	39,073,187
Total liabilities	<u>569,212,954</u>	<u>367,409,670</u>	<u>936,622,624</u>	<u>18,498,760</u>	<u>59,533,709</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue—lease receivable	28,145,293	-	28,145,293	-	-
Unavailable revenue—tuition and fees	-	-	-	-	1,354,657
Deferred inflows of resources relating to pensions	26,064,100	843,552	26,907,652	1,186,230	4,866,814
Deferred inflows of resources relating to OPEB	44,409,137	1,409,059	45,818,196	1,106,945	7,296,006
Total deferred inflows of resources	<u>98,618,530</u>	<u>2,252,611</u>	<u>100,871,141</u>	<u>2,293,175</u>	<u>13,517,477</u>
<b>NET POSITION</b>					
Net investment in capital assets	204,938,795	50,476,441	255,415,236	46,788,033	50,222,931
Restricted for:					
Handicap parking	5,796	-	5,796	-	-
Sheriff forfeiture	202,560	-	202,560	-	-
Debt	8,595,556	-	8,595,556	-	-
Surcharges	-	7,213,604	7,213,604	-	-
Grantor restrictions	-	-	-	1,437,261	18,004,942
Unrestricted	(118,562,081)	13,194,329	(105,367,752)	35,381,280	(18,272,566)
Total net position	<u>\$ 95,180,626</u>	<u>\$ 70,884,374</u>	<u>\$ 166,065,000</u>	<u>\$ 83,606,574</u>	<u>\$ 49,955,307</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Activities**  
**Year Ended December 31, 2024**

Function/Program	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Units	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	Oneida-Herkimer Solid Waste Management Authority	Mohawk Valley Community College (August 31, 2024)
					Governmental Activities	Business-type Activities			
<b>Primary government:</b>									
Governmental activities:									
General government support	\$ 112,701,392	\$ 19,091,261	\$ 34,779,753	\$ -	\$ (58,830,378)	\$ -	\$ (58,830,378)	\$ -	\$ -
Education	28,666,919	12,050,479	9,334,467	-	(7,281,973)	-	(7,281,973)	-	-
Public safety	66,234,058	8,395,277	2,798,303	3,717,506	(51,322,972)	-	(51,322,972)	-	-
Health	29,396,682	1,154,103	18,068,240	-	(10,174,339)	-	(10,174,339)	-	-
Transportation	61,014,273	12,185,314	-	14,978,957	(33,850,002)	-	(33,850,002)	-	-
Economic assistance and opportunity	205,805,562	3,962,480	92,034,175	3,107,699	(106,701,208)	-	(106,701,208)	-	-
Culture and recreation	3,364,226	684,300	-	-	(2,679,926)	-	(2,679,926)	-	-
Home and community services	15,031,284	159,317	8,505,851	-	(6,366,116)	-	(6,366,116)	-	-
Interest and fiscal charges	12,129,907	265,420	-	-	(11,864,487)	-	(11,864,487)	-	-
Total governmental activities	<u>534,344,303</u>	<u>57,947,951</u>	<u>165,520,789</u>	<u>21,804,162</u>	<u>(289,071,401)</u>	<u>-</u>	<u>(289,071,401)</u>	<u>-</u>	<u>-</u>
Business-type activities:									
Sewer Fund	33,593,613	22,692,727	-	-	-	(10,900,886)	(10,900,886)	-	-
Workers' Compensation Fund	14,567,301	13,841,857	-	-	-	(725,444)	(725,444)	-	-
Auditorium Authority	7,494,258	5,357,430	-	-	-	(2,136,828)	(2,136,828)	-	-
Total business-type activities	<u>55,655,172</u>	<u>41,892,014</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(13,763,158)</u>	<u>(13,763,158)</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ 589,999,475</u>	<u>\$ 99,839,965</u>	<u>\$ 165,520,789</u>	<u>\$ 21,804,162</u>	<u>(289,071,401)</u>	<u>(13,763,158)</u>	<u>(302,834,559)</u>	<u>-</u>	<u>-</u>
<b>Component units:</b>									
Solid Waste Management Authority	\$ 30,624,863	\$ 28,180,169	\$ 198,742	\$ -	-	-	(2,245,952)	-	-
Mohawk Valley Community College	78,395,239	35,830,457	24,873,978	14,111,225	-	-	-	(3,579,579)	(3,579,579)
Total component units	<u>\$ 109,020,102</u>	<u>\$ 64,010,626</u>	<u>\$ 25,072,720</u>	<u>\$ 14,111,225</u>	<u>-</u>	<u>-</u>	<u>(2,245,952)</u>	<u>-</u>	<u>(3,579,579)</u>
General revenues:									
Real property taxes	-	-	-	-	67,713,894	-	67,713,894	-	-
Real property tax items	-	-	-	-	1,626,775	-	1,626,775	-	-
Non-property taxes	-	-	-	-	201,530,687	-	201,530,687	-	-
Use of money and property	-	-	-	-	8,761,902	1,754,988	10,516,890	1,963,609	38,492
Sale of property and compensation for loss	-	-	-	-	4,053,577	-	4,053,577	-	3,272
Miscellaneous	-	-	-	-	1,281,401	257,985	1,539,386	1,186,939	5,664,817
Total general revenues and transfers	-	-	-	-	<u>284,968,236</u>	<u>2,012,973</u>	<u>286,981,209</u>	<u>3,150,548</u>	<u>5,706,581</u>
Change in net position	-	-	-	-	(4,103,165)	(11,750,185)	(15,853,350)	904,596	2,127,002
Net position—beginning, as previously stated	-	-	-	-	105,459,615	82,826,342	188,285,957	82,701,978	47,828,305
Restatement for implementation of GASB Statement No. 101	-	-	-	-	(6,175,824)	(191,783)	(6,367,607)	-	-
Net position—beginning, as restated	-	-	-	-	<u>99,283,791</u>	<u>82,634,559</u>	<u>181,918,350</u>	<u>82,701,978</u>	<u>47,828,305</u>
Net position—ending	-	-	-	-	<u>\$ 95,180,626</u>	<u>\$ 70,884,374</u>	<u>\$ 166,065,000</u>	<u>\$ 83,606,574</u>	<u>\$ 49,955,307</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Balance Sheet—Governmental Funds**  
**December 31, 2024**

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total Nonmajor Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 7,694,885	\$ -	\$ -	\$ 4,030,699	\$ 11,725,584
Restricted cash and cash equivalents	-	-	17,702,488	244,923	17,947,411
Investments	20,981,194	-	-	-	20,981,194
Restricted Investments	13,290,919	2,407,000	-	-	15,697,919
Deposits with trustees	-	-	-	4,813,914	4,813,914
Property taxes receivable (net of allowance for uncollectibles)	20,496,326	-	-	-	20,496,326
Lease receivable	28,371,037	-	-	-	28,371,037
Other receivables	5,905,608	265,420	-	2,290,259	8,461,287
Due from other funds	3,465,314	900,146	548,805	430,657	5,344,922
Intergovernmental receivables	127,260,536	-	-	-	127,260,536
Prepaid items	3,737,809	-	-	-	3,737,809
Total assets	<u>\$ 231,203,628</u>	<u>\$ 3,572,566</u>	<u>\$ 18,251,293</u>	<u>\$ 11,810,452</u>	<u>\$ 264,837,939</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 37,998,457	\$ -	\$ -	\$ 1,926,879	\$ 39,925,336
Accrued liabilities	29,297,397	-	-	478,696	29,776,093
Due to other funds	548,805	27,847	872,299	2,907,213	4,356,164
Intergovernmental payables	10,439,685	-	51,813	-	10,491,498
Unearned revenues	13,082,563	-	-	-	13,082,563
Bond anticipation notes payable	-	-	30,000,000	-	30,000,000
Total liabilities	<u>91,366,907</u>	<u>27,847</u>	<u>30,924,112</u>	<u>5,312,788</u>	<u>127,631,654</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue—property taxes	12,607,611	-	-	-	12,607,611
Unavailable revenue—long-term receivable	20,625,000	-	-	-	20,625,000
Unavailable revenue—lease receivable	28,145,293	-	-	-	28,145,293
Total deferred inflows of resources	<u>61,377,904</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>61,377,904</u>
<b>FUND BALANCES</b>					
Nonspendable	3,737,809	-	-	-	3,737,809
Restricted	208,356	3,544,719	-	5,050,837	8,803,912
Committed	40,725,000	-	-	-	40,725,000
Assigned	21,242,233	-	-	1,446,827	22,689,060
Unassigned	12,545,419	-	(12,672,819)	-	(127,400)
Total fund balances	<u>78,458,817</u>	<u>3,544,719</u>	<u>(12,672,819)</u>	<u>6,497,664</u>	<u>75,828,381</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 231,203,628</u>	<u>\$ 3,572,566</u>	<u>\$ 18,251,293</u>	<u>\$ 11,810,452</u>	<u>\$ 264,837,939</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Reconciliation of the Balance Sheet—Governmental Funds**  
**to the Government-wide Statement of Net Position**  
**December 31, 2024**

Amounts reported for governmental activities in the statement of net position (page 14) are different because:

Total fund balances (deficit)—governmental funds (page 16)	\$	75,828,381
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements. The cost of the assets is \$822,394,754 and the accumulated depreciation is \$382,652,181.		439,742,573
Deferred charges associated with refunding of bonds are not reported in the governmental funds. The charge is reported as a deferred outflow of resources on the statement of net position and is recognized as a component of interest expense over the life of the related debt.		211,462
Property taxes receivable of \$12,607,611 are not available to pay for current period expenditures and a long-term receivable of \$20,625,000 is not available to pay for current period expenditures and, therefore, are deferred inflows of resources in the fund statements.		33,232,611
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the fund statements.		
Deferred outflows of resources related to employer contributions	\$ 9,942,947	
Deferred outflows of resources related to experience, changes of assumptions, investment earnings and changes in proportion	32,507,127	
Deferred inflows related to pension plans	<u>(26,064,100)</u>	\$ 16,385,974
Deferred outflows and inflows of resources related to other postemployment benefits ("OPEB") are applicable to future periods and, therefore, are not reported in the fund statements.		
Deferred outflows related to OPEB	\$ 20,126,226	
Deferred inflows related to OPEB	<u>(44,409,137)</u>	(24,282,911)
Retained percentages payable are not a current liability and, therefore, are not reported in the funds.		(3,997,029)
To recognize interest accrual on long-term debt. Accrued interest for general obligation bonds is \$2,272,849 and accrued interest on OTASC bonds is \$259,108 at year end.		(2,531,957)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the fund statements. The effects of these items are:		
Serial bonds	\$ (128,131,600)	
Unamortized bond premiums	(3,871,269)	
OTASC bonds and accreted interest	(109,673,555)	
Unamortized discount—OTASC bonds	312,433	
Installment purchase agreement	(22,602,721)	
Lease liability	(4,191,514)	
SBITA liability	(3,648,298)	
Workers' compensation	(5,019,879)	
Compensated absences	(10,892,150)	
OPEB obligation	(108,600,810)	
Claims and judgments	(200,000)	
Net pension liability	<u>(42,889,115)</u>	<u>(439,408,478)</u>
Net position of governmental activities	\$	<u>95,180,626</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Revenues, Expenditures and Changes in Fund Balances (Deficit)—Governmental Funds**  
**For the Year Ended December 31, 2024**

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total Nonmajor Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>					
Real property taxes	\$ 69,402,038	\$ -	\$ -	\$ -	\$ 69,402,038
Real property tax items	1,626,775	-	-	-	1,626,775
Non-property tax items	201,530,687	-	-	-	201,530,687
Departmental income	22,368,481	-	-	3,089,273	25,457,754
Intergovernmental charges	19,773,786	265,420	-	3,342,581	23,381,787
Use of money and property	7,480,680	949,724	-	331,498	8,761,902
Licenses and permits	106,125	-	-	9,695	115,820
Fines and forfeitures	848,679	-	-	-	848,679
Sale of property and compensation for loss	4,029,674	-	-	23,903	4,053,577
Miscellaneous	401,391	56,155	823,603	252	1,281,401
Interfund revenues	106,491	-	-	4,561,348	4,667,839
State aid	94,797,490	-	12,099,445	-	106,896,935
Federal aid	68,694,941	-	7,111,841	4,621,234	80,428,016
Tobacco settlement revenue	-	-	-	3,476,072	3,476,072
Total revenues	<u>491,167,238</u>	<u>1,271,299</u>	<u>20,034,889</u>	<u>19,455,856</u>	<u>531,929,282</u>
<b>EXPENDITURES</b>					
Current:					
General government support	112,515,061	-	-	35,970	112,551,031
Education	28,212,597	-	-	-	28,212,597
Public safety	62,759,851	-	-	-	62,759,851
Health	28,732,820	-	-	-	28,732,820
Transportation	11,002,968	-	-	24,064,006	35,066,974
Economic assistance and opportunity	199,721,832	-	-	2,627,990	202,349,822
Culture and recreation	3,297,174	-	-	-	3,297,174
Home and community services	14,712,502	-	-	-	14,712,502
Debt service:					
Principal	2,890,344	19,358,400	-	681,241	22,929,985
Interest and other fiscal charges	335,882	5,823,494	-	3,136,496	9,295,872
Capital outlay	-	-	58,285,098	-	58,285,098
Total expenditures	<u>464,181,031</u>	<u>25,181,894</u>	<u>58,285,098</u>	<u>30,545,703</u>	<u>578,193,726</u>
Excess (deficiency) of revenues over expenditures	<u>26,986,207</u>	<u>(23,910,595)</u>	<u>(38,250,209)</u>	<u>(11,089,847)</u>	<u>(46,264,444)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	658,937	24,498,287	13,609,263	11,609,420	50,375,907
Transfers out	(50,355,907)	-	-	(20,000)	(50,375,907)
Issuance of installment purchase agreement	3,937,635	-	-	-	3,937,635
Issuance of leases	619,868	-	-	-	619,868
Issuance of SBITA	4,168,290	-	-	-	4,168,290
Total other financing sources (uses)	<u>(40,971,177)</u>	<u>24,498,287</u>	<u>13,609,263</u>	<u>11,589,420</u>	<u>8,725,793</u>
Net change in fund balances	(13,984,970)	587,692	(24,640,946)	499,573	(37,538,651)
Fund balance (deficit)—beginning	<u>92,443,787</u>	<u>2,957,027</u>	<u>11,968,127</u>	<u>5,998,091</u>	<u>113,367,032</u>
Fund balances—ending	<u>\$ 78,458,817</u>	<u>\$ 3,544,719</u>	<u>\$ (12,672,819)</u>	<u>\$ 6,497,664</u>	<u>\$ 75,828,381</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in**  
**Fund Balances (Deficit)—Governmental Funds to the Government-wide Statement of Activities**  
**Year Ended December 31, 2024**

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Amounts reported for governmental activities in the statement of activities (page 15) are different because:

Net change in fund balances (deficit)—total governmental funds (page 18) \$ (37,538,651)

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which depreciation/amortization expense and loss on disposals exceeded capital outlays in the current period.

Capital asset additions	\$ 62,918,174	
Gain on disposal of assets	1,201,855	
Depreciation/amortization expense	<u>(32,854,179)</u>	31,265,850

For refunding bonds, the difference between the reacquisition price and the net carrying amount of the old debt should be reported as a deferred charge on the government-wide statements, and recognized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter. (22,170)

Certain tax and other revenues in the governmental funds are deferred or not recognized because they are not available soon enough after year end to pay for the current period's expenditures. On the accrual basis, however, these are recognized regardless of when it is collected.

Change in deferred inflows of resources—property taxes	\$ 811,856	
Change in long-term receivable	<u>(2,500,000)</u>	(1,688,144)

Net differences between pension contributions recognized on the fund financial statements and the government-wide financial statements are as follows:

County pension contributions	\$ 14,748,955	
Cost of benefits earned net of employee contributions	<u>(21,030,701)</u>	(6,281,746)

Deferred outflows and inflows of resources relating to OPEB result from actuarial changes in the census and changes in medical premiums that are different than expected healthcare cost trend rates and due to changes in assumptions and other inputs. These amounts are shown net of the current year's amortization. 13,601,946

Retainages payable are not paid with current financial resources and are not reported as expenditures in the fund statements. 341,037

In the statement of activities, interest expense is recognized as it accrues, regardless of when it is paid. 652,483

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Additionally, in the statement of activities, certain operating expenses are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). The net effect of these differences in the treatment of long-term debt and the related items is as follows:

Repayment of bonds payable	\$ 19,358,400	
Amortization of bond premiums	473,984	
Repayment of OTASC bonds	600,000	
Accreted interest on OTASC bonds	(3,923,153)	
Amortization of OTASC bond discount	(15,179)	
Issuance of installment purchase agreement	(3,937,635)	
Repayment of installment purchase agreement	954,289	
Issuance of lease liability	(619,868)	
Repayment of lease liability	1,497,304	
Issuance of SBITA liability	(4,168,290)	
Repayment of SBITA liability	519,992	
Change in workers' compensation	259,580	
Change in compensated absences	(866,233)	
Change in other postemployment benefits obligation	<u>(14,566,961)</u>	<u>(4,433,770)</u>

Change in net position of governmental activities \$ (4,103,165)

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Net Position—Proprietary Funds**  
**December 31, 2024**

	<b>Business-type Activities</b>			<b>Total Enterprise Funds</b>
	<b>Sewer</b>	<b>Workers' Compensation</b>	<b>Upper Mohawk Valley Memorial Auditorium Authority</b>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 18,766,525	\$ -	\$ 171,264	\$ 18,937,789
Restricted cash	7,213,604	24,954,907	14,373	32,182,884
Other receivables	7,503,755	-	19,044	7,522,799
Due from other funds	27,847	-	-	27,847
Total current assets	<u>33,511,731</u>	<u>24,954,907</u>	<u>204,681</u>	<u>58,671,319</u>
Noncurrent assets:				
Capital assets not being depreciated	181,310	-	2,084,670	2,265,980
Capital assets, net of accumulated depreciation	300,415,807	-	78,172,706	378,588,513
Total noncurrent assets	<u>300,597,117</u>	<u>-</u>	<u>80,257,376</u>	<u>380,854,493</u>
Total assets	<u>334,108,848</u>	<u>24,954,907</u>	<u>80,462,057</u>	<u>439,525,812</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows of resources relating to pensions	1,398,862	-	-	1,398,862
Deferred outflows of resources relating to OPEB	638,586	-	-	638,586
Total deferred outflows of resources	<u>2,037,448</u>	<u>-</u>	<u>-</u>	<u>2,037,448</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	396,285	-	305,897	702,182
Retainage payable	3,399,481	-	-	3,399,481
Accrued liabilities	210,871	10,091	-	220,962
Intergovernmental payable	11,180	12,381,175	-	12,392,355
Due to other funds	889,485	127,120	-	1,016,605
Unearned revenues	-	-	61,875	61,875
Accrued interest payable	1,516,615	-	-	1,516,615
Notes payable	-	-	552,000	552,000
Total current liabilities	<u>6,423,917</u>	<u>12,518,386</u>	<u>919,772</u>	<u>19,862,075</u>
Noncurrent liabilities:				
Due within one year	9,540,146	621,826	820,401	10,982,373
Due within more than one year	295,762,728	11,814,695	30,004,404	337,581,827
Total noncurrent liabilities	<u>305,302,874</u>	<u>12,436,521</u>	<u>30,824,805</u>	<u>348,564,200</u>
Total liabilities	<u>311,726,791</u>	<u>24,954,907</u>	<u>31,744,577</u>	<u>368,426,275</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows of resources relating to pensions	843,552	-	-	843,552
Deferred inflows of resources relating to OPEB	1,409,059	-	-	1,409,059
Total deferred inflows of resources	<u>2,252,611</u>	<u>-</u>	<u>-</u>	<u>2,252,611</u>
<b>NET POSITION</b>				
Net investment in capital assets	1,043,870	-	49,432,571	50,476,441
Restricted	7,213,604	-	-	7,213,604
Unrestricted	13,909,420	-	(715,091)	13,194,329
Total net position	<u>\$ 22,166,894</u>	<u>\$ -</u>	<u>\$ 48,717,480</u>	<u>\$ 70,884,374</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Revenues, Expenses and Changes in Net Position—Proprietary Funds**  
**Year Ended December 31, 2024**

	<b>Business-type Activities</b>			
	<b>Upper Mohawk Valley</b>			<b>Total Enterprise Funds</b>
	<b>Sewer</b>	<b>Workers' Compensation</b>	<b>Memorial Auditorium Authority</b>	
<b>OPERATING REVENUES</b>				
Departmental income	\$ 22,692,727	\$ -	\$ -	\$ 22,692,727
Charges for services	-	13,841,857	5,357,430	19,199,287
Total operating revenues	<u>22,692,727</u>	<u>13,841,857</u>	<u>5,357,430</u>	<u>41,892,014</u>
<b>OPERATING EXPENSES</b>				
Salaries and wages	4,504,923	126,587	-	4,631,510
Employee benefits	1,504,976	-	-	1,504,976
Claims and contractual expenses	3,802,027	14,440,714	3,543,315	21,786,056
Depreciation	<u>18,684,360</u>	<u>-</u>	<u>2,932,434</u>	<u>21,616,794</u>
Total operating expenses	<u>28,496,286</u>	<u>14,567,301</u>	<u>6,475,749</u>	<u>49,539,336</u>
Operating (loss)	<u>(5,803,559)</u>	<u>(725,444)</u>	<u>(1,118,319)</u>	<u>(7,647,322)</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>				
Loss on disposal of assets	(43,689)	-	-	(43,689)
Miscellaneous income	257,985	-	-	257,985
Use of money and property	1,029,544	725,444	-	1,754,988
Interest expense	(4,429,118)	-	(1,018,509)	(5,447,627)
Bond issuance costs	<u>(624,520)</u>	<u>-</u>	<u>-</u>	<u>(624,520)</u>
Total non-operating revenues (expenses)	<u>(3,809,798)</u>	<u>725,444</u>	<u>(1,018,509)</u>	<u>(4,102,863)</u>
Change in net position	(9,613,357)	-	(2,136,828)	(11,750,185)
Net position—beginning, as previously stated	31,972,034	-	50,854,308	82,826,342
Restatement for the implementation of GASB Statement No. 101	<u>(191,783)</u>	<u>-</u>	<u>-</u>	<u>(191,783)</u>
Net position—beginning, as restated	<u>31,780,251</u>	<u>-</u>	<u>50,854,308</u>	<u>82,634,559</u>
Net position—ending	<u>\$ 22,166,894</u>	<u>\$ -</u>	<u>\$ 48,717,480</u>	<u>\$ 70,884,374</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Cash Flows—Proprietary Funds**  
**Year Ended December 31, 2024**

	<b>Business-type Activities</b>			
	<b>Upper Mohawk</b>			
	<b>Valley</b>			
	<b>Sewer</b>	<b>Workers' Compensation</b>	<b>Memorial Auditorium Authority</b>	<b>Total Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from charges for services	\$ 23,174,678	\$ 16,910,918	\$ 2,558,076	\$ 42,643,672
Payments for claims and contractual expenses	(5,043,424)	(15,800,714)	(3,829,193)	(24,673,331)
Payments for personal services and benefits	(5,536,527)	(126,587)	-	(5,663,114)
Receipts from government grants	-	-	3,405,255	3,405,255
Net cash provided by operating activities	<u>12,594,727</u>	<u>983,617</u>	<u>2,134,138</u>	<u>15,712,482</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Loans from other funds	922,129	-	-	922,129
Internal activity—payment from County	-	2,726	-	2,726
Interest earned on bank accounts	-	725,444	-	725,444
Net cash provided by non-capital financing activities	<u>922,129</u>	<u>728,170</u>	<u>-</u>	<u>1,650,299</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Capital contributions to noncurrent assets	(3,450,542)	-	(737,760)	(4,188,302)
Principal payments on long-term debt	(9,299,706)	-	(802,596)	(10,102,302)
Proceeds from long-term debt	2,048,977	-	552,000	2,600,977
Interest paid on long-term debt	(5,131,019)	-	(1,018,509)	(6,149,528)
Capital grants and contributions	1,287,529	-	-	1,287,529
Proceeds from the sale of property	-	-	28,000	28,000
Net cash (used for) capital and related financing activities	<u>(14,544,761)</u>	<u>-</u>	<u>(1,978,865)</u>	<u>(16,523,626)</u>
Net (decrease) increase in cash and cash equivalents	(1,027,905)	1,711,787	155,273	839,155
Cash and cash equivalents—beginning (including restricted cash)	<u>27,008,034</u>	<u>23,243,120</u>	<u>30,364</u>	<u>50,281,518</u>
Cash and cash equivalents—ending (including restricted cash)	<u>\$ 25,980,129</u>	<u>\$ 24,954,907</u>	<u>\$ 185,637</u>	<u>\$ 51,120,673</u>

(continued)

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Cash Flows—Proprietary Funds**  
**Year Ended December 31, 2024**

(concluded)

	<b>Business-type Activities</b>			
	<b>Sewer</b>	<b>Workers' Compensation</b>	<b>Upper Mohawk Valley Memorial Auditorium Authority</b>	<b>Total Enterprise Funds</b>
Reconciliation of operating (loss) to net cash provided by operating activities:				
Operating (loss)	\$ (5,803,559)	\$ (725,444)	\$ (1,118,319)	\$ (7,647,322)
Adjustments to reconcile operating (loss) to net cash provided by (used for) operating activities:				
Depreciation expense	18,684,360	-	2,932,434	21,616,794
(Loss) gain on disposal of asset	(43,689)	-	8,225	(35,464)
Decrease in other receivables	481,951	-	605,901	1,087,852
Decrease in intergovernmental receivables	-	3,069,061	-	3,069,061
Decrease in deferred outflows relating to pensions	155,789	-	-	155,789
(Increase) in deferred outflows relating to OPEB	(152,754)	-	-	(152,754)
(Decrease) in accrued liabilities	(81,937)	-	(600,000)	(681,937)
(Decrease) increase in accounts payable	(1,086,320)	-	305,897	(780,423)
(Decrease) in retainage payable	(111,388)	-	-	(111,388)
Increase in compensated absences liability	42,986	-	-	42,986
(Decrease) in workers' compensation liability	(41,072)	(1,360,000)	-	(1,401,072)
Increase in other postemployment liability	691,502	-	-	691,502
(Decrease) in net pension position	(576,627)	-	-	(576,627)
Increase in deferred inflows relating to pensions	621,925	-	-	621,925
(Decrease) in deferred inflows relating to OPEB	(186,440)	-	-	(186,440)
Total adjustments	<u>18,398,286</u>	<u>1,709,061</u>	<u>3,252,457</u>	<u>23,359,804</u>
Net cash provided by operating activities	<u>\$ 12,594,727</u>	<u>\$ 983,617</u>	<u>\$ 2,134,138</u>	<u>\$ 15,712,482</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Fiduciary Net Position—Custodial Fund**  
**December 31, 2024**

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	<b>Custodial Fund</b>
<b>ASSETS</b>	
Restricted cash and cash equivalents	\$ 8,248,201
Total assets	<u>8,248,201</u>
<b>LIABILITIES</b>	
Accounts payable	<u>8,152,480</u>
Total liabilities	<u>8,152,480</u>
<b>NET POSITION</b>	
Restricted	<u>\$ 95,721</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF ONEIDA, NEW YORK**  
**Statement of Changes in Fiduciary Net Position—Custodial Fund**  
**Year Ended December 31, 2024**

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	<b>Custodial Fund</b>
<b>ADDITIONS</b>	
Funds received on behalf of others	\$ 4,060,514
Total additions	<u>4,060,514</u>
<b>DEDUCTIONS</b>	
Funds distributed on behalf of others	<u>4,084,898</u>
Total deductions	<u>4,084,898</u>
Change in fiduciary net position	(24,384)
Net position—beginning	<u>120,105</u>
Net position—ending	<u>\$ 95,721</u>

The notes to the financial statements are an integral part of this statement.

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**COUNTY OF ONEIDA, NEW YORK**  
**Notes to the Financial Statements**  
**December 31, 2024**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the County of Oneida, New York (the “County”) have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County’s accounting principles are described below.

***Description of Government-Wide Financial Statements***

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

***Reporting Entity***

The County was established in 1798 and is governed by the County Charter, County Law, other general laws of the State of New York and various local laws. The County Charter provides for a County Executive form of government. The County Legislature, which is the legislative body responsible for the overall operation of the County, consists of 23 legislators, one from each of the County's legislative districts. The County Executive is the Chief Executive Officer of the County. The County Comptroller is the Chief Fiscal Accounting and Auditing Officer of the County.

Independently elected officials of the County include:

County Executive	District Attorney
County Legislators (23)	County Clerk
County Comptroller	Sheriff

The County provides mandated social service programs such as Medicaid, Temporary Assistance for Needy Families and Safety Net. The County also provides services and facilities in the areas of culture, recreation, education, public safety, youth, health, senior services, roads, and sanitary sewerage. These general government programs and services are financed by various taxes, state and federal aid and departmental revenue (which are primarily comprised of service fees and various types of program-related charges).

The accompanying financial statements present the government and its component units, entities for which the primary government is considered to be financially accountable. Blended component units are, in substance, part of the primary government’s operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

***Discretely Presented Component Units***—The component unit columns in the basic financial statements include the financial data of the County’s two discretely presented component units. These units are reported in a separate column to emphasize that they are legally separate from the County.

***Oneida-Herkimer Solid Waste Management Authority***—The Oneida-Herkimer Solid Waste Management Authority (“OHSWMA”) was established in 1988 as a public benefit corporation under New York State Public Authorities Law to provide solid waste management services and to plan and implement a modern integrated solid waste management system for the benefit of Oneida and Herkimer counties (the counties). OHSWMA’s initial capitalization for the facilities as well as short-term funding of administrative and operating costs were provided from the issuance of approximately \$50 million of Solid Waste System Revenue Bonds. OHSWMA currently owns and operates nine operational solid waste management facilities and one closed facility. These facilities are as follows: an administration facility, a recycling center, three solid waste transfer stations, a green waste composting facility, a land clearing debris facility, a household hazardous waste facility, a regional landfill, and a closed ash landfill.

OHSWMA’s ten-member board, which consists of four members appointed by the County Executive and confirmed by the County Legislature, three members by the County Legislature, and three by Herkimer County, has complete responsibility for its management and financial operations. County officials do not exercise oversight responsibility for OHSWMA operations, and the County does not provide assistance to OHSWMA. However, the County is obligated to finance deficits, if necessary, and the County is a joint guarantor with Herkimer County on the revenue bonds disclosed in Note 11.

Based upon the financial obligations which the County assumes and because the County appoints the voting majority to OHSWMA’s board, OHSWMA is included as a discretely presented component unit within the County’s basic financial statements. All of the financial data for OHSWMA was derived from the independently audited financial statements. Certain amounts have been reclassified to conform to the County’s presentation. The financial statements of OHSWMA can be obtained at its administrative offices located at 1600 Genesee Street, Utica, 41New York 13502.

***Mohawk Valley Community College***—The Mohawk Valley Community College (the “College” or the “MVCC”) was founded in 1946 with the County as the local sponsor under provisions of Article 126 of the New York State Education Law. MVCC is administered by a Board of Trustees consisting of ten voting members. Five are appointed by the County Executive and confirmed by the Legislature, four by the Governor, and one student is elected by the student body. The Community College’s budget is subject to the approval of the County Executive and the County Legislature, with the County providing substantial funding for the operation of MVCC. MVCC is included based on its August 31<sup>st</sup> fiscal year end. The annual financial report can be obtained from the Vice President for Administrative Services, 1101 Sherman Drive, Utica, New York 13502.

The financial statements of MVCC have been prepared on the accrual basis.

The financial statements of MVCC include three discretely presented component units; the Auxiliary Services Corporation of Mohawk Community College, Inc., the Mohawk Valley Community College Dormitory Corporation and the Mohawk Valley Community College Foundation, Inc.

**Blended Component Units**—The following blended component units are legally separate entities from the County, but are, in substance, part of the County’s operations and therefore data from these unit is combined with data of the primary government.

**Oneida Tobacco Asset Securitization Corporation**—The Oneida Tobacco Asset Securitization Corporation (“OTASC”) is a special purpose, bankruptcy remote, local development corporation organized under the Not-for-Profit Corporation Law of the State of New York and is an instrumentality of, but separate and apart from, the County. Although legally separate and independent of the County, OTASC is considered an affiliated organization and, therefore, is reported as a blended component unit of the County. The annual financial report may be obtained by writing the Comptroller's Office, Oneida County, 800 Park Avenue, Utica, New York 13501.

**Upper Mohawk Valley Memorial Auditorium Authority**—The Upper Mohawk Valley Memorial Auditorium Authority (the “Authority”) is a public benefit corporation under New York State Law. The Authority has a nine-member board, which is responsible for the overall direction of the Authority. The County Executive appoints five members and the County Legislature appoints the remaining four members. In 2021, the Authority entered into a project financing agreement with the County, where the County agrees to pay debt service charges payable on the Authority’s bonds, resulting in a financial burden to the County. As a result, the Authority is a blended component unit of the County. The annual financial report may be obtained by writing the Upper Mohawk Valley Memorial Auditorium Authority, 400 Oriskany Street West, Utica, New York 13502.

***Basis of Presentation—Government-wide Financial Statements***

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government’s enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements.

As discussed earlier, the County has two discretely presented component units. Their financial data are shown in separate columns in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the County’s sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

***Basis of Presentation—Fund Financial Statements***

The fund financial statements provide information about the County’s funds, including its fiduciary and blended component unit. Separate statements for each fund category—governmental, proprietary and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

- *General Fund*—The General Fund is the principal operating fund of the County and is used to account for all financial resources except those required to be accounted for in other funds.
- *Debt Service Fund*—The Debt Service Fund is used to account for and report the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs (except those presented in the discretely presented component units).
- *Capital Projects Fund*—The Capital Projects Fund is used to account for and report financial resources to be used for the acquisition and construction of the government’s major capital facilities, other than those financed by proprietary funds.

The County reports the following nonmajor governmental funds:

*Special Revenue Funds*—The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The following Special Revenue Funds are utilized:

- *Special Grant Fund*—This fund is used to account for funds received under the Job Training Partnership Act/Workforce Investment Opportunity Act.
- *County Road Fund*—This fund is used to account for expenditures for highway purposes authorized by Section 114 of the Highway Law.
- *Road Machinery Fund*—This fund is used to account for the purchase, repair, maintenance and storage of highway machinery, tools and equipment pursuant to Section 133 of the Highway Law.
- *Oneida Tobacco Asset Securitization Corporation*—The Oneida Tobacco Asset Securitization Corporation (“OTASC”) Fund is used to account for the receipt and disbursement of resources related to tobacco assets and related obligations.

The County reports three major proprietary funds as follows:

- *Sewer Fund*—This fund is used to account for operations and capital improvements of the County’s sewer district.
- *Workers’ Compensation Fund*—The County uses this fund to account for workers’ compensation insurance services for the County and communities within the County for which participants are charged fees to participate.
- *Upper Mohawk Valley Memorial Auditorium Authority*—Represents a public benefit corporation established to own and manage the activities of the former City of Utica Memorial Auditorium.

Additionally, the County reports the following fund type:

*Fiduciary Funds*—Fiduciary funds are used to account for the resources held on behalf of parties outside the County. The fiduciary funds are not reflected in the government-wide financial statements because the resources of the funds are not available to support the County’s own programs. The County maintains one fiduciary fund, the Custodial Fund.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfer in the business-type activities column.

### ***Measurement Focus and Basis of Accounting***

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered *available* when they are collectible within the current period, or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and net pensions, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 180 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds and fiduciary funds are reported using the *economic resources measurement focus* and use the *accrual basis* of accounting.

***Assets, Liabilities, Deferred Inflows/Outflows of Resources and Net Position/Fund Balance***

***Cash, Cash Equivalents and Investments***—Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity date of three months or less from date of acquisition. State statutes and various resolutions of the County Legislature govern the County’s investment policies. Permissible investments include obligations of the U.S. Treasury and U.S. Government agencies, repurchase agreements and obligations of New York State or its localities. Investments are stated at fair value based on quoted market prices. The County’s investments at December 31, 2024 consist of amounts invested in United States treasury securities.

***Restricted Cash, Cash Equivalents and Investments***—Restricted cash represents unspent proceeds from debt, unearned revenues received for grants, accumulated surcharges for sewer projects, amounts to support restricted fund balances, amount related to worker’s compensation, and amounts held on behalf of others.

***Deposits with Trustees***—Deposits with Trustees represent OTASC funds held in various types of investments accounts held by a Trust.

***Receivables***—Receivables are stated net of allowances for estimated uncollectible amounts. Intergovernmental receivables represent amounts owed to the County to reimburse it for expenditures incurred pursuant to state and federally funded programs and on behalf of the workers’ compensation insurance participants.

***Prepaid Items***—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

***Capital Assets***—Capital assets include property, buildings, equipment, infrastructure assets (e.g. roads, bridges, drainage systems and similar items), and right-to-use leased assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The County defines capital assets as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are incurred. Right-to-use lease assets were initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs and are amortized on a straight-line basis over their useful lives. The County depreciates/amortizes capital assets using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	20
Buildings and building improvements	15-50
Infrastructure	10-65
Equipment	5-25
Right-to-use assets	5-10
SBITA assets	5-10

The *capital outlays* character classification is employed only for expenditures reported in the Capital Projects Fund. Routine capital expenditures in the General Fund and other governmental funds are included in the appropriate functional category. At times, amounts reported as *capital outlays* in the Capital Projects Fund will also include non-capitalized, project-related costs (for example, furnishings).

**Unearned Revenue**—Certain amounts received have not been spent or otherwise used to meet the revenue recognition criteria for government-wide or fund financial statement purposes. At December 31, 2024, the County reported unearned revenues of \$13,082,563 within the General Fund. Of this amount, \$6,622,728 represents unspent American Rescue Plan Act funds.

**Deferred Outflows/Inflows of Resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The County’s primary government has three items that qualify for reporting in this category. The first item is a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is related to pensions reported in the government-wide financial statements, as well as within individual proprietary funds. This represents the effect of the net change in the County’s proportion of the collective net pension liability, the difference during the measurement period between the County’s contributions and its proportionate share of the total contribution to the pension systems not included in the pension expense, and any contributions to the pension system made subsequent to the measurement date. The third item is related to OPEB reported in the government-wide financial statements and represents the effects of the change in the County’s proportion of the collective total OPEB liability and difference during the measurement period between certain employer’s contributions and its proportionate share of the total of certain contributions from employers included in the collective total OPEB liability.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The County’s primary government has five items which qualify for reporting in this category. The first three items represent unavailable revenues from three sources: property taxes, a long-term receivable related to Oneida Indian Nation (“Nation”) settlement payments, and leases receivable. These amounts will be recognized as revenue in the governmental funds in the period that the amounts become available. The last two items are reported in the government-wide financial statements, as well as within individual proprietary funds. The fourth item represents the effect of the net change in the County’s proportion of the collective net pension liability and the difference during the measurement periods between the County’s contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The final item represents the effects of the change in the County’s proportion of the collective total OPEB liability and difference during the measurement period between certain employer’s contributions and its proportionate share of the total of certain contributions from employers included in the collective total OPEB liability.

**Net Position Flow Assumptions**—Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted—net position and unrestricted—net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County’s policy to consider restricted—net position to have been depleted before unrestricted—net position is applied.

***Fund Balance Flow Assumptions***—Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County’s policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

***Fund Balance Policies***—Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County’s highest level of decision-making authority. The County Legislature is the highest level of decision-making authority for the County that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. The County Legislature (“Legislature”) may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

### ***Revenues and Expenses/Expenditures***

***Program Revenues***—Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues.

***Proprietary Funds Operating and Nonoperating Revenues and Expenses***—Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the Sewer and Workers’ Compensation Funds are charges to customers for sales and services. The principal operating revenue of the Authority is subsidies and grants. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The Sewer Fund recognizes revenue as services are provided.

***Property Taxes***—Real property tax levies are fully accrued at the beginning of the fiscal year and are received and accounted for in the General Fund. Accruals for “due to other funds” are recorded in the General Fund for the portion of the tax revenue allocated to other funds. The current year’s property taxes

are levied and the prior year's unpaid school taxes are re-levied on a warrant to collect taxes by December 31<sup>st</sup> based on the fully assessed value of real property within the County. The twenty-six towns are responsible for collection of the tax warrant until March 31<sup>st</sup>. At that time, settlement proceedings take place whereby the County becomes the collecting agent and the towns receive full credit for their entire levy. The County becomes the enforcement agent for tax liens on all County real property except property within the cities of Utica and Rome. The County has entered into agreements with these cities whereby the cities assess and collect all City and County taxes on property within each City and serve as enforcement agent for tax liens on such property. County taxes collected by the cities are remitted to the County periodically.

Uncollected property taxes assumed by the County as a result of the settlement proceedings are reported as receivables in the General Fund to maintain central control and provide for tax settlement and enforcement proceedings.

At December 31, 2024, the gross real property tax receivable relating to the County of \$20,700,650 is offset by an allowance for uncollectible taxes of \$204,324. Included in real property tax assets are current year returned village and school taxes of \$10,425,185, which are also included in liabilities to the villages and school districts to be paid no later than April 20, 2025. The remaining portion of tax assets is partially offset by deferred inflows of resources – property taxes of \$12,607,611 in the General Fund and represents an estimate of tax liens which will not be collected within the first sixty (60) days of the subsequent year.

Tax rates are calculated using assessments prepared by individual town and city assessors as adjusted by the New York State Board of Equalization and Assessment for the purpose of equalization. The total taxable assessed value of real property included in the tax levy of 2024 is approximately \$13.614 billion. The total County warrant, including all charge backs for 2024 was \$79.3 million. County tax rates vary by each assessing unit because assessing units often assess at different fractions of full value. The New York State statutory maximum tax limit is 1.5% of the 5-year average of the equalized assessment. The 2024 levy with allowable statutory exclusions represents approximately 34.4% of the constitutional tax limit for 2024.

Effective September 1, 1994, the County-wide sales tax was increased from seven percent to eight percent. The County received authorization to impose an additional 1.5% sales tax, with all proceeds to be retained by the County effective March 1, 2005. This rate was reduced to 1% on September 1, 2006, and in 2009 was further reduced to 0.75%. Since that time New York State has reauthorized the County to continue the 1% and 0.75% extension on its local share of sales tax. The current authorization expires November 30, 2025. The County allocates a percentage of the sales tax to the cities, towns and villages within the County.

***Compensated Absences***—According to various union contracts, County employees are entitled to personal leave, sick leave, compensatory time, and vacations annually. Vacation time vests for both union and non-union employees to a maximum of 15 days. Accordingly, liabilities for vacation time of \$2,604,605 are reported as long-term debt for the governmental funds in the government-wide financial statements. These payments are also budgeted annually without accrual and expenditure will be recorded when paid. Similar liabilities related to services rendered to the Sewer Fund are included in accrued liabilities of the enterprise fund in the amount of \$101,372.

Additional accrued liabilities of \$1,619,958 are reported within long-term debt for the governmental activities in the government-wide financial statements for the value of sick leave and compensatory time, which will eventually be paid the employee upon retirement. Likewise, liabilities of \$49,273 for sick leave and compensatory time are reported in the Sewer Fund.

**Pension Plans**—The County and its component units are mandated by New York State law to participate in the New York State Teacher’s Retirement System (“TRS”) and the New York State Local Employees’ Retirement System (“ERS”). For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans, and changes thereof, have been determined on the same basis as they are reported by the respective defined benefit pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. More information regarding pensions is included in Note 6.

**Other Postemployment Benefits**—In addition to providing pension benefits, the County provides retired employees with group health insurance benefits. The obligation of the County to contribute to the cost of providing this benefit has been established pursuant to legislative resolution and various collective bargaining agreements. More information is included in Note 7.

**Interfund Revenues**—The County allocates General Fund costs incurred in the general administration of the County to other funds based on their proportionate benefit of the total costs allocated. In 2024, the County has reported interfund revenues in the General Fund and nonmajor funds of \$106,491 and \$4,561,3448, respectively representing an allocation of costs to various special revenue funds and the enterprise fund. The amounts are reported as general government support expenditures in the General Fund as well as in the benefiting funds.

#### **Other**

**Oneida Indian Nation Agreement**—On May 16, 2013, the Governor of the State of New York (“the State”) announced an agreement between the State, the Oneida Indian Nation (the “Nation”), Oneida County and Madison County to settle land claims amounts due on real property taxes and provide future revenues to the State, the County and Madison County. The agreement also required the approval of the Department of the Interior. The agreement received all necessary approvals on March 4, 2014. Under the terms of the agreement, the County will receive \$2.5 million per year for 19.25 years in full satisfaction of all existing tax liens that they claim against the Nation and in full satisfaction of tax revenues of any kind that the County will not receive from the Nation in the future under the terms of the agreement or because of the trust status of Nation Land. This amount has been recorded as a long-term receivable offset by a deferred inflow of resources in the fund financial statements. \$20,625,000 is outstanding as of December 31, 2024. In addition, the County will receive 25% of the State’s payment (the State’s payment from the Nation will be based upon 25% of its net gaming revenue from its slot machines at the Turning Stone Casino and Resort in Vernon, New York, which is operated by the Nation).

**Estimates**—The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, deferred outflows/inflows of resources, and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**Adoption of New Accounting Pronouncements**—During the year ended December 31, 2024, the County implemented GASB Statements No. 99, *Omnibus 2022*; and No. 100, *Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62*; and No. 101, *Compensated Absences*. GASB Statement No. 99 enhances comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement No. 53. GASB

Statement No. 100 improves financial reporting by enhancing accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. GASB Statement No. 101 will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. Other than the item discussed in Note 2, the implementation of GASB Statements No. 99, 100, and 101 did not have a material impact on the County's financial position or results from operations.

***Future Impacts of Accounting Pronouncements***—The County has not completed the process of evaluating the impact that will result from adopting GASB Statements No. 102, *Certain Risk Disclosures*, effective for the year ending December 31, 2025; and No. 103, *Financial Reporting Model Improvements*; and No. 104, *Disclosure of Certain Capital Assets*, effective for the year ending December 31, 2026. The County is, therefore, unable to disclose the impact that adopting GASB Statements No. 102, 103, and 104 will have on its financial position and results of operations when such statements are adopted.

### ***Stewardship, Compliance and Accountability***

***Legal Compliance—Budgets***—Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, Debt Service Fund, Special Grants Fund, County Road Fund and the Road Machinery Fund. The Capital Projects Fund is appropriated on a project-length basis. Instead, appropriations are approved through a County Legislature resolution at the grant/project's inception and lapse upon completion/termination of the grant/project.

The County's annual procedures in establishing the budgetary data reflected in the basic financial statements are as follows:

- Prior to October 5<sup>th</sup>, the County Executive, submits to the County Legislature a tentative budget for the following fiscal year to commence on January 1<sup>st</sup>.
- The tentative budget includes expenditures and the sources of financing. Public hearings are conducted to obtain taxpayers' comments.
- The Legislature acts on the tentative budget no later than the date of the second Board of Legislators' meeting in November.
- The County Executive is authorized to approve budget transfers within departments and/or individual funds. However, revisions in excess of \$5,000 must be approved by the Legislature.
- Formal annual budgetary accounts are adopted and employed for control of all governmental funds except the Capital Projects Fund. Appropriations for all budgets lapse at fiscal year-end. Budgetary control over individual capital projects is provided by Legislative approval or bond authorizations and provision of bond indebtedness.

Additional information regarding the County's budgets can be found in the Notes to the Required Supplementary Information section of this report.

## **2. RESTATEMENT OF NET POSITION**

During the year ended December 31, 2024, the County implemented GASB Statement No. 101, *Compensated Absences*. As a result of this implementation, the County restated its compensated absences liability as of December 31, 2023 by \$6,175,824 for governmental activities and \$191,783 for business-type activities. Accordingly, the County's governmental and business-type activities net position as of December 31, 2023 have been restated from \$105,459,615 and \$82,826,342 to \$99,283,791 and \$82,634,559, respectively.

### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The County’s investment policies are governed by New York State statutes. In addition, the County has its own written investment policy. County monies must be deposited in FDIC-insured commercial banks or trust companies located within the state. Collateral is required for demand deposits, time deposits and certificates of deposit not covered by federal deposit insurance. Obligations that may be pledged as collateral are outlined in Chapter 623 of the laws of the State of New York.

Cash, cash equivalents and investments at December 31, 2024, are as follows:

	Governmental Activities	Business-type Activities	Fiduciary Fund	Total
Petty cash (uncollateralized)	\$ 7,726	\$ 200	\$ -	\$ 7,926
Deposits	29,672,995	51,120,473	8,248,201	89,041,669
Investments	36,671,387	-	-	36,671,387
Total	<u>\$ 66,352,108</u>	<u>\$ 51,120,673</u>	<u>\$ 8,248,201</u>	<u>\$ 125,720,982</u>

**Deposits**—All deposits are carried at fair value, and are classified by credit risk category as presented below:

	December 31, 2024	
	Bank Balance	Carrying Amount
Insured (FDIC)	\$ 2,205,596	\$ 2,205,596
Uninsured:		
Collateral held by bank’s agent in County’s name	<u>83,237,849</u>	<u>86,836,073</u>
Total deposits	<u>\$ 85,443,445</u>	<u>\$ 89,041,669</u>

**Custodial Credit Risk—Deposits**—Custodial credit risk is the risk that in the event of a bank failure, the County’s deposits may not be returned to it. As noted above, by State statute all deposits in excess of FDIC insurance coverage must be collateralized. As of December 31, 2024, all of the County’s deposits were insured or collateralized.

**Restricted Cash and Cash Equivalents and Investments**—Total governmental activities restricted cash and cash equivalents and investments of \$33,645,330 represents \$17,702,488 restricted for County capital projects, \$13,082,563 to support unearned revenue, \$208,356 to support restricted fund balance, \$2,407,000 restricted for debt service, and \$244,923 of OTASC restricted cash. Total business-type activities restricted cash of \$32,182,884 represents restricted surcharges on sewer billings to be used for future projects of \$7,213,604, cash restricted for workers’ compensation of \$24,954,907 and UMVMAA restricted cash of \$14,373. In addition, the Custodial Fund reports restricted cash and cash equivalents of \$8,248,201 which represents cash held on behalf of others.

**Deposits with Trustees**—Under terms of OTASC’s bond indenture agreements, \$4,813,914 is held at December 31, 2024 by a trust company to provide for various functions of bond repayments.

**Investments**—At December 31, 2024, the County’s governmental activities reports investments in securities of \$36,679,113, which consist of U.S. Treasury notes with maturities between three and six months.

**Fair Value Measurements**—Accounting standards provide the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are described below:

- |         |   |
|---------|---|
| Level 1 | Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the plan has the ability to access.   |
| Level 2 | Inputs to the valuation methodology include: <ul style="list-style-type: none"><li>• quoted prices for similar assets or liabilities in active markets;</li><li>• quoted prices for identical or similar assets or liabilities in inactive markets;</li><li>• inputs other than quoted prices that are observable for the asset or liability;</li><li>• inputs that are derived principally from or corroborated by observable market data by correlation or other means.</li></ul> If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability. |
| Level 3 | Inputs to the valuation methodology are unobservable and significant to the fair value measurement.   |

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

All investments reported by the County are measured using level 1 inputs.

**Custodial Credit Risk—Investments**—For investments, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. A margin of 2% or higher of the market value of purchased securities in repurchase transactions must be maintained and the securities must be held by a third party in the County's name.

**Credit Risk**—In compliance with the State law, County investments are limited to obligations of the Federal government, obligations guaranteed by the Federal government where the payment of principal and interest are guaranteed by the Federal government, obligations of the State, time deposit accounts and certificates of deposit issued by a bank or trust company located in, and authorized to do business in, the State, and certain joint or cooperative investment programs.

**Concentration of Credit Risk**—To promote competition in rates and service cost, and to limit the risk of institutional failure, County deposits and investments are placed with multiple institutions.

**Interest Rate Risk**—In accordance with its investment policy, the County manages exposures by limiting investments to low risk type investments governed by New York State statute.

## **Discretely Presented Component Units**

### **Oneida-Herkimer Solid Waste Management Authority**

Cash and cash equivalents consist of cash deposits in banks, and other short-term investments, whether unrestricted or restricted, with an original maturity of three months or less. Cash deposits with financial

institutions are either covered by federal depository insurance or collateralized by securities held by the pledging bank's trust department in OHSWMA's name, or U.S. Government and/or federal agency securities held by the Trustee. OHSWMA reported \$8,109,478 unrestricted cash and \$1,861,434 restricted cash at December 31, 2024. OHSWMA reported investments of \$37,973,982 at December 31, 2024. Short-term investments consist of money market funds with underlying investments in obligations of the U.S. government and repurchase agreements. Investments include certificates of deposit, Federal Agency Securities, and U.S. Treasury Bond State and Local Government Series.

OHSWMA categorizes its fair value measurements into the fair value hierarchy established by GASB.

OHSWMA had the following investments at December 31, 2024:

	December 31, 2024			
	Level 1	Level 2	Level 3	Total
U.S. Treasury Bills	\$ -	\$ 2,676,155	\$ -	\$ 2,676,155
Certificates of deposit	-	12,366,447	-	12,366,447
Federal agency securities	-	3,162,542	-	3,162,542
U.S. Treasury notes	19,768,838	-	-	19,768,838
Total investments	<u>\$ 19,768,838</u>	<u>\$ 18,205,144</u>	<u>\$ -</u>	<u>\$ 37,973,982</u>

#### **Mohawk Valley Community College**

At August 31, 2024, MVCC and its component units reported unrestricted cash and cash equivalents of \$25,434,275. MVCC's bank balances of \$23,971,887 were fully collateralized by securities held by an agent of the pledging financial institution in MVCC's name or FDIC insurance and were not exposed to custodial credit risk. MVCC's component units had deposits with trustees of \$579,175 for debt service. MVCC's component units held \$13,228,483 of investments, details are presented below.

	August 31, 2024			
	Level 1	Level 2	Level 3	Total
Cash and cash equivalents	\$ 122,230	\$ -	\$ -	\$ 122,230
U.S. government securities	-	546,144	-	546,144
Corporated debt securities	-	145,000	-	145,000
Exchange traded and mutual funds	12,415,109	-	-	12,415,109
Total investments	<u>\$ 12,537,339</u>	<u>\$ 691,144</u>	<u>\$ -</u>	<u>\$ 13,228,483</u>

#### **4. RECEIVABLES**

**Property Taxes Receivable**—The County has recorded property taxes receivable of \$21,491,403, offset by an allowance of \$204,324 for uncollectible amounts, with the General Fund at December 31, 2024.

**Other Receivables**—Represent amounts due from various sources. The County's other receivables at December 31, 2024 are shown on the following page.

Governmental funds:	
Various fees and charges:	
General Fund	\$ 5,905,608
Debt Service Fund	265,420
Nonmajor funds	<u>2,290,259</u>
Total governmental funds	<u>\$ 8,461,287</u>

Enterprise funds:	
Sewer Fund	\$ 7,503,755
UMVMAA	<u>19,044</u>
Total enterprise funds	<u>\$ 7,522,799</u>

***Intergovernmental Receivables***—Intergovernmental receivables in the governmental funds primarily represent claims for reimbursement of expenditures in administering various mental health and social service programs. Amounts are net of related advances from New York State. The County also reports a long-term intergovernmental receivable of \$20,625,000 from the Oneida Indian Nation, which represents the settlement of land claims amounts due on real property taxes. Under this settlement, the County will receive \$2.5 million per year through 2033. Amounts accrued at December 31, 2024 are shown below:

Governmental funds:	
General Fund	
Nation settlement long-term receivable	\$ 20,625,000
Due from State and Federal—social services	38,747,294
Due from State and Federal—other	51,402,791
Due from other local governments	<u>16,485,451</u>
Total	<u>\$ 127,260,536</u>

### **Discretely Presented Component Units**

#### **Oneida-Herkimer Solid Waste Management Authority**

***Other Receivables***—Receivables are carried at original invoice amount less an estimate made for doubtful receivables based on a review of all outstanding amounts on a periodic basis. OHSWMA reported receivables, net of allowance for doubtful accounts of \$291,145, of \$4,247,118 at December 31, 2024.

#### **Mohawk Valley Community College**

***Other Receivables***—The other receivables and their respective allowances reported by MVCC at August 31, 2024 is presented on the following page.

	Gross Receivable	Allowance	Net Receivable
Primary Institution:			
Tuition and fees receivable	\$ 2,693,014	\$ (230,000)	\$ 2,463,014
Student loans receivable	884,481	(176,896)	707,585
Due from other governments	9,955,421	-	9,955,421
Component Units:			
Tuition and fees receivable	<u>1,515,694</u>	<u>(120,618)</u>	<u>1,395,076</u>
Total	<u>\$ 15,048,610</u>	<u>\$ (527,514)</u>	<u>\$ 14,521,096</u>

**Student Loans Receivable**—At August 31, 2023 MVCC reported student loans net receivable of \$707,585, including an allowance for doubtful accounts of \$176,785.

## 5. CAPITAL ASSETS

**Governmental activities**—Capital asset activity for the primary government’s governmental activities for fiscal year ended December 31, 2024, is presented below:

	Balance 1/1/2024 (as reclassified)	Additions and Reclassifications	Deletions and Reclassifications	Balance 12/31/2024
Capital assets, not being depreciated/amortized:				
Land	\$ 13,190,962	\$ -	\$ -	\$ 13,190,962
Total capital assets not being depreciated/amortized	<u>13,190,962</u>	<u>-</u>	<u>-</u>	<u>13,190,962</u>
Capital assets, being depreciated/amortized:				
Land improvements	2,251,641	-	-	2,251,641
Buildings and building improvements	343,366,421	23,768,287	4,787	367,129,921
Infrastructure	292,030,071	25,487,375	-	317,517,446
Equipment	90,510,534	8,874,354	1,869,295	97,515,593
Right-to-use leased assets	20,001,033	619,868	-	20,620,901
SBITA asset	-	4,168,290	-	4,168,290
Total capital assets being depreciated/amortized	<u>748,159,700</u>	<u>62,918,174</u>	<u>1,874,082</u>	<u>809,203,792</u>
Less accumulated depreciation/amortization for:				
Land improvements	2,170,196	19,500	-	2,189,696
Buildings and building improvements	139,719,941	13,218,948	778,052	152,160,837
Infrastructure	154,395,294	11,552,087	-	165,947,381
Equipment	47,558,748	5,764,897	2,297,885	51,025,760
Right-to-use leased assets	9,029,760	1,465,089	-	10,494,849
SBITA asset	-	833,658	-	833,658
Total accumulated depreciation/amortization	<u>352,873,939</u>	<u>32,854,179</u>	<u>3,075,937</u>	<u>382,652,181</u>
Total capital assets, being depreciated/amortized, net	<u>395,285,761</u>	<u>30,063,995</u>	<u>(1,201,855)</u>	<u>426,551,611</u>
Governmental activities capital assets, net	<u>\$ 408,476,723</u>	<u>\$ 30,063,995</u>	<u>\$ (1,201,855)</u>	<u>\$ 439,742,573</u>

Depreciation/amortization expense for governmental activities was charged to functions and programs of the primary government as follows:

General government support	\$ 4,771,782
Public safety	2,202,803
Public health	81,786
Transportation	25,579,624
Economic assistance and opportunity	197,194
Culture and recreation	257
Home and community service	<u>20,733</u>
Total	<u>\$ 32,854,179</u>

***Business-type activities***—Capital asset activity for the primary government’s business-type activities—Sewer for fiscal year ended December 31, 2024 is presented below:

	Balance 1/1/2024	Additions	Deletions	Balance 12/31/2024
Capital assets, not being depreciated:				
Construction in progress	\$ -	\$ 181,310	\$ -	\$ 181,310
Total capital assets not being depreciated	<u>-</u>	<u>181,310</u>	<u>-</u>	<u>181,310</u>
Capital assets, being depreciated:				
Land improvements	53,682	-	-	53,682
Buildings and improvements	294,902,578	2,608,824	-	297,511,402
Infrastructure	97,065,580	476,773	-	97,542,353
Machinery and equipment	<u>50,518,149</u>	<u>227,324</u>	<u>128,535</u>	<u>50,616,938</u>
Total capital assets, being depreciated	<u>442,539,989</u>	<u>3,312,921</u>	<u>128,535</u>	<u>445,724,375</u>
Less accumulated depreciation for:				
Land improvements	53,682	-	-	53,682
Buildings and building improvements	59,742,608	13,927,217	-	73,669,825
Infrastructure	18,361,101	4,525,021	4,512	22,881,610
Equipment	<u>48,551,663</u>	<u>232,122</u>	<u>80,334</u>	<u>48,703,451</u>
Total accumulated depreciation	<u>126,709,054</u>	<u>18,684,360</u>	<u>84,846</u>	<u>145,308,568</u>
Total capital assets, being depreciated, net	<u>315,830,935</u>	<u>(15,371,439)</u>	<u>43,689</u>	<u>300,415,807</u>
Business-type activities capital assets, net	<u>\$ 315,830,935</u>	<u>\$ (15,190,129)</u>	<u>\$ 43,689</u>	<u>\$ 300,597,117</u>

Capital asset activity for the primary government's business-type activities—Upper Mohawk Valley Memorial Auditorium Authority for fiscal year ended December 31, 2024:

	Balance 1/1/2024	Additions	Deletions	Balance 12/31/2024
Capital assets, not being depreciated:				
Land	\$ 2,084,670	\$ -	\$ -	\$ 2,084,670
Total capital assets not being depreciated	<u>2,084,670</u>	<u>-</u>	<u>-</u>	<u>2,084,670</u>
Capital assets, being depreciated:				
Buildings and building improvements	89,602,687	21,479	-	89,624,166
Equipment	<u>2,539,585</u>	<u>716,280</u>	<u>92,490</u>	<u>3,163,375</u>
Total capital assets being depreciated	<u>92,142,272</u>	<u>737,759</u>	<u>92,490</u>	<u>92,787,541</u>
Less accumulated depreciation for:				
Buildings and building improvements	10,247,056	2,739,342	-	12,986,398
Equipment	<u>1,491,611</u>	<u>193,092</u>	<u>56,266</u>	<u>1,628,437</u>
Total accumulated depreciation	<u>11,738,667</u>	<u>2,932,434</u>	<u>56,266</u>	<u>14,614,835</u>
Total capital assets, being depreciated, net	<u>80,403,605</u>	<u>(2,194,675)</u>	<u>36,224</u>	<u>78,172,706</u>
Business-type activities capital assets, net	<u>\$ 82,488,275</u>	<u>\$ (2,194,675)</u>	<u>\$ 36,224</u>	<u>\$ 80,257,376</u>

**Discretely Presented Component Units**

**Oneida-Herkimer Solid Waste Management Authority**

Capital asset balances for OHSWMA were as follows:

	Balance 12/31/2024
Construction in progress	\$ 4,951,923
Land	3,393,829
Land improvements	56,891,911
Buildings and improvements	29,137,486
Equipment and machinery	13,819,226
Vehicles	15,757,224
Office equipment	261,073
Right-of-use lease asset	<u>361,661</u>
Total capital assets	124,574,333
Less: accumulated depreciation	<u>(75,334,330)</u>
Total capital assets, net	<u>\$ 49,240,003</u>

## Mohawk Valley Community College

Capital asset activity for MVCC was as follows:

	Balance 9/1/2023	Additions	Deletions	Balance 8/31/2024
Capital assets, not being depreciated:				
Construction in progress	\$ 1,536,130	\$ 892,442	\$ 1,336,478	\$ 1,092,094
Total capital assets, not being depreciated	<u>1,536,130</u>	<u>892,442</u>	<u>1,336,478</u>	<u>1,092,094</u>
Capital assets, being depreciated/amortized				
Buildings and improvements	136,267,540	2,429,578	5,259,400	133,437,718
Vehicles, equipment, and library books	23,052,110	740,770	270,204	23,522,676
Right-to-use leased assets	<u>681,001</u>	<u>-</u>	<u>-</u>	<u>681,001</u>
Total capital assets, being depreciated/amortized	<u>160,000,651</u>	<u>3,170,348</u>	<u>5,529,604</u>	<u>157,641,395</u>
Less accumulated depreciation/amortization for:				
Buildings and improvements	89,054,234	2,557,177	5,251,520	86,359,891
Vehicles, equipment, and library books	20,759,752	976,846	266,932	21,469,666
Right-to-use leased assets	<u>291,049</u>	<u>122,269</u>	<u>-</u>	<u>413,318</u>
Total accumulated depreciation/amortization	<u>110,105,035</u>	<u>3,656,292</u>	<u>5,518,452</u>	<u>108,242,875</u>
Total capital assets, being depreciated/amortized, net	<u>49,895,616</u>	<u>(485,944)</u>	<u>11,152</u>	<u>49,398,520</u>
Total capital assets, net	<u>\$ 51,431,746</u>	<u>\$ 406,498</u>	<u>\$ 1,347,630</u>	<u>\$ 50,490,614</u>

In addition to the capital assets reported above, MVCC reports capital assets of its discretely presented component units totaling \$8,167,066 of capital assets being depreciated, net.

## 6. ACCRUED LIABILITIES

Accrued liabilities reported by governmental funds at December 31, 2024, were as follows:

	General Fund	Nonmajor Funds	Total Governmental Funds
Salaries and employee benefits	\$ 6,088,115	\$ -	\$ 6,088,115
Other liabilities	<u>23,209,282</u>	<u>478,696</u>	<u>23,687,978</u>
Total	<u>\$ 29,297,397</u>	<u>\$ 478,696</u>	<u>\$ 29,776,093</u>

## 7. PENSION PLANS

### *Plan Description and Benefits Provided*

**Employees' Retirement System**—The County, OHSWMA and MVCC participate in the New York State and Local Employees' Retirement System ("ERS"), a cost-sharing multiple-employer retirement system (the "System"). The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the "Fund"), which was established to hold all assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The System is included in the State's financial report as a pension trust fund. That report, including information with regards to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory, except for employees who joined the ERS after July 27, 1976 who contribute three percent (3%) of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute three percent (3%) to three and one half percent (3.5%) of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier VI vary based on a sliding salary scale. The Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31.

**Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**—At December 31, 2024, the County reported the liabilities shown below for their proportionate share of the net pension liability for ERS. The net pension liabilities were measured as of March 31, 2024. The total pension liabilities used to calculate the net pension liabilities was determined by actuarial valuations as of April 1, 2023, with update procedures used to roll forward the total net pension liabilities to the measurement date. The County's proportion of the net pension liabilities was based on projections of the County's long-term share of contributions to the System relative to the projected contributions of all participating members, actuarially determined. This information was provided by the System in reports provided to the County.

	Governmental Activities	Business-type Activities
	ERS	
Measurement date	March 31, 2024	
Net pension liability	\$ 42,889,115	\$ 1,388,086
County's portion of the Plan's total net pension liability	0.2912904%	0.0094273%

For the year ended December 31, 2024, the County recognized pension expenses of \$17,820,324 and \$576,746 for ERS for governmental activities and business-type activities, respectively. At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
	Governmental Activities	Business-type Activities	Governmental Activities	Business-type Activities
	<u>ERS</u>			
Differences between expected and actual experiences	\$ 13,814,551	\$ 447,102	\$ 1,169,474	\$ 37,849
Changes of assumptions	16,215,411	524,804	-	-
Net difference between projected and actual earnings on pension plan investments	-	-	20,951,104	678,073
Changes in proportion and differences between the County's contributions and proportionate share of contributions	2,477,165	80,172	3,943,522	127,630
County contributions subsequent to the measurement date	<u>9,942,947</u>	<u>346,784</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 42,450,074</u>	<u>\$ 1,398,862</u>	<u>\$ 26,064,100</u>	<u>\$ 843,552</u>

The County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows/inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Governmental Activities	Business-type Activities
	<u>ERS</u>	
2025	\$ (8,602,666)	\$ (278,421)
2026	7,514,495	243,203
2027	12,195,053	394,687
2028	(4,663,855)	(150,943)

**Actuarial Assumptions**—The total pension liabilities as of the measurement date were determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liabilities to the measurement date. The actuarial valuation used the following actuarial assumptions:

	<u>ERS</u>
Measurement date	March 31, 2024
Actuarial valuation date	April 1, 2023
Interest rate	5.9%
Salary scale	4.4%
Decrement tables	April 1, 2015- March 31, 2020
Inflation rate	2.9%
Cost-of-living adjustment	1.5%

Annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System’s experience with adjustments for mortality improvements based on Society of Actuaries’ Scale MP-2021. The actuarial assumptions used in the April 1, 2022 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

	<u>ERS</u>	
	<u>Target</u>	<u>Long-Term Expected</u>
	<u>Allocation</u>	<u>Real Rate of Return</u>
Measurement date	<u>March 31, 2024</u>	
Asset class:		
Domestic equities	32.0 %	4.0 %
International equities	15.0	6.7
Private equity	10.0	7.3
Real estate	9.0	4.6
Absolute return strategies	3.0	5.3
Credit	4.0	5.4
Real assets	3.0	5.8
Fixed income	23.0	1.5
Cash	<u>1.0</u>	0.3
Total	<u>100.0 %</u>	

**Discount Rate**—The discount rate used to calculate the total pension liabilities was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Proportionate Share of the Net Pension Liability/(Asset) to the Discount Rate Assumption**—The chart below presents the County’s proportionate share of the net pension liability/(asset) calculated using the discount rate of 5.9%, as well as what the County’s proportionate share of the net pension liability/(asset) would be if it was calculated using a discount rate that is one percentage-point lower (4.9%) or one percentage-point higher (6.9%) than the current assumption.

	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
Governmental activities:			
Employer's proportionate share of the net pension liability/(asset)—ERS	\$ 134,847,759	\$ 42,889,115	\$ (33,915,430)
Business-type activities:			
Employer's proportionate share of the net pension liability/(asset)—ERS	\$ 4,364,284	\$ 1,388,086	\$ (1,097,657)

**Pension Plan Fiduciary Net Position**—The components of the current-year net pension liabilities of the employers as of the valuation date were as follows:

	<u>(Dollars in Thousands)</u>
	<u>ERS</u>
Valuation date	April 1, 2023
Employers' total pension liability	\$ 240,696,851
Plan fiduciary net position	<u>225,972,801</u>
Employers' net pension liability	<u>\$ 14,724,050</u>
System fiduciary net position as a percentage of total pension liability	93.9%

## Discretely Presented Component Units

### Oneida-Herkimer Solid Waste Management Authority

OHSWMA also participates in the ERS.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Inflows of Resources Related to Pensions***—At December 31, 2024, OHSWMA reported a net pension liability of \$2,299,955 for its proportionate share of the net pension liability. At the March 31, 2024 measurement date, OHSWMA’s proportion was 0.0156204%.

For the year ended December 31, 2024, OHSWMA recognized pension expense of \$1,030,590. At December 31, 2024, OHSWMA reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources shown below:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	ERS	
Differences between expected and actual experiences	\$ 740,814	\$ 62,714
Change of assumptions	869,561	-
Net difference between projected and actual earnings on pension plan investments	-	1,123,516
Changes in proportion and differences between the OHSWMA's contributions and proportionate share of contributions	124,444	-
OHSWMA contributions subsequent to the measurement date	529,358	-
Total	<u>\$ 2,264,177</u>	<u>\$ 1,186,230</u>

OHSWMA’s contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>ERS</u>
2025	\$ (386,212)
2026	471,787
2027	689,864
2028	(226,850)

***Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption***—The chart on the following page represents OHSWMA’s proportionate share of the net pension liability calculated using the discount rate of 5.9%, as well as what OHSWMA’s proportionate share of the net pension liability would be if they were calculated using a discount rate that is one percentage-point lower (4.9%) or one percentage point higher (6.9%) than the current assumption.

	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
Employer's proportionate share of the net pension liability/(asset)—ERS	\$ 7,231,293	\$ 2,299,955	\$ (1,818,735)

The actuarial assumptions, asset allocations and pension plan fiduciary net position are the same as those disclosed for the System within the County's portion of the footnote.

### **Mohawk Valley Community College**

MVCC participates in the ERS and the Teachers' Retirement System ("TRS").

#### ***Plan Description and Benefits Provided***

***Employees' Retirement System***—The plan description is the same as disclosed within the County's footnote.

***Teachers' Retirement System***—MVCC participates in the New York State Teachers' Retirement System ("TRS"). This is a cost-sharing multiple-employer retirement system. TRS provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and Retirement and the New York State Retirement and Social Security Law ("NYSRSSL"). TRS is governed by a 10 member Board of Trustees. TRS benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York State Public Schools and BOCES who elect to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial Report which can be found on TRS' website at [www.nystrs.org](http://www.nystrs.org).

Plan members who joined the TRS before July 27, 1976, are not required to make contributions. Those joining after July 27, 1976 are required to contribute 3.0% to 3.5% of their annual salary. Employees in the System more than ten years are no longer required to contribute. Pursuant to Article 11 of the Education Law, rates are established annually by the New York State Teachers' Retirement Board.

***Pension Liabilities/(Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***—At August 31, 2024, MVCC reported the liability/(asset) on the following page for its proportionate share of the net pension liability/(asset) for each of the Systems. The net pension liability/(asset) was measured as of June 30, 2024 for TRS and March 31, 2024 for ERS. The total pension liabilities used to calculate the net pension liability/(asset) were determined by actuarial valuations as of June 30, 2023 for TRS and April 1, 2024 for ERS. MVCC's proportion of the net pension liability/(asset) was based on a projection of MVCC's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by TRS and ERS in reports provided to MVCC.

	<u>TRS</u>	<u>ERS</u>
Measurement date	June 30, 2024	March 31, 2024
Net pension liability/(asset)	\$ (635,474)	\$ 6,616,133
MVCC's portion of the Plan's total		
Net pension liability/(asset)	0.02130%	0.04493%

For the year ended August 31, 2024, MVCC recognized a pension expense of \$354,392 for the TRS and pension expense of \$2,748,987 for ERS. At August 31, 2024, MVCC reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources shown below:

	<u>Deferred Outflows of Resources</u>		<u>Deferred Inflows of Resources</u>	
	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>
Differences between expected and actual experiences	\$ 684,289	\$ 2,131,051	\$ -	\$ 180,405
Change of assumptions	380,142	2,501,411	63,943	-
Net difference between projected and actual earnings on pension plan investments	-	-	706,065	3,231,946
Changes in proportion and differences between MVCC's contributions and proportionate share of contributions	118,780	382,131	76,122	608,333
MVCC's contributions subsequent to the measurement date	<u>66,152</u>	<u>771,985</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 1,249,363</u>	<u>\$ 5,786,578</u>	<u>\$ 846,130</u>	<u>\$ 4,020,684</u>

MVCC's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/(asset) in the year ending August 31, 2025. Other amounts reported as deferred inflows of resources and deferred outflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending August 31,</u>	<u>TRS</u>	<u>ERS</u>
2025	\$ (321,434)	\$ (1,327,059)
2026	813,487	1,159,196
2027	(113,565)	1,881,226
2028	(150,028)	(719,454)
2029	78,991	-
Thereafter	29,628	-

**Actuarial Assumptions**—The total pension liabilities as of the measurement dates were determined by using actuarial valuations as noted in the table below, with update procedures used to roll forward the total pension liabilities to the measurement dates. The actuarial valuations used the following actuarial assumptions:

	<u>TRS</u>	<u>ERS</u>
Measurement date	June 30, 2024	March 31, 2024
Actuarial valuation date	June 30, 2023	April 1, 2023
Interest rate	6.95%	5.90%
Salary scale	1.95%-5.18%	4.40%
Decrement tables	July 1, 2015 June 30, 2020	April 1, 2015- March 31, 2020
Inflation rate	2.4%	2.9%
Cost-of-living adjustment	1.3%	1.5%

For TRS, annuitant mortality rates are based on plan member experience, with adjustments for mortality improvements based on Society of Actuaries Scale MP-2021 for the year ended June 30, 2024, respectively applied on a generational basis. Active member mortality rates are based on plan member experience. The actuarial assumptions at June 30, 2024 were based on the results of an actuarial experience study for the period of July 1, 2015 through June 30, 2020. Best estimates of arithmetic real rates of return for each major asset class included in the Systems' target asset allocation is summarized in the table below:

	<u>Target Allocation</u>		<u>Long-Term Expected Real Rate of Return</u>	
	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>
			<u>June 30, 2024</u>	<u>March 31, 2024</u>
Measurement date				
Asset class:				
Domestic equities	33.0 %	32.0 %	6.6 %	4.0 %
International equities	15.0	15.0	7.4	6.7
Global equities	4.0	0.0	6.9	0.0
Private equity	9.0	10.0	10.0	7.3
Real estate equity	11.0	9.0	6.3	4.6
Opportunistic portfolio/Absolute return strategies	0.0	3.0	0.0	5.3
Credit	0.0	4.0	0.0	5.4
Domestic fixed income securities	16.0	0.0	2.6	0.0
Global fixed income securities	2.0	0.0	2.5	0.0
High-yield fixed income securities	1.0	0.0	4.8	0.0
Private debt	2.0	0.0	5.9	0.0
Real assets	0.0	3.0	0.0	5.8
Real estate debt	6.0	0.0	3.9	0.0
Fixed income	0.0	23.0	0.0	1.5
Cash equivalents	<u>1.0</u>	<u>1.0</u>	0.5	0.3
Total	<u>100.0 %</u>	<u>100.0 %</u>		

**Discount Rate**—The discount rate used to calculate the total pension liability was 6.95% for TRS and 5.90% for ERS for the year ending August 31, 2024. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liabilities.

**Sensitivity of the Proportionate Share of the Net Pension Liability/(Asset) to the Discount Rate Assumption**—The charts below presents MVCC’s proportionate share of the net pension liability/(asset) calculated using the discount rate of 6.95% for TRS and 5.90% for ERS, as well as what MVCC’s proportionate share of the net pension liability/(asset) would be if they were calculated using a discount rate that is one percentage-point lower (5.95% for TRS and 4.90% for ERS) or one percentage-point higher (7.95% for TRS and 6.90% for ERS) than the current rate.

	1% Decrease (5.95%)	Current Assumption (6.95%)	1% Increase (7.95%)
<b>TRS</b>			
Employer's proportionate share of the net pension liability/(asset)	\$ 2,935,290	\$ (635,474)	\$ (3,638,582)
<b>ERS</b>			
Employer's proportionate share of the net pension liability/(asset)	\$ 20,801,800	\$ 6,616,133	\$ (5,231,841)

**Pension Plan Fiduciary Net Position**—The components of the current-year net pension liabilities of the employers as of the valuation dates were as follows:

	(Dollars in Thousands)	
	TRS	ERS
Valuation date	June 30, 2023	April 1, 2023
Employers' total pension liability	\$ 142,837,827	\$ 240,696,851
Plan fiduciary net position	<u>145,821,435</u>	<u>225,972,801</u>
Employers' net pension liability/(asset)	<u>\$ (2,983,608)</u>	<u>\$ 14,724,050</u>
System fiduciary net position as a percentage of total pension liability/(asset)	102.1%	90.8%

**Payables to the Pension Plan**—At August 31, 2024, MVCC recorded a payable due to TRS in the amount of \$66,152, and a payable due to ERS in the amount of \$771,985.

**8. OTHER POSTEMPLOYMENT BENEFITS (“OPEB”) OBLIGATIONS**

**Plan Description**—Oneida County provides medical and prescription drug insurance benefits for retirees, spouses, and their covered dependents while contributing a portion of the expenses. Such postemployment benefits are an included value in the exchange of salaries and benefits for employee services rendered. An employee’s total compensation package includes not only the salaries and benefits received during active service, but all compensation and benefits received for their services during postemployment. Nevertheless, both types of benefits constitute compensation for employee services. The County provides one medical insurance and one dental/vision plan for active employees and a Medicare Advantage Plan for retirees.

**Employees Covered by Benefit Terms**—For the year ended December 31, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	302
Active employees	<u>1,248</u>
Total	<u>1,550</u>

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service (or “earned”), discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability (“UAAL”) under GASB Statement No. 45.

**Total OPEB Liability**

The County’s primary government total OPEB liability of \$112,046,610 as of December 31, 2024 was measured as of January 1, 2024, and was determined by an actuarial valuation as of January 1, 2024.

**Actuarial Methods and Assumptions**—Calculations are based on the types of benefits provided under the terms of the substantive plan, the plan as understood by the employer and plan members, at the time of the valuation and on the pattern of cost sharing between the employer and plan members. The projection of benefits does not incorporate the potential effect of a change in the pattern of cost sharing between the employer and plan members in the future. Calculations reflect a long-term perspective, so methods and assumptions used include techniques that are designated to reduce short-term volatility.

In the January 1, 2024 actuarial valuation, the Entry Age Normal over a level percent of pay was used. The discount rate was updated to 3.26% at December 31, 2024 from 3.72% at December 31, 2023. Mortality tables were updated to the sex-distinct and job category-specific headcount weighted Pub-2010 Public Retirement Plans Mortality Tables for employees and healthy retirees, adjusted for mortality improvements with scale MP-2021. The rates of decrement due to turnover and retirement are based on the experience under the New York State & Local Retirement System from their report dated August 2020. The actuarial assumptions included annual healthcare cost trend rate for Pre-65 of 7.80% initially, decreased by increments to an ultimate rate of 4.14%.

**Changes in the Total OPEB Liability**—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

	Total OPEB Liability	
	Governmental Activities	Business-type Activities
Balances at December 31, 2023:	\$ 94,033,849	\$ 2,754,299
Changes for the year:		
Service cost	4,828,238	153,195
Interest	3,629,596	115,164
Changes of assumptions	8,471,452	491,044
Differences between expected and actual experience	-	-
Changes in benefit terms	-	-
Benefit payments	(2,362,325)	(67,902)
Net changes	14,566,961	691,501
Balances at December 31, 2024:	\$ 108,600,810	\$ 3,445,800

**Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate**—The discount rate assumption can have an impact on the total OPEB liability. The following table presents the effect a 1% change in the discount rate assumption would have on the total OPEB liability:

	1% Decrease (2.26%)	Current Discount Rate (3.26%)	1% Increase (4.26%)
Governmental activities:			
Total OPEB liability	\$ 130,873,113	\$ 108,600,810	\$ 91,347,993
Business-type activities:			
Total OPEB liability	\$ 4,152,479	\$ 3,445,800	\$ 2,898,384

Additionally, healthcare costs can be subject to considerable volatility over time. The following table presents the effect on the total OPEB liability of a 1% change in current health cost trend rates as reported by the County's actuary:

	1% Decrease (6.8%/3.14%)	Healthcare Cost Trend Rates (7.8%/4.14%)	1% Increase (8.8%/5.14%)
Governmental activities:			
Total OPEB liability	\$ 88,437,308	\$ 108,600,810	\$ 135,643,020
Business-type activities:			
Total OPEB liability	\$ 2,806,031	\$ 3,445,800	\$ 4,303,823

**Funding Policy**—Members who retired prior to January 1, 1994 contribute 50% of the premium for individual coverage and 65% of the excess of the two-person/family premium over the individual premium to cover dependents. Members who retired after January 1, 1994 contribute 50% of the premium for individual coverage and 100% of the excess of the two-person/family premium over the individual premium to cover dependents. There are 33 current retirees who contribute 20% as part of a retirement incentive offered between December 2005 and February 2006. Surviving spouses may continue coverage at 100% of the individual premium cost. The County does not issue a publicly available report. The County recognizes the cost of providing these benefits by expensing the annual insurance premiums when invoiced by the health insurance provider. For the year ended December 31, 2024, the County’s governmental activities and business-type activities recognized OPEB expense of \$2,362,325 and \$67,902, respectively. The County’s contributions to the plan are based on negotiated contracts with bargaining units, as discussed in Note 14. Any amendments to the employer’s contributions are subject to the bargaining units.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**—The County reports deferred outflows of resources due to changes of assumptions and contributions subsequent to the measurement date and deferred inflows of resources due to differences during the measurement period between certain employer’s contributions and its proportionate share of the total of certain contributions from employers included in the collective total OPEB liability. The table below presents the County’s deferred outflows and deferred inflows of resources at December 31, 2024.

	Deferred Outflows of Resources		Deferred Inflows of Resources	
	Governmental Activities	Business-type Activities	Governmental Activities	Business-type Activities
Changes of assumptions	\$ 17,684,510	\$ 561,113	\$ 20,561,808	\$ 652,406
Differences between expected and actual experience	-	-	23,847,329	756,653
Contributions subsequent to the measurement date	2,441,716	77,473	-	-
Total	<u>\$ 20,126,226</u>	<u>\$ 638,586</u>	<u>\$ 44,409,137</u>	<u>\$ 1,409,059</u>

The County’s contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31,	Governmental	Business-type
	Activities	Activities
2025	\$ (4,953,449)	\$ (157,168)
2026	(2,741,945)	(86,999)
2027	(3,927,980)	(124,631)
2028	(4,344,789)	(137,856)
2029	(4,711,520)	(149,492)
Thereafter	(6,044,944)	(191,800)

## Discretely Presented Component Units

### Oneida-Herkimer Solid Waste Management Authority

**Plan Description**— OHSWMA provides health care benefits for eligible retired employees comprised of a 50% monthly premium contribution toward their health insurance costs. Eligible retirees may also have a spouse and dependents covered at the retired employees’ expense. Healthcare benefits are provided through insurance companies whose premiums are based on the benefits provided.

**Employees Covered by Benefit Terms**—The benefit plan is administered and accounted for as a single-employer defined benefit plan. A summary of active employees and retired employees covered under this benefit plan as of December 31, 2024 is as follows:

Active employees	14
Retirees	<u>10</u>
Total	<u><u>24</u></u>

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service (or “earned”), discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability (“UAAL”) under GASB Statement No. 45.

**Total OPEB Liability**— OHSWMA’s total OPEB liability of \$2,049,888 was measured as of January 1, 2023, and was determined by an actuarial valuation as of January 1, 2024.

**Actuarial Methods and Assumptions**—The total OPEB liability in the January 1, 2024 actuarial valuation was determined using the following actuarial assumptions:

Assumptions	Factor
Valuation Date	January 1, 2024
Measurement Date	January 1, 2024
Reporting Date	December 31, 2024
Actuarial Cost Method	Entry Age Normal - Level Percent of Pay
Discount Rate	
2024	3.26%
2023	3.72%
Health Care Cost Trend Rates	Society of Actuaries Long-Run Medical Cost Trend Model
Salary Scale	3.50%
Inflation	2.70%
Mortality	Pub-2010 Mortality Table for healthy retirees: sex distinct, job category-specific, headcount weighted, and adjusted for mortality improvements with scale MP-2021 mortality improvement scale on a generational basis.

**Changes in the Total OPEB Liability**—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

	<u>Total OPEB Liability</u>
Balance at December 31, 2023:	\$ 2,489,738
Changes for the year:	
Service cost	57,494
Interest	93,016
Differences between expected and actual experience	(331,204)
Changes in assumptions and other inputs	(165,533)
Benefit payments	<u>(93,623)</u>
Net changes	<u>(439,850)</u>
Balance at December 31, 2024	<u>\$ 2,049,888</u>

**Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate**—The table below presents the OPEB liability of the plan as of December 31, 2024, calculated using the discount rate of 3.26%, as well as what the OPEB liability would be if it were calculated using a discount rate that are 1% lower or 1% higher than the current rate.

	1% Decrease (2.26%)	Current Discount Rate (3.26%)	1% Increase (4.26%)
Total OPEB liability	\$ 1,786,253	\$ 2,049,888	\$ 2,386,062

The following presents the OPEB liability of the plan as of December 31, 2024 using current health care cost trend rates as well as what the OPEB liability would be if it were calculated using health care cost trend rates that is 1% lower and 1% higher than the current rate.

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB liability	\$ 2,345,556	\$ 2,049,888	\$ 1,809,831

**Funding Policy**—The contribution requirements of benefit plan members and OHSWMA are established pursuant to applicable collective bargaining and employment agreements. The required rates of the employer and the members may vary depending on the applicable agreement. OHSWMA is not required to fund the benefit plan other than the pay-as-you-go amount necessary to provide current benefits to retirees. For the year ended December 31, 2024 OHSWMA paid \$93,623 on behalf of the plan members. The benefit plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the benefit plan.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**—OHSWMA reports deferred outflows of resources and deferred inflows of resources due to differences during the measurement period between the employer’s contributions and its proportionate share of the total of certain contributions from employers included in the collective total OPEB liability. The table on the following page presents OHSWMA’s deferred outflows of resources and deferred inflows of resources at December 31, 2024.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions or other inputs	\$ 148,696	\$ 657,631
Differences between expected and actual experience	-	449,314
Contributions subsequent to the measurement date	<u>124,586</u>	<u>-</u>
Total	<u>\$ 273,282</u>	<u>\$ 1,106,945</u>

OHSWMA’s contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending December 31, 2025. The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as presented below:

<u>Year ending December 31,</u>	
2025	\$ (206,743)
2026	(179,747)
2027	(204,805)
2028	(163,218)
2029	(132,777)
2030 and thereafter	(70,959)

### **Mohawk Valley Community College**

**Plan Description**—MVCC sponsors and administers an employer defined benefit plan (Blue Cross/Blue Shield Traditional) for Professional Association, Administrators’ Association and Exempt Employees (the “Plan”) which provides postemployment health insurance coverage to its retired employees meeting certain qualifications (i.e. Age 55 with 5 years of full-time continuous service). Employees belonging to United Public Service Employees Union are covered under a choice of three plans (RMSCO PPO, RMSCO Traditional, and RMSCO MVP) administered by the County. Substantially all employees may become eligible for these benefits if they reach normal retirement age while working for MVCC. Benefit provisions are established and may be amended by MVCC’s Board of Trustees. The plan does not issue a standalone publicly available report since no assets are accumulated in a trust that meets the criteria of GASB No. 75, paragraph 4.

**Employees Covered by Benefit Terms**—At September 1, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	175
Active employees	<u>391</u>
Total	<u>566</u>

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service (or “earned”), discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability (“UAAL”) under GASB Statement No. 45.

**Total OPEB Liability**—MVCC’s total OPEB liability of \$26,192,197 was measured as of September 1, 2023 and was determined by an actuarial valuation as of September 1, 2023.

**Actuarial Methods and Assumptions**—In the September 1, 2023 actuarial valuation, the entry age normal method, over a level percent of pay was used. The single discount rate is 3.81% effective September 1, 2023 compared to 3.64% effective September 1, 2022. In order to estimate the change in the cost of healthcare, the actuaries initial healthcare cost trend rate used is 7.1%, while the ultimate healthcare cost trend rate is 3.94%.

**Changes in the Total OPEB Liability**—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

	Total OPEB Liability
Balance at August 31, 2023:	\$ 25,316,447
Changes for the year:	
Service cost	1,202,176
Interest	954,220
Changes of assumptions	(673,080)
Benefit payments	<u>(607,566)</u>
Net changes	<u>875,750</u>
Balance at August 31, 2024	<u>\$ 26,192,197</u>

**Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate**—The discount rate assumption can have an impact on the total OPEB liability. The following table presents the effect a 1% change in the discount rate assumption would have on the total OPEB liability:

	1% Decrease (2.81%)	Current Discount Rate (3.81%)	1% Increase (4.81%)
Total OPEB liability	\$ 30,531,189	\$ 26,192,197	\$ 22,685,061

Additionally, healthcare costs can be subject to considerable volatility over time. The following table presents the effect on the total OPEB liability of a 1% change in current health cost trend rates as reported by MVCC’s actuary:

	1% Decrease (6.1%/2.94%)	Healthcare Cost Trend Rates (7.1%/3.94%)	1% Increase (8.1%/4.94%)
Total OPEB liability	\$ 21,923,044	\$ 26,192,197	\$ 31,726,382

**Eligibility and Funding Policy**—MVCC pays the following percentages of health insurance premiums for the various employee groups:

- Professional Association
  - Retired before January 1, 1994 – 50% individual and 35% for spouse/family
  - Retired on or after January 1, 1994 – 50% individual only
  - Effective September 1, 2009, up to five retirees per year receive \$300 per day of accrued sick leave, up to \$36,000, credited to pay the retiree’s share of health insurance premiums. Once these funds have been exhausted payment reverts to 50% of the individual only.
  
- Administrators Association and Exempt Employees
  - Retired before June 28, 2007, members receive at a rate of one month of paid health insurance for every two days of accrued sick leave. (Members joining after June 28, 2007, do not receive this benefit; instead, up to one retiree per year receives \$300 per day of accrued sick leave, up to \$36,000, credited to pay the retiree’s share of health insurance premiums. Once these funds have been exhausted payment reverts to 50% of the individual only)
  - Retired before January 1, 1994 – 50% individual and 35% for spouse/family
  - Retired on or after January 1, 1994 – 50% individual
  
- United Public Service Employee Union
  - Retired before January 1, 1994 – 50% individual and 35% for spouse/family
  - Retired on or after January 1, 1994 – 50% individual

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**—MVCC reports deferred outflows of resources and deferred inflows of resources due to differences during the measurement period between certain of the employer’s contributions and its proportionate share of the total of certain contributions from employers included in the collective total OPEB liability. The table below presents MVCC’s deferred outflows and inflows of resources at August 31, 2024.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 2,045,823	\$ 4,878,952
Differences between expected and actual experience	-	2,417,054
Contributions subsequent to the measurement date	<u>683,387</u>	<u>-</u>
Total	<u>\$ 2,729,210</u>	<u>\$ 7,296,006</u>

MVCC’s contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending August 31, 2025. Other amounts reported as deferred outflows and deferred inflow of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending August 31,</u>	
2025	\$ (1,228,410)
2026	(597,557)
2027	(967,990)
2028	(976,532)
2029	(1,013,405)
Thereafter	(466,289)

## 9. RISK MANAGEMENT

**Insurance**—The County assumes liability for some risk including, but not limited to, workers’ compensation and unemployment claims. Asserted and incurred but not reported claims and judgments are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated. Such recording is consistent with the requirements of GASB.

Governmental fund type estimated current contingent liabilities (i.e., those to be liquidated with available financial resources in the ensuing year) for property damage and personal injury liabilities are recorded in the General Fund. The long-term portion (i.e., liabilities to be paid from future resources) is recorded within long-term debt in the government-wide financial statements.

The County is exposed to various risks of loss related to damage and destruction of assets, vehicle liability, injuries to employees, health insurance, and unemployment insurance. One such risk is associated with its workers’ compensation program. The County’s program is self-insured and is accounted for in the Workers’ Compensation Fund. The program provides for the participation of other municipalities within the County and is administered by the County’s Workers’ Compensation Board.

All funds of the County participate in the program and make payments to the Workers’ Compensation Fund. Payments from other funds and component units are determined by two methods. The first method reimburses the risk management fund by assessment against County organizations based upon actual claims history for the preceding five years (a rolling average). The second method results in charges to County organizations based upon pro-rata taxable base value.

The estimated accrued claims of \$18,000,000, net of \$543,600 and \$5,019,879 owed from the Sewer Fund and governmental activities, respectively, are recognized in the Workers’ Compensation Fund at December 31, 2024 based on the evaluation that it is probable that a liability has been incurred and the amount of the loss can be reasonable estimated. A receivable/payable has been recorded for amounts due from/to other municipalities that participate in the program. The changes since January 1, 2023 in the total workers’ compensation accrued claims liabilities were as follows:

Year Ended December 31,	Beginning of Year Liability	Claims and Changes in Estimates	Claims Payments	Balance at Year End
2024	\$ 19,360,000	\$ 8,733,287	\$ 10,093,287	\$ 18,000,000
2023	21,400,000	10,074,469	12,114,469	19,360,000

The County's portion of their liability is recorded within the governmental activities and Sewer Fund. Governmental activities and the Sewer Fund have recorded liabilities for workers' compensation claims in the amount of \$5,019,879 and \$543,600, at December 31, 2024, respectively. The County utilizes a third-party administrator who is responsible for, processing claims. Liabilities for the program have been estimated by an independent actuary.

County employees are entitled to coverage under the New York State Unemployment Insurance Law. The County has elected to discharge its liability to the New York State Unemployment Insurance Fund by the benefit reimbursement method, a dollar-to-dollar reimbursement to the fund for benefits paid from the fund to former County employees and charged to the County's account.

The County purchases commercial insurance for all other risks of loss. Coverage includes policies for general liability, automobile, and police protection. These three lines have a combined stop loss aggregate in the amount of \$550,000. Other miscellaneous policies provide coverage with varying immaterial deductibles per individual claims.

***Pending Litigation***—The County is involved in litigation arising in the ordinary course of its operations. The County has recorded an estimated liability of \$200,000 as of December 31, 2024 for such claims.

#### **10. LEASES AND SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENT (“SBITA”) LIABILITIES**

The County is a lessee for various leases of office space and equipment and an information technology agreement for accounting software. Under GASB Statement No. 87, *Leases*, the County recognizes a lease liability and an intangible right-to-use asset (lease asset) in the financial statements. Under GASB Statement No. 96, *Subscription Based Information Technology Arrangements*, the County recognizes SBITA liability and a SBITA asset in the government-wide financial statements.

At the commencement of a lease, the County initially measures the lease liability/SBITA at the present value of payments expected to be made during the lease/SBITA term. Subsequently, the lease/SBITA liability is reduced by the principal portion of lease/SBITA payments made. The lease/SBITA asset is initially measured as the initial amount of the lease/SBITA liability, adjusted for lease/SBITA payments made at or before the lease/SBITA commencement date, plus certain initial direct costs. Subsequently, the lease/SBITA asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases/SBITA include how the County determines (1) the discount rate it uses to discount the expected lease/SBITA payments to present value, (2) lease/SBITA term, and (3) lease/SBITA payments.

- The County uses the interest rates charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases/SBITAs.
- The lease/SBITA terms include the noncancellable period of the lease/SBITA. Lease/SBITA payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease/SBITA and will remeasure the right-to-use leased asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Right-to-use leased/SBITA assets are reported with other capital assets and lease/SBITA liabilities are reported with long-term debt on the statement of net position.

During the various prior years and in the year ended December 31, 2024, the County entered into long-term, lease agreements as the lessee for the acquisition and use of buildings and equipment. As of December 31, 2024, the value of the lease liabilities was \$4,191,514 in governmental activities. The County is required to make annual principal and interest payments ranging from \$63,154 to \$628,571. The leases have interest rates ranging from 3.0% to 3.75%. The value of the right-to-use lease assets as of the end of the current fiscal year was \$20,620,901 and had accumulated amortization of \$7,392,449 for governmental activities.

During the year ended December 31, 2024, the County entered into long-term SBITA arrangements as the lessee for the acquisition of accounting software. As of December 31, 2024, the value of the SBITA liability was \$3,648,298. The SBITA has an interest rate of 3.75%. The value of the SBITA asset as of the end of the current fiscal year was \$4,168,290 and had accumulated amortization of \$833,658 for governmental activities.

The future principal and interest payments for governmental activities as of December 31, 2024, were as follows:

Fiscal Year Ending	Lease Liability		SBITA Liability		Total
	Principal	Interest	Principal	Interest	
December 31,					
2025	\$ 1,739,565	\$ 166,705	\$ 1,485,032	\$ 136,811	\$ 3,528,113
2026	727,978	63,718	664,502	81,122	1,537,320
2027	436,672	46,015	726,701	56,204	1,265,592
2028	310,222	34,462	772,063	49,988	1,166,735
2029	297,862	25,215	-	-	323,077
2030-2032	679,215	24,030	-	-	703,245
Total	<u>\$ 4,191,514</u>	<u>\$ 360,145</u>	<u>\$ 3,648,298</u>	<u>\$ 324,125</u>	<u>\$ 8,524,082</u>

## 11. SHORT-TERM DEBT

Liabilities for bond anticipation notes (“BANs”) are generally accounted for in the Capital Projects Fund. Principal payments on BANs must be made annually. State law requires that BANs issued for capital purposes be converted to long-term obligations within five years after the original issue date. However, BANs used for assessable improvement projects may be renewed for periods equivalent to the life of the permanent financing provided that annual reductions of principal are made. The table below is a summary of the County’s short-term debt for the year ended December 31, 2024:

	Issued	Maturity	Interest Rate	Balance 1/1/2024	Issues	Redemptions	Balance 12/31/2024
Bond anticipation notes:							
Construction of parking garage	3/1/2023	3/1/2024	5.0%	\$ 22,000,000	\$ -	\$ 22,000,000	\$ -
Construction of parking garage	11/1/2023	3/1/2024	4.5%	8,000,000	-	8,000,000	-
Construction of parking garage	2/29/2024	2/28/2025	3.8%	-	30,000,000	-	30,000,000
Total				<u>\$ 30,000,000</u>	<u>\$ 30,000,000</u>	<u>\$ 30,000,000</u>	<u>\$ 30,000,000</u>

## 12. LONG-TERM LIABILITIES

In the government-wide financial statements, long-term debt and other long-term obligations are reported as noncurrent liabilities in the statement of net position.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Further, unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

The County's outstanding long-term liabilities include bonds payable, accreted interest, lease liability, workers' compensation, compensated absences liability, other postemployment benefits ("OPEB") obligations, claims and judgments, and net pension liability.

A summary of changes in the County's long-term debt at December 31, 2024 is shown below:

	Balance 1/1/2024 (as restated)	Additions	Reductions	Balance 12/31/2024	Due Within One Year
<b>Governmental activities:</b>					
Bonds payable	\$ 134,482,343	\$ -	\$ 17,542,124	\$ 116,940,219	\$ 16,366,531
Bonds payable - MVCC	13,007,657	-	1,816,276	11,191,381	1,717,569
Unamortized bond premium	4,345,253	-	473,984	3,871,269	473,984
Net bonds payable	151,835,253	-	19,832,384	132,002,869	18,558,084
OTASC bonds and accreted interest	106,350,402	3,923,153	600,000	109,673,555	-
Unamortized discount	(327,612)	-	(15,179)	(312,433)	(15,179)
Net OTASC bonds	106,022,790	3,923,153	584,821	109,361,122	(15,179)
Installment purchase agreement	19,619,375	3,937,635	954,289	22,602,721	1,487,642
Lease liability	5,068,950	619,868	1,497,304	4,191,514	1,739,565
SBITA liability	-	4,168,290	519,992	3,648,298	1,485,032
Workers' compensation	5,279,459	2,555,258	2,814,838	5,019,879	250,994
Compensated absences	10,025,917	866,233	-	10,892,150	211,228
OPEB obligation	94,033,849	16,929,286	2,362,325	108,600,810	-
Claims and judgments	200,000	-	-	200,000	-
Net pension liability*	61,119,449	-	18,230,334	42,889,115	-
Total governmental activities	\$ 453,205,042	\$ 32,999,723	\$ 46,796,287	\$ 439,408,478	\$ 23,717,366
<b>Business-type activities:</b>					
Bonds payable and EFC notes payable	\$ 306,054,060	\$ 2,130,977	\$ 9,381,706	\$ 298,803,331	\$ 9,461,394
Unamortized premium	801,488	-	51,572	749,916	51,572
Net serial bonds	306,855,548	2,130,977	9,433,278	299,553,247	9,512,966
UMVMAA bonds, notes, and mortgages payable	31,627,401	-	802,596	30,824,805	820,401
Workers' compensation	14,080,541	6,178,029	7,278,449	12,980,121	649,006
Compensated absences	329,155	42,986	-	372,141	-
OPEB obligation	2,754,299	759,403	67,902	3,445,800	-
Net pension liability*	1,964,713	-	576,627	1,388,086	-
Total business-type activities	\$ 357,611,657	\$ 9,111,395	\$ 18,158,852	\$ 348,564,200	\$ 10,982,373

(\*Compensated absences and the net pension liability are shown net.)

**Bonds Payable**—The County issues bonds to provide funds for the acquisition and construction of major capital facilities. This policy enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. Bonds have been issued for both governmental and business-type activities.

The County entered into agreements with the Environmental Facilities Corporation (“EFC”) to issue notes for sewer system improvements. The EFC notes were issued at an interest rate ranging of 0.0%. During the year ended December 31, 2024, the County drew down \$2,130,977 related to funding made available during the fiscal years ended 2022.

A summary of additions and payments for the year ended December 31, 2024 is shown below:

Description	Year Issue/ Maturity	Interest Rate (%)	Issue Amount	Balance 1/1/2024	Increases	Decreases	Balance 12/31/2024
<b>Governmental activities—bonds issued by County:</b>							
Taxable BABS, 2009	2009/2024	4.41 - 5.59	9,975,000	\$ 1,055,000	\$ -	\$ 1,055,000	\$ -
Build America Bonds	2010/2025	4.25 - 5.93	13,270,000	1,901,000	-	943,000	958,000
Bond, 2015	2015/2030	2.00 - 3.00	13,420,000	7,098,000	-	927,000	6,171,000
Series 2016 bond	2016/2031	2.00 - 2.50	13,763,500	6,847,750	-	1,042,030	5,805,720
Series 2017 bond	2017/2032	2.00 - 3.00	23,170,000	13,025,000	-	1,630,000	11,395,000
Series 2018	2018/2033	2.00 - 3.00	18,685,000	12,975,000	-	1,150,000	11,825,000
Series 2019	2019/2041	3.00	24,340,000	17,538,590	-	1,908,590	15,630,000
Series 2019 refunding	2019/2027	2.50 - 5.00	10,293,000	5,635,000	-	1,313,000	4,322,000
Series 2020	2020/2035	2.00 - 2.25	17,462,499	12,790,200	-	1,677,700	11,112,500
Refunding, 2021	2021/2028	5.00	6,082,000	4,481,000	-	830,000	3,651,000
Series 2021	2021/2035	0.50 - 2.00	10,137,000	8,256,500	-	985,400	7,271,100
Series 2022 refunding	2022/2039	2.00 - 4.00	6,435,400	5,345,000	-	1,138,400	4,206,600
Series 2022	2022/2037	3.00 - 4.00	24,689,206	23,200,000	-	1,955,000	21,245,000
Series 2023	2023/2038	4.00	14,334,303	14,334,303	-	987,004	13,347,299
Total				<u>\$ 134,482,343</u>	<u>\$ -</u>	<u>\$ 17,542,124</u>	<u>\$ 116,940,219</u>

The County generally borrows funds on a long-term basis for the purpose of financing acquisitions of equipment and construction of buildings and improvements on behalf of MVCC. The debt service payments for the bonds are funded by capital chargebacks from other counties and by contributions from the County.

Description	Year Issue/ Maturity	Interest Rate (%)	Issue Amount	Balance 1/1/2024	Increases	Decreases	Balance 12/31/2024
<b>Governmental activities—bonds issued on behalf of MVCC</b>							
Taxable BABS, 2009	2009/2024	4.41 - 5.59	2,250,000	\$ 150,000	\$ -	\$ 150,000	\$ -
Build America Bonds	2010/2025	4.25 - 5.93	3,780,000	614,000	-	302,000	312,000
Bond, 2015	2015/2030	2.00 - 3.00	7,500,000	3,967,000	-	518,000	3,449,000
Bond, 2016	2016/2031	2.00 - 2.50	7,111,500	4,197,250	-	472,970	3,724,280
Series 2019	2019/2041	3.00	100,000	21,410	-	21,410	-
Series 2019 refunding	2019/2027	2.50 - 5.00	1,162,000	635,000	-	147,000	488,000
Series 2020	2020/2035	2.00 - 2.25	1,060,000	889,800	-	62,300	827,500
Refunding, 2021	2021/2028	5.00	113,000	84,000	-	15,000	69,000
Series 2021	2021/2035	0.50 - 2.00	663,000	578,500	-	44,600	533,900
Series 2023	2023/2038	4.00	1,870,697	1,870,697	-	82,996	1,787,701
Total				<u>\$ 13,007,657</u>	<u>\$ -</u>	<u>\$ 1,816,276</u>	<u>\$ 11,191,381</u>

Description	Year Issue/ Maturity	Interest Rate (%)	Issue Amount	Balance 1/1/2024	Increases	Decreases	Balance 12/31/2024
<b>Business-type activities:</b>							
Improvement, 2009	2009/2024	4.41 - 5.89	\$ 2,685,000	\$ 295,000	\$ -	\$ 295,000	\$ -
Build America Bonds	2010/2025	4.25 - 5.93	300,000	60,000	-	30,000	30,000
EFC Bond,2015	2015/2045	0.20 - 4.70	12,602,509	9,700,000	-	355,000	9,345,000
EFC Series 2017C	2017/2047	0.96 - 3.98	46,533,677	38,610,000	-	1,325,000	37,285,000
Series 2019	2018/2041	3.00	4,500,000	3,930,000	-	165,000	3,765,000
EFC 2019 Bond	2019/2049	1.3- 3.8	97,656,145	86,990,000	-	2,735,000	84,255,000
EFC 2019 Bonds Hardship	2019/2049	0.0	15,000,000	13,358,620	-	427,590	12,931,030
EFC 2020 Bonds Hardship	2020/2050	0.0	5,000,000	4,593,101	-	140,230	4,452,871
EFC 2020B Bonds	2020/2050	0.0	55,000,000	49,865,000	-	1,695,000	48,170,000
EFC 2020 Notes	2020/2025	0.0 - 0.33	4,083,924	4,083,924	-	82,000	4,001,924
EFC 2022 Bonds	2022/2052	0.0	72,950,286	70,755,286	-	1,790,286	68,965,000
EFC 2022 Notes	2022/2027	0.0	34,429,683	16,698,129	2,130,977	-	18,829,106
Series 2022 refunding	2022/2039	2.00 - 4.00	7,474,600	7,115,000	-	341,600	6,773,400
Total				<u>\$ 306,054,060</u>	<u>\$ 2,130,977</u>	<u>\$ 9,381,706</u>	<u>\$ 298,803,331</u>

Business-type activities' interest expense was directly related to the Sewer Fund and has been included as a direct function expense.

**Upper Mohawk Valley Memorial Auditorium Authority**—Changes in the Authority's long-term debt for the year ended December 31, 2024 are as follows:

	Balance 1/1/2024	Increases	Decreases	Balance 12/31/2024	Due Within One Year
Nexus Center bonds payable	\$ 31,065,000	\$ -	\$ 755,000	\$ 30,310,000	\$ 770,000
Urban Renewal note payable	12,000	-	12,000	-	-
Back of Utica mortgage payable	550,401	-	35,596	514,805	50,401
Total	<u>\$ 31,627,401</u>	<u>\$ -</u>	<u>\$ 802,596</u>	<u>\$ 30,824,805</u>	<u>\$ 820,401</u>

On September 30, 2021, the Authority issued \$31,805,000 in revenue bonds at 2.0 – 3.5 percent, maturing December 1, 2051, to fund the remaining costs of the Nexus Center Project. On October 1, 2021, the Authority entered into a Project Funding Agreement with the County, where the County agrees to pay the debt service charges payable on the bonds, commencing May 1, 2023. Additionally, the Authority agrees to make quarterly payments to the County to be used by the County in making these project funding payments.

The annual repayment of principal and interest on bonded debt are as follows:

Year Ending December 31,	Governmental Activities					
	County Bonds		Issued by County on behalf of Discretely Presented Component Unit—MVCC		Business-Type Activities	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 16,366,531	\$ 3,397,855	\$ 1,717,569	\$ 297,930	\$ 9,461,394	\$ 4,392,435
2026	15,007,344	2,900,348	1,453,456	247,700	9,215,408	4,302,286
2027	14,048,460	2,432,390	1,508,740	204,933	9,343,207	4,207,686
2028	11,963,066	2,009,898	1,376,634	164,856	9,474,896	4,107,924
2029	10,523,155	1,665,136	1,381,645	128,720	9,613,995	4,001,252
2030-2034	38,792,875	4,400,912	3,022,125	269,723	50,206,905	18,086,209
2035-2039	10,238,788	598,248	731,212	50,275	54,891,777	13,940,200
2040-2044	-	-	-	-	56,631,669	9,078,403
2045-2049	-	-	-	-	55,621,550	3,919,811
2050-2052	-	-	-	-	34,342,530	495,915
Total	<u>\$ 116,940,219</u>	<u>\$ 17,404,787</u>	<u>\$ 11,191,381</u>	<u>\$ 1,364,137</u>	<u>\$ 298,803,331</u>	<u>\$ 66,532,121</u>

**Oneida Tobacco Asset Securitization Corporation**—Changes in OTASC’s long-term debt for the year ended December 31, 2024 are as follows:

	Balance 1/1/2024	Increases	Decreases	Balance 12/31/2024	Due Within One Year
Tobacco Settlement Bonds:					
Series 2005	\$ 54,295,000	\$ -	\$ 600,000	\$ 53,695,000	\$ -
Subordinate Turbo CABs:					
Series 2005 - Original Principal	14,684,111	-	-	14,684,111	-
Accreted Interest	37,371,291	3,923,153	-	41,294,444	-
Total Subordinated Turbo CABs	52,055,402	3,923,153	-	55,978,555	-
Less:					
Bond discount	(327,612)	-	(15,179)	(312,433)	(15,179)
Total OTASC	<u>\$ 106,022,790</u>	<u>\$ 3,923,153</u>	<u>\$ 584,821</u>	<u>\$ 109,361,122</u>	<u>\$ (15,179)</u>

**Series 2005**—In 2005, the OTASC refunded and defeased in substance its outstanding 2000 Series bonds of \$58,609,855, carrying variable interest rates of 5.25% to 6.625%, with new 2005A, 2005B, 2005C/2010A Series bonds of \$65,630,000 issued at rates varying from 4.25% to 6.25%. All series have varied maturities with the final payment due December 31, 2045.

Debt service requirements for the Series 2005 bonds are as follows:

Year Ending December 31,	Principal	Interest	Total
2025	\$ -	\$ 3,112,250	\$ 3,112,250
2026	1,100,000	3,077,875	4,177,875
2027	1,500,000	2,996,625	4,496,625
2028	1,600,000	2,949,750	4,549,750
2029	1,700,000	2,796,625	4,496,625
Thereafter	<u>47,795,000</u>	<u>53,595,712</u>	<u>101,390,712</u>
Total	<u>\$ 53,695,000</u>	<u>\$ 68,528,837</u>	<u>\$ 122,223,837</u>

**Issue NYCTT V**—In 2005, OTASC participated in the New York Counties Tobacco Trust V (“NYCTT V”), along with 23 other New York County Tobacco Corporations, and issued Subordinate Capital Appreciation Bonds (Subordinate Turbo CABs) in various series for the purpose of securitizing additional future tobacco settlement revenues. They were sold discounted; the par value of these bonds totals \$721,365,000. The discount amount of these bonds (present value) at time of sale was \$14,684,111. The proposed repayment of the bonds would be on an accelerated basis, known as The Turbo Redemption. The yields and maturities, based on the Turbo Redemption Plan, are as shown on the following page.

Issue	Maturity	Interest Rate	Issuance Amount
2005S2	2040	6.10%	\$ 2,853,841
2005S3	2040	6.85%	2,774,686
2005S4B	2040	7.85%	<u>9,055,584</u>
Total			<u>\$ 14,684,111</u>

**Installment Purchase Agreement**—The County has entered into installment purchase agreements related to energy efficiency improvements associated with buildings at the County’s airport. As of December 31, 2024, the liability associated with these installment purchase agreements amounted to \$22,602,721, of which \$1,487,642 is considered to be due within one year. The assets associated with the agreements have a value of \$19,449,635 and accumulated depreciation of \$3,878,000.

**Lease Liability**—As discussed in Note 10, the County has several lease agreements outstanding. The balance of these leases at December 31, 2024 amounted to \$4,191,514, of which \$1,739,565 is considered to be due within one year.

**SBITA Liability**—As discussed in Note 10, the County has a SBITA agreement outstanding. The balance of this SBITA liability at December 31, 2024 amounted to \$3,648,298, of which \$1,485,032 is considered to be due within one year.

**Workers’ Compensation**—As discussed in Note 8, the County reports the workers’ compensation liability at December 31, 2024 is \$5,019,879 and \$12,980,121 for governmental activities and business-type activities, respectively.

**Compensated Absences**—As explained in Note 1, the County records the value of compensated absences in both the governmental activities and the business-type activities. The payment of compensated absences recorded as long-term debt in the government-wide financial statements is dependent upon many factors; therefore, timing of future payment is not readily determinable. However, management believes that sufficient resources will be made available for the future payment of compensated absences when such payments become due.

**OPEB**—As discussed in Note 8, the County’s total OPEB obligation at December 31, 2024 is \$108,600,810 and \$3,445,800 for governmental activities and business-type activities, respectively.

**Claims and Judgments**—The County is exposed to various risks of losses related to torts, theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. As of December 31, 2024, the County has reported \$200,000 of claims and judgments which are classified as reasonably possible.

**Net Pension Liability**—The County reported liabilities of \$42,889,115 and \$1,388,086 in governmental and business-type activities, respectively, for its proportionate share of the net pension liability for the Employees’ Retirement System. Refer to Note 7 for additional information related to the County’s net pension liability.

**Discretely Presented Component Units**

**Oneida-Herkimer Solid Waste Management Authority**

A summary of changes in long-term debt for the year ended December 31, 2024 is presented below.

	Balance 1/1/2024	Increases	Decreases	Balance 12/31/2024
EFC Revenue Bonds 2015	\$ 7,572,593	\$ -	\$ 1,780,000	\$ 5,792,593
Lease liability	-	317,212	-	317,212
Accrued closure and post-closure costs	4,008,024	10,355	-	4,018,379
OPEB obligation	2,489,738	150,510	590,360	2,049,888
Net pension liability	3,125,305	-	825,350	2,299,955
Total	<u>\$ 17,195,660</u>	<u>\$ 478,077</u>	<u>\$ 3,195,710</u>	<u>\$ 14,478,027</u>

OHSWMA maintains one landfill which reached full capacity at December 31, 1996, and began operating another in 2006. Based upon engineering estimates and actual usage, the landfill has a useful life of over seventy years. In accordance with New York State Department of Environmental Conservation Regulations, OHSWMA has, and will implement landfill closure and post-closure requirements. At December 31, 2024, OHSWMA accrued \$4,018,379 for estimated closure and post-closure costs. Due to changes in technology or changes in regulations, actual costs may be different from the current accrual.

OHSWMA’s annual repayment of principal and interest on bonded debt is presented on the following page.

Year Ending December 31,	OHSWMA		
	Principal	Interest	Total
2025	1,830,000	232,429	2,062,429
2026	3,962,593	94,488	4,057,081
Total principal	\$ 5,792,593	\$ 326,917	\$ 6,119,510
Less current installments	1,830,000		
Bonds, less current installments	\$ 3,962,593		

### Mohawk Valley Community College

The following is a summary of changes in long-term debt for the year ended August 31, 2024:

	Balance 9/1/2023	Increases	Decreases	Balance 8/31/2024
Primary Institution:				
Compensated absences	\$ 1,526,670	\$ 157,693	\$ -	\$ 1,684,363
OPEB obligation	25,316,447	2,156,396	1,280,646	26,192,197
Net pension liability	10,506,942	-	3,890,809	6,616,133
Lease liability	481,458	-	213,775	267,683
Component Units:				
Serial Bonds—MVCCDC	4,650,000	-	300,000	4,350,000
Unamortized issuance costs	-	-	25,272	(25,272)
Compensated absences	26,052	12,856	-	38,908
Lease liability	-	36,748	-	36,748
Other liability	529,861	-	107,434	422,427
Total	\$ 43,037,430	\$ 2,363,693	\$ 5,817,936	\$ 39,583,187

A component unit of MVCC is a party to an interest rate swap agreement. The swap agreement is in place for a 2004 fixed rate serial bond with a notional principal amount of \$5,245,000 at July 31, 2024. The swap agreement matures at the same time as the related bond, August 1, 2036. Under the terms of the agreement the component unit will continue to pay the bond holders interest at a fixed rate. The counterparty will reimburse the component unit a variable interest rate at 67% of 1-month SOFR (3.55860% - 3.58528%) while the component unit is obligated to pay the counterparty a fixed rate of 4.051%. Generally accepted accounting principles require derivative instruments to be recognized at fair value. The derivative instrument is a Level 3 instrument with a fair value of \$422,427 at July 31, 2024.

### 13. NET POSITION AND FUND BALANCE

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

- **Net Investment in Capital Assets**—This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category. The tables on the following page are a reconciliation of the County's governmental activities and business-type activities net investment in capital assets.

Governmental activities:		
Capital assets, net of accumulated depreciation		\$ 439,742,573
Related debt:		
Bonds payable	(128,131,600)	
Unamortized bond premium	(3,871,269)	
Deferred charge on refunding	211,462	
Original issue of OTASC bonds, net of discount	(67,466,678)	
Serial bonds issued on behalf of MVCC	11,191,381	
Installment purchase agreement	(22,602,721)	
Lease liability	(4,191,514)	
SBITA liability	(3,648,298)	
Bond anticipation notes payable	(30,000,000)	
Retainages payable	<u>(3,997,029)</u>	(252,506,266)
Unspent proceeds		<u>17,702,488</u>
Net investment in capital assets—governmental activities		<u>\$ 204,938,795</u>
Business-type activities:		
Capital assets, net of accumulated depreciation		\$ 300,597,117
UMVMAA capital assets, net of accumulated depreciation		80,257,376
Related debt:		
Serial bonds and EFC notes issued	(298,803,331)	
Unamortized bond premium	(749,916)	
UMVMAA serial bonds	<u>(30,824,805)</u>	<u>(330,378,052)</u>
Net investment in capital assets—business-type activities		<u>\$ 50,476,441</u>

- **Restricted Net Position**—This category represents external restrictions imposed by creditors, grantors, contributors or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted Net Position**—This category represents net investment in assets of the County not restricted for any project or other purpose.

In the fund financial statements, nonspendable amounts represent net current financial resources that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. At December 31, 2024, nonspendable fund balance maintained by the County includes:

- **Prepaid Items**—Represents amounts prepaid to the retirement system that are applicable to future accounting periods. The General Fund reported amounts of \$3,737,809 at December 31, 2024.

In the fund financial statements, restricted fund balances are amounts constrained to specific purposes (such as creditors, grants, contributors, or laws and regulation of other governments) through constitutional provisions or enabling legislation. As of December 31, 2024, the County had restricted funds as presented on the following page.

	Total			Total
	General Fund	Debt Service Fund	Nonmajor Funds	
Handicapped parking fees	\$ 5,796	\$ -	\$ -	\$ 5,796
Sheriff forfeiture	202,560	-	-	202,560
Debt	-	3,544,719	5,050,837	8,595,556
Capital projects	-	-	-	-
Total restricted fund balance	<u>\$ 208,356</u>	<u>\$ 3,544,719</u>	<u>\$ 5,050,837</u>	<u>\$ 8,803,912</u>

In the fund financial statements, committed fund balances are amounts subject to a purpose constraint imposed by a formal action of the County’s highest level of decision-making authority, or by its designated body or official. As of December 31, 2024, the County Legislature has committed \$40,725,000 of fund balance by resolution; \$20,000,000 to fiscal stability, \$1,000,000 to other post-employment benefits, \$2,500,000 to emergency response, \$2,500,000 to health insurance payments, \$2,575,000 to tax certiorari proceedings, \$2,150,000 to economic development, and \$10,000,000 for Medicaid costs.

In the fund financial statements, assignments are not legally required segregations, but are subject to a purpose constraint that represents an intended use established by the County’s Legislature, or by its designated body or official. The purpose of the assignments must be narrower than the purpose of the General Fund, and in the funds, other than the General Fund, assigned fund balance represent the residual amount of fund balance.

As of December 31, 2024, the following balances were considered to be assigned:

	Total		
	General Fund	Nonmajor Funds	Total
Encumbrances	\$ 670,597	\$ 295,083	\$ 965,680
Subsequent year's expenditures	6,525,292	-	6,525,292
Capital projects	13,000,000	-	13,000,000
Comprehensive planning activities	1,046,344	-	1,046,344
Specific use	-	1,151,744	1,151,744
Total assigned fund balance	<u>\$ 21,242,233</u>	<u>\$ 1,446,827</u>	<u>\$ 22,689,060</u>

- **Assigned to Encumbrances**—Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditures of monies are recorded, is employed as part of the County’s budgetary control mechanism for all funds. Unencumbered appropriations lapse at fiscal year-end.
- **Assigned to Subsequent Year’s Appropriations**—Represents available fund balance being appropriated to meet expenditure requirements in the 2025 fiscal year.
- **Assigned to capital projects**—Represents fund balance that is assigned to pay for future capital improvements within the County.
- **Assigned to Comprehensive Planning Activities**—Represents fund balance that is assigned to pay for comprehensive planning activities within the County.

- **Assigned to Specific Use**—Represents fund balance within the special revenue funds that is assigned for a specific purpose. The assignment’s purpose relates to each funds’ operations and represents amounts within the funds that are not restricted or committed.

In the fund financial statements unassigned fund balance represents the residual classification of the government’s General Fund, and could report surplus or deficit. As of December 31, 2024, the unassigned fund balance of the General Fund was \$12,545,419.

The County’s policy is to expend fund balances in the following order: nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

**14. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

Interfund loans are short term in nature and exist because of temporary advances or payments made on behalf of other funds. All interfund balances are expected to be collected/paid within the subsequent year. Interfund transfers are routine annual events for both the budget and accounting process and are necessary to present funds in their proper fund classification.

Transfers are used primarily to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget required to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the fund making payments when due, and (3) move residual cash from closed projects.

Interfund loans and transfers of the County as of and for the year ended December 31, 2024 are presented below:

Fund	Interfund		Transfers	
	Receivable	Payable	Transfers In	Transfers Out
<b>Governmental funds:</b>				
General Fund	\$ 3,465,314	\$ 548,805	\$ 658,937	\$ 50,355,907
Debt Service Fund	900,146	27,847	24,498,287	-
Capital Projects Fund	548,805	872,299	13,609,263	-
Nonmajor funds	430,657	2,907,213	11,609,420	20,000
<b>Proprietary funds:</b>				
Sewer Fund	27,847	889,485	-	-
Workers' Compensation Fund	-	127,120	-	-
<b>Total</b>	<b>\$ 5,372,769</b>	<b>\$ 5,372,769</b>	<b>\$ 50,375,907</b>	<b>\$ 50,375,907</b>

**15. LABOR CONTRACTS**

Current employees are represented by five bargaining units with the balance governed by County rules and regulations. The Oneida County Sheriff’s Department Employees – Local 1249 and CSEA Local 1000 – Nurses are settled through December 31, 2025, and the UPSEU Blue Collar, UPSEU White Collar, and PBA are settled through December 31, 2028.

## 16. COMMITMENTS

**Encumbrances**—Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. Open encumbrances are reported as an assignment of fund balance since such commitments will be honored through budget appropriations in the subsequent year. The County considers encumbrances to be significant for amounts that are encumbered in excess of \$2,000,000. As of December 31, 2024, the County’s Sewer Fund has several outstanding construction commitments. These commitments relate to various Sewer treatment, facility improvements, consent order upgrades and repairs.

## 17. TAX ABATEMENTS

The County is subject to programs entered into by Oneida County Industrial Development Agency (“OCIDA”). These programs have the stated purpose of increasing business activity and employment in the region. Economic development agreements are entered into by the OCIDA and incentives may include property tax abatements of any new property tax revenue realized from the increased assessed value of any incentivized project from the investment of private capital. The abatement agreements include a stipulated reduction pursuant to the limits set forth in State statute and rules. In the future these new revenues will increase periodically until the project is taxed at full assessed value. Assuming the IDA incentivized projects would have been completed absent tax abatement, the unrealized property tax revenue is \$4,011,705. However, during 2024 the County collected \$1,556,561 related to these new incentivized projects.

## 18. CONTINGENCIES

**Grants**—The County receives significant financial assistance from numerous federal and state agencies. The receipt of such funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed expenditures resulting from such audits could become a liability of the County. The amount of disallowance, if any, cannot be determined at this time, although the County expects any such amounts to be immaterial.

**Sewer District Consent Order**—The County, as the permit holder for the part-County Sewer District, was served with a Complaint by the New York State Department of Environmental Conservation (“NYSDEC”) on February 26, 2007, alleging violations of environmental statutes and regulations stemming from wet weather overflows at the Sauquoit Creek Pump Station. The County served an Answer to the Complaint on April 25, 2007. On July 11, 2007, the County and the State executed a Consent Order resolving the issues rose in the Complaint. The Consent Order required the payment of a fine of One Hundred Fifty Thousand Dollars (\$150,000), \$120,000 of which was paid on July 13, 2007 and the DEC is allowing the remaining \$30,000 was applied by the County to an Environmental Benefit Project for the Sauquoit Creek Basin. The Consent Order contains a compliance schedule which calls for the completion of a study of the system within three years and the implementation of any repairs called for in the study by October 31, 2014.

On July 7, 2010, the County submitted the Plan of Study called for in the Consent Order. The Plan of Study proposed a project completion date of December 31, 2020.

During 2011, the County negotiated a new consent order that includes an extended compliance schedule with NYSDEC to replace the consent order that was issued in 2007. The new order was approved by the Oneida County Board of Legislators on November 30, 2011, signed by the County Executive on December 7, 2011 and issued by NYSDEC on December 12, 2011. The new order reflected the results of the Plan of Study conducted in 2010 and it extended the completion date of the order, which included an updated compliance schedule, to December 31, 2021. The County immediately thereafter began to undertake the implementation of the various projects listed in the updated compliance schedule. As a result of the progress made toward the improvements constructed at the waste water treatment plant, the County proposed and the NYSDEC has accepted a revision to the compliance schedule eliminating the need for construction of certain interim measures at the waste water treatment plant. Additionally, and as a consequence of delays due to supply chain issues and employee illnesses due to the COVID-19 pandemic, the County requested a further extension of the final completion date to December 31, 2022. NYSDEC granted the County's request for the extension which was executed by NYSDEC on November 24, 2021. Those elements related to the Consent Order were functionally completed by the December 31, 2022 deadline. Bonds have been authorized aggregating \$380.8 million of which \$367 million has been financed to date with EFC bonds. As of December 31, 2023, the County has issued \$308,742,617 of EFC bonded debt in response to the consent order. Of the total issued, \$4,000,000 in principal was forgiven by an EFC grant and \$39,338,716 has been repaid with District funds, leaving a balance of \$265,403,901. The County also has short-term EFC notes outstanding at December 31, 2024 of \$22,831,028.

## **19. SUBSEQUENT EVENTS**

Management has evaluated subsequent events through September 17, 2025, which is the date the financial statements are available for issuance, and have determined there are no subsequent events, except what is discussed below, that require disclosure under generally accepted accounting principles.

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## REQUIRED SUPPLEMENTARY INFORMATION



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**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of the Local Government's Proportionate Share of the**  
**Net Pension Liability/(Asset)—Teachers' Retirement System**  
**Last Ten Fiscal Years**

	<b>Year Ended August 31,</b>									
	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Mohawk Valley Community College ("MVCC")</b>										
Measurement date	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
MVCC's proportion of the net pension liability/(asset)	0.021299%	0.020762%	0.020807%	0.020178%	0.025108%	0.027706%	0.024889%	0.024527%	0.026090%	0.027540%
MVCC's proportionate share of the net pension liability/(asset)	\$ (635,474)	\$ 237,427	\$ 399,273	\$ (3,496,692)	\$ 693,795	\$ (719,793)	\$ (442,834)	\$ (186,426)	\$ 279,437	\$ (2,860,511)
MVCC's covered payroll	\$ 4,066,701	\$ 3,834,490	\$ 3,686,102	\$ 3,421,154	\$ 4,261,580	\$ 4,625,697	\$ 3,989,051	\$ 3,886,647	\$ 4,025,980	\$ 4,143,949
MVCC's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	-15.6%	6.2%	10.8%	102.2%	-16.3%	15.6%	11.1%	4.8%	-6.9%	69.0%
Plan fiduciary net position as a percentage of the total pension liability	102.1%	99.2%	98.6%	113.2%	97.8%	102.2%	101.5%	100.7%	99.0%	110.5%

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of the Local Government's Contributions—**  
**Teachers' Retirement System**  
**Last Ten Fiscal Years**

	<b>Year Ended August 31,</b>									
	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Mohawk Valley Community College ("MVCC")</b>										
Contractually required contributions	\$ 396,910	\$ 394,569	\$ 361,238	\$ 326,036	\$ 377,576	\$ 491,249	\$ 390,927	\$ 455,515	\$ 533,845	\$ 725,191
Contributions in relation to the contractually required contribution	(396,910)	(394,569)	(361,238)	(326,036)	(377,576)	(491,249)	(390,927)	(455,515)	(533,845)	(725,191)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
MVCC's covered payroll	\$ 4,066,701	\$ 3,834,490	\$ 3,686,102	\$ 3,421,154	\$ 4,261,580	\$ 4,625,697	\$ 3,989,051	\$ 3,886,647	\$ 4,025,980	\$ 4,143,949
Contributions as a percentage of covered payroll	9.8%	10.3%	9.8%	9.5%	8.9%	10.6%	9.8%	11.7%	13.3%	17.5%

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of the Local Government's Proportionate Share of the**  
**Net Pension Liability/(Asset)—Employees' Retirement System**  
**Last Ten Fiscal Years**

	Year Ended December 31,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
	March 31, 2024	March 31, 2023	March 31, 2022	March 31, 2021	March 31, 2020	March 31, 2019	March 31, 2018	March 31, 2017	March 31, 2016	March 31, 2015
Measurement date	March 31, 2024	March 31, 2023	March 31, 2022	March 31, 2021	March 31, 2020	March 31, 2019	March 31, 2018	March 31, 2017	March 31, 2016	March 31, 2015
Plan fiduciary net position as a percentage of the total pension liability	93.9%	90.8%	103.7%	100.0%	86.4%	96.3%	98.2%	94.7%	90.7%	97.9%
<b>Oneida County Primary Government ("County")</b>										
County's proportion of the net pension liability/(asset)	0.300718%	0.2892451%	0.292410%	0.3092888%	0.300771%	0.292636%	0.285655%	0.281108%	0.289268%	0.283828%
County's proportionate share of the net pension liability/(asset)	<u>\$ 44,277,201</u>	<u>\$ 63,084,162</u>	<u>\$ (23,903,185)</u>	<u>\$ 307,975</u>	<u>\$ 79,645,465</u>	<u>\$ 20,734,154</u>	<u>\$ 9,219,346</u>	<u>\$ 26,413,549</u>	<u>\$ 46,428,389</u>	<u>\$ 9,588,410</u>
County's covered payroll	\$ 86,053,796	\$ 83,327,392	\$ 86,932,871	\$ 80,471,978	\$ 71,051,086	\$ 76,639,979	\$ 73,773,900	\$ 71,766,894	\$ 71,763,360	\$ 68,543,394
County's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	51.5%	75.7%	-27.5%	0.4%	112.1%	27.1%	12.5%	36.8%	64.7%	14.0%
<b>Oneida-Herkimer Solid Waste Management Authority ("OHSWMA")</b>										
OHSWMA's proportion of the net pension liability/(asset)	0.0156204%	0.0145742%	0.0145149%	0.0144157%	0.0143403%	0.014510%	0.014310%	0.014156%	0.011847%	0.014236%
OHSWMA's proportionate share of the net pension liability/(asset)	<u>\$ 2,299,955</u>	<u>\$ 3,125,305</u>	<u>\$ (1,186,531)</u>	<u>\$ 14,354</u>	<u>\$ 3,797,385</u>	<u>\$ 1,028,066</u>	<u>\$ 461,847</u>	<u>\$ 1,330,098</u>	<u>\$ 2,276,668</u>	<u>\$ 480,933</u>
OHSWMA's covered payroll	\$ 4,873,481	\$ 4,990,165	\$ 4,575,207	\$ 4,458,927	\$ 4,267,962	\$ 4,100,777	\$ 4,064,975	\$ 3,836,397	\$ 3,695,136	\$ 3,419,002
OHSWMA's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	47.2%	62.6%	-25.9%	0.3%	89.0%	25.1%	11.4%	34.7%	61.6%	14.1%

(continued)

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of the Local Government's Proportionate Share of the**  
**Net Pension Liability/(Asset)—Employees' Retirement System**  
**Last Ten Fiscal Years**

(concluded)

	Year Ended August 31,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Mohawk Valley Community College ("MVCC")</b>										
Measurement date	March 31, 2024	March 31, 2023	March 31, 2022	March 31, 2021	March 31, 2020	March 31, 2019	March 31, 2018	March 31, 2017	March 31, 2016	March 31, 2015
Plan fiduciary net position as a percentage of the total pension liability	93.9%	90.8%	103.7%	100.0%	86.4%	96.3%	98.2%	94.7%	90.7%	97.9%
MVCC's proportion of the net pension liability/(asset)	0.04493%	0.04789%	0.04622%	0.04622%	0.04316%	0.042420%	0.041240%	0.039792%	0.041702%	0.040400%
MVCC's proportionate share of the net pension liability/(asset)	\$ 6,616,133	\$ 10,269,515	\$ (3,891,216)	\$ 46,019	\$ 11,429,909	\$ 3,005,431	\$ 1,330,920	\$ 3,738,904	\$ 6,693,337	\$ 1,363,515
MVCC's covered payroll	\$ 13,776,842	\$ 13,291,326	\$ 12,110,539	\$ 11,270,825	\$ 11,113,185	\$ 11,111,738	\$ 10,383,616	\$ 10,157,867	\$ 9,500,420	\$ 9,370,054
MVCC's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	48.0%	77.3%	-32.1%	0.4%	102.8%	27.0%	12.8%	36.8%	70.5%	14.6%

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of the Local Government's Contributions—**  
**Employees' Retirement System**  
**Last Ten Fiscal Years**

	Year Ended December 31,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Oneida County Primary Government ("County")</b>										
Contractually required contributions	\$ 14,748,955	\$ 11,931,755	\$ 11,888,071	\$ 13,592,042	\$ 11,734,862	\$ 11,078,919	\$ 11,030,022	\$ 10,776,206	\$ 11,272,218	\$ 13,377,068
Contributions in relation to the contractually required contributions	<u>(14,748,955)</u>	<u>(11,931,755)</u>	<u>(11,888,071)</u>	<u>(13,592,042)</u>	<u>(11,734,862)</u>	<u>(11,078,919)</u>	<u>(11,030,022)</u>	<u>(10,776,206)</u>	<u>(11,272,218)</u>	<u>(10,762,856)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,614,212</u>
County's covered payroll	\$ 86,053,796	\$ 83,327,392	\$ 63,590,474	\$ 68,787,077	\$ 79,922,830	\$ 76,639,979	\$ 77,772,810	\$ 74,910,056	\$ 73,477,001	\$ 68,319,525
Contributions as a percentage of covered payroll	17.1%	14.3%	18.7%	19.8%	14.7%	14.5%	14.2%	14.4%	15.3%	15.8%
<b>Oneida-Herkimer Solid Waste Management Authority ("OHSWMA")</b>										
Contractually required contributions	\$ 616,355	\$ 505,054	\$ 694,977	\$ 598,541	\$ 567,018	\$ 571,218	\$ 549,859	\$ 540,463	\$ 558,657	\$ 699,094
Contributions in relation to the contractually required contributions	<u>(616,355)</u>	<u>(505,054)</u>	<u>(694,977)</u>	<u>(598,541)</u>	<u>(567,018)</u>	<u>(571,218)</u>	<u>(549,859)</u>	<u>(540,463)</u>	<u>(540,463)</u>	<u>(699,094)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
OHSWMA's covered payroll	\$ 4,873,481	\$ 4,990,165	\$ 4,575,207	\$ 4,458,927	\$ 4,267,962	\$ 4,100,777	\$ 4,064,975	\$ 3,836,397	\$ 3,695,136	\$ 3,419,002
Contributions as a percentage of covered payroll	12.6%	10.1%	15.2%	13.4%	13.3%	13.9%	13.5%	14.1%	14.6%	20.4%

(continued)

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of the Local Government's Contributions—**  
**Employees' Retirement System**  
**Last Ten Fiscal Years**

(concluded)

	Year Ended August 31,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Mohawk Valley Community College ("MVCC")</b>										
Contractually required contributions	\$ 1,572,383	\$ 1,274,168	\$ 1,605,849	\$ 1,451,755	\$ 1,456,593	\$ 1,407,859	\$ 1,439,379	\$ 1,445,613	\$ 1,702,830	\$ 1,648,055
Contributions in relation to the contractually required contributions	(1,572,383)	(1,274,168)	(1,605,849)	(1,451,755)	(1,456,593)	(1,407,859)	(1,439,379)	(1,445,613)	(1,702,830)	(1,648,055)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
MVCC's covered payroll	\$ 13,776,842	\$ 13,291,326	\$ 12,110,539	\$ 11,270,825	\$ 11,113,185	\$ 11,111,738	\$ 10,383,616	\$ 10,157,867	\$ 9,500,420	\$ 9,370,054
Contributions as a percentage of covered payroll	11.4%	9.6%	13.3%	12.9%	13.1%	12.7%	13.9%	14.2%	17.9%	17.6%

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios**  
**Last Seven Fiscal Years\***

	December 31,						
	2024	2023	2022	2021	2020	2019	2018
<b>County - Governmental Activities:</b>							
<b>Total OPEB liability</b>							
Service cost	\$ 4,828,238	\$ 6,955,140	\$ 7,120,107	\$ 4,042,405	\$ 3,237,353	\$ 4,457,108	\$ 4,212,421
Interest	3,629,596	2,921,298	2,816,177	2,685,465	3,297,231	3,367,971	3,286,847
Changes of assumptions or other inputs	8,471,452	(26,991,488)	1,605,527	10,617,151	11,756,691	1,274,580	5,337,025
Differences between expected and actual experience	-	(22,426,676)	-	(6,854,418)	-	(22,767,952)	-
Changes of benefit terms	-	-	-	23,361,924	-	-	-
Benefit payments	(2,362,325)	(2,559,617)	(2,172,074)	(2,029,336)	(1,831,030)	(2,383,864)	(2,086,606)
Net changes in total OPEB liability	14,566,961	(42,101,343)	9,369,737	31,823,191	16,460,245	(16,052,157)	10,749,687
Total OPEB liability—beginning	94,033,849	136,135,192	126,765,455	94,942,264	78,482,019	94,534,176	83,784,489
Total OPEB liability—ending	\$ 108,600,810	\$ 94,033,849	\$ 136,135,192	\$ 126,765,455	\$ 94,942,264	\$ 78,482,019	\$ 94,534,176
<b>Plan fiduciary net position</b>							
Contributions—employer	\$ 2,362,325	\$ 2,559,617	\$ 2,172,074	\$ 2,029,336	\$ 1,831,030	\$ 2,383,864	\$ 2,086,606
Benefit payments	(2,362,325)	(2,559,617)	(2,172,074)	(2,029,336)	(1,831,030)	(2,383,864)	(2,086,606)
Net change in plan fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position—beginning	-	-	-	-	-	-	-
Plan fiduciary net position—ending	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Governmental Activities' net OPEB liability—ending</b>							
	\$ 108,600,810	\$ 94,033,849	\$ 136,135,192	\$ 126,765,455	\$ 94,942,264	\$ 78,482,019	\$ 94,534,176
Plan's fiduciary net position as a percentage of the total OPEB liability	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Covered-employee payroll	\$ 87,217,743	\$ 82,608,135	\$ 76,006,493	\$ 81,080,711	\$ 79,922,831	\$ 80,972,836	\$ 94,165,281
Governmental activities' net OPEB liability as a percentage of covered-employee payroll	124.5%	113.8%	179.1%	156.3%	118.8%	96.9%	100.4%
<b>County - Business-type Activities:</b>							
<b>Total OPEB liability</b>							
Service cost	\$ 153,195	\$ 203,720	\$ 208,551	\$ 120,963	\$ 99,660	\$ 114,754	\$ 113,335
Interest	115,164	85,566	82,487	80,359	101,503	86,713	88,432
Changes of assumptions or other inputs	491,044	(790,594)	47,027	317,704	757,332	32,816	143,592
Differences between expected and actual experience	-	(656,889)	-	(205,109)	-	(695,724)	-
Changes of benefit terms	-	-	-	699,073	-	-	-
Benefit payments	(67,902)	(74,972)	(143,879)	(142,452)	(56,367)	(61,376)	(56,140)
Net changes in total OPEB liability	691,501	(1,233,169)	194,186	870,538	902,128	(522,817)	289,219
Total OPEB liability—beginning, as restated	2,754,299	3,987,468	3,793,282	2,922,744	2,020,616	2,543,433	2,254,214
Total OPEB liability—ending	\$ 3,445,800	\$ 2,754,299	\$ 3,987,468	\$ 3,793,282	\$ 2,922,744	\$ 2,020,616	\$ 2,543,433
<b>Plan fiduciary net position</b>							
Contributions—employer	\$ 67,902	\$ 74,972	\$ 143,879	\$ 142,452	\$ 56,367	\$ 61,376	\$ 56,140
Benefit payments	(67,902)	(74,972)	(143,879)	(142,452)	(56,367)	(61,376)	(56,140)
Net change in plan fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position—beginning	-	-	-	-	-	-	-
Plan fiduciary net position—ending	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Business-type Activities' net OPEB liability—ending</b>							
	\$ 3,445,800	\$ 2,754,299	\$ 3,987,468	\$ 3,793,282	\$ 2,922,744	\$ 2,020,616	\$ 2,543,433
Plan's fiduciary net position as a percentage of the total OPEB liability	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Covered-employee payroll	\$ 2,771,674	\$ 2,423,399	\$ 2,226,268	\$ 2,426,229	\$ 2,460,379	\$ 2,087,916	\$ 2,912,328
Business-type activities' net OPEB liability as a percentage of covered-employee payroll	124.3%	113.7%	179.1%	156.3%	118.8%	96.8%	87.3%

(continued)

\*Information prior to the year ended December 31, 2018 is not available.

The notes to the required supplementary information are an integral part of this schedule.

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios**  
**Last Seven Fiscal Years\***

	December 31,						
	2024	2023	2022	2021	2020	2019	2018
<b>Oneida-Herkimer Solid Waste Management Authority ("OHSWMA")</b>							
<b>Total OPEB liability</b>							
Service cost	\$ 57,494	\$ 95,391	\$ 110,652	\$ 73,448	\$ 57,809	\$ 72,019	\$ 67,811
Interest	93,016	63,405	69,437	66,627	98,953	88,718	91,554
Difference between expected and actual experience	(331,204)	-	(150,562)	-	(498,831)	-	(254,514)
Changes of assumptions or other inputs	(165,533)	(615,344)	(147,541)	219,837	396,388	(249,668)	289,164
Changes of benefit terms	-	-	-	494,303	-	-	-
Benefit payments	(93,623)	(72,435)	(55,923)	(39,601)	(63,942)	(60,812)	(21,733)
Net changes in total OPEB liability	(439,850)	(528,983)	(173,937)	814,614	(9,623)	(149,743)	172,282
Total OPEB liability—beginning	<u>2,489,738</u>	<u>3,018,721</u>	<u>3,192,658</u>	<u>2,378,044</u>	<u>2,387,667</u>	<u>2,537,410</u>	<u>2,365,128</u>
Total OPEB liability—ending	<u>\$ 2,049,888</u>	<u>\$ 2,489,738</u>	<u>\$ 3,018,721</u>	<u>\$ 3,192,658</u>	<u>\$ 2,378,044</u>	<u>\$ 2,387,667</u>	<u>\$ 2,537,410</u>
<b>Plan fiduciary net position</b>							
Contributions—employer	\$ 93,623	\$ 72,435	\$ 55,923	\$ 39,601	\$ 63,942	\$ 60,812	\$ 21,733
Benefit payments	(93,623)	(72,435)	(55,923)	(39,601)	(63,942)	(60,812)	(21,733)
Net change in plan fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position—beginning	-	-	-	-	-	-	-
Plan fiduciary net position—ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>OHSWMA's net OPEB liability—ending</b>	<u>\$ 2,049,888</u>	<u>\$ 2,489,738</u>	<u>\$ 3,018,721</u>	<u>\$ 3,192,658</u>	<u>\$ 2,378,044</u>	<u>\$ 2,387,667</u>	<u>\$ 2,537,410</u>
Plan's fiduciary net position as a percentage of the total OPEB liability	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Covered-employee payroll	\$ 1,124,061	\$ 1,231,940	\$ 1,262,913	\$ 1,463,987	\$ 1,451,516	\$ 1,407,237	\$ 1,299,431
OHSWMA net OPEB liability as a percentage of covered-employee payroll	182.4%	202.1%	239.0%	218.1%	163.8%	169.7%	195.3%

(continued)

\*Information prior to the year ended December 31, 2018 is not available.

The notes to the required supplementary information are an integral part of this schedule.

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios**  
**Last Seven Fiscal Years\***

(concluded)

	August 31,						
	2024	2023	2022	2021	2020	2019	2018
<b>Mohawk Valley Community College ("MVCC")</b>							
<b>Total OPEB liability</b>							
Service cost	\$ 1,202,176	\$ 1,512,723	\$ 1,557,862	\$ 1,321,405	\$ 1,110,134	\$ 1,496,583	\$ 1,896,002
Interest	954,220	682,415	666,997	902,826	986,909	1,043,398	888,303
Changes in benefit terms	-	-	-	(1,739,077)	789,203	-	-
Differences between expected and actual experience	-	(1,429,339)	-	(2,477,911)	-	(2,858,022)	-
Changes of assumptions or other inputs	(673,080)	(5,366,378)	285,435	2,508,767	3,144,505	(3,290,347)	(3,086,853)
Benefit payments	(607,566)	(917,638)	(871,628)	(793,586)	(738,010)	(881,297)	(818,406)
Net changes in total OPEB liability	875,750	(5,518,217)	1,638,666	(277,576)	5,292,741	(4,489,685)	(1,120,954)
Total OPEB liability—beginning	25,316,447	30,834,664	29,195,998	29,473,574	24,180,833	28,670,518	29,791,472
Total OPEB liability—ending	<u>\$ 26,192,197</u>	<u>\$ 25,316,447</u>	<u>\$ 30,834,664</u>	<u>\$ 29,195,998</u>	<u>\$ 29,473,574</u>	<u>\$ 24,180,833</u>	<u>\$ 28,670,518</u>
<b>Plan fiduciary net position</b>							
Contributions—employer	\$ 607,566	\$ 917,638	\$ 871,628	\$ 793,586	\$ 738,010	\$ 881,297	\$ 818,406
Benefit payments	(607,566)	(917,638)	(871,628)	(793,586)	(738,010)	(881,297)	(818,406)
Net change in plan fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position—beginning	-	-	-	-	-	-	-
Plan fiduciary net position—ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>MVCC's net OPEB liability—ending</b>	<u>\$ 26,192,197</u>	<u>\$ 25,316,447</u>	<u>\$ 30,834,664</u>	<u>\$ 29,195,998</u>	<u>\$ 29,473,574</u>	<u>\$ 24,180,833</u>	<u>\$ 28,670,518</u>
Plan's fiduciary net position as a percentage of the total OPEB liability	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Covered-employee payroll	\$ 28,185,142	\$ 26,977,497	\$ 30,120,880	\$ 29,413,047	\$ 30,256,654	\$ 30,256,654	\$ 29,754,548
MVCC net OPEB liability as a percentage of covered-employee payroll	92.9%	93.8%	102.4%	99.3%	97.4%	79.9%	96.4%

\*Information prior to the year ended August 31, 2018 with respect to MVCC is not available.

The notes to the required supplementary information are an integral part of this schedule.

**COUNTY OF ONEIDA, NEW YORK**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances—**  
**Budget and Actual—General Fund**  
**Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Real property taxes	\$ 68,915,834	\$ 68,915,834	\$ 69,402,038	\$ 486,204
Real property tax items	1,594,000	1,594,000	1,626,775	32,775
Non-property tax items	144,804,247	201,635,343	201,530,687	(104,656)
Departmental income	24,769,931	24,995,724	22,368,481	(2,627,243)
Intergovernmental charges	22,870,579	22,870,579	19,773,786	(3,096,793)
Use of money and property	6,543,157	6,543,157	7,480,680	937,523
Licenses and permits	110,250	110,250	106,125	(4,125)
Fines and forfeitures	1,000,600	1,018,600	848,679	(169,921)
Sale of property and compensation for loss	196,719	1,369,096	4,029,674	2,660,578
Miscellaneous	53,500	1,073,403	401,391	(672,012)
Interfund revenues	-	-	106,491	106,491
State aid	105,270,672	107,062,040	94,797,490	(12,264,550)
Federal aid	50,807,319	62,281,075	68,694,941	6,413,866
Total revenues	<u>426,936,808</u>	<u>499,469,101</u>	<u>491,167,238</u>	<u>(8,301,863)</u>
<b>EXPENDITURES</b>				
Current:				
General government support	63,507,971	120,470,904	112,515,061	7,955,843
Education	29,572,571	28,370,910	28,212,597	158,313
Public safety	63,277,431	66,661,930	62,759,851	3,902,079
Health	30,547,079	31,458,513	28,732,820	2,725,693
Transportation	8,729,491	12,323,203	11,002,968	1,320,235
Economic assistance and opportunity	194,443,552	203,601,207	199,721,832	3,879,375
Culture and recreation	3,297,940	3,344,335	3,297,174	47,161
Home and community services	2,731,924	14,712,502	14,712,502	-
Debt service:				
Principal	-	2,890,344	2,890,344	-
Interest and other fiscal charges	-	335,882	335,882	-
Total expenditures	<u>396,107,959</u>	<u>484,169,730</u>	<u>464,181,031</u>	<u>19,988,699</u>
Excess of revenues over expenditures	<u>30,828,849</u>	<u>15,299,371</u>	<u>26,986,207</u>	<u>11,686,836</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	20,000	20,000	658,937	638,937
Transfers out	(37,718,048)	(49,306,214)	(50,355,907)	(1,049,693)
Issuance of installment purchase agreement	-	3,937,635	3,937,635	-
Issuance of leases	-	619,868	619,868	-
Issuance of SBITA	-	4,168,290	4,168,290	-
Total other financing sources (uses)	<u>(37,698,048)</u>	<u>(40,560,421)</u>	<u>(40,971,177)</u>	<u>(410,756)</u>
Net change in fund balances*	(6,869,199)	(25,261,050)	(13,984,970)	11,276,080
Fund balances—beginning	<u>92,443,787</u>	<u>92,443,787</u>	<u>92,443,787</u>	<u>-</u>
Fund balances—ending	<u>\$ 85,574,588</u>	<u>\$ 67,182,737</u>	<u>\$ 78,458,817</u>	<u>\$ 11,276,080</u>

\* The net change in fund balances was included in the budget as an appropriation (i.e. spenddown) of fund balance and re-appropriation of prior year encumbrances.

The notes to the required supplementary information are an integral part of this schedule.

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**COUNTY OF ONEIDA, NEW YORK**  
**Notes to the Required Supplementary Information**  
**For the Year Ended December 31, 2024**

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**1. OPEB LIABILITY**

*Changes of Assumptions*—Changes of assumptions reflect the effects of changes in the discount rate and the medical healthcare cost trend rate. The discount rate is based on a 20-year high-quality tax-exempt municipal bond index as of the measurement date. The discount rate was updated to 3.26% at December 31, 2024 from 3.72% at December 31, 2023. The medical healthcare cost trend rates were updated to reflect current medical provisions and premiums and expected future experience.

**Oneida-Herkimer Solid Waste Management Authority**

*Changes of Assumptions*—Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate is based on a 20-year high-quality tax-exempt municipal bond index as of the measurement date. The discount rate in effect at January 1, 2024 is 3.26%, which increased from 3.72%, at January 1, 2023.

**Mohawk Valley Community College**

*Changes of Assumptions*—Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate is based on a 20-year high-quality tax-exempt municipal bond index as of the measurement date. The discount rate in effect at September 1, 2023 is 3.81% and was 3.64% as of September 1, 2022.

**2. BUDGETARY INFORMATION**

*Budgetary Basis of Accounting*—Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds, except the Capital Projects Fund and the Oneida Tobacco Asset Securitization Corporation, which adopts its own budget. The Capital Projects Fund is appropriated on a project length basis; appropriations are approved through a County Legislature resolution at the project's inception and lapse upon termination of the project.

The appropriated budget is prepared by fund, function, and department. Transfers of appropriations require the approval of the County Legislature. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the functional classification.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances.

Actual results of operations presented in accordance with GAAP and the County's accounting policies do not recognize encumbrances and restricted fund balance as expenditures until the period in which the actual goods or services are received and a liability is incurred. Encumbrances are only reported on the balance sheet of the governmental funds included within restricted, committed, or assigned fund balance. Significant encumbrances are disclosed in the notes to the financial statements. The General Fund original budget for the year ended December 31, 2024 includes encumbrances from the prior year of \$343,907.

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## SUPPLEMENTARY INFORMATION



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**COUNTY OF ONEIDA, NEW YORK**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2024**

	<u>Special Revenue</u>				<b>Total Nonmajor Funds</b>
	<u>Special Grant</u>	<u>County Road</u>	<u>Road Machinery</u>	<u>OTASC</u>	
<b>ASSETS</b>					
Cash and cash equivalents	\$ 37,850	\$ 3,659,433	\$ 333,416	\$ -	\$ 4,030,699
Restricted cash and cash equivalents	-	-	-	244,923	244,923
Deposits with trustees	-	-	-	4,813,914	4,813,914
Other receivables	6,689	2,283,570	-	-	2,290,259
Due from other funds	-	-	430,657	-	430,657
Total assets	<u>\$ 44,539</u>	<u>\$ 5,943,003</u>	<u>\$ 764,073</u>	<u>\$ 5,058,837</u>	<u>\$ 11,810,452</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 4,794	\$ 1,625,030	\$ 289,055	\$ 8,000	\$ 1,926,879
Accrued liabilities	39,745	438,951	-	-	478,696
Due to other funds	-	2,769,874	137,339	-	2,907,213
Unearned revenue	-	-	-	-	-
Total liabilities	<u>44,539</u>	<u>4,833,855</u>	<u>426,394</u>	<u>8,000</u>	<u>5,312,788</u>
<b>FUND BALANCES</b>					
Restricted	-	-	-	5,050,837	5,050,837
Assigned	-	1,109,148	337,679	-	1,446,827
Total fund balances	<u>-</u>	<u>1,109,148</u>	<u>337,679</u>	<u>5,050,837</u>	<u>6,497,664</u>
Total liabilities and fund balances	<u>\$ 44,539</u>	<u>\$ 5,943,003</u>	<u>\$ 764,073</u>	<u>\$ 5,058,837</u>	<u>\$ 11,810,452</u>

**COUNTY OF ONEIDA, NEW YORK**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**Year Ended December 31, 2024**

	<b>Special Revenue</b>				<b>Total Nonmajor Funds</b>
	<b>Special Grant</b>	<b>County Road</b>	<b>Road Machinery</b>	<b>OTASC</b>	
<b>REVENUES</b>					
Departmental income	\$ 154,783	\$ 2,934,490	\$ -	\$ -	\$ 3,089,273
Intergovernmental charges	35,000	3,307,581	-	-	3,342,581
Use of money and property	13,555	-	-	317,943	331,498
Licenses and permits	-	9,695	-	-	9,695
Sale of property and compensation for loss	-	14,444	9,459	-	23,903
Interfund revenues	98,043	1,063,819	3,399,486	-	4,561,348
State aid	0	-	-	-	-
Federal aid	2,028,358	2,592,876	-	-	4,621,234
Tobacco settlement revenue	-	-	-	3,476,072	3,476,072
Total revenues	<u>2,329,739</u>	<u>9,922,905</u>	<u>3,409,197</u>	<u>3,794,015</u>	<u>19,455,856</u>
<b>EXPENDITURES</b>					
Current:					
General government support	-	-	-	35,970	35,970
Transportation	-	20,614,733	3,449,273	-	24,064,006
Economic assistance and opportunity	2,627,990	-	-	-	2,627,990
Debt service:					
Principal	-	-	81,241	600,000	681,241
Interest and other fiscal charges	-	-	8,867	3,127,629	3,136,496
Total expenditures	<u>2,627,990</u>	<u>20,614,733</u>	<u>3,539,381</u>	<u>3,763,599</u>	<u>30,545,703</u>
Excess (deficiency) of revenues over expenditures	<u>(298,251)</u>	<u>(10,691,828)</u>	<u>(130,184)</u>	<u>30,416</u>	<u>(11,089,847)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	298,251	11,311,169	-	-	11,609,420
Transfers out	-	-	-	(20,000)	(20,000)
Total other financing sources (uses)	<u>298,251</u>	<u>11,311,169</u>	<u>-</u>	<u>(20,000)</u>	<u>11,589,420</u>
Net change in fund balances	-	619,341	(130,184)	10,416	499,573
Fund balances—beginning	-	489,807	467,863	5,040,421	5,998,091
Fund balances—ending	<u>\$ -</u>	<u>\$ 1,109,148</u>	<u>\$ 337,679</u>	<u>\$ 5,050,837</u>	<u>\$ 6,497,664</u>

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## DRESCHER & MALECKI LLP

2721 Transit Road, Suite 111  
Elma, New York 14059  
Telephone: 716.565.2299  
Fax: 716.389.5178



### **INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable County Executive and County Legislature  
County of Oneida, New York:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Oneida, New York (the "County") as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 17, 2025. Our report includes a reference to other auditors who audited the financial statements of the Oneida-Herkimer Solid Waste Management Authority, the Mohawk Valley Community College, the Oneida Tobacco Asset Securitization Corporation, and the Upper Mohawk Valley Memorial Auditorium Authority. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the Oneida Tobacco Asset Securitization Corporation were not audited in accordance with *Government Auditing Standards*.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Drescher & Malecki LLP*

September 17, 2025

## CONTINUING DISCLOSURE UNDERTAKING

In accordance with the requirements of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the “Rule”), promulgated by the Securities and Exchange Commission (the “Commission”), the County has agreed to provide, or cause to be provided,

- (i) to the Electronic Municipal Market Access (“EMMA”) system of the Municipal Securities Rulemaking Board (“MSRB”) or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, during each fiscal year in which the Bonds are outstanding, (i) certain annual financial information and operating data for the preceding fiscal year in a form generally consistent with the information contained or cross-referenced in the Final Official Statement dated May 7, 2026 of the County relating to the Bonds under the headings “The County”, “Tax Information”, “County Indebtedness”, “Litigation” and all Appendices (other than Appendices C, D, E, and any related to bond insurance) by the end of the sixth month following the end of each succeeding fiscal year, commencing with the fiscal year ending December 31, 2026, and (ii) a copy of the audited financial statement, if any, (prepared in accordance with accounting principles generally accepted in the United States of America in effect at the time of the audit) for the preceding fiscal year, commencing with the fiscal year ending December 31, 2025; such audit, if any, will be so provided on or prior to the later of either the end of the sixth month of each such succeeding fiscal year or, if an audited financial statement is not available at that time, within sixty days following receipt by the County of its audited financial statement for the preceding fiscal year, but, in any event, not later than the last business day of each such succeeding fiscal year; and provided further, in the event that the audited financial statement for any fiscal year is not available by the end of the sixth month following the end of any such succeeding fiscal year, unaudited financial statements in the form provided to the State, if available, will be provided no later than said date; provided however, that provision of unaudited financial statements in any year shall be further conditioned upon a determination by the County of whether such provision is compliant with the requirements of federal securities laws including Rule 10b-5 of the Securities Exchange Act of 1934 and Rule 17(a)(2) of the Securities Act of 1933;
- (ii) within 10 business days after the occurrence of such event, notice of the occurrence of any of the following events with respect to the Bonds, to EMMA or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule:
  - (a) principal and interest payment delinquencies
  - (b) non-payment related defaults; if material
  - (c) unscheduled draws on debt service reserves reflecting financial difficulties
  - (d) unscheduled draws on credit enhancements reflecting financial difficulties
  - (e) substitution of credit or liquidity providers, or their failure to perform
  - (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
  - (g) modifications to rights of Bondholders; if material
  - (h) bond calls, if material, and tender offers
  - (i) defeasances
  - (j) release, substitution, or sale of property securing repayment of the Bonds; if material
  - (k) rating changes
  - (l) bankruptcy, insolvency, receivership or similar event of the County;
  - (m) the consummation of a merger, consolidation, or acquisition involving the County or the sale of all or substantially all of the assets of the County, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
  - (n) appointment of a successor or additional trustee or the change of name of a trustee, if material.

- (o) incurrence of a “financial obligation” (as defined in the Rule) of the County, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the County, any of which affect Bondholders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the County, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Bonds.

With respect to event (d) the County does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds.

For the purposes of the event identified in (l) of this section, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for the County in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

With respect to events (o) and (p), the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

The County may from time to time choose to provide notice of the occurrence of certain other events in addition to those listed above, if the County determines that any such other event is material with respect to the Bonds; but the County does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

- (iii) in a timely manner, to EMMA or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of its failure to provide the aforescribed annual financial information and operating data and such audited financial statement, if any, on or before the date specified.

The County reserves the right to terminate its obligations to provide the aforescribed annual financial information and operating data and such audited financial statement, if any, and notices of material events, as set forth above, if and when the County no longer remains an obligated person with respect to the Bonds within the meaning of the Rule. The County acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Bonds (including holders of beneficial interests in the Bonds). The right of holders of the Bonds to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the County's obligations under its continuing disclosure undertaking and any failure by the County to comply with the provisions of the undertaking will neither be a default with respect to the Bonds nor entitle any holder of the Bonds to recover monetary damages.

The County reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the County, provided that, the County agrees that any such modification will be done in a manner consistent with the Rule.

A Continuing Disclosure Undertaking Certificate to this effect shall be provided to the purchaser at closing.

## FORM OF BOND COUNSEL'S OPINION

May 21, 2026

County of Oneida,  
State of New York

Re: County of Oneida, New York  
\$19,823,000 Public Improvement (Serial) Bonds, 2026

Ladies and Gentlemen:

We have been requested to render our opinion as to the validity of an issue of \$19,823,000 Public Improvement (Serial) Bonds, 2026 (the "Obligations"), of the County of Oneida, State of New York (the "Obligor"), dated May 21, 2026, initially issued in registered form in denominations such that one bond shall be issued for each maturity of bonds in such amounts as hereinafter set forth, bearing interest at the rate of \_\_\_ hundredths per centum (\_\_\_%) per annum as to bonds maturing in \_\_\_\_, payable on May 15, 2027, November 15, 2027 and semi-annually thereafter on May 15 and November 15, and maturing in the amount of \$ \_\_\_\_\_ on May 15, 2027, \$ \_\_\_\_\_ on May 15, 2028, \$ \_\_\_\_\_ on May 15, 2029, \$ \_\_\_\_\_ on May 15, 2030, \$ \_\_\_\_\_ on May 15, 2031, \$ \_\_\_\_\_ on May 15, 2032, \$ \_\_\_\_\_ on May 15, 2033, \$ \_\_\_\_\_ on May 15, 2034 \$ \_\_\_\_\_ on May 15, 2035, \$ \_\_\_\_\_ on May 15, 2036, \$ \_\_\_\_\_ on May 15, 2037, \$ \_\_\_\_\_ on May 15, 2038, \$ \_\_\_\_\_ on May 15, 2039, \$ \_\_\_\_\_ on May 15, 2040, \$ \_\_\_\_\_ and \$ \_\_\_\_\_ on May 15, 2041.

The Obligations maturing on or before May 15, 2034 shall not be subject to redemption prior to maturity. The Obligations maturing on or after May 15, 2035 shall be subject to redemption prior to maturity as a whole or in part (and by lot if less than all of a maturity is to be redeemed) at the option of the County on May 15, 2034 or on any date thereafter at par, plus accrued interest to the date of redemption.

We have examined:

- (1) the Constitution and statutes of the State of New York;
- (2) the Internal Revenue Code of 1986, including particularly Sections 103 and 141 through 150 thereof, and the applicable regulations of the United States Treasury Department promulgated thereunder (collectively, the "Code");
- (3) an arbitrage certificate executed on behalf of the Obligor which includes, among other things, covenants, relating to compliance with the Code, with the owners of the Obligations that the Obligor will, among other things, (i) take all actions on its part necessary to cause interest on the Obligations not to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, restricting, to the extent necessary, the yield on investments made with the proceeds of the Obligations and investment earnings thereon, making required payments to the Federal government, if any, and maintaining books and records in a specified manner, where appropriate, and (ii) refrain from taking any action which would cause interest on the Obligations to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, refraining from spending the proceeds of the Obligations and investment earnings thereon on certain specified purposes (the "Arbitrage Certificate"); and
- (4) a certificate executed on behalf of the Obligor which includes, among other things, a statement that compliance with such covenants is not prohibited by, or violative of, any provision of local or special law, regulation or resolution applicable to the Obligor.

We also have examined a certified copy of proceedings of the finance board of the Obligor and other proofs authorizing and relating to the issuance of the Obligations, including the form of the Obligations. In rendering the opinions expressed herein we have assumed (i) the accuracy and truthfulness of all public records, documents and proceedings, including factual information, expectations and statements contained therein, examined by us which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and (ii) compliance by the Obligor with the covenants contained in the Arbitrage Certificate. We also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and the certifications thereof.

In our opinion:

- (a) The Obligations have been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitute valid and legally binding general obligations of the Obligor, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Obligations and interest thereon, subject to applicable statutory limitations; provided, however, that the enforceability (but not the validity) of the Obligations: (i) may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights, and (ii) may be subject to the exercise of judicial discretion in appropriate cases.
- (b) The Obligor has the power to comply with its covenants with respect to compliance with the Code as such covenants relate to the Obligations; provided, however, that the enforceability (but not the validity) of such covenants may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights.
- (c) Interest on the Obligations is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Interest on the Obligations is not a specific preference item for purposes of the federal alternative minimum tax on individuals. Interest on the Obligations included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Obligations.

Certain agreements, requirements and procedures contained or referred to in the Arbitrage Certificate and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Obligations) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. Accordingly, this opinion is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Obligations has concluded with their issuance, and we disclaim any obligation to update this opinion. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents. Furthermore, we have assumed compliance with all covenants and agreements contained in the Arbitrage Certificate, including without limitation covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Obligations to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Obligations and the Arbitrage Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium or other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against municipal corporations such as the Obligor in the State of New York. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, or waiver provisions contained in the foregoing documents.

The scope of our engagement in relation to the issuance of the Obligations has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Obligor, together with other legally available sources of revenue, if any, will be sufficient to enable the Obligor to pay the principal of or interest on the Obligations as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the Obligor in relation to the Obligations for factual information which, in the judgment of the Obligor, could materially affect the ability of the Obligor to pay such principal and interest. While we have participated in the preparation of such Official Statement, we have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, we express no opinion as to whether the Obligor, in connection with the sale of the Obligations, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

Orrick, Herrington & Sutcliffe LLP

**PROPOSAL FOR BONDS  
COUNTY OF ONEIDA, NEW YORK**

Mrs. Enessa Carbone, County Comptroller  
County of Oneida, New York  
c/o Fiscal Advisors & Marketing, Inc.  
250 South Clinton Street • Suite 502  
Syracuse, New York 13202  
Fax Bids to: (315) 930-2354

**SALE DATE: May 7, 2026  
SALE TIME: 11:00 A.M., Prevailing Time**

**\$19,823,000 Public Improvement (Serial) Bonds, 2026**

**Dated and Delivered: May 21, 2026**

**Due: May 15, 2027-2041**

Dear Mrs Carbone:

For the \$19,823,000 Public Improvement (Serial) Bonds, 2026 of County of Oneida, New York, subject to the annexed Notice of Bond Sale, which is hereby made a part of this bid, we will pay Nineteen Million Eight Hundred Twenty Three Thousand (\$19,823,000) plus a premium of \_\_\_\_\_ Dollars (\$\_\_\_\_\_) and accrued interest to date of delivery, provided that the bonds maturing in the several years set forth below shall bear interest from their date until maturity at the respective rates per annum stated in the following table:

<u>Year of Maturity</u>	<u>Interest Rate</u>	<u>Year of Maturity</u>	<u>Interest Rate</u>	<u>Year of Maturity</u>	<u>Interest Rate</u>
2027	_____ %	2032	_____ %	2037	_____ %
2028	_____ %	2033	_____ %	2038	_____ %
2029	_____ %	2034	_____ %	2039	_____ %
2030	_____ %	2035	_____ %	2040	_____ %
2031	_____ %	2036	_____ %	2041	_____ %

**GOOD FAITH DEPOSIT:** (Bidder MUST Check ONE of the following)

- We enclose a certified or cashier's check in the sum of \$395,000 payable to the order of the County of Oneida, New York, to be returned to the undersigned upon the award of said Bonds provided this Bid is not accepted; or, the amount of said check to be retained as and for liquidated damages in case of the failure of the undersigned to make payment as agreed.
- We have wired \$395,000 in Federal Funds pursuant to the instructions detailed in the Official Notice of Bond Sale for the account of the County of Oneida, New York which is to be applied in accordance with the Official Notice of Bond Sale against any loss resulting from the successful bidder failing to comply with the terms of this bid. The federal wire reference number for such wire is: \_\_\_\_\_

**ISSUE PRICE:**

A) If the Competitive Sale Requirements are not met, the Bidder will use one or more of the following methods to determine the issue price of the Bonds.

*Please select one of the following: (if none are selected, then the method shall be assumed to be Follow the Price for each maturity with at least 10% sold on the Sale Date at the Initial Reoffering Price and Hold the Price for all unsold maturities):*

- Follow the Price for all maturities; or
- Hold the Price for all maturities; or
- Follow the Price for each maturity with at least 10% sold on the Sale Date at the Initial Reoffering Price and Hold the Price Rule for all other maturities

B) **TO BE COMPLETED BY BIDDERS WHO ARE PURCHASING BONDS FOR THEIR OWN ACCOUNT:** The Bidder is not acting as an underwriter with respect to the Bonds or is not a related party to an underwriter with respect to the Bonds and has no present intention to sell, reoffer or otherwise dispose of the Bonds.

- Confirmed

\_\_\_\_\_  
Print Name of Bidder

\_\_\_\_\_  
Bank/Institution

Telephone (     ) \_\_\_\_\_

Telecopier (     ) \_\_\_\_\_

Email: \_\_\_\_\_