

**DATED MARCH 27, 2024**

**NEW ISSUE**  
**Electronic Bidding via Parity®**  
**NOT Bank Interest Deduction Eligible**  
**BOOK-ENTRY-ONLY SYSTEM**

**RATING**  
**Moody's: " "**

In the opinion of Bond Counsel, under existing law (i) interest on the Bonds will be excludable from gross income of the holders thereof for purposes of federal taxation and (ii) interest on the Bonds will not be a specific item of tax preference for purposes of the federal alternative minimum tax; however, with respect to certain corporations, interest on the Bonds is taken into account in determining the annual adjusted financial statement income for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022. All subject to the qualifications described herein under the heading "Tax Exemption." The Bonds and interest thereon are exempt from income taxation and ad valorem taxation by the Commonwealth of Kentucky and political subdivisions thereof (see "Tax Exemption" herein)

**\$2,090,000\***  
**ASHLAND INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION**  
**SCHOOL BUILDING REVENUE BONDS,**  
**SERIES OF 2024**

**Dated with Delivery: APRIL 25, 2024**

**Due: as shown below**

Interest on the Bonds is payable each April 1 and October 1, beginning October 1, 2024. The Bonds will mature as to principal on April 1, 2025, and thereafter as shown below. The Bonds are being issued in Book-Entry-Only Form and will be available for purchase in principal amounts of \$5,000 and integral multiples thereof.

Maturing		Interest		Reoffering		Maturing		Interest		Reoffering	
1-Apr	Amount*	Rate	Yield	CUSIP	1-Apr	Amount*	Rate	Yield	CUSIP		
2025	\$80,000	%	%		2035	\$105,000	%	%			
2026	\$80,000	%	%		2036	\$105,000	%	%			
2027	\$80,000	%	%		2037	\$110,000	%	%			
2028	\$85,000	%	%		2038	\$115,000	%	%			
2029	\$85,000	%	%		2039	\$120,000	%	%			
2030	\$90,000	%	%		2040	\$120,000	%	%			
2031	\$90,000	%	%		2041	\$125,000	%	%			
2032	\$95,000	%	%		2042	\$130,000	%	%			
2033	\$95,000	%	%		2043	\$135,000	%	%			
2034	\$100,000	%	%		2044	\$145,000	%	%			

The Bonds are subject to redemption prior to their stated maturity.

Notwithstanding the foregoing, the Corporation reserves the right to call, upon thirty (30) days notice, the Bonds in whole or in part on any date for redemption upon the total destruction by fire, lightning, windstorm or other hazard of any of the building(s) constituting the Project(s) and apply casualty insurance proceeds to such purpose.

The Bonds constitute a limited indebtedness of the Ashland Independent School District Finance Corporation and are payable from and secured by a pledge of the gross income and revenues derived by leasing the Project (as hereinafter defined) on an annual renewable basis to the Ashland Independent Board of Education.

The Ashland (Kentucky) Independent School District Finance Corporation will until April 4, 2024, at 11:00 A.M., E.D.S.T., receive competitive bids for the Bonds at the office of the Executive Director of the Kentucky School Facilities Construction Commission, 700 Louisville Road, Frankfort, Kentucky 40601.

**\*As set forth in the "Official Terms and Conditions of Bond Sale," the principal amount of Bonds sold to the successful bidder is subject to a Permitted Adjustment by increasing or decreasing the amount not to exceed \$210,000.**

**PURCHASER'S OPTION:** The Purchaser of the Bonds, within 24 hours of the sale, may specify to the Municipal Advisor that any Bonds may be combined immediately succeeding sequential maturities into a Term Bond(s), bearing a single rate of interest, with the maturities set forth above (or as may be adjusted as provided herein) being subject to mandatory redemption in such maturities for such Term Bond(s).

The Bonds will be delivered utilizing the BOOK-ENTRY-ONLY-SYSTEM administered by The Depository Trust Company.

The Corporation deems this preliminary Official Statement to be final for purposes of the Securities and Exchange Commission Rule 15c2-12(b)(1), except for certain information on the cover page hereof which has been omitted in accordance with such Rule and which will be supplied with the final Official Statement.

This Preliminary Official Statement and the information contained herein are subject to completion or amendment. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sales of these Bonds in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the laws of any such jurisdiction.



**ASHLAND INDEPENDENT  
BOARD OF EDUCATION**

David Latherow, Chairperson  
Dr. Matt Lewis, Member  
Don Ashby, Member  
Dr. Blake Gillum, Member  
Ashley Layman, Member

Sean Howard, Superintendent/Secretary

**ASHLAND (KENTUCKY) INDEPENDENT SCHOOL DISTRICT  
FINANCE CORPORATION**

David Latherow, President  
Dr. Matt Lewis, Member  
Don Ashby, Member  
Dr. Blake Gillum, Member  
Ashley Layman, Member

Sean Howard, Secretary  
David Greene, Treasurer

**BOND COUNSEL**

Steptoe & Johnson PLLC  
Louisville, Kentucky

**MUNICIPAL ADVISOR**

RSA Advisors, LLC  
Lexington, Kentucky

**PAYING AGENT AND REGISTRAR**

U.S. Bank Trust Company, National Association  
Louisville, Kentucky

**BOOK-ENTRY-ONLY-SYSTEM**

## REGARDING USE OF THIS OFFICIAL STATEMENT

This Official Statement does not constitute an offering of any security other than the original offering of the Ashland Independent School District Finance Corporation School Building Revenue Bonds, Series of 2024, identified on the cover page hereof. No person has been authorized by the Corporation or the Board to give any information or to make any representation other than that contained in the Official Statement, and if given or made such other information or representation must not be relied upon as having been given or authorized. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, and there shall not be any sale of the Bonds by any person in any jurisdiction in which it is unlawful to make such offer, solicitation or sale.

The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Corporation or the Board since the date hereof.

Neither the Securities and Exchange Commission nor any other federal, state or other governmental entity or agency, except the Corporation will pass upon the accuracy or adequacy of this Official Statement or approve the Bonds for sale.

The Official Statement includes the front cover page immediately preceding this page and all Appendices hereto.

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**OFFICIAL STATEMENT  
Relating to the Issuance of**

**\$2,090,000\***

**ASHLAND INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION  
SCHOOL BUILDING REVENUE BONDS,  
SERIES OF 2024**

*\*Subject to Permitted Adjustment*

**INTRODUCTION**

The purpose of this Official Statement, which includes the cover page and Appendices hereto, is to set forth certain information pertaining to the Ashland Independent School District Finance Corporation (the "Corporation") School Building Revenue Bonds, Series of 2024 (the "Bonds").

The Bonds are being issued to finance renovations to Putnam Stadium (the "Project").

The Bonds are revenue bonds and constitute a limited indebtedness of the Corporation. The Bonds will be secured by a statutory mortgage lien and a pledge of the rental income derived by the Corporation from leasing the school building Projects (as hereinafter defined) to the Ashland Independent Board of Education (the "Board") on a year to year basis (see "Security" herein).

All financial and other information presented in this Official Statement has been provided by the Ashland Independent Board of Education from its records, except for information expressly attributed to other sources. The presentation of financial and other information is not intended, unless specifically stated, to indicate future or continuing trends in the financial position or other affairs of the Board. No representation is made that past experience, as is shown by financial and other information, will necessarily continue or be repeated in the future.

This Official Statement should be considered in its entirety, and no one subject discussed should be considered more or less important than any other by reason of its location in the text. Reference should be made to laws, reports or other documents referred to in this Official Statement for more complete information regarding their contents.

Copies of the Bond Resolution authorizing the issuance of the Bonds and the Lease Agreement, dated April 25, 2024, may be obtained at the office of Steptoe & Johnson PLLC, Bond Counsel, 700 N. Hurstbourne Parkway, Suite 115, Louisville, Kentucky 40222.

**BOOK-ENTRY-ONLY-SYSTEM**

The Bonds shall utilize the Book-Entry-Only-System administered by The Depository Trust Company ("DTC").

The following information about the Book-Entry only system applicable to the Bonds has been supplied by DTC. Neither the Corporation nor the Paying Agent and Registrar makes any representations, warranties or guarantees with respect to its accuracy or completeness.

DTC will act as securities depository for the Bonds. The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry

transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Paying Agent and Registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Corporation as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Corporation or the Paying Agent and Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Bonds held for the accounts of customers in bearer form or registered in "street name" and will be the responsibility of such Participant and not of DTC or its nominee, the Paying Agent and Registrar or the Corporation, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Corporation or the Paying Agent and Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice the Corporation or the Paying Agent and Registrar. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered. The Corporation may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's Book-Entry system has been obtained from sources that the Corporation believes to be reliable but the Corporation takes no responsibility for the accuracy thereof.

### **THE CORPORATION**

The Corporation has been formed in accordance with the provisions of Sections 162.120 through 162.300 and Section 162.385 of the Kentucky Revised Statutes ("KRS"), and KRS Chapter 273 and KRS 58.180, as a non-profit, non-stock corporation for the purpose of financing necessary school building facilities for and on behalf of the Board. Under the provisions of existing Kentucky law, the Corporation is permitted to act as an agency and instrumentality of the Board for financing purposes and the legality of the financing plan to be implemented by the Board herein referred to has been upheld by the Kentucky Court of Appeals (Supreme Court) in the case of White v. City of Middlesboro, Ky. 414 S.W.2d 569.

Any bonds, notes or other indebtedness issued or contracted by the Corporation shall, prior to the issuance or incurrence thereon, be specifically approved by the Board. The members of the Board of Directors of the Corporation are the members of the Board. Their terms expire when they cease to hold the office and any successor members of the Board are automatically members of the Corporation upon assuming their public offices.

### **KENTUCKY SCHOOL FACILITIES CONSTRUCTION COMMISSION; NO PARTICIPATION IN THIS ISSUE**

The Kentucky School Facilities Construction Commission (the "Commission") is an independent corporate agency and instrumentality of the Commonwealth of Kentucky established pursuant to the provisions of KRS Sections 157.611 through 157.640, as amended, repealed and reenacted (the "Act") for the purpose of assisting local school districts in meeting the school construction needs of the Commonwealth in a manner which will ensure an equitable distribution of funds based upon unmet need.

The General Assembly of the Commonwealth adopted the State's Budget for the fiscal year ending June 30, 2024. Inter alia, the Budget provides \$125,216,700 in FY 2022-23 and \$126,719,600 in FY 2023-2024 to pay debt service on existing and future bond issues; \$58,000,000 of the Commission's previous Offers of Assistance made during the last biennium. It authorizes \$85,000,000 in additional Offers of Assistance for the current biennium to be funded in the Budget for the biennium ending June 30, 2026.

The 2000, 2003, 2005, 2006, 2008, 2010, 2012, 2014, 2016, 2018, 2020 and 2022. Regular Sessions of the Kentucky General Assembly appropriated funds to be used for debt service of participating school districts. The appropriations for each biennium are shown in the following table:

<u>Biennium</u>	<u>Appropriation</u>
2000-02	8,100,000
2002-04	9,500,000
2004-06	14,000,000
2006-08	9,000,000
2008-10	10,968,000
2010-12	12,656,200
2012-14	8,469,200
2014-16	8,764,000
2016-18	23,019,400
2018-20	7,608,000
2020-22	2,946,900
2022-24	<u>5,305,300</u>
 Total	 \$120,337,000

In addition to the appropriations for new financings as shown, appropriations subsequent to that for 2000 included additional funds to continue to meet the annual debt requirements for all bond issues involving Commission participation issued in prior years.

## BIENNIAL BUDGET FOR PERIOD ENDING JUNE 30, 2024

The Kentucky General Assembly is required by the Kentucky Constitution to adopt measures providing for the state's revenues and appropriations for each fiscal year. The Governor is required by law to submit a biennial State Budget (the "State Budget") to the General Assembly during the legislative session held in each even numbered year. State Budgets have generally been adopted by the General Assembly during those legislative sessions, which end in mid-April, to be effective upon the Governor's signature for appropriations commencing for a two-year period beginning the following July 1.

In the absence of a legislatively enacted budget, the Supreme Court has ruled the Governor has no authority to spend money from the state treasury except where there is a statutory, constitutional or federal mandate and the Commonwealth may be prevented from expending funds for certain state governmental functions, including the ability to pay principal of, premium, if any, and interest, when due, on obligations that are subject to appropriation.

The General Assembly adopted a budget for the biennial period ending June 30, 2024 which was approved and signed recently by the Governor. Such budget became effective July 1, 2022.

The Office of the State Budget Director makes available on its website monthly updates to the General Fund receipts and other Funds of the commonwealth. When published, the updates can be found at [www.osbd.ky.gov](http://www.osbd.ky.gov).

### OUTSTANDING BONDS

The following table shows the outstanding Bonds of the Board by the original principal amount of each issue, the current principal outstanding, the amount of the original principal scheduled to be paid with the corresponding interest thereon by the Board or the School Facilities Construction Commission, the approximate interest range; and, the final maturity date of the Bonds:

Bond Series	Original Principal	Current Principal Outstanding	Principal Assigned to Board	Principal Assigned to Commission	Approximate Interest Rate Range	Final Maturity
2012-REF	\$3,655,000	\$0	\$2,358,059	\$1,296,941	2.125% - 2.300%	2024
2013-Energy	\$2,705,000	\$1,950,000	\$2,705,000	\$0	3.250% - 4.125%	2033
2013-QZAB	\$4,043,000	\$1,593,000	\$4,043,000	\$0	1.290%	2029
2014-REF	\$3,730,000	\$2,700,000	\$3,211,820	\$518,180	2.150% - 3.125%	2029
2015-REF	\$5,830,000	\$2,040,000	\$5,347,020	\$482,980	2.150%	2026
2016	\$5,180,000	\$4,545,000	\$3,733,976	\$1,446,024	3.000% - 3.375%	2036
2020A	\$840,000	\$780,000	\$840,000	\$0	1.000% - 2.000%	2040
2020B	\$750,000	\$645,000	\$0	\$750,000	1.000% - 2.000%	2040
2022-REF	\$10,060,000	\$9,120,000	\$8,449,741	\$1,610,259	1.350% - 2.550%	2033
<b>TOTALS:</b>	<b>\$36,793,000</b>	<b>\$23,373,000</b>	<b>\$30,688,616</b>	<b>\$6,104,384</b>		

### AUTHORITY

The Board of Directors of the Corporation has adopted a Bond Resolution which authorized among other things:

- i) the issuance of approximately \$2,090,000 of Bonds subject to a permitted adjustment of \$210,000;
- ii) the advertisement for the public sale of the Bonds;
- iii) the Official Terms and Conditions for the sale of the Bonds to the successful bidder; and,
- iv) the President and Secretary of the Corporation to execute certain documents relative to the sale and delivery of the Bonds.



## THE BONDS

### General

The Bonds will be dated April 25, 2024, will bear interest from that date as described herein, payable semi-annually on April 1 and October 1 of each year, commencing October 1, 2024, and will mature as to principal on April 1, 2025, and thereafter in the years and in the principal amounts as set forth on the cover page of this Official Statement.

### Registration, Payment and Transfer

The Bonds are to be issued in fully-registered form (both principal and interest). U.S. Bank Trust Company, National Association, Louisville, Kentucky, the Bond Registrar and Paying Agent, shall remit interest on each semiannual due date to Cede & Co., as the nominee of The Depository Trust Company. Please see Book-Entry-Only-System. Interest on the Bonds will be paid at rates to be established upon the basis of competitive bidding as hereinafter set forth, such interest to be payable on April 1 and October 1 of each year, beginning October 1, 2024 (Record Date is 15th day of month preceding interest due date).

### Redemption

The Bonds maturing on or after April 1, 2033, are subject to redemption at the option of the Corporation prior to their stated maturity on any date falling on or after April 1, 2032, in any order of maturities (less than all of a single maturity to be selected by lot), in whole or in part, upon notice of such prior redemption being given by the Paying Agent in accordance with DTC requirements not less than thirty (30) days prior to the date of redemption, upon terms of the face amount, plus accrued interest, but without redemption premium.

Redemption Date	Redemption Price
April 1, 2032, and thereafter	100%

Notwithstanding the foregoing, the Corporation reserves the right, upon thirty (30) days notice, to call the Bonds in whole or in part on any date at par for redemption upon the total destruction by fire, lightning, windstorm or other hazard of any building constituting the Project and apply casualty insurance proceeds to such purpose.

## SECURITY

### General

The Bonds are revenue bonds and constitute a limited indebtedness of the Corporation. The Bonds are payable as to both principal and interest solely from the income and revenues derived from the leasing of the school building Projects financed from the Bond proceeds from the Corporation to the Board. The Bonds are secured by a statutory mortgage lien on and pledge of revenue from the school building Project. Should the Board default in its obligations under the Lease or fail to renew the Lease, the Registered Owners of Bonds have the right to have a receiver appointed to administer the school building Project but foreclosure and sale are not available as remedies.

### The Lease; Pledge of Rental Revenues

The Board has leased the school building Project securing the Bonds for an initial period from April 25, 2024, through June 30, 2024, with the option in the Board to renew said Lease from year to year for one year at a time, at annual rentals, sufficient in each year to enable the Corporation to pay, solely from the rental due under the Lease, the principal and interest on all of the Bonds as same become due. The Lease provides further that so long as the Board exercises its annual renewal options, its rentals will be payable according to the terms and provisions of the Lease until April 1, 2044, the final maturity date of the Bonds. Under the lease, the Corporation has pledged the rental revenue to the payment of the Bonds.

## STATE INTERCEPT

Under the terms of the Lease and any renewal thereof, so long as the Bonds remain outstanding and in conformance with the intent and purpose of KRS 160.160(5), in the event of a failure by the Board to pay the rentals due under the Lease, and unless sufficient funds have been transmitted to the Paying Agent, or will be so transmitted, for paying said rentals when due, the Board has granted under the terms of the Lease to the Corporation the right to notify and request the Kentucky Department of Education to withhold from the Board a sufficient portion of any undisbursed funds then held, set aside, or allocated to the Board and to request said Department or Commissioner of Education to transfer the required amount thereof to the Paying Agent for the payment of such rentals.

## ADDITIONAL PARITY BONDS

The Corporation has reserved the right and privilege of issuing additional bonds from time to time payable from the income and revenues of said lands and school building Project and secured by a statutory mortgage lien and pledge of revenues, but only if and to the extent the issuance of such additional parity bonds are in accordance with plans and specifications approved by the Board, Commissioner of Education, and filed in the office of the Secretary of the Corporation and a Lease shall be entered into whereunder the annual rental payments during the life of such additional bonds shall be increased by the amount of the annual principal and interest requirements of such additional bonds.

## THE PROJECT

After payment of the Bond issuance costs, the Board plans to deposit the net Bond proceeds to finance renovations to Putnam Stadium (the "Project").

The Board has reported construction bids have been let for the Project and award of the construction contract is expected prior to the sale and delivery of the Bonds.

Contractors for the Project are required to furnish to the Board a one hundred percent completion bond to assure their performance of the construction contract.

## KENTUCKY DEPARTMENT OF EDUCATION SUPERVISION

Kentucky statutes, and the regulations of the Kentucky Department of Education ("KDE") issued thereunder, generally require that a local school district submit to KDE for its prior approval the district's plans for the funding, financing, design, construction, renovation, and modification of school facilities. House Bill 678 of the 2022 Regular Session of the Kentucky General Assembly (2022 Ky. Acts, Ch. 185, hereinafter referred to as "HB 678"), enacted and effective April 8, 2022, eliminates until June 30, 2024 this requirement of prior approval for local school districts which elect by resolution to proceed without such prior approval and which so notify the Department. The District has adopted such a resolution and has so notified KDE.

Notwithstanding HB 679, KDE's supervision of local school districts continues to apply other areas of local school finance, including supervision of general operations such as the examination of business methods and accounts of a school district, requirements of prompt, detailed reports of receipts and expenditures and the annual approval of the district's operating budget. All local school boards which have entered into contracts for the issuance of bonds must maintain insurance protection in an amount equal to the full insurable value of the buildings financed by the bonds. This State Department of Education supervision and control is believed to be a major contribution toward the maintenance of Kentucky's perfect record of no defaults in payment of its revenue bonds for school purposes.

**ESTIMATED BOND DEBT SERVICE**

The following table shows by fiscal year the current bond payments of the Board. The plan of financing provides for the Board to meet 100% of the debt service of the Bonds.

<b>Fiscal Year Ending June 30</b>	<b>Current Local Bond Payments</b>	<b>----- School Building Revenue Bonds, Series 2024 ----- (100% Local)</b>			<b>Total Restricted Fund Bond Payments</b>
		<b>Principal Portion</b>	<b>Interest Portion</b>	<b>Total Payment</b>	
2024	\$2,079,358				\$2,079,358
2025	\$2,086,014	\$80,000	\$68,539	\$148,539	\$2,234,553
2026	\$2,086,459	\$80,000	\$70,835	\$150,835	\$2,237,294
2027	\$2,085,148	\$80,000	\$68,235	\$148,235	\$2,233,383
2028	\$2,043,467	\$85,000	\$65,635	\$150,635	\$2,194,102
2029	\$2,038,323	\$85,000	\$62,873	\$147,873	\$2,186,195
2030	\$2,043,377	\$90,000	\$60,323	\$150,323	\$2,193,699
2031	\$1,723,901	\$90,000	\$57,623	\$147,623	\$1,871,523
2032	\$1,721,853	\$95,000	\$54,923	\$149,923	\$1,871,775
2033	\$1,729,242	\$95,000	\$52,025	\$147,025	\$1,876,267
2034	\$1,719,212	\$100,000	\$49,080	\$149,080	\$1,868,292
2035	\$482,020	\$105,000	\$45,880	\$150,880	\$632,900
2036	\$484,897	\$105,000	\$42,468	\$147,468	\$632,365
2037	\$483,310	\$110,000	\$38,950	\$148,950	\$632,260
2038	\$69,750	\$115,000	\$34,990	\$149,990	\$219,740
2039	\$73,400	\$120,000	\$30,850	\$150,850	\$224,250
2040	\$72,000	\$120,000	\$26,230	\$146,230	\$218,230
2041	\$65,650	\$125,000	\$21,610	\$146,610	\$212,260
2042		\$130,000	\$16,610	\$146,610	\$146,610
2043		\$135,000	\$11,410	\$146,410	\$146,410
2044		\$145,000	\$5,909	\$150,909	\$150,909
<b>TOTALS:</b>	<b>\$23,087,381</b>	<b>\$2,090,000</b>	<b>\$884,996</b>	<b>\$2,974,996</b>	<b>\$26,062,376</b>

Notes: Numbers are rounded to the nearest \$1.00

**ESTIMATED USE OF BOND PROCEEDS**

The table below shows the estimated sources of funds and uses of proceeds of the Bonds, other than any portions thereof representing accrued interest:

<b>Sources:</b>	
Par Amount of Bonds	<u>\$2,090,000.00</u>
Total Sources	\$2,090,000.00
<b>Uses:</b>	
Deposit to Construction Fund	\$2,015,290.00
Underwriter's Discount (2%)	41,800.00
Cost of Issuance	<u>32,910.00</u>
Total Uses	\$2,090,000.00

## DISTRICT STUDENT POPULATION

Selected school census and average daily attendance for the Ashland Independent School District is as follows:

Year	Average Daily Attendance	Year	Average Daily Attendance
2000-01	3,052.0	2012-13	2,822.8
2001-02	2,971.8	2013-14	2,794.0
2002-03	2,919.6	2014-15	2,795.3
2003-04	2,942.3	2015-16	2,812.1
2004-05	2,941.6	2016-17	2,813.8
2005-06	2,918.9	2017-18	2,828.2
2006-07	2,877.0	2018-19	2,877.0
2007-08	2,804.8	2019-20	2,811.3
2008-09	2,804.1	2020-21	2,811.3
2009-10	2,803.7	2021-22	2,928.2
2010-11	2,862.0	2022-23	2,928.2
2011-12	2,839.2	2023-24	2,767.0

*Source: Kentucky State Department of Education.*

## STATE SUPPORT

**Support Education Excellence in Kentucky (SEEK).** In determining the cost of the program to Support Education Excellence in Kentucky (SEEK), the statewide guaranteed base funding level is computed by dividing the amount appropriated by the prior year's statewide average daily attendance. The SEEK fund is a guaranteed amount of money per pupil in each school district of Kentucky. The current SEEK allotment is \$3,866 per pupil. The \$100 capital outlay allotment per each average daily attendance is included within the guaranteed amounts. Each district's base funding from the SEEK program is adjusted for the number of at-risk students, the number and types of exceptional children in the district, and cost of transporting students from and to school in the district.

**Capital Outlay Allotment.** The per pupil capital outlay allotment for each district from the public school fund and from local sources shall be kept in a separate account and may be used by the district only for capital outlay projects approved by the State Department of Education. These funds shall be used for the following capital outlay purposes:

- a. For direct payment of construction costs.
- b. For debt service on voted and funding bonds.
- c. For payment or lease-rental agreements under which the board will eventually acquire ownership of the school plant.
- d. For retirement of any deficit resulting from over-expenditure for capital construction, if such deficit resulted from certain declared emergencies.
- e. As a reserve fund for the above named purposes, to be carried forward in ensuing budgets.

The allotment for each school board of education in the Commonwealth for fiscal year 1978-79 was \$1,800 per classroom unit. The 1979 Session of the Kentucky General Assembly approved increases in this allotment in 1979-80 to \$1,900 per classroom unit. This rate remained unchanged in 1980-81. The 1981 Session of the Kentucky General Assembly decreased the allotment per classroom to \$1,800 and this allotment rate did not change from the 1981-82 rate, until the 1990-91 school year. Beginning with 1990-91, the Capital Outlay allotment for each district is based on \$100 per average daily attendance.

The following table shows the computation of the capital outlay allotment for the Ashland Independent School District for certain preceding school years.

Capital Outlay		Capital Outlay	
Year	Allotment	Year	Allotment
2000-01	305,200.0	2012-13	282,282.0
2001-02	297,180.0	2013-14	279,402.0
2002-03	291,960.0	2014-15	279,534.0
2003-04	294,230.0	2015-16	281,210.0
2004-05	294,160.0	2016-17	281,380.0
2005-06	291,890.0	2017-18	282,820.0
2006-07	287,700.0	2018-19	287,704.0
2007-08	280,480.0	2019-20	281,130.0
2008-09	280,407.0	2020-21	281,128.2
2009-10	280,374.0	2021-22	292,820.0
2010-11	286,197.0	2022-23	292,820.0
2011-12	283,915.0	2023-24	276,696.7

If the school district has no capital outlay needs, upon approval from the State, the funds can be used for school plant maintenance, repair, insurance on buildings, replacement of equipment, purchase of school buses and purchase of modern technological equipment for educational purposes. If any district has a special levy for capital outlay or debt service that is equal to the capital outlay allotment or a proportionate fraction thereof, and spends the proceeds of the levy for eligible purposes, the State may authorize the district to use all or a proportionate fraction of its capital outlay allotment for current expenses (school districts which use capital outlay allotments to meet current expenses are not eligible to participate in the School Facilities Construction Commission funds).

**Facilities Support Program of Kentucky.** School districts may be eligible to participate in the Facilities Support Program of Kentucky (FSPK), subject to the following requirements:

- 1) The district must have unmet needs as set forth and approved by the State Department of Education in a School Facilities Plan;
- 2) The district must commit to establish an equivalent tax rate of at least 5 cents, in addition to the 30 cents minimum current equivalent tax rate; and,
- 3) The new revenues generated by the 5 cent addition, must be placed in a restricted account for school building construction bonding.

## LOCAL SUPPORT

**Homestead Exemption.** Section 170 of the Kentucky Constitution was amended at the General Election held November 2, 1971, to exempt from property taxes \$6,500 of value of single unit residential property of taxpayers 65 years of age or older. The 1972 General Assembly amended KRS Chapter 132 to permit counties and school districts to adjust their local tax revenues lost through the application of this Homestead Exemption. The "Single Unit" qualification has been enlarged to subsequent sessions of the General Assembly to provide that such exemption shall apply to such property maintained as the permanent resident of the owner and the dollar amount has been construed to mean \$6,500 in terms of the purchasing power of the dollar in 1972. Every two years thereafter, if the cost of living index of the U.S. Department of Labor has changed as much as 1%, the maximum exemption shall be adjusted accordingly. Under the cost of living formula, the maximum was increased to \$46,350 effective January 1, 2023.

**Limitation on Taxation.** The 1979 Special Session of the Kentucky General Assembly enacted House Bill 44 which provides that no school district may levy a general tax rate, voted general tax rate, or voted building tax rate which would generate revenues that exceeds the previous years revenues by four percent (4%).

The 1990 Regular Session of the Kentucky General Assembly in enacting the "School Reform" legislative package amended the provisions of KRS 160.470 which prohibited school districts from levying ad valorem property taxes which would generate revenues in excess of 4% of the previous year's revenues without said levy subject to recall to permit exceptions to the referendum under (1) KRS 160.470(12) [a new section of the statute] and (2) an amended KRS 157.440.

Under KRS 160.470(12)(a) for fiscal years beginning July 1, 1990 school districts are required to levy a "minimum equivalent tax rate" of thirty cents (\$.30) for general school purposes. The equivalent tax rate is defined as the rate which results when the income collected during the prior year from all taxes (including occupational or utilities) levied by the district for school purposes divided by the total assessed value of property plus the assessment for motor vehicles certified by the State Revenue Cabinet. Failure to levy the minimum equivalent rate subjects the board of the district to removal.

The exception provided by KRS 157.440(1)(a) permits school districts to levy an equivalent tax rate as defined in KRS 160.470(12)(a) which will produce up to 15% of those revenues guaranteed by the program to support education excellence in Kentucky. Levies permitted by this section of the statute are not subject to public hearing or recall provisions as set forth in KRS 160.470.

***Local Thirty Cents Minimum.*** Effective for school years beginning after June 30, 1990, the board of education of each school district shall levy a minimum equivalent tax rate of thirty cents (\$.30) for general school purposes. If a board fails to comply, its members shall be subject to removal from office for willful neglect of duty.

***Additional 15% Not Subject to Recall.*** Effective with the school year beginning July 1, 1990, each school district may levy an equivalent tax rate which will produce up to 15% of those revenues guaranteed by the SEEK program. Effective with the 1990-91 school year, the State will equalize the revenue generated by this levy at one hundred fifty percent (150%) of the statewide average per pupil equalized assessment. For 1993-94 and thereafter, this level is set at \$225,000. The additional 15% rate levy is not subject to the public hearing or recall provisions.

***Assessment Valuation.*** No later than July 1, 1994, all real property located in the state and subject to local taxation shall be assessed at one hundred percent (100%) of fair cash value.

***Special Voted and Other Local Taxes.*** Any district may, in addition to other taxes for school purposes, levy not less than four cents nor more than twenty cents on each one hundred dollars (\$100) valuation of property subject to local taxation, to provide a special fund for the purchase of sites for school buildings and the erection, major alteration, enlargement, and complete equipping of school buildings. In addition, districts may levy taxes on tangible and intangible property and on utilities, except generally any amounts of revenues generated above that provided for by House Bill 44 is subject to voter recall.

*Local Tax Rates, Property Assessments and Revenue Collections*

<b>Tax Year</b>	<b>Combined Equivalent Rate</b>	<b>Total Property Assessment</b>	<b>Property Revenue Collections</b>
2000-01	51.5	819,318,147	4,219,488
2001-02	55.7	831,905,818	4,633,715
2002-03	57.3	848,074,107	4,859,465
2003-04	57.3	845,675,698	4,845,722
2004-05	66.9	890,496,890	5,957,424
2005-06	58	912,781,936	5,294,135
2006-07	63.1	917,149,168	5,787,211
2007-08	58	931,759,407	5,404,205
2008-09	64.5	961,415,084	6,201,127
2009-10	64.5	942,108,687	6,076,601
2010-11	67.3	964,006,091	6,487,761
2011-12	73.9	967,263,326	7,148,076
2012-13	64.7	978,460,515	6,330,640
2013-14	70.7	1,035,141,500	7,318,450
2014-15	72.9	997,914,320	7,274,795
2015-16	79.1	1,011,724,229	8,002,739
2016-17	78.6	1,045,293,833	8,216,010
2017-18	78.8	1,054,040,357	8,305,838
2018-19	84.4	1,050,965,751	8,870,151
2019-20	83.8	1,101,607,744	9,231,473
2020-21	79.8	1,120,433,660	8,941,061
2021-22	76.5	1,025,448,199	7,844,679
2022-23	87.9	1,189,881,978	10,459,063
2023-24	81.1	1,239,094,099	10,049,053

**OVERLAPPING BOND INDEBTEDNESS**

The following table shows any other overlapping bond indebtedness of the Ashland Independent School District or other issuing agency within Boyd County as reported by the State Local Debt Officer for the period ending June 30, 2023.

<b>Issuer</b>	<b>Original Principal Amount</b>	<b>Amount of Bonds Redeemed</b>	<b>Current Principal Outstanding</b>
<b>County of Boyd</b>			
General Obligation	22,745,000	13,590,000	9,155,000
Land Acquisition, Real Property	4,500,000	225,000	4,275,000
Refinancing Refunding	4,055,000	1,985,000	2,070,000
Voting Machines	393,806	74,180	319,626
Truck Purchase Revenue	522,990	0	522,990
<b>City of Ashland</b>			
General Obligation	19,890,000	4,068,333	15,821,667
Refinancing Revenue	4,890,000	4,380,000	510,000
Multiple Purposes Revenue	13,210,000	2,240,417	10,969,583
Water & Sewer	3,620,000	1,595,000	2,025,000

Special Districts			
Big Sandy Water District	7,425,000	2,775,000	4,650,000
Boyd County Library District	2,455,000	195,000	2,260,000
Boyd County Sanitation District #4	6,004,000	1,346,500	4,657,500
Cannonsburg Fire Department	2,699,000	859,000	1,840,000
Greenup Boyd Riverport Authority	1,620,000	585,000	1,035,000
Boyd County Capital Projects, Inc.	11,040,000	4,555,000	6,485,000
<b>Totals:</b>	<b>105,069,796</b>	<b>38,473,430</b>	<b>66,596,366</b>

Source: 2023 Kentucky Local Debt Report.

### SEEK ALLOTMENT

The Board has reported the following information as to the SEEK allotment to the District, and as provided by the State Department of Education.

SEEK	Base Funding	Local Tax Effort	Total State & Local Funding
2000-01	10,069,918	4,219,488	14,289,406
2001-02	9,970,456	4,633,715	14,604,171
2002-03	10,300,624	4,859,465	15,160,089
2003-04	10,617,373	4,845,722	15,463,095
2004-05	10,558,085	5,957,424	16,515,509
2005-06	11,271,640	5,294,135	16,565,775
2006-07	11,267,960	5,787,211	17,055,171
2007-08	12,046,487	5,404,205	17,450,692
2008-09	12,441,203	6,201,127	18,642,330
2009-10	11,183,772	6,076,601	17,260,373
2010-11	11,614,621	6,487,761	18,102,382
2011-12	12,538,799	7,148,076	19,686,875
2012-13	12,109,786	6,330,640	18,440,426
2013-14	11,932,214	7,318,450	19,250,664
2014-15	12,486,896	7,274,795	19,761,691
2015-16	13,005,222	8,002,739	21,007,961
2016-17	13,361,788	8,216,010	21,577,798
2017-18	14,168,153	8,305,838	22,473,991
2018-19	14,809,136	8,870,151	23,679,287
2019-20	14,146,768	9,231,473	23,378,241
2020-21	13,699,376	8,941,061	22,640,437
2021-22	15,319,330	7,844,679	23,164,009
2022-23	15,224,125	10,459,063	25,683,188
2023-24	14,446,739	10,049,053	24,495,792

- (1) Support Education Excellence in Kentucky (SEEK) replaces the minimum foundation program and power equalization funding. Capital Outlay is now computed at \$100 per average daily attendance (ADA). Capital Outlay is included in the SEEK base funding.
- (2) The Board established a current equivalent tax rate (CETR) of \$0.8110 for FY 2023-24. The equivalent tax rate" is defined as the rate which results when the income from all taxes levied by the district for school purposes is divided by the total assessed value of property plus the assessment for motor vehicles certified by the Commonwealth of Kentucky Revenue Cabinet.



## **State Budgeting Process**

- i) Each district board of education is required to prepare a general school budget on forms prescribed and furnished by the Kentucky Board of Education, showing the amount of money needed for current expenses, debt service, capital outlay, and other necessary expenses of the school during the succeeding fiscal year and the estimated amount that will be received from all sources.
- ii) By September 15 of each year, after the district receives its tax assessment data from the Department of Revenue and the State Department of Education, 3 copies of the budget are forwarded to the State Department for approval or disapproval.
- iii) The State Department of Education has adopted a policy of disapproving a school budget if it is financially unsound or fails to provide for:
  - a) payment of maturing principal and interest on any outstanding voted school improvement bonds of the district or payment of rental in connection with any outstanding school building revenue bonds issued for the benefit of the school district; or
  - b) fails to comply with the law.

## **POTENTIAL LEGISLATION**

No assurance can be given that any future legislation, including amendments to the Code, if enacted into law, or changes in interpretation of the Code, will not cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax exemption of such interest. In addition, current and future legislative proposals, if enacted into law, may cause interest on state or local government bonds (whether issued before, on the date of, or after enactment of such legislation) to be subject, directly or indirectly, to federal income taxation by, for example, changing the current exclusion or deduction rules to limit the amount of interest on such bonds that may currently be treated as tax exempt by certain individuals. For example, on August 16, 2022, President Biden signed the Inflation Reduction Act of 2022 (the “Inflation Reduction Act”). The Inflation Reduction Act imposes a minimum tax of 15 percent of the adjusted financial statement income on certain corporations whose income exceeds stated thresholds for tax years beginning after December 31, 2022. Under the Inflation Reduction Act, interest on debt obligations otherwise exempt from federal income tax would be included in the calculation of adjusted financial statement income for corporations subject to the minimum tax. Prospective purchasers of the Bonds should consult their own tax advisers regarding any pending or proposed federal tax legislation.

Further, no assurance can be given that the introduction or enactment of any such future legislation, or any action of the IRS, including but not limited to regulation, ruling, or selection of the Bonds for audit examination, or the course or result of any IRS examination of the Bonds or obligations which present similar tax issues, will not affect the market price for the Bonds.

## **CONTINUING DISCLOSURE**

As a result of the Board and issuing agencies acting on behalf of the Board offering for public sale municipal securities in excess of \$1,000,000, the Corporation and the Board will enter into a written agreement for the benefit of all parties who may become Registered or Beneficial Owners of the Bonds whereunder said Corporation and Board will agree to comply with the provisions of the Municipal Securities Disclosure Rules set forth in Securities and Exchange Commission Rule 15c2-12 by filing annual financial statements and material events notices with the Electronic Municipal Market Access (EMMA) System maintained by the Municipal Securities Rule Making Board.

The Annual Financial Information for FY ending June 30, 2020, was filed (37) days after the deadline (March 30, 2021).

Financial information regarding the Board may be obtained from Superintendent, Ashland Independent Board of Education, 1820 Hickman St., Ashland, KY 41101 (606) 327-2706.

## TAX EXEMPTION; NOT BANK QUALIFIED

Bond Counsel advises as follows with respect to the Bonds:

(A) The Bonds and the interest thereon are exempt from income and ad valorem taxation by the Commonwealth of Kentucky and all of its political subdivisions.

(B) The interest income from the Bonds is excludable from the gross income of the recipient thereof for Federal income tax purposes under existing law and will not be a specific item of tax preference for purposes of Federal income taxation. However, with respect to certain corporations, interest on the Bonds is taken into account in determining the annual adjusted financial statement income for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022.

(C) As a result of designations and certifications by the Board and the Corporation, indicating the issuance of more than \$10,000,000 of tax-exempt obligations during the calendar year ending December 31, 2024, the Bonds are not "qualified tax-exempt obligations" within the meaning of the Internal Revenue Code of 1986, as amended.

The Corporation will provide the purchaser the customary no-litigation certificate, and the final approving Legal Opinions of Steptoe & Johnson PLLC, Bond Counsel, Louisville, Kentucky approving the legality of the Bonds. These opinions will accompany the Bonds when delivered, without expense to the purchaser.

### **Original Issue Premium**

Certain of the Bonds may be initially offered and sold to the public at a premium ("Acquisition Premium" from the amounts payable at maturity thereon. "Acquisition Premium" is the excess of the cost of a bond over the stated redemption price of such bond at maturity or, for bonds that have one or more earlier call dates, the amount payable at the next earliest call date. The Bonds that bear an interest rate that is higher than the yield (as shown on the cover page hereof), are being initially offered and sold to the public at an Acquisition Premium (the "Premium Bonds"). For federal income tax purposes, the amount of Acquisition Premium on each bond the interest on which is excludable from gross income for federal income tax purposes ("tax-exempt bonds") must be amortized and will reduce the bondholder's adjusted basis in that bond. However, no amount of amortized Acquisition Premium on tax-exempt bonds may be deducted in determining bondholder's taxable income for federal income tax purposes. The amount of any Acquisition Premium paid on the Premium Bonds, or on any of the Bonds, that must be amortized during any period will be based on the "constant yield" method, using the original bondholder's basis in such bonds and compounding semiannually. This amount is amortized ratably over that semiannual period on a daily basis.

Holders of any Bonds, including any Premium Bonds, purchased at an Acquisition Premium should consult their own tax advisors as to the actual effect of such Acquisition Premium with respect to their own tax situation and as to the treatment of Acquisition Premium for state tax purposes.

### **Original Issue Discount**

Certain of the Bonds (the "Discount Bonds") may be initially offered and sold to the public at a discount ("OID") from the amounts payable at maturity thereon. OID is the excess of the stated redemption price of a bond at maturity (the face amount) over the "issue price" of such bond. The issue price is the initial offering price to the public (other than to bond houses, brokers or similar persons acting in the capacity of underwriters or wholesalers) at which a substantial amount of bonds of the same maturity are sold pursuant to that initial offering. For federal income tax purposes, OID on each bond will accrue over the term of the bond. The amount accrued will be based on a single rate of interest, compounded semiannually (the "yield to maturity") and, during each semi-annual period, the amount will accrue ratably on a daily basis. The OID accrued during the period that an initial purchaser of a Discount Bond at its issue price owns it is added to the purchaser's tax basis for purposes of determining gain or loss at the maturity, redemption, sale or other disposition of that Discount Bond. In practical effect, accrued OID is treated as stated interest, that is, as excludable from gross income for federal income tax purposes.

In addition, original issue discount that accrues in each year to an owner of a Discount Bond is included in the calculation of the distribution requirements of certain regulated investment companies and may result in some of the collateral federal income tax consequences discussed above. Consequently, owners of any Discount Bond should be aware that the accrual of original issue discount in each year may result in an alternative minimum tax liability, additional distribution requirements or other collateral federal income tax consequences although the owner of such Discount Bond has not received cash attributable to such original issue discount in such year.

Holders of Discount Bonds should consult their own tax advisors as to the treatment of OID and the tax consequences of the purchase of such Discount Bonds other than at the issue price during the initial public offering and as to the treatment of OID for state tax purposes.

### **ABSENCE OF MATERIAL LITIGATION**

There is no controversy or litigation of any nature now pending or threatened (i) restraining or enjoining the issuance, sale, execution or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any proceedings of the Board or Corporation taken with respect to the issuance or sale thereof or (ii) which if successful would have a material adverse effect on the financial condition of the Board.

### **APPROVAL OF LEGALITY**

Legal matters incident to the authorization and issuance of the Bonds are subject to the approving legal opinion of Steptoe & Johnson PLLC, Bond Counsel. The form of the approving legal opinion of Bond Counsel will appear on each printed Bond.

### **NO LEGAL OPINION EXPRESSED AS TO CERTAIN MATTERS**

Bond Counsel has reviewed the information contained in the Official Statement describing the Bonds and the provisions of the Bond Resolution and related proceedings authorizing the Bonds, but Bond Counsel has not reviewed any of the financial data, computations, tabulations, balance sheets, financial projections, and general information concerning the Corporation or District, and expresses no opinion thereon, assumes no responsibility for same and has not undertaken independently to verify any information contained herein.

### **BOND RATING**

As noted on the cover page of this Official Statement, Moody's Investors Service has given the Bonds the indicated rating. Such rating reflects only the respective views of such organization. Explanations of the significance of the rating may be obtained from the rating agency. There can be no assurance that such rating will be maintained for any given period of time or will not be revised or withdrawn entirely by the rating agency, if in their judgement circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

### **MUNICIPAL ADVISOR**

Prospective bidders are advised that RSA Advisors, LLC ("RSA") has been employed as Municipal Advisor in connection with the issuance of the Bonds. RSA's fee for services rendered with respect to the sale of the Bonds is contingent upon the issuance and delivery thereof. Bidders may submit a bid for the purchase of the Bonds at the time of the advertised public sale, either individually or as a member of a syndicate organized to submit a bid for the purchase of the Bonds.

## APPROVAL OF OFFICIAL STATEMENT

The Corporation has approved and caused this "Official Statement" to be executed and delivered by its President. In making this "Official Statement" the Corporation relied upon information furnished to it by the Board of Education of the Ashland Independent School District and does not assume any responsibility as to the accuracy or completeness of any of the information in this Official Statement except as to copies of documents denominated "Official Terms and Conditions" and "Bid Form." The financial information supplied by the Board of Education is represented by the Board of Education to be correct. The Corporation deems this preliminary Official Statement to be final for purposes of Securities Exchange Commission Rule 15c2-12(b)(1) as qualified by the cover hereof.

No dealer, broker, salesman, or other person has been authorized by the Corporation, the Ashland Independent Board of Education or the Municipal Advisor to give any information or representations, other than those contained in this Official Statement, and if given or made, such information or representations must not be relied upon as having been authorized by any of the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. Except when otherwise indicated, the information set forth herein has been obtained from the Kentucky Department of Education and the Ashland Independent School District and is believed to be reliable; however, such information is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation by the Municipal Advisor or by Counsel. The delivery of this Official Statement at any time does not imply that information herein is correct as of any time subsequent to the date hereof.

This Official Statement does not, as of its date, contain any untrue statement of a material fact or omit to state a material fact which should be included herein for the purpose for which the Official Statement is to be used or which is necessary in order to make the statements contained herein, in the light of the circumstances under which they were made, not misleading in any material respect.

By         /s/          
**President**

By         /s/          
**Secretary**

# **APPENDIX A**

## **Ashland Independent School District Finance Corporation School Building Revenue Bonds Series of 2024**

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### **Demographic and Economic Data**

## ASHLAND, KENTUCKY

Boyd County, situated on the Ohio River in the Appalachian foothills of the tri-state area of Kentucky, Ohio, and West Virginia, covers 160 square miles. Ashland, the largest city in Boyd County had an estimated 2023 population of 21,325. Ashland is located in Eastern Kentucky and is 137 miles southeast of Cincinnati, Ohio; 118 miles east of Lexington, Kentucky and 190 miles east of Louisville, Kentucky. Boyd County had an estimated population of 48,360 persons in 2023.

### The Economic Framework

In 2023, Ashland had a labor force of 8,927 people with an unemployment rate of 5.0%. The top 5 jobs by occupation were as follows: Office and Administrative Support - 1,546 (13.42%); Health Diagnosing and Treating Practitioners - 1,270 (11.03%); Sales - 1,201 (10.43%); Executive, Managers and Administrators - 1,014 (8.8%); and Food Preparation, Serving - 860 (7.47%).

### Transportation

U.S. Highways 64 runs through Boyd County. This interstate is a major east-west route and provides access to Interstates 75, 65, 71, 77, and 79. The nearest commercial airline service is in Lexington, Kentucky at the Blue Grass Airport, which is located 18 miles west of Ashland.

### Power and Fuel

Electric power is provided to Boyd County by AEP-Kentucky Power Company. Natural gas services are provided by Columbia Gas of Kentucky Inc and Natural Energy Utility Corporation.

### Education

The Boyd County School system and Ashland Independent provide primary education to the residents of Boyd County. There are 16 colleges and universities and 7 technology centers (ATC) within 60 miles of Ashland.

## LABOR MARKET STATISTICS

The Labor Market Area includes Greenup, Boyd, Carter and Lawrence counties in Kentucky. Also included, Scioto and Lawrence counties in Ohio and Putnam, Cabell and Wayne counties in West Virginia.

### Population

<u>Description</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Boyd County	47,498	46,767	47,859	47,841	47,650
Ashland	20,245	20,081	20,954	21,379	21,179

Source: Kentucky Cabinet for Economic Development

### Population Projections

<u>Description</u>	<u>2025</u>	<u>2030</u>	<u>2035</u>
Boyd County	47,353	46,626	45,763

Source: Kentucky State Data Center, University of Louisville and Kentucky Cabinet for Economic Development.

## LOCAL GOVERNMENT

### Structure

Ashland's Government structure consists of a Mayor and four Commissioners. The Mayor serves a four-year term while the Commissioners serve two-year terms. Boyd County is served by a Judge/Executive and three Commissioners. The Judge/Executive and Commissioners are elected to serve a four-year term.

### Planning and Zoning

Mandatory state codes enforced-Kentucky Plumbing Code, National Electric Code, Kentucky Boiler Regulations and Standards, Kentucky Building Code (modeled after BOCA code).

### Sales and Use Tax

A state sales and use tax is levied at the rate of 6.0% on the purchase or lease price of taxable goods and on utility services. Local sales taxes are not levied in Kentucky.

### State and Local Property Taxes

The Kentucky Constitution requires the state to tax all classes of taxable property, and state statutes allow local jurisdictions to tax only a few classes. All locally taxed property is subject to county taxes and school district taxes (either a county school district or an independent school district). Property located inside the city limits may also be subject to city property taxes. Property assessments in Kentucky are at 100% fair cash value. Accounts receivable are taxed at 85% of face value. Special local taxing jurisdictions (fire protection districts, watershed districts and sanitation districts) levy taxes within their operating areas (usually a small portion of community or county).

### Education

**Primary and Secondary Education.** Primary and secondary education is provided by the Boyd County School System and the Ashland Independent School System.

<b>Public Schools</b>	<b>Ashland Independent</b>	<b>Boyd County</b>
Total Enrollment (2022-23)	2,998	2,803
Pupil-Teacher Ratio (2022-23)	12 - 1	11 - 1

Source: Kentucky Department of Education

**Bluegrass State Skills Corporation.** The Bluegrass State Skills Corporation, an independent public corporation created and funded by the Kentucky General Assembly, provides programs of skills training to meet the needs of business and industry from entry level to advanced training, and from upgrading present employees to retraining experienced workers.

The Bluegrass State Skills Corporation is a major source for skills training assistance for a new or existing company. The Corporation works in a partnership with other employment and job training resources and programs, as well as Kentucky's economic development activities, to package a program customized to meet the specific needs of a company.

### Area Colleges and Universities

<b>Institution</b>	<b>Location</b>	<b>Enrollment (Fall 2022)</b>
Eastern KY University	Richmond	12,072
Morehead State University	Morehead	8,218

Source: US News & World Report

## Area Technical Schools

<u>Institution</u>	<u>Location</u>	<u>Enrollment (2022-23)</u>
Greenup County ATC	Greenup	459
Martin County ATC	Inez	335
Morgan County ATC	West Liberty	411
Russell County ATC	Russell	428

Source: Kentucky Department of Education

## **EXISTING INDUSTRY**

<u>Firm</u>	<u>Product</u>	<u>Total Employed</u>
Ashland		
Air Products & Chemicals Inc.	Industrial oxygen, nitrogen & liquid argon gases	8
Area Advertising	Textile screen printing, hats & advertising specialties, embroidery & trophies	15
Ashland Fabricating & Welding	Steel fabricating, arc & gas welding grinding, drilling, boring, cutting, honing, lathe & mill work	15
Ashland Office Supply Inc	Offset, letterpress & screen printing, typesetting, saddle stitch, perfect & plastic binding	43
Ashland Prosthetics & Orthotics Services	Prosthetic & Orthotic devices	5
Boyd County Glass Inc.	Machine shop; general & precision machining	4
Contech Construction Products Inc	Corrugated steel culvert pipe	7
DTR Inc.	Tire recycling, mfg barrel stabilizer, playground rubber, cow bedding, rubber mulch, pour-n-place, tire transporter & used tire casings	4
Fairchild Machine Shop	Machine shop	4
Flowserve Corporation	Pumps, valves, seals, automation and services to the power, oil, gas, chemical and other industries	25
Gallaher's Inc	Commercial offset & letterpress printing	20
Performance Engineering & Machine R&D Associates Inc.	Machine shop	1
	Inland river shipyard, barge & boat repair, drydock service, new construction small barges & stern-wheel boats, arc welding	10
RPM Inc	Industrial pump repairing & replacement parts	45
Riggs Machine & Fabricating Inc	Machine shop; CNC, general machining	35
Steele Plastics Inc.	Metal gutter screen & custom fabrication plastics	2
SWVA Kentucky, LLC	Merchant bar rolling mill	50
The Daily Independent	Newspaper publishing	63
The Hyland Co Inc	Pet food	21
The Wells Group LLC	Reday-mixed concrete	15
Young Signs Inc	Wooden, plastic, neon, metal, vinyl lettered & electrical signs	8

Source: Kentucky Directory of Manufacturers (2020).



**APPENDIX B**

**Ashland Independent School District Finance Corporation  
School Building Revenue Bonds  
Series of 2024**

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**Audited Financial Statement ending June 30, 2023**

**ASHLAND INDEPENDENT  
SCHOOL DISTRICT**

**AUDITED FINANCIAL STATEMENTS  
AND SUPPLEMENTAL SCHEDULES**

For the year ended June 30, 2023

Prepared by:

**Shad J. Allen, CPA, PLLC**  
PO Box 974.  
Richmond, Kentucky 40476  
Phone (859) 806-5290 Fax (859) 349-0061

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the Ashland Independent School District  
Ashland, KY

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Ashland Independent School District (District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

##### ***Change In Accounting Principle***

As discussed in Note A to the financial statements, in 2023 the District adopted new accounting guidance, GASB No. 96, Subscription-Based Information Technology Arrangements. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and Schedules of the District's Proportionate Share of the Net Pension and OPEB Liability and Schedule of Contributions for CERS and TRS and Medical and Life and Health Insurance Plans comparison information on pages as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated November 15 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering District's internal control over financial reporting and compliance.

***Shad J. Allen, CPA, PLLC***

Richmond, KY  
November 15, 2023

Ashland Independent School District  
**MANAGEMENT DISCUSSION & ANALYSIS**  
Year ended June 30, 2023

As management of the Ashland Independent School District, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit.

**FINANCIAL HIGHLIGHTS**

- Finished the year with a General Fund balance of \$4.8 million an increase of .4 million over prior year.
- COVID-19 federal funding of \$18 (continued).
- Facility upgrades at all facilities including an increase in offerings within the CTE programs at the middle and high school.

**OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the district is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation and operation of non-instructional services. Fixed assets and related debt is also supported by taxes and intergovernmental revenues.

Refer to the table of contents to find the government-wide financial statements.



Ashland Independent School District  
**MANAGEMENT DISCUSSION & ANALYSIS**

Year ended June 30, 2023

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the District can be divided into three categories: governmental, proprietary funds and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The only proprietary funds are our vending and food service operations. All other activities of the district are included in the governmental funds.

*Refer to the table of contents to find the basic governmental fund financial statements.*

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. To find the notes to the financial statements please refer to the table of contents.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, the net position was \$\$\$\$\$ million as of June 30, 2022.

The largest portion of the District's net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress); less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

Ashland Independent School District  
**MANAGEMENT DISCUSSION & ANALYSIS**  
Year ended June 30, 2023

**Table 1**  
**Net Position (in Millions)**

	Governmental		Business-type		Total		Total Percentage Change 2022-2023
	Activities		Activities		School District		
	2022	2023	2022	2023	2022	2023	
<b>Assets:</b>							
Current and Other Assets	8.02	9.71	0.05		8.07	9.71	20%
Capital Assets	41.44	39.41	0.14		41.58	39.41	-5%
<b>Total Assets</b>	<b>49.46</b>	<b>49.12</b>	<b>0.20</b>	<b>-</b>	<b>49.66</b>	<b>49.12</b>	<b>-1%</b>
<b>Deferred Outflows</b>							
	6.59	10.77	0.32		6.91	10.77	56%
	6.59	10.77	0.32	-	6.91	10.77	
<b>Liabilities:</b>							
Current Liabilities	4.87	5.20	0.03		4.91	5.20	6%
Noncurrent Liabilities	46.44	46.55	1.04		47.48	46.55	-2%
<b>Total Liabilities</b>	<b>51.31</b>	<b>51.75</b>	<b>1.08</b>	<b>-</b>	<b>52.39</b>	<b>51.75</b>	<b>-1%</b>
<b>Deferred Inflows</b>							
	8.66	9.24	0.19		8.85	9.24	4%
	8.66	9.24	0.19	-	8.85	9.24	
<b>Invested in Capital Assets</b>							
Net of Debt	14.11	14.19			14.11	14.19	1%
Restricted	0.88	1.67			0.75	1.67	125%
<b>Deficit</b>							
Unrestricted Net Position	(11.06)	(16.96)	(0.88)	-	(11.94)	(16.96)	42%
<b>Total Net Position</b>	<b>3.93</b>	<b>(1.10)</b>	<b>(0.88)</b>	<b>-</b>	<b>3.05</b>	<b>(1.10)</b>	<b>-136%</b>

**Ashland Independent School District**  
**MANAGEMENT DISCUSSION & ANALYSIS**  
Year ended June 30, 2023

Table 2  
Changes in Net Position  
(in millions)

	Governmental Activities		Business-Type Activities		Total School District		Total Percentage Change
	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022-2023</u>
<b>Revenues:</b>							
Charges for services			\$ 0.16	\$ 0.09	\$ 0.16	\$ 0.09	-44%
Operating grants and contributions	8.18	11.62	2.86	2.70	11.04	14.31	30%
Capital grants and contributions	1.95	2.08			1.95	2.08	7%
General revenues	33.50				33.50	-	-100%
<b>Total revenue</b>	<b>43.62</b>	<b>13.69</b>	<b>3.02</b>	<b>2.79</b>	<b>46.65</b>	<b>16.48</b>	<b>-65%</b>
<b>Expenses:</b>							
Instruction	\$ 22.49	\$ 26.46			\$22.49	\$ 26.46	18%
Student	1.31	1.50			1.31	1.50	14%
Instructional staff	5.74	7.37			5.74	7.37	29%
District administration	0.88	0.95			0.88	0.95	8%
School administration	1.46	1.93			1.46	1.93	32%
Business	0.57	0.64			0.57	0.64	14%
Plant operation & maintenance	3.42	4.36			3.42	4.36	28%
Student transportation	1.35	1.59			1.35	1.59	18%
Food Service Operations	0.02	0.01	2.06	2.26	2.08	2.27	9%
Community services operations	0.36	0.39			0.36	0.39	
Day Care Operations			0.00	0.00	0.00	0.00	0%
Building Acqu & Construction		0.06			-	0.06	
Amortization	0.12	0.12			0.12	0.12	0%
Depreciation	2.16	2.14	0.04	0.04	2.20	2.18	-1%
Interest on long-term debt	0.72	0.48			0.72	0.48	-33%
<b>Total Expenses</b>	<b>\$ 40.59</b>	<b>\$ 48.02</b>	<b>\$ 2.10</b>	<b>\$ 2.30</b>	<b>\$42.69</b>	<b>\$ 50.32</b>	<b>18%</b>
<b>Change in net position</b>	<b>\$ 3.04</b>	<b>\$ (34.33)</b>	<b>\$ 0.92</b>	<b>\$ 0.49</b>	<b>\$ 3.96</b>	<b>\$(33.84)</b>	

Capital Assets (net) at Year-End FY2023

	Governmental Activities		Business Type Activities		Totals	
	2022	2023	2022	2023	2022	2023
Land	1,688,116	1,688,116	-	-	1,688,116	1,688,116
Land Improvements	1,263,301	1,261,909	-	-	1,263,301	1,261,909
Buildings & Improvements	37,628,488	35,678,315	3,954	3,750	37,632,442	35,682,065
Technology Equipment	37,347	36,473	-	-	37,347	36,473
Vehicles	343,696	260,638	-	-	343,696	260,638
General Equipment	478,958	489,456	104,174	141,010	583,132	630,466
Construction In Progress	-	-	-	-	-	-

Ashland Independent School District  
**MANAGEMENT DISCUSSION & ANALYSIS**  
Year ended June 30, 2023

Outstanding Debt at Year-End  
(in Millions)

	Governmental Activities	
	2022	2023
General Obligation Bonds	\$ 27.46	25.27
KISTA	<u>0.17</u>	<u>0.30</u>
Total Obligations	<u>\$ 27.64</u>	<u>\$ 25.57</u>

Ashland Independent School District  
**MANAGEMENT DISCUSSION & ANALYSIS**  
Year ended June 30, 2023

REVENUE		
	Governmental	Proprietary
Local Revenue Sources	11,179,740	92,464
State Revenue Sources	29,422,334	-
Federal Revenue Sources	10,279,674	2,842,232
Other	164,851	
Transfers	61,493	
<b>TOTALS</b>	<b>51,108,092</b>	<b>2,934,696</b>
EXPENDITURES		
	Governmental	Proprietary
Instruction	27,543,128	-
Student Support Services	1,541,541	-
Instructional Staff Support Services	7,593,023	-
District Admin Support	965,579	-
School Admin Support	1,985,898	-
Business Support Services	662,267	-
Plant Operation & Management	4,540,489	-
Student Transportation	1,639,297	-
Food Service Operations		2,299,191
Community Services	389,962	-
Building Acq & Construction	63,271	-
Debt Service	63,238	-
Site Improvement		-
Building Renovations		-
Other Items	11,048	121,483
Transfers	2,292,085	-
<b>TOTALS</b>	<b>49,290,826</b>	<b>2,420,674</b>
Excess / (Deficit)	1,817,266	514,022

\*Note: This chart does not include beginning balances.

In Kentucky, the public school fiscal year is July 1-June 30; other programs, i.e. some federal operate on a different fiscal calendar, but are reflected in the district's overall budget. By law the budget must have a minimum 2.0% contingency in the Tentative Final Working budget. While it is not mandatory in the Final Working budget, the Kentucky Department of Education places district's with less than a 2% reserve on a financial watch list. The district maintained a budgeted general fund contingency in excess of \$2,011,590 or approximately 8.32% of actual expenditures based on the Kentucky Department of Education's formula for

Ashland Independent School District  
**MANAGEMENT DISCUSSION & ANALYSIS**

Year ended June 30, 2023

calculating contingency. Questions regarding this report should be directed to the Superintendent of Schools, D. Sean Howard, or the Director of Finance/Board Treasurer, David Greene, at (606) 327-2706 or by mail at 1820 Hickman Street, Ashland, KY 41101.

Ashland Independent School District  
**Statement of Net Position**  
June 30, 2023

	Primary Government			Component Unit
	Governmental Activities	Business- type Activities	Total	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 5,014,945	\$ 1,185,518	\$ 6,200,462	\$ 184,212
Investments	44,901		44,901	
Receivables (net)				
Taxes	127,331		127,331	
Accounts			-	8,737
Intergovernmental	4,520,686	275,265	4,795,952	
Inventories		10,359	10,359	
Capital assets:				
Land, improvements, and construction in progress	1,688,116		1,688,116	
Other capital assets, net of depreciation	37,726,791	144,760	37,871,551	
Total capital assets	39,414,907	144,760	39,559,667	-
Total assets	49,122,770	1,615,902	50,738,671	192,949
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	3,262,345	60,803	3,323,148	
Deferred outflows related to OPEB	7,024,721	116,503	7,141,223	
Deferred savings from refunding bonds	484,577		484,577	
Total deferred outflows of resources	10,771,643	177,305	10,948,948	-
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	59,894,413	1,793,207	61,687,620	192,949
<b>LIABILITIES</b>				
Accrued interest payable	148,149		148,149	
Accounts payable	265,678	8,064	273,742	
Accrued salaries and benefits	170		170	
Unearned revenue	2,559,045		2,559,045	
Long-term liabilities:				
Due within 1 year:				
Bond obligations	2,175,000		2,175,000	
Capital lease obligations	49,196		49,196	
Total due within 1 year	2,224,196	-	2,224,196	-
Due in more than 1 year:				
Bond obligations	23,051,649		23,051,649	
Capital lease obligations	251,764		251,764	
Sick leave	552,931		552,931	
Net pension liability	11,902,721	116,044	12,018,764	
Net OPEB liability	10,795,507	425,060	11,220,567	
Total due in more than 1 year	46,554,572	541,104	47,095,676	-
Total liabilities	51,751,811	549,168	52,300,979	-
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	2,788,965	77,479	2,866,444	
Deferred inflows related to OPEB	6,451,604	99,597	6,551,201	
Total deferred inflows of resources	9,240,569	177,076	9,417,645	-
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	60,992,379	726,244	61,718,623	-
<b>NET POSITION</b>				
Net Investment in capital assets	14,188,257	144,760	14,333,017	-
Restricted for:				
Capital projects	1,242,253		1,242,253	
Student activities	428,419		428,419	
Debt service	1,940		1,940	
Food Service		754,577	754,577	
Day Care Operations		167,626	167,626	
Unrestricted			-	192,949
Deficit	(16,958,836)		(16,958,836)	
Total net position	(1,097,967)	1,066,963	(31,004)	192,949
<b>TOTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES AND NET POSITION</b>	\$ 59,894,413	\$ 1,793,207	\$ 61,687,620	\$ 192,949

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Activities**  
Year Ended June 30, 2023

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities	Total	
<b>PRIMARY GOVERNMENT:</b>								
Governmental activities:								
Instruction	\$ 26,462,707	\$ -	\$ 6,401,544	\$	\$ (20,061,163)	\$	\$ (20,061,163)	\$
Support Services								
Student	1,497,190		362,182		(1,135,008)		(1,135,008)	
Instructional Staff	7,372,494		1,783,466		(5,589,028)		(5,589,028)	
District Administration	946,074		228,863		(717,211)		(717,211)	
School Administration	1,930,127		466,913		(1,463,214)		(1,463,214)	
Business	644,567		155,926		(488,641)		(488,641)	
Plant Operation & Maintenance	4,364,265		1,055,751		(3,308,514)		(3,308,514)	
Student Transportation	1,591,333		384,956		(1,206,377)		(1,206,377)	
Other instructional	11,048		2,672		(8,375)		(8,375)	
Community service operations	389,962		94,335		(295,627)		(295,627)	
Building Acquisitions & Construction	63,271		15,306	2,077,990	2,030,025		2,030,025	
Amortization	122,202		29,562		(92,640)		(92,640)	
Depreciation	2,141,658		518,084		(1,623,573)		(1,623,573)	
Interest on general long-term debt	484,068		117,100		(366,968)		(366,968)	
Total governmental activities	<u>48,020,966</u>	<u>-</u>	<u>11,616,662</u>	<u>2,077,990</u>	<u>(34,326,314)</u>		<u>(34,326,314)</u>	
Business-type activities:								
Food service operations	2,262,424	72,880	2,696,403			\$ 506,859	506,859	
Daycare operations	121,483	19,584	145,830			43,930	43,930	
Depreciation	36,767					(36,767)	(36,767)	
Total business-type activities	<u>2,420,674</u>	<u>92,464</u>	<u>2,842,232</u>	<u>-</u>	<u>-</u>	<u>514,022</u>	<u>514,022</u>	
Total primary government	<u>\$ 50,441,639</u>	<u>\$ 92,464</u>	<u>\$ 14,458,894</u>	<u>\$ 2,077,990</u>	<u>(34,326,314)</u>	<u>514,022</u>	<u>(33,812,291)</u>	
Component unit:								
Public School Corporation of Ashland	\$ 390,887	\$	\$	\$				
Independent School District								
Total component Unit	<u>\$ 390,887</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>				<u>(390,887)</u>
General revenues:								
Taxes:								
Property taxes					7,000,057		7,000,057	529,347
Motor vehicle taxes					726,436		726,436	
Utility taxes					1,939,553		1,939,553	
State and formula grants					26,007,356		26,007,356	
Student activities					1,033,491		1,033,491	
Other local revenue					229,353		229,353	
Sale of equipment					164,851		164,851	
Unrestricted investment earnings					250,851		250,851	
Total general revenues					<u>37,351,947</u>	<u>-</u>	<u>37,351,947</u>	<u>529,347</u>
Change in net position					3,025,634	514,022	3,539,656	138,461
Net position - beginning					(3,926,332)	552,941	(3,373,391)	54,488
Prior Period Adjustment - See Note O					(197,269)			
Restated beginning net position					(4,123,600)	552,941	(3,570,659)	54,488
Net position - ending					<u>\$ (1,097,967)</u>	<u>\$ 1,066,963</u>	<u>\$ 166,265</u>	<u>192,949</u>

See the accompanying notes to the financial statements.



Ashland Independent School District  
**Balance Sheet**  
**Governmental Funds**  
June 30, 2023

	<b>Governmental Funds</b>					
	<b>General</b>	<b>Special Revenue</b>	<b>Debt Service Fund</b>	<b>FSPK Fund</b>	<b>Other Governmental Funds</b>	<b>Total</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 3,342,332	\$	\$ 1,940	\$ 1,187,970	482,703	\$ 5,014,944.58
Investments	44,901					44,900.95
Receivables, net						
Taxes-current	67,205	27,645				94,849.95
Taxes-delinquent	32,481					32,481.18
Intergovernmental		4,520,686				4,520,686.39
Interfund (Special Revenue Fund)	1,813,142					1,813,141.58
Total assets	5,300,061	4,548,332	1,940	1,187,970	482,703	11,521,004.63
<b>LIABILITIES</b>						
Accounts payable	89,533	176,145			-	265,677.83
Accrued payroll liabilities	170					170.16
Interfund (General Fund)		1,813,142				1,813,141.58
Unearned revenue		2,559,045				2,559,044.90
Total liabilities	89,703	4,548,332	-	-	-	4,638,034.47
<b>FUND BALANCE</b>						
Restricted	276,465		1,940	1,187,970	482,703	1,949,077.68
Assigned						-
Unassigned	4,933,892					4,933,892.37
Total fund balance	5,210,358	-	1,940	1,187,970	482,703	6,882,970.05
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 5,300,061</b>	<b>\$ 4,548,332</b>	<b>\$ 1,940</b>	<b>\$ 1,187,970</b>	<b>482,703</b>	<b>\$ 11,521,004.52</b>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position**  
June 30, 2023

<b>Fund balances-total governmental funds</b>	\$	6,882,970
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
Capital assets are not reported in this fund financial statement because they are not current financial resources, but they are reported in the statement of net position.		39,414,907
Costs associated with bond issues and refundings are expensed in the fund financial statements because they are a use of current financial resources but are capitalized on the statement of net position using the economic resources focus		484,577
Certain liabilities (such as bonds payable, the long-term portion of accrued sick leave, accrued interest payable, other accounts payable, and net pension obligations) are not due and payable in the current period and, therefore, are not reported in the funds		
Accrued interest payable		(148,149)
Bonds payable		(25,226,649)
Capital leases payable		(300,960)
Sick leave liability		(552,931)
Net pension liability		(11,902,721)
Net OPEB liability		(10,795,507)
Deferred outflows and inflows or resources related to pensions are applicable to future periods and, therefore, are not reported in the funds		
Deferred outflows related to pensions		3,262,345
Deferred outflows related to OPEB		7,024,721
Deferred inflows related to OPEB		(6,451,604)
Deferred inflows related to pensions		(2,788,965)
		(1,097,967)
<b>Net position of governmental activities</b>	<b>\$</b>	<b>(1,097,967)</b>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
Year Ended June 30, 2023

	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service Fund</u>	<u>FSPK Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>						
From Local Sources						
Taxes						
Property	\$ 5,993,720	\$	\$	\$ 1,006,337	-	\$ 7,000,057
Motor vehicle	726,436					726,436
Utilities	1,939,553					1,939,553
Student activities					1,033,491	1,033,491
Earnings on investments	250,851				-	250,851
Other local revenue	115,371	92,333			21,648	229,353
Intergovernmental - state	25,259,945	1,539,066	545,333	1,785,170	292,820	29,422,334
Intergovernmental - federal	202,078	10,077,596				10,279,674
Total revenues	<u>34,487,954</u>	<u>11,708,995</u>	<u>545,333</u>	<u>2,791,507</u>	<u>1,347,959</u>	<u>50,881,748</u>
<b>EXPENDITURES</b>						
Instruction	22,231,620	4,202,592			1,108,916	27,543,128
Support Services						
Student	1,481,823	59,718				1,541,541
Instructional Staff	1,172,840	6,420,184				7,593,023
District Administration	965,579					965,579
School Administration	1,895,705	90,192				1,985,898
Business	606,185	56,082				662,267
Plant Operation & Maintenance	4,005,007	535,483				4,540,489
Student Transportation	1,639,297	-				1,639,297
Other Instructional		10,240			807	11,048
Community Services	57,237	332,726				389,962
Building Improvements		63,271				63,271
Debt Service	63,238		2,775,925			2,839,163
Total expenditures	<u>34,118,530</u>	<u>11,770,488</u>	<u>2,775,925</u>	<u>-</u>	<u>1,109,723</u>	<u>49,774,666</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	369,425	(61,493)	(2,230,592)	2,791,507	238,236	1,107,082
<b>OTHER FINANCING SOURCES (USES)</b>						
Sale of equipment	164,851					164,851
Operating transfers in		61,493	2,230,592			2,292,085
Operating transfers (out)	(61,493)			(1,987,734)	(242,858)	(2,292,085)
Total other financing sources and (uses)	<u>103,358</u>	<u>61,493</u>	<u>2,230,592</u>	<u>(1,987,734)</u>	<u>(242,858)</u>	<u>164,851</u>
<b>NET CHANGE IN FUND BALANCE</b>	472,783	(0)	-	803,773	(4,622)	1,271,933
<b>FUND BALANCE-BEGINNING</b>	<u>4,737,575</u>	<u>-</u>	<u>1,940</u>	<u>384,197</u>	<u>496,204</u>	<u>5,619,916</u>
Prior Period Adjustment					(8,880)	(8,880)
<b>RESTATED BEGINNING BALANCE</b>	<u>4,737,575</u>	<u>-</u>	<u>1,940</u>	<u>384,197</u>	<u>487,325</u>	<u>5,611,037</u>
<b>FUND BALANCE-ENDING</b>	<u>\$ 5,210,358</u>	<u>\$ (0)</u>	<u>\$ 1,940</u>	<u>\$ 1,187,970</u>	<u>482,703</u>	<u>\$ 6,882,970</u>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental  
 Funds to the Statement of Activities**  
 Year ended June 30, 2023

<b>Net change in fund balances-total governmental funds</b>	\$	1,271,933
<p>Amounts reported for governmental activities in the statement of activities are different because:</p>		
<p>Governmental funds report district pension contributions as expenditures. However in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.</p>		
District pension contributions less costs of benefits earned net employee contributions		1,120,921
<p>Governmental funds report district OPEB contributions as expenditures. However in the Statement of Activities, the cost of OPEB benefits earned net of employee contributions is reported as pension expense.</p>		
District OPEB contributions less costs of benefits earned net employee contributions		157,990
<p>Capital outlays are reported as expenditures in this fund financial statement because they use current financial resources, but they are presented as assets in the statement of activities and depreciated over their estimated economic lives. The difference is the amount by which capital outlays exceeds depreciation expense for the year.</p>		
		(2,025,000)
<p>The difference in the issue amount of the refunding of bond proceeds and the amount for payment to the escrow account to pay the refunded bonds is amortized over the life of the refunding issue.</p>		
		(33,790)
<p>Bonds sold at a discount/premium are deducted/added to the related bond issues and amortized over the life of the bond in the government wide financial statements, but are recognized in the year the bonds are sold in the fund financial statements.</p>		
		(88,411)
<p>Bonds sold are reported and revenues in the fund financial statements but are reported as an increase to liabilities in the government wide financial statements</p>		
<p>Bond and capital lease payments are recognized as expenditures of current financial resources in the fund financial statement but are reductions of liabilities in the statement of net position.</p>		
		2,198,539
<p>Generally, expenditures recognized in this fund financial statement are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred.</p>		
Accrued interest payable		156,556
Noncurrent sick leave payable		266,895
		266,895
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u><u>3,025,634</u></u></b>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Fund Net Position**  
**Proprietary Funds**  
June 30, 2023

	Enterprise Funds		
	School Food Services	Other Enterprise Fund	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 971,149	\$ 214,368	\$ 1,185,518
Accounts receivable	275,265		275,265
Inventories	10,359		10,359
Capital assets:			
Other capital assets, net of depreciation	144,760		144,760
Total assets	<u>1,401,534</u>	<u>214,368</u>	<u>1,615,902</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	55,631	5,171	60,803
Deferred outflows related to OPEB	106,594	9,909	116,503
	<u>162,225</u>	<u>15,080</u>	<u>177,305</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u>1,563,758</u>	<u>229,449</u>	<u>1,793,207</u>
<b>LIABILITIES</b>			
Accounts payable	7,325	739	8,064
Net pension liability	106,174	9,870	116,044
Net OPEB liability	388,907	36,153	425,060
Total liabilities	<u>502,406</u>	<u>46,762</u>	<u>549,168</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	70,889	6,590	77,479
Deferred inflows related to OPEB	91,126	8,471	99,597
Total deferred inflows of resources	<u>162,015</u>	<u>15,061</u>	<u>177,076</u>
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	<u>664,421</u>	<u>61,823</u>	<u>726,244</u>
<b>NET POSITION</b>			
Net Investment in capital assets	144,760	-	144,760
Restricted	754,577	167,626	922,203
Total net position	<u>899,337</u>	<u>167,626</u>	<u>1,066,963</u>
<b>TOTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES AND NET POSITION</b>	<u>\$ 1,563,758</u>	<u>\$ 229,449</u>	<u>\$ 1,793,207</u>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**Proprietary Funds**  
Year Ended June 30, 2023

	<b>Enterprise Funds</b>		
	<b>School Food Services</b>	<b>Other Enterprise Fund</b>	<b>Total</b>
<b>OPERATING REVENUES</b>			
Lunchroom sales	\$ 72,880	\$	\$ 72,880
Tuition		19,584	19,584
Total operating revenues	72,880	19,584	92,464
<b>OPERATING EXPENSES</b>			
Depreciation	36,767		36,767
Food service operations			
Employee services	835,258		835,258
Operational expense	1,427,165		1,427,165
Daycare operations			
Operational expense		121,483	121,483
Total operating expenses	2,299,191	121,483	2,420,674
Operating income (loss)	(2,226,311)	(101,899)	(2,328,210)
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Intergovernmental revenues	2,696,403	145,830	2,842,232
Total nonoperating revenues (expenses)	2,696,403	145,830	2,842,232
<b>CHANGE IN NET POSITION</b>	470,092	43,930	514,022
<b>NET POSITION-BEGINNING</b>	429,245	123,695	552,941
<b>NET POSITION-ENDING</b>	\$ 899,337	\$ 167,626	\$ 1,066,963

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Cash Flows**  
**Proprietary Funds**  
Year Ended June 30, 2023

	<b>Enterprise Funds</b>		
	<b>School Food Services</b>	<b>Child Care</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers	\$ 41,873	\$ 19,584	\$ 61,456
Payments to suppliers	(1,314,442)	(120,931)	(1,435,373)
Payments to employees	(761,914)	31,070	(730,844)
Net cash provided (used) by operating activities	<u>(2,034,484)</u>	<u>(70,277)</u>	<u>(2,104,760)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Operating grants and contributions	2,454,146	133,227	2,587,373
Net cash provided (used) by noncapital financing activities	<u>2,454,146</u>	<u>133,227</u>	<u>2,587,373</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Purchase of capital assets	(73,399)		(73,399)
Net cash provided (used) by investing activities	<u>(73,399)</u>	<u>-</u>	<u>(73,399)</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	346,263	62,950	409,213
<b>CASH AND CASH EQUIVALENTS-BEGINNING</b>	624,886	151,418	776,304
<b>CASH AND CASH EQUIVALENTS-ENDING</b>	<u>\$ 971,149</u>	<u>\$ 214,368</u>	<u>\$ 1,185,518</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>			
Operating income (loss)	\$ (2,226,311)	\$ (101,899)	\$ (2,328,210)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	36,767	-	36,767
Changes in assets and liabilities:			
Receivables	(31,007)		(31,007)
Inventory	(3,729)	18,468	14,739
Deferred outflows	(16,120)		(16,120)
Deferred inflows	12,394		12,394
Pension liability	(34,762)		(34,762)
OPEB liability	(21,011)		(21,011)
Accounts payable	7,039	552	7,591
Donated commodities	109,413		109,413
On-behalf payments	132,844	12,603	145,447
Net cash provided (used) by operating activities	<u>\$ (2,034,484)</u>	<u>\$ (70,277)</u>	<u>\$ (2,104,760)</u>

**NONCASH NONCAPITAL FINANCING ACTIVITIES**

During the year, the district received \$132,844 of food commodities from the U.S. Department of Agriculture.

During the year, the district recognized revenues and expenses for on-behalf payments relating to fringe benefits in the amount of \$145,447 provided by state government.

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
June 30, 2023

	<u>Trust Funds</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 3,670
Total assets	<u>3,670</u>
<b>NET POSITION HELD IN TRUST</b>	<u><u>3,670</u></u>

See the accompanying notes to the financial statements.



Ashland Independent School District  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
Year Ended June 30, 2023

		<u>Enterprise Funds</u>
		<u>Trust Funds</u>
<b>ADDITIONS</b>		
Investment income	\$	-
Tuition		
Total additions		<u>-</u>
<b>DEDUCTIONS</b>		
Support Services		<u>-</u>
Total Ductions		<u>-</u>
<b>CHANGE IN NET POSITION</b>		-
<b>NET POSITION-BEGINNING</b>		<u>3,670</u>
<b>NET POSITION-ENDING</b>	\$	<u><u>3,670</u></u>

See the accompanying notes to the financial statements.

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**NOTES TO THE FINANCIAL STATEMENTS**  
For the year ended June 30, 2023

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity

The Ashland Independent Board of Education (“Board”), a five-member group, is the level of government, which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Ashland Independent Board of Education (“District”). The District receives funding from Local, State and Federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental “reporting entity” as defined in Section 2100-Codification of Governmental Accounting and Financial Reporting Standards. Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The District, for financial purposes, includes all of the funds relevant to the operation of the Ashland Independent Board of Education. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the District itself such as Band Boosters, Parent-Teacher Associations, etc.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements:

Blended Component Unit

The Board authorized establishment of the Ashland Independent Board of Education Finance Corporation a non-stock, non-profit corporation pursuant to Section 162.385 of the School Bond Act and Chapter 273 and Section 58.180 of the Kentucky Revised Statutes (the “Corporation”) to act as an agency of the District for financing the costs of school building facilities. The Board of Directors of the Corporation shall be the same persons who are at any time the members of the Board of Education of the Ashland Independent Board of Education.

Discretely Presented Component Unit:

Public School Corporation of Ashland Independent School District ("PSCA")

The Board formed this component unit as a nonstock, non-profit corporation to be its agency and instrumentality. Its purpose in this capacity is to finance the acquisition of properties for public school, junior college or community college uses and in furtherance of public purposes and functions of the Board.

Basis of Presentation

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in net total assets. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

The District has the following funds:

### I. Governmental Fund Types

#### (A) General Fund

The General Fund is the main operating fund of the District. It accounts for financial resources used for general types of operations. This is a budgeted fund, and any fund balances are considered as resources available for use. Within the General Fund, a permanent fund was established from a gift to the P. Blazer High School for scholarships the benefit of students seeking a college degree. This is always a major fund of the District.

#### (B) Special Revenue (Grant) Fund

The Special Revenue (Grant) Fund accounts for proceeds of specific revenue sources (other than expendable trust funds or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally-funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. KDE

## **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

requires this fund to be a major fund.

### **(C) Student Activities Fund**

The Student Activities Fund accounts are used to support co-curricular activities, and are raised and expended by student groups. These funds are subject to “Redbook”.

### **(D) District Activities Fund**

The District Activities Fund accounts for funds raised throughout the District by anyone other than students, i.e., athletic events, school pictures, etc.

### **(E) Capital Project Funds**

Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Fund).

#### **SEEK Capital Outlay Fund**

The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay Funds and is restricted for use in financing projects as identified in the District’s facility plan.

#### **Building (FSPK) Fund**

The Facility Support Program of Kentucky (FSPK) accounts for funds generated by the building tax levy that is required to participate in the School Facilities Construction Commission’s construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District’s facility plan. This is a major fund of the District.

#### **Construction Fund**

The Construction Fund accounts for proceeds from sale of bonds and other revenues to be used for authorized construction and/or remodeling.

### **(F) Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related cost; and for the payment of interest on general obligation notes payable, as required by Kentucky Law. This is a major fund of the District.

## **II. Proprietary Funds (Enterprise Funds)**

### **Food Service Fund**

The School Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). Amounts have been recorded for in-kind contribution of commodities from the USDA. This is a major fund of the District.

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

### Child Care Fund

The Child Care Fund is used to account for daycare activities of the District.

The District applies all GASB pronouncements to proprietary funds.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of

accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – Exchange and Non-exchange Transactions – Revenues resulting from exchangetransactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end. Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resource are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis, On a modified accrual basis, revenues from nonexchange transactions must also be available before it can be recognized.

Unearned revenue – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement the revenues, expenses, and changes in net position as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as unearned revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

#### Cash and Cash Equivalents

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

### Inventories

Inventory consists of food purchased by the District and commodities granted by the United States Department of Agriculture (USDA). The commodities are recognized as revenues and expenditures by the Food Service Fund when consumed. Any material commodities on hand at year end are recorded as inventory. All purchased inventory items are valued at the lower of cost or market (first-in, first-out) using the consumption method and commodities assigned values are based on information provided by the USDA.

### Prepaid Assets

Payments made that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and expenditure/expense is reported in the year in which services are consumed.

### Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the government activities column of the government-wide financial statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of one thousand dollars with the exception of computers, digital cameras and real property for which there is no threshold. The District does not possess any infrastructure. Improvements are capitalized; the cost of, normal maintenance and repairs that do not add to the value of the asset or materially extend an assets life are not.

Land and construction in progress are not depreciated. The other property, plant and equipment of the district are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
Audio-visual equipment	15 years
Food service equipment	10-12 years
Furniture and fixtures	7 years
Other	10 years

### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgment, the

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

noncurrent portion of capital leases, accumulated sick leave, contractually required pension and OPEB contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

### Accumulated Unpaid Sick Leave Benefits

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of the accumulated sick leave.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the School District's past experience of making termination payments.

### Fund Balances

Fund balance is divided into five categories as defined by GASB 54 as follows:

Nonspendable:	Permanently nonspendable by decree of the donor, such as an endowment, or funds that are not in a spendable form, such as prepaid expenses or inventory on hand.
Restricted:	Legally restricted under legislation, bond authority, or grantor contract.
Committed:	Commitments of future funds for specific purposes passed by the Board.
Assigned:	Funds that are intended by management to be used for a specific purpose, including encumbrances.
Unassigned:	Funds available for any purpose; unassigned amounts are reported only in the General Fund unless a fund has a deficit.

The Board has adopted a GASB 54 spending policy which states that the spending order of funds is to first use restricted, committed, and assigned resources first, then unassigned resources as they are needed.

### Net Position

The Statement of Net Position presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as Net Position. Net Position is reported in three categories: 1) net investment in capital assets – consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of the assets; 2) restricted net position – resulting from constraints placed on net position by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation adopted by the School District; 3) unrestricted net position – those assets that do not meet the definition of restricted net position or net investment in capital assets. It is the District's policy to first apply restricted net position and then unrestricted net position when an expense is incurred for which both restricted and unrestricted net position are available.

### Property Taxes

Property Tax Revenues – Property taxes are levied each September on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer; however, the actual date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. The property tax rates assessed for the year ended June 30, 2023, to finance the General Fund operations

## **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

were \$.682 per \$100 valuation of real property, \$.715 per \$100 valuation for business personal property and \$.514 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3% of the gross receipts derived from the furnishings, within the county, of telephonic and telegraphic communications services, cablevision services, electric power, water, and natural, artificial and mixed gas.

### Operating and Non-Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, those revenues are primarily charges for meals provided by the various schools.

Non-operating revenues are not generated directly from the primary activity of the proprietary funds. For the School District those revenues come in the form of grants (federal and state), donated commodities, and earnings from investments.

### In-Kind

Local contributions, which include contributed services provided by individuals, private organizations and local governments, are used to match federal and state administered funding on various grants. The amounts of such services and donated commodities are recorded in the accompanying financial statements at their estimated fair market values.

### Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of fixed assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

### Interfund Receivables/Payables

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

### Interfund Transfers

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until the appropriate period. The District reports three types of deferred outflows – contributions to the CERS's pension and OPEB plans after the measurement period and the unrecognized portion of a deferred loss on the refinancing of long-term debt.



## **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until the appropriate period. The District reports two types of deferred inflows related to the net difference projected and actual earnings on pension and OPEB plan investments.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employees Retirement System Non-Hazardous (“CERS”) and Teachers Retirement System of the State of Kentucky (“TRS”) and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the pensions. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Postemployment Benefits Other Than OPEBs (OPEB)

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Teachers’ Retirement System of the State of Kentucky (TRS), and the County Retirement System of Kentucky (CERS), and additions to/deductions from TRS’s/CERS’s fiduciary net position have been determined on the same basis as they are reported by TRS/CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

### Bond and Related Premiums, Discounts, and Issuance Costs

In the government-wide financial statements and in the proprietary fund financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when bonds are issued.

In governmental fund financial statements, bond premiums and discounts, as well as debt issuance costs are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### Estimates

The process of preparing financial statements in conformity accounting principles generally accepted in the United States of America requires District’s management to make estimates and assumptions that affect reported amounts of assets, liabilities, revenues, expenditures, designated fund balances, and disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

### Budgetary Process

The District prepares its budgets on the modified accrual basis of accounting, which is the same basis as used to prepare the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

Funds. Once the budget is approved, it can be amended. Amendments are presented to the Board at their regular meetings. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year-end as dictated by law. Each budget is prepared and controlled by the budget coordinator at the revenue and expenditure function/object level. All budget appropriations lapse at year-end. The Kentucky Department of Education does not require the Capital Project Funds and Debt Service Funds to prepare budgets.

### Recent GASB Pronouncements

GASB issued Statement No. 84, *Fiduciary Activities*, establishes criteria for identifying fiduciary activities of all state and local governments.

Revenue Fund and a new non-major governmental fund, Student Activity Funds. See also Note T.

GASB issued Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*, effective for the District's fiscal year ending June 30, 2022.

GASB Statement No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61*, effective for the District's fiscal year ending June 30, 2022.

GASB issued Statement No. 95, *Postponement of the Effective dates of Certain Authoritative Guidance*, effective for the District's fiscal year ending June 30, 2022.

The adoption of GASB statement Numbers 88, 90, and 95 did not have an impact on the District's financial position or results of operations.

The GASB has issued several reporting standards that will become effective for fiscal year 2023 and later years' financial statements.

GASB issued Statement No. 87, *Leases*, effective for the District's fiscal year ending June 30, 2023. This statement was adopted by the District this fiscal year.

GASB issued Statement No. 89, *Accounting for Interest Costs Incurred before the End of a Construction Period*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 91, *Conduit Debt Obligations*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 92, *Omnibus 2020*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, effective for the District's fiscal year ending June 30, 2023.

GASB issued statement No. 96, *Subscription-Based Information Technology Agreements*, effective for the District's fiscal year ended June 30, 2023.

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

GASB issued statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32, effective for the District’s fiscal year end June 30, 2023.

GASB issued statement No. 98, *The Annual Comprehensive Financial Report*, effective for the District’s fiscal year ended June 30, 2023.

GASB Statement No. 99, *Omnibus 2023*, effective for the District’s year ended June 30, 2023

GASB Statement No. 100, *Accounting Changes and Error Corrections*—an amendment of GASB

*Statement No. 62* effective for the District’s year ended June 30, 2024

GASB Statement No. 101, *Compensated Absences*, effective for the District’s year ended June 30, 2025

The impact of these pronouncements on the District’s financial statement has not been determined

### NOTE B – CASH AND CASH EQUIVALENTS AND CERTIFICATES OF DEPOSIT

The Kentucky Revised Statutes authorize the District to invest money subject to its control in obligations of the United States; bonds or certificates of indebtedness of Kentucky and its agencies and instrumentalities; savings and loan associations insured by an agency of the United States up to the amount insured; and national or state banks chartered in Kentucky and insured by an agency of the United States providing such banks pledge as security obligations, as permitted by KRS 41.240(4), having a current quoted market value at least equal to uninsured deposits.

Custodial credit risk is the risk that in the event of a bank failure, a government’s deposits may not be returned to it. The District’s deposit policy for custodial credit risk requires compliance with the provisions of state law.

At year end the District’s bank balances were collateralized by securities held by the pledging bank’s trust department in the District’s name and FDIC insurance. At year end, the carrying amount of the District’s cash and cash equivalents was \$6,200,462. The bank balance for the same time was \$7,260,747.

The General Fund had \$44,901 in certificates of deposit at June 30, 2023

Due to the nature of the accounts and certain limitations imposed on the use of funds, each bank account within the following funds is considered to be restricted: SEEK Capital Outlay Fund, Facility Support Program (FSPK/Building) Fund, special Revenue (Grant Fund), Debt Service Fund, School Construction Fund, School Food Service Fund, and Child Care.

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

### NOTE C – CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2023, was as follows:

<u>Governmental Activities</u>	<u>July 1, 2022</u>	<u>Additions</u>	<u>Deductions</u>	<u>June 30, 2023</u>
Land	\$ 1,688,116	\$ -	\$ -	\$ 1,688,116
Land Improvements	1,288,188	-	-	1,288,188
Buildings	98,006,001	-	-	98,006,001
Technology equipment	3,481,514	-	-	3,481,514
Vehicles	2,469,882	-	-	2,469,882
General equipment	2,206,673	116,658	-	2,323,331
Construction in progress	-	-	-	-
Total at historical cost	<u>\$ 109,140,374</u>	<u>\$ 116,658</u>	<u>\$ -</u>	<u>\$ 109,257,032</u>
Less: Accumulated depreciation				
Land Improvements	\$ 24,887	\$ 1,392	\$ -	\$ 26,279
Buildings	60,377,513	1,950,174	-	62,327,687
Technology equipment	3,444,167	874	-	3,445,041
Vehicles	2,126,186	83,058	-	2,209,244
General equipment	1,727,715	106,160	-	1,833,875
Total accumulated depreciation	<u>\$ 67,700,468</u>	<u>\$ 2,141,658</u>	<u>\$ -</u>	<u>\$ 69,842,125</u>
Governmental Activities Capital Assets-net	<u>\$ 41,439,907</u>	<u>\$ (2,025,000)</u>	<u>\$ -</u>	<u>\$ 39,414,907</u>
<u>Business-Type Activities</u>	<u>July 1, 2022</u>	<u>Additions</u>	<u>Deductions</u>	<u>June 30, 2023</u>
Buildings	\$ 5,091	\$ -	\$ -	\$ 5,091
Technology equipment	60,892	-	-	60,892
General equipment	1,460,249	73,399	-	1,533,648
Total at historical cost	<u>\$ 1,526,232</u>	<u>\$ 73,399</u>	<u>\$ -</u>	<u>\$ 1,599,632</u>
Less: Accumulated depreciation				
Buildings	1,137	204	-	1,341
Technology equipment	60,892	36,564	-	97,456
General equipment	1,356,075	#REF!	-	#REF!
Total accumulated depreciation	<u>\$ 1,418,104</u>	<u>\$ #REF!</u>	<u>\$ -</u>	<u>\$ #REF!</u>
Business-Type Activities Capital Assets-net	<u>\$ 108,128</u>	<u>\$ #REF!</u>	<u>\$ -</u>	<u>\$ #REF!</u>

Depreciation expense was not allocated to governmental functions. It appears on the statement of activities as “unallocated”.

### NOTE D – DEBT OBLIGATIONS

#### Bonds

The amount shown in the accompanying financial statements as bonded debt and lease obligations represent the District’s future obligations to make payments relating to the bonds issued by the Ashland Independent School District Finance Corporation.

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

The District, through the General Fund (including utility taxes), Building (FSPK) Fund, and the SEEK Capital Outlay Fund is obligated to make lease payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Ashland Independent School District Finance Corporation to construct school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds then outstanding.

The original amount of outstanding issues, the issue dates, interest rates, maturity dates, and outstanding balances, at June 30, 2023 are summarized below:

<u>Bond Issues</u>	<u>Original Amount</u>	<u>Maturity Dates</u>	<u>Interest Rates</u>	<u>Bonds Outstanding</u>			<u>Bonds Outstanding</u>
				<u>June 30, 2022</u>	<u>Additions</u>	<u>Retirements</u>	<u>June 30, 2023</u>
2022-REF	\$ 1,060,000	8/1/2033	1.0 - 2.55%	10,060,000		470,000	9,590,000
2012R	\$ 3,655,000	2/1/2024	1.0 - 2.3%	810,000		405,000	405,000
2013 QZAB	\$ 4,043,000	8/1/2029	1.29%	2,103,000		255,000	1,848,000
2013 Energy	\$ 2,705,000	11/1/2033	2.0 - 4.125%	2,180,000		110,000	2,070,000
2014R	\$ 3,730,000	8/1/2029	1.0 - 3.125%	2,935,000		120,000	2,815,000
2015R	\$ 5,830,000	8/1/2026	2.0 - 2.15%	3,320,000		630,000	2,690,000
2016	\$ 5,180,000	11/1/2036	1.10 - 3.375%	4,745,000		95,000	4,650,000
2020	\$ 84,000	9/1/2040	1.0 - 2.0%	820,000		20,000	800,000
2020B	\$ 750,000	10/1/2040	1.0 - 2.0%	715,000		35,000	680,000
Less: Discount	.			(355,141)		(33,790)	(321,350)
<b>Totals</b>				<b>\$ 27,332,859</b>	<b>\$ -</b>	<b>2,106,210</b>	<b>25,226,650</b>

The District has entered into “participation agreements” with the Kentucky School Facility Construction Commission. The Kentucky Legislature, for the purpose of assisting local school districts in meeting school construction needs, created the Commission. The table following sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues.

The bonds may be called prior to maturity at dates and redemption premiums specified in each issue. Assuming no issues are called prior to maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2023 for debt service, (principal and interest) are as follows:

<u>Year Ended at June 30,</u>	<u>Principal</u>		<u>Interest</u>		<u>Principal</u>		<u>Interest</u>	
	<u>Local</u>	<u>KSFCC</u>	<u>Local</u>	<u>KSFCC</u>	<u>Total</u>	<u>Total</u>	<u>Total</u>	<u>Total</u>
2024	\$ 1,715,650	\$ 459,350	\$ 524,439	\$ 85,635	\$ 2,175,000	\$ 610,073		
2025	1,764,613	330,387	488,532	76,728	2,095,000	565,261		
2026	1,808,408	336,592	451,839	70,175	2,145,000	522,014		
2027	1,854,413	325,587	411,444	63,192	2,180,000	474,636		
2028	1,863,103	291,897	368,269	56,421	2,155,000	424,690		
2029-2033	9,188,854	1,324,146	1,125,825	181,257	10,513,000	1,307,083		
2034-2038	3,313,157	641,843	163,568	46,735	3,955,000	210,303		
2039-2041	205,000	125,000	6,050	3,750	330,000	9,800		
	<b>\$ 21,713,198</b>	<b>\$ 3,834,802</b>	<b>\$ 3,539,966</b>	<b>\$ 583,893</b>	<b>\$ 25,548,000</b>	<b>\$ 4,123,859</b>		

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

Capital Leases

The following is an analysis of the leased property under capital lease by class:

<u>KISTA Issue</u>	<u>Original Amount</u>	<u>Maturity Dates</u>	<u>Interest Rates</u>	<u>Restated Leases</u>			<u>Leases</u>
				<u>Outstanding June 30, 2022</u>	<u>Additions</u>	<u>Retirements</u>	<u>Outstanding June 30, 2023</u>
2021	\$ 408,697	3/1/2031	1.25 - 1.50%	\$ 188,389		\$ 30,308	\$ 158,081
2018	\$ 287,002	3/1/2028	2.0 - 3.0%	171,110		28,231	142,879
<b>Totals</b>				<u>\$ 359,499</u>	<u>\$ -</u>	<u>\$ 58,539</u>	<u>\$ 300,960</u>

The following is a schedule by years of the future minimum lease payments under capital lease together with the present value of the net minimum lease payments as of June 30, 2023:

<u>Fiscal Year Ended at June 30,</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 49,196	\$ 6,339
2025	50,360	5,213
2026	51,847	4,059
2027	47,496	2,870
2028	48,792	1,821
2029-2031	<u>53,269</u>	<u>1,432</u>
	<u>\$ 300,960</u>	<u>\$ 21,733</u>

Accumulated Sick Leave

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of accumulated sick leave. The activity during fiscal year 2023 for accumulated sick leave is as follows:

	<u>2022 Outstanding Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>2023 Outstanding Balance</u>
<b>Sick Leave</b>	\$ 819,826		\$ 266,895	\$ 552,931

Net Pension & OPEB Liability

Activity for fiscal year 2023 for the net pension and net OPEB liabilities are below:

<u>Description</u>	<u>2022 Outstanding Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>2023 Outstanding Balance</u>
Net Pension Liability	\$ 12,816,347	\$ -	\$ 488,566	\$ 12,327,781
Net OPEB Liability	8,047,451	2,864,100	-	10,911,551
<b>Totals</b>	<u>\$ 20,863,798</u>	<u>\$ 2,864,100</u>	<u>\$ 488,566</u>	<u>\$ 23,239,332</u>

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

### NOTE E – RETIREMENT PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement. The Kentucky Teachers Retirement System covers positions requiring teaching certification or otherwise requiring a college degree. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification.

#### **Teachers Retirement System Kentucky (TRS)**

*Plan description*—Teaching-certified employees of the Kentucky School District are provided pensions through the Teachers' Retirement System of the State of Kentucky—a cost-sharing multiple- employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <http://www.trs.ky.gov/financial-reports-information>.

*Benefits provided*—For members who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, members become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, members must either:

- 1.) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2.) Complete 27 years of Kentucky service.

Participants that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university members with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New members (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service is less than ten years. New members after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first

ten years. In addition, employees who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation. Effective July 1, 2008, the system has been amended to change the benefit structure for members hired on or after that date.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Employees at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. For all members, the annual allowance is

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

reduced by 6% per year from the earlier of age 60 or the date the member would have completed 27 years of service. TRS also provides disability benefits for vested employees at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing members and \$5,000 for retired or disabled members.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

*Contributions*—Contribution rates are established by Kentucky Revised Statutes (KRS). Non-university employees are required to contribute 12.855% of their salaries to the System.

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions in the amount of 13.105% of salaries for local school district employees hired before July 1, 2008 and 14.105% for those hired after July 1, 2008. For local school district employees whose salaries are federally funded, the employer contributes 16.105% of salaries. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

### **Medical Insurance Plan**

*Plan description*—In addition to the pension benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

Medical coverage through TRS is funded by a combination of contributions from employees, the state and other employers. Coverage is provided through an account established pursuant to 26 United States Code, sec. 401(h) and a 115 trust fund that went into effect on July 1, 2010. The insurance trust fund includes employer and retired member contributions required under KRS 161.550 and KRS 161.675(4)(b).

To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

*Funding policy*—In order to fund the post-retirement healthcare benefit, seven- and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three-point seventy-five percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to TRS**



**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

At June 30, 2023 the District did not report a liability for the District’s proportionate share of the net pension liability because the Commonwealth of Kentucky provides the pension support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of KTRS net pension liability	\$	-
Commonwealth's proportionate share of the KTRS net pension liability associated with the District		<u>71,466,294</u>
	\$	<u><u>71,466,294</u></u>

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June, 30, 2023, the District’s proportion was 0.4128%.

*Actuarial Methods and Assumptions*—The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2020
Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	26.5 years
Inflation	2.5%
Asset Valuation Method	5-year smoothed market value
Single Equivalent Interest Rate	7.1%
Municipal Bond Index Rate	3.37%
Projected Salary Increase	3.0-7.5%, including inflation
Investment Rate of Return	7.1%, net of pension plan investment expense, including inflation.

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and salary increase were adjusted to more closely reflect actual experience. The expectation of mortality was changed to the Pub2010 Mortality

Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and actives. The assumed long-term investment rate of return was changed from 7.5% to 7.1% and the price inflation assumption was lowered from 3% to 2.5%.

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

In the 2016 valuation, rates of withdrawal, retirement, disability, mortality and salary increase were adjusted to more closely reflect actual experience. In the 2016 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables projected to 2025 with projection scale BB, set forward two year for males and one year for females rather than the RP-2000 Mortality Tables projected to 2020 with projection scale AA, which was used prior to 2016. In the 2011 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2011 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables projected to 2020 with projection scale AA, set back one year for females rather than the 1994 Group Annuity Mortality Tables which was used prior to 2016. For the 2011 valuation through the 2013 valuation, an interest smoothing methodology was used to calculate liabilities for purposes of determining the actuarially determined contributions.

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups; service, retirees, contingent annuitants, disabled retirees, and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the board on September 20, 2021. The assumed long-term investment rate of return was changed from 7.50 percent to 7.10 percent and the price inflation assumption was lowered from 3.0 percent to 2.5 percent. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Large Cap U.S. Equity	37.4%	4.2%
Small Cap U.S. Equity	2.6%	4.7%
Developed International Equity	16.5%	5.3%
Emerging Markets Equity	5.5%	5.4%
Fixed Income	15.0%	-.01%
High Yield Bonds	2.0%	1.7
Other Additional Categories	5.0%	2.2%
Real Estate	7.0%	4.0%
Private Equity	7.0%	6.9%
Cash	2.0%	-0.3%
Total	<u>100.0%</u>	

*Discount Rate:* The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at the Actuarially Determined Contribution rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table presents the net pension liability of the Commonwealth associated with the District, calculated using the discount rate of 7.10%, as well as what the Commonwealth’s net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
KTRS	6.10%	7.10%	8.10%
Commonwealth's proportionate share of net pension liability	\$ 93,240,808	\$ 71,466,294	\$ 56,238,464

*Pension plan fiduciary net position:* Detailed information about the pension plan’s fiduciary net position is available in the separately issued TRS financial report which is publicly available at <http://www.TRS.ky.gov/>.

**County Employees Retirement System**

*Plan description*—Substantially all full-time classified employees of the District participate in the County Employees Retirement System (“CERS”). CERS is a cost-sharing, multiple-employer defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

*Benefits provided:* Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

*Contributions:* Funding for CERS is provided by members, who contribute 5.00% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions, and by employers of members. For the year ending June 30, 2023, employers were required to contribute 26.95% of the member’s salary. During the year ending June 30, 2023, the District contributed \$1,578,885 to the CERS pension plan. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

CERS-Medical Insurance Plan

In addition to the CERS pension benefits described above, recipients of CERS retirement benefits may elect to participate in a voluntary hospital/medical group insurance plan for themselves and their

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

dependents. The cost of participation for their dependents is borne by the retiree. The retirement system will pay a portion of the cost of participation for the retiree based on years of service as follows: Less than 4 years – 0%, 4-9 years – 25%, 10-14 years – 50%, 15-19 years – 75% and 20 or more years – 100%.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS*

At June 30, 2022, the District reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2020. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The District’s proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2020. At June 30, 2023, the District’s proportion was 0.170532%.

District's proportionate share of CERS net pension liability	\$	12,327,781
Commonwealth's proportionate share of the CERS net pension liability associated with the District		<u>-</u>
	\$	<u><u>12,327,781</u></u>

For the year ended June 30, 2023, the District recognized pension revenue of \$1,163,900.09. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 13,180	\$ 109,784
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	1,677,442	1,361,402
Changes in proportion and differences between District contributions and proportionate share of contributions	109,340	1,417,376
District contributions subsequent to the measurement date	1,578,885	-

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

\$ 3,378,847 \$ 2,888,562

The \$1,578,885 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

	<u>Year Ended June 30,</u>
2024	\$ (678,307)
2025	(656,904)
2026	(103,596)
2027	<u>350,207</u>
	\$ <u>(1,088,600)</u>

*Actuarial Methods and Assumptions*—The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2020. The financial reporting actuarial valuation as of June 30, 2020, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2019
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of Pay
Amortization Period	30-year closed period at June 30, 2019
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%
Payroll Growth Rate	2.00%
Phase-In Provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018.

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

- Amortization method changed to Level Percent of Pay

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

- Amortization period increased to 30 years
- Salary increase changed to 10.30% max

The mortality table used for active members was Pub-2010 General Mortality table, for the Nonhazardous Plans, and the Pub-2010 Public Safety Mortality table for the Hazardous Plans, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for non-disabled retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building block method in which best estimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class is summarized in the table below. The current long-term inflation assumption is 2.30% per annum for both the non-hazardous and hazardous plan.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
US Equity	21.75%	5.70%
Non-US Equity	21.75%	6.35%
Private Equity	10.00%	9.70%
Special Credit/High Yield	15.00%	2.80%
Core Bonds	10.00%	0%
Cash	1.50%	-.60%
Real Estate	10.00%	5.40%
Opportunistic	0.00%	N/A
Real Return	10.00%	4.55%
	<u>100.00%</u>	

*Discount rate:* The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the District's proportionate share of net pension liability to changes in the discount rate:* The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

See Table on Next Page

1% Decrease	Current Discount Rate	1% Increase
5.25%	6.25%	7.25%
15,408,197	\$ 12,327,781	\$ 9,780,022

*Pension plan fiduciary net position:* Detailed information about the pension plan’s fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

*Payables to the pension plan:* At June 30, 2022, there are no payables to CERS.

Other Retirement Plans

The District also offers employees the option to participate in defined contribution plans under Sections 403(B) and 401(k) of the Internal Revenue Code. All regular full-time and part-time employees are eligible to participate and may contribute up to the maximum allowable by law. These plans are administered by an independent third-party administrator.

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. This deferred compensation is not available to employees until their termination, retirement, death or unforeseeable emergency.

GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, allows entities with little or no administrative involvement and who do not perform the investing function for these plans to omit plan assets and related liabilities from their financial statements. The District, therefore, does not report these assets and liabilities on its financial statements.

**NOTE F – ACCOUNTING STANDARDS STATEMENT NO. 75**

Government Accounting Standards Board (GASB) Statement No. 75 replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than OPEB’s, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB.

Reporting under GASB 75 is effective for fiscal years commencing after June 15, 2017.

**NOTE G – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

The District's employees participate in retirement systems of either TRS or CERS as described earlier. The following describes the postemployment benefits other than OPEB for both systems.

### ***TRS – General Information about the OPEB Plans***

Plan description – Teaching-certified employees of the District are provided OPEBs through TRS – a cost-sharing multiple-employer defined benefit OPEB plan with special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at

<http://www.trs.ky.gov/financial-reports-information> .

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans.

### **Retiree Medical Plan funded by the Medical Insurance Fund**

*Plan description*—In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

*Benefits provided* - To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member's supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

*Contributions* - In order to fund the post-retirement healthcare benefit, seven- and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three-point seventy-five percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The state contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

*OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of*



**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

*Resources Related to OPEBs*

At June 30, 2023, the District reported a liability of \$7,546,000 for its proportionate share of the collective net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2023, the District's proportion was .30397 percent.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of KTRS net OPEB liability	\$	7,546,000
Commonwealth's proportionate share of the KTRS net OPEB liability associated with the District		<u>2,479,000</u>
	\$	<u><u>10,025,000</u></u>

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$	\$ 3,172,000
Changes of assumptions	1,533,000	
Net difference between projected and actual earnings on pension plan investments	401,000	
Changes in proportion and differences between District contributions and proportionate share of contributions	2,996,000	1,110,000
District contributions subsequent to the measurement date	<u>392,098</u>	
	\$ <u><u>5,322,098</u></u>	\$ <u><u>4,282,000</u></u>

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

The \$392,098 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the collective net OPEB liability for the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

	<u>Year Ended June 30,</u>
2024	\$ (116,000)
2025	(107,000)
2026	(86,000)
2027	375,000
2028	354,000
Thereafter	<u>228,000</u>
	<u>\$ 648,000</u>

*Changes of Benefit Terms* - None

*Actuarial Methods and Assumptions*—The total OPEB liability was determined using an actuarial valuation of June 30, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Payroll
Amortization Period	26 years
Asset Valuation Method	5-year smoothed value
Single Equivalent Interest Rate	7.1%, net of OPEB plan investment expense, includes price inflation
Municipal Bond Index Rate	3.37%
Investment Rate of Return	7.1%, net of OPEB plan investment expense, includes price inflation
Inflation	2.5%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Salary Increase	3.0 to 7.5%, including wage inflation
Discount Rate	7.1%

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and active members.

The actuarial assumptions used were based on the results of an actuarial experience study for the 5-

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

year period ending June 30, 2020, adopted by the board on September 20, 2021. The assumed long-term investment rate of return was changed from 7.5% to 7.1% and the price inflation assumption was lowered from 3% to 2.5%. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS’s investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation Percentage</u>	<u>Long-Term Expected Real Rate Percentage of Return</u>
Global Equity	58.0%	5.1%
Fixed Income	9.0%	(0.1)%
Real Estate	6.5%	4.0%
Private Equity	8.5%	6.9%
Additional Categories: high yield	8.0%	1.7%
Other additional categories	9.0%	2.2%
Cash	1.00%	(0.3)%
Total	<u>100.00%</u>	

*Discount Rate:* The discount rate used to measure the total OPEB liability was 7.1%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 74. The projections basis was an actuarial valuation performed as of June 30, 2018. In addition to actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The pre-65 retiree health care costs for members retired on or after July 1, 2010 were assumed to be paid by either the State or the retirees themselves.
- As administrative expenses, other than the administrative fee of \$8.00 PMPM paid to KEHP by TRS, were assumed to be paid in all years by the employer as they come due, they were not considered.
- Cash flows occur mid-year.
- Future contributions to the MIF were based upon the contribution rates defined in statute and the projected payroll of active employees. Per KRS 161.540(1)(c).3 and 161.550(5), when the MIF achieves a sufficient prefunded status, as determined by the retirement system’s actuary, the following MIF statutory contributions are to be decreased, suspended, or eliminated:
  - Employee Contributions

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

- Employer Contributions
- State Contributions for KEHP premium subsidies payable to retirees who retire after June 30,2010

To reflect these adjustments, open group projections were used and assumed an equal, pro rata reduction to the current statutory amount in the years if/when the MIF is projected to achieve a Funded Ratio of 100% or more. Here, the current statutory amounts are adjusted to achieve total contributions equal to the actuarially determined contribution (ADC), as determined by the prior year’s valuation and in accordance with the MIF’s funding policy. As the specific methodology to be used for the adjustments has yet to be determined, there may be differences between the projected results and future experience. This may also include any changes to retiree contributions for KEHP coverage pursuant to KRS 161.675(4)(b).

In developing the adjustments to the statutory contributions in future years the following was assumed:

- Liabilities and cash flows are net of expected retiree contributions and any implicit subsidies attributable to coverage while participating in KEHP.
- A 0% active member growth rate was assumed for the purposes of developing estimates for new entrants (membership dates beyond June 30, 2020).

Based on these assumptions, the MIF’s fiduciary net position was not projected to be depleted.

The following table presents the net OPEB liability of the Commonwealth associated with the District, calculated using the health care cost trend rates, as well as what the Commonwealth’s net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
KTRS	6.10%	7.10%	8.10%
District's proportionate share of net OPEB liability	\$ 9,468,000	\$ 7,546,000	\$ 5,955,000

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

*Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates* – The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<b>1% Decrease</b>	<b>Current Trend Rate</b>	<b>1% Increase</b>
District's proportionate share of net OPEB liability	\$ 5,657,000	7,546,000	\$ 9,468,000

**Other Post Employment Benefits Liabilities related to the Life Insurance Plan funded by - Life Insurance Plan (LIF)**

*Plan description* – Life Insurance Plan - TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.  
*Benefits provided* - Effective July 1, 2000, the Kentucky Teachers' Retirement System shall:

- Provide a life insurance benefit in a minimum amount of five thousand dollars (\$5,000) for its members who are retired for service or disability. This life insurance benefit shall be payable upon the death of a member retired for service or disability to the member's estate or to a party designated by the member on a form prescribed by the retirement system; and
- Provide a life insurance benefit in a minimum amount of two thousand dollars (\$2,000) for its active contributing members. This life insurance benefit shall be payable upon the death of an active contributing member to the member's estate or to a party designated by the member on a form prescribed by the retirement system.

*Contributions* – In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

Note: Members employed on a substitute or part-time basis and working at least 69% of a full contract year in a single fiscal year will be eligible for a life insurance benefit for the balance of the fiscal year or the immediately succeeding fiscal year under certain conditions. For non-vested members employed on a substitute or part-time basis, the life insurance benefit is provided if death occurs as the result of a physical injury on the job. For vested members employed on a substitute or part-time basis, death does not have to be the result of a physical injury on the job for life insurance benefits to be provided.

*OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs*

At June 30, 2023, the District did not report a liability for its proportionate share of the collective net

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of KTRS net OPEB liability	\$	-
Commonwealth's proportionate share of the KTRS net OPEB liability associated with the District		<u>9,411</u>
	\$	<u><u>9,411</u></u>

For the year ended June 30, 2022, the District recognized OPEB revenue of \$203,000 for support provided by the State.

*Actuarial Methods and Assumptions*—The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2020
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Asset Valuation Method	5-year smoothed value
Single Equivalent Interest Rate	7.1%
Municipal Bond Index Rate	2.13%
Investment Rate of Return	7.1%, includes price inflation
Inflation	2.5%
Real Wage Growth	0.25 %
Wage Inflation	2.75%
Salary Increase	3 to 7.5%, including wage inflation
Discount Rate	7.1%

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5- year period ending June 30, 2020, adopted by the board on September 20, 2021.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS’s investment consultant, are summarized in the following table:

Asset Class	Target Allocation Percentage	Long-Term Expected Real Rate Percentage of Return
U.S. Equity	40.00%	4.40%
International Equity	23.00%	5.60%
Fixed Income	18.00%	-.10%
Real Estate	6.00%	4.0%
Private Equity	5.00%	6.90%
Additional categories	6.00%	2.10%
Cash	<u>1.00%</u>	-0.30%
Total	<u><u>100.00%</u></u>	

*Discount Rate:* The discount rate used to measure the total OPEB liability was 7.1%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 74. The projections basis was an actuarial valuation performed as of June 30, 2021. In addition to actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The employer will contribute the actuarially determined contribution (ADC) in accordance with the Life Insurance Trust’s funding policy determined by a valuation performed on a date two years prior to the beginning of the fiscal year in which the ADC applies.
- As administrative expenses were assumed to be paid in all years by the employer as they come due, they were not considered.
- Active employees do not explicitly contribute to the plan.
- Cash flows occur mid-year.

Based on these assumptions, the LIF’s fiduciary net position was not projected to be depleted.

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued TRS financial report.

***CERS – General Information about the OPEB Plans***

**Other Pension Benefit Programs-Employees’ Health Plan**

*Plan description* – Recipients of CERS retirement benefits may elect to participate in a voluntary hospital/medical group insurance plan for themselves and their dependents. The cost of participation for their dependents is borne by the retiree. The retirement system will pay a portion of the cost of participation for the retiree based on years of service as follows: Less than 4 years – 0%, 4-9 years – 25%, 10-14 years – 50%, 15-19 years – 75% and 20 or more years – 100%.

*Benefits provided* – Post Retirement Death Benefits – members with a least 4 years creditable service

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

the System will pay a \$5,000 death benefit. Insurance benefits as described above.

*Contributions* - Requirements for medical benefits are a portion of the actuarially determined rates of covered payroll, as disclosed above. Current employees pay 1% toward the insurance fund.

The unfunded medical benefit obligation of the CERS, based upon the entry age normal cost method, as of June 30, 2022 was as follows (in thousands):

Total medical benefit obligation	\$	5,053,498
Net position available for benefits at actuarial value		<u>(3,079,984)</u>
Unfunded medical benefit obligation	\$	<u>1,973,514</u>

*OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs*

At June 30, 2023, the District reported a liability of \$3,365,551 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was based on a projection of the District’s long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2023, the District’s proportion was .170536 percent.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of net OPEB liability	\$	3,365,551
Commonwealth's proportionate share of the net OPEB liability associated with the District		<u>-</u>
	\$	<u>3,365,551</u>

For the year ended June 30, 2023, the District recognized OPEB expense of \$80,390.74. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 338,771	\$ 771,799
Changes of assumptions	532,285	438,600
Net difference between projected and actual		



**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

earnings on pension plan investments	626,700	490,101
Changes in proportion and differences between District contributions and proportionate		
share of contributions	72,696	546,583
District contributions subsequent to the measurement date	<u>192,973</u>	<u>-</u>
	\$ <u>1,763,425</u>	\$ <u>2,247,083</u>

The \$192,973 (includes \$121,341 Implicit Subsidy) reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the collective net OPEB liability for the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District’s OPEB expense as follows:

	<u>Year Ended June 30,</u>
2024	\$ (126,714)
2025	(145,611)
2026	(315,639)
2027	<u>(88,666)</u>
	\$ <u>(676,630)</u>

*Implicit Employer Subsidy*- The fully-insured premiums KRS pays for the Kentucky Employees’ Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. GASB 74 requires that the liability associated with this implicit subsidy be

included in the calculation of the Total OPEB Liability.

*Changes of Benefit Terms*-None

*Actuarial Methods and Assumptions*—The total OPEB liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2019. The financial reporting actuarial valuation used the following actuarial methods and assumptions:

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

Date of Valuation	June 30, 2019
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay
Amortization Period	30-year closed period at June 30, 2019
Asset Valuation Method	20% of difference between the market value of assets and the expected actuarial value of assets.
Price Inflation	2.30%
Salary Increase	3.30 – 10.3%, varies by service
Investment Return	6.25%
Payroll Growth	2.00%
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Healthcare Trend Rates (Pre-65)	Initial trend starting at 6.25% and gradually decreasing to an ultimate trend rate of 4.05% over period of 13 years.
Healthcare Trend Rates (Post-65)	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 4.05% over period of 14 years.
Healthcare Trend Rates (Phase-In)	Board certified rate is phased into the actuarially determined rate in accordance with HB362 enacted in 2018.

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

- Amortization period increased to 30.
- Salary increase maximum limit decreased to 10.3%
- Health care trend rates Pre-65 changed to having an initial trend rate of 7.0% decreasing to 4.05% over 13 years.
- Healthcare trend rates Post-65 initial rate minimum changed to 5.5% over 14 years.

*Discount rate:* The discount rate used to measure the total OPEB liability was 5.20%. The rate is based on the expected rate of return on OPEB plan investments of 6.2% and a municipal bond rate of 2.45%, as reported in Fidelity Index’s “20-Year Municipal GO AA Index” as of June 30, 2020. Based on the stated assumptions and the projection of cash flows as of each fiscal year ended, the plan’s insurance fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on Insurance plan investments was applied to all periods of the projected benefit payments paid from the retirement plan. However, the cost associated with the implicit subsidy will not be paid out of the plan’s trust. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy. The projection of cash flows used to determine the singlediscount rate assumes that the funds receive the required employer contributions each future year, as determined by the current funding policy established in Statute as last amended by House Bill 362 (passed in 2018) that applies to CERS.

The following table presents the net OPEB liability of the District, calculated using the discount rate of

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

5.20%, as well as what the District’s net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current rate:

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
CERS	4.20%	5.20%	6.20%
District's proportionate share of net OPEB liability	\$ 4,499,205	\$ 3,365,551	\$ 2,428,397

*Sensitivity of the District’s proportionate share of net OPEB liability to changes in the discount rate:*  
The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 5.20%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.2%) or 1-percentage-point higher (6.20%) than the current rate:

	<b>1% Decrease</b>	<b>Current Trend Rate</b>	<b>1% Increase</b>
District's proportionate share of net OPEB liability	\$ 2,502,213	\$ 3,365,551	\$ 4,402,258

**NOTE H – CONTINGENCIES**

The District receives funding from Federal, State and Local governmental agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if the grantor’s review indicates that the funds have not been used for the intended purpose, the grantors may request a refund of monies advanced or refuse to reimburse the District for its disbursements. The amount of such future refunds and un-reimbursed disbursements, if any, is not expected to be significant. Continuation of the District’s grant programs is predicated upon the grantors’ satisfaction the funds provided are being spent as intended and the grantors’ intent to continue their program.

**NOTE I – LITIGATION**

The District has no pending or threatened litigation involving amounts exceeding \$20,000 individually or in the aggregate as of June 30, 2023.

**NOTE J – INSURANCE AND RELATED ACTIVITIES**

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, illegal acts etc. Each of these risk areas are covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated which include Workers’ Compensation insurance.

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

**NOTE K – RISK MANAGEMENT**

The District is exposed to various risks of loss related to illegal acts, torts, theft/damage/destruction of assets, errors and omissions, injuries to employees, and natural disasters. To obtain insurance for workers’ compensation, unemployment, errors and omission, and general liability coverage, the District purchased commercial insurance policies.

**NOTE L – COBRA**

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the school district at risk for a substantial loss (contingency).

**NOTE M – TRANSFER OF FUNDS**

The following transfers were made during the year:

<u>From Fund</u>	<u>To Fund</u>		<u>Amount</u>	<u>Purpose</u>
General	Special Revenue	\$	61,493	KETS Matching
Capital Outlay	Debt Service		242,858	Operations
FSPK	Debt Service	\$	1,987,734	Debt Payments

**NOTE N – ON-BEHALF PAYMENTS**

For fiscal year 2023, the Commonwealth of Kentucky contributed estimated payments on behalf of the District as follows:

<u>Plan/Description</u>		<u>Amount</u>
Kentucky Teachers Retirement System (GASB Schedule A)	\$	6,520,663
Health and Life Insurance		3,928,265
Administrative Fee		50,248
HRA/Dental/Vision		312,900
Federal Reimbursement		(568,853)
Technology		114,678
SFCC Debt Service Payments		<u>545,333</u>
Total	\$	<u><u>10,903,233</u></u>

These amounts are included in the financial statements as state revenue and an expense allocated to the

## **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

different functions in the same proportion as full-time employees.

### **NOTE O– PRIOR PERIOD ADJUSTMENTS**

The prior year balance in the student activity account was misstated by \$8,880 and debt was misstated by \$188,120.

### **NOTE P– SUBSEQUENT EVENTS**

The District has evaluated subsequent events through November 15, 2023, the date the financial statements were available to be issued.

Ashland Independent School District  
**Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**General Fund**  
Year Ended June 30, 2023

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
From Local Sources				
Taxes				
Property	\$ 5,675,000	5,675,000	\$ 5,993,720	\$ 318,720
Motor vehicle	600,000	600,000	726,436	126,436
Utilities	1,545,000	1,545,000	1,939,553	394,553
Earnings on investments	5,000	5,000	250,851	245,851
Other local revenue	75,000	75,000	115,371	40,371
Intergovernmental - state	23,480,132	23,480,132	25,259,945	1,779,813
Intergovernmental - federal	190,000	190,000	202,078	12,078
Total revenues	<u>31,570,132</u>	<u>31,570,132</u>	<u>34,487,954</u>	<u>2,917,822</u>
<b>EXPENDITURES</b>				
Instruction	21,440,633	21,512,227	22,231,620	(719,393)
Support Services				
Student	1,635,997	1,637,497	1,481,823	155,675
Instructional Staff	842,979	840,415	1,172,840	(332,424)
District Administration	1,046,216	1,046,076	965,579	80,497
School Administration	1,594,449	1,569,293	1,895,705	(326,412)
Business	590,661	590,661	606,185	(15,524)
Plant Operation & Maintenance	4,942,004	4,891,050	4,005,007	886,043
Student Transportation	1,669,180	1,668,180	1,639,297	28,883
Community Services			57,237	(57,237)
Debt Service	99,095	99,095	63,238	35,857
Total expenditures	<u>33,861,215</u>	<u>33,854,495</u>	<u>34,118,530</u>	<u>(264,035)</u>
<b>EXCESS (DEFICIENCY) IN REVENUES OVER EXPENDITURES</b>	(2,291,083)	(2,284,362)	369,425	2,653,787
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of equipment	3,000	3,000	164,851	161,851
Operating transfers in	680,221	-	-	-
Operating transfers (out)	(59,115)	(59,115)	(61,493)	(2,378)
Total other financing sources and (uses)	<u>624,106</u>	<u>(56,115)</u>	<u>103,358</u>	<u>159,473</u>
<b>NET CHANGE IN FUND BALANCE</b>	(1,666,977)	(2,340,477)	472,783	2,813,260
<b>FUND BALANCE-BEGINNING</b>	<u>4,355,788</u>	<u>4,392,620</u>	<u>4,737,575</u>	<u>344,955</u>
<b>FUND BALANCE-ENDING</b>	<u>\$ 2,688,811</u>	<u>\$ 2,052,143</u>	<u>\$ 5,210,358</u>	<u>\$ 3,158,215</u>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual**  
**Special Revenue Fund**  
Year Ended June 30, 2023

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
From Local Sources				
Other local revenue	\$ 87,968	127,918	\$ 92,333	\$ (35,585)
Intergovernmental - state	1,250,310	1,295,846	1,539,066	243,220
Intergovernmental - federal	5,131,950	5,018,200	10,077,596	5,059,396
Total revenues	<u>6,470,228</u>	<u>6,441,964</u>	<u>11,708,995</u>	<u>5,267,031</u>
<b>EXPENDITURES</b>				
Instruction	2,811,830	2,729,149	4,202,592	(1,473,443)
Support Services				
Student	32,726	32,726	59,718	(26,992)
Instructional Staff	3,312,457	3,324,695	6,420,184	(3,095,489)
Business	-	-	56,082	(56,082)
Plant Operation & Maintenance	-	-	535,483	(535,483)
Other Instructional	-	6,500	10,240	(3,740)
Community Services Operations	372,330	393,280	332,726	60,554
Total expenditures	<u>6,529,343</u>	<u>6,486,350</u>	<u>11,617,024</u>	<u>(5,130,675)</u>
<b>EXCESS (DEFICIENCY) IN REVENUES OVER EXPENDITURES</b>	(59,115)	(44,386)	91,971	136,356
<b>OTHER FINANCING SOURCES (USES)</b>				
Operating transfers in	59,115	59,115	61,493	2,378
Operating transfers (out)	-	-	-	-
Total other financing sources and (uses)	<u>59,115</u>	<u>59,115</u>	<u>61,493</u>	<u>2,378</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	14,729	-	(14,729)
<b>FUND BALANCE-BEGINNING</b>	-	-	-	-
<b>FUND BALANCE-ENDING</b>	<u>\$ -</u>	<u>\$ 14,729</u>	<u>\$ -</u>	<u>\$ (14,729)</u>

See the accompanying notes to the financial statements.

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**CERS and TRS**  
For the year ended June 30, 2023

	Reporting Fiscal Year (Measurement Date) 2023 (2022)	Reporting Fiscal Year (Measurement Date) 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)	Reporting Fiscal Year (Measurement Date) 2020 (2019)	Reporting Fiscal Year (Measurement Date) 2019 (2018)	Reporting Fiscal Year (Measurement Date) 2018 (2017)	Reporting Fiscal Year (Measurement Date) 2017 (2016)	Reporting Fiscal Year (Measurement Date) 2016 (2015)	Reporting Fiscal Year (Measurement Date) 2015 (2014)
<b>COUNTY EMPLOYEE'S RETIREMENT SYSTEM:</b>									
Districts' proportion of the net pension liability (asset)	0.1705000%	0.2010160%	0.1971230%	0.204655%	0.201340%	0.193807%	0.190616%	0.185067%	0.194032%
District's proportionate share of the net pension liability (asset)	\$ 12,327,781	\$ 12,816,347	\$ 15,119,171	\$ 14,393,477	\$ 12,262,220	\$ 11,344,120	\$ 9,385,192	\$ 7,957,000	\$ 6,295,000
State's proportionate share of the net pension liability (asset) associated with the District	-	-	-	-	-	-	-	-	-
Total	\$ 12,327,781	\$ 12,816,347	\$ 15,119,171	\$ 14,393,477	\$ 12,262,220	\$ 11,344,120	\$ 9,385,192	\$ 7,957,000	\$ 6,295,000
District's covered-employee payroll	\$ 6,157,710	\$ 4,870,402	\$ 4,985,026	\$ 5,093,983	\$ 4,892,500	\$ 4,588,057	\$ 4,447,947	\$ 4,341,211	\$ 4,451,392
District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	200.20%	263.15%	303.29%	282.558%	250.633%	247.253%	211.001%	183.290%	141.416%
Plan fiduciary net position as a percentage of the total pension liability (asset)	52.000%	57.330%	47.810%	50.450%	53.540%	53.300%	55.500%	59.970%	66.800%
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM:</b>									
Districts' proportion of the net pension liability (asset)	0.4128%	0.3672%	0.4522%	0.4569%	0.4535%	0.4535%	0.4402%	0.4275%	0.4155%
District's proportionate share of the net pension liability (asset)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability (asset) associated with the District	71,466,294	47,789,949	64,096,760	62,340,032	59,385,104	116,690,752	129,846,495	99,471,930	85,384,323
Total	\$ 71,466,294	\$ 47,789,949	\$ 64,096,760	\$ 62,340,032	\$ 59,385,104	\$ 116,690,752	\$ 129,846,495	\$ 99,471,930	\$ 85,384,323
District's covered-employee payroll	\$ 17,836,024	\$ 15,889,169	\$ 15,895,758	\$ 15,782,072	\$ 15,394,026	\$ 15,147,175	\$ 14,100,836	\$ 13,325,500	\$ 13,021,597
District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%
Plan fiduciary net position as a percentage of the total pension liability (asset)	56.400%	65.590%	58.270%	58.800%	59.300%	39.830%	35.220%	42.490%	45.590%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available



ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF CONTRIBUTIONS**  
**CERS and TRS**  
For the year ended June 30, 2023

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>COUNTY EMPLOYEE'S RETIREMENT SYSTEM:</b>										
Contractually required contribution	\$ 1,074,210	\$ 990,954	\$ 974,512	962,110	826,244	708,434	640,034	552,435	553,504	611,621
Contributions in relation to the contractually required contribution	<u>1,074,210</u>	<u>990,954</u>	<u>974,512</u>	<u>962,110</u>	<u>826,244</u>	<u>708,434</u>	<u>\$ 640,034</u>	<u>\$ 552,435</u>	<u>\$ 553,504</u>	<u>\$ 611,621</u>
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
District's covered-employee payroll	\$ 6,157,710	\$ 4,870,402	\$ 4,509,113	\$ 4,985,026	\$ 5,093,983	\$ 4,892,500	\$ 4,588,057	\$ 4,447,947	\$ 4,341,211	\$ 4,451,392
District's proportionate share of the net pension liability as a percentage of it's covered-employee payroll	17.44%	20.35%	21.61%	19.30%	16.22%	14.48%	13.95%	12.42%	12.75%	13.74%
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM:</b>										
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-	-	-	-	-
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
District's covered-employee payroll	\$ 17,836,024	\$ 15,889,169	\$ 16,369,093	\$ 15,895,758	\$ 15,782,072	\$ 15,394,026	\$ 15,147,175	\$ 14,100,836	\$ 13,325,500	\$ 13,021,597
District's proportionate share of the net pension liability as a percentage of it's covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

AHLAND INDEPENDENT SCHOOL DISTRICT  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-PENSION**  
 For the year ended June 30, 2023

**(1) CHANGES OF BENEFITS**

There were no changes of benefit terms for TRS or CERS.

**(2) CHANGES OF ASSUMPTIONS**

TRS

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

- Remaining amortization period changed to 26.5 years
- Single Equivalent interest rate changed to 7.1%
- Municipal bond rate index changed to 2.13%
- Projected salary increase changed to 3.0 – 7.5%
- Investment rate of return changed to 7.1%

CERS

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2019:

- Remaining amortization period increased to 30 years
- Salary increase changed to 3.30 to 10.30%

**(3) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS**

TRS

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Valuation Date	June 30, 2020
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	26.5 years
Asset Valuation Method	5-year smoothed market value
Single Equivalent Interest Rate	7.1%
Municipal Bond Index Rate	2.13%
Inflation	2.5%
Projected Salary Increase	3.0 – 7.5% including inflation
Investment Rate of Return	7.1%, net of pension plan investment expense, including inflation

AHLAND INDEPENDENT SCHOOL DISTRICT  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-PENSION**

For the year ended June 30, 2023

CERS

The Board of Trustees uses this actuarial valuation to certify the employer contribution rates for CERS for the fiscal year beginning July 1, 2022 and ending June 30, 2023. The amortization period of the unfunded liability has been reset as of July 1, 2013 to a closed 30-year period. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Valuation Date	June 30, 2019
Experience Study	July 1, 2013 to June 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay
Remaining Amortization	Period 30 years , Closed <i>Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases</i>
Payroll Growth Rate	2.0%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service for CERS Nonhazardous;
Investment Rate of Return	6.25% for CERS Nonhazardous and Hazardous,
Phase-in Provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018 for

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY**  
**MEDICAL AND LIFE INSURANCE PLANS - TEACHERS' RETIREMENT SYSTEM**  
For the year ended June 30, 2023

	Reporting Fiscal Year (Measurement Date) 2023 (2022)	Reporting Fiscal Year (Measurement Date) 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)	Reporting Fiscal Year (Measurement Date) 2020 (2019)	Reporting Fiscal Year (Measurement Date) 2019 (2018)	Reporting Fiscal Year (Measurement Date) 2018 (2017)
<b>MEDICAL INSURANCE PLAN</b>						
Districts' proportion of the net OPEB liability (asset)	0.303970%	0.195170%	0.435080%	0.438899%	0.435244%	0.415961%
District's proportionate share of the net OPEB liability (asset) \$	7,546,000	4,200,000	6,097,000	7,108,000	8,111,000	8,164,000
State's proportionate share of the collective net OPEB liability (asset) associated with the District	<u>2,479,000</u>	<u>3,411,000</u>	<u>4,884,000</u>	<u>5,740,000</u>	<u>6,990,000</u>	<u>6,669,000</u>
Total	<u>\$ 10,025,000</u>	<u>\$ 7,611,000</u>	<u>\$ 10,981,000</u>	<u>\$ 12,848,000</u>	<u>\$ 15,101,000</u>	<u>\$ 14,833,000</u>
District's covered-employee payroll	\$ 17,836,024	\$ 15,889,169	\$ 14,234,367	\$ 14,079,933	\$ 13,861,733	\$ 13,074,933
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	42.308%	26.433%	42.833%	50.483%	58.514%	62.440%
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	47.75%	51.74%	39.10%	32.58%	25.50%	21.18%
<b>LIFE INSURANCE PLAN</b>						
Districts' proportion of the net OPEB liability (asset)	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportionate share of the net OPEB liability (asset) \$	-	-	-	-	-	-
State's proportionate share of the net OPEB liability (asset) associated with the District	<u>9,411</u>	<u>6,948</u>	<u>148,000</u>	<u>133,000</u>	<u>120,000</u>	<u>89,000</u>
Total	<u>\$ 9,411</u>	<u>\$ 6,948</u>	<u>\$ 148,000</u>	<u>\$ 133,000</u>	<u>\$ 120,000</u>	<u>\$ 89,000</u>
District's covered-employee payroll	\$ 17,836,024	\$ 15,889,169	\$ 14,234,367	\$ 14,079,933	\$ 13,861,733	\$ 13,074,933
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	0.000%	0.000%	0.000%	0.000%	0.000%	0.000%
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	73.9700%	89.1500%	71.6000%	73.4000%	75.0000%	79.9900%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF CONTRIBUTIONS**  
**MEDICAL AND LIFE INSURANCE PLANS**  
**TEACHERS' RETIREMENT SYSTEM**  
For the year ended June 30, 2023

	2023	2022	2021	2020	2019	2018	2017
<b>MEDICAL INSURANCE PLAN</b>							
Contractually required contribution	\$ 535,824	\$ 347,399	\$ 426,632	\$ 427,031	\$ 422,398	\$ 415,852	\$ 392,248
Contributions in relation to the contractually required contribution	<u>535,824</u>	<u>347,399</u>	<u>426,632</u>	<u>427,031</u>	<u>422,398</u>	<u>415,852</u>	<u>392,248</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District's covered-employee payroll	\$ 17,836,024	\$ 15,889,169	\$ 16,369,093	\$ 14,234,367	\$ 14,079,933	\$ 13,861,733	\$ 13,074,933
District's proportionate share as a percentage of it's covered-employee payroll	3.00%	2.19%	2.61%	3.00%	3.00%	3.00%	3.00%
<b>LIFE INSURANCE PLAN</b>							
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District's covered-employee payroll	\$ 17,836,024	\$ 15,889,169	\$ 16,369,093	\$ 14,234,367	\$ 14,079,933	\$ 13,861,733	\$ 13,074,933
District's proportionate share as a percentage of it's covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

See the accompanying notes to the required supplementary information.

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY - HEALTH INSURANCE PLAN**  
**COUNTY EMPLOYEE RETIREMENT SYSTEM**  
For the year ended June 30, 2023

	Reporting Fiscal Year (Measurement Date) 2023 (2022)	Reporting Fiscal Year (Measurement Date) 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)	Reporting Fiscal Year (Measurement Date) 2020 (2019)	Reporting Fiscal Year (Measurement Date) 2019 (2018)	Reporting Fiscal Year (Measurement Date) 2018 (2017)
<b>HEALTH INSURANCE PLAN</b>						
Districts' proportion of the net OPEB liability (asset)	0.170536%	0.200969%	0.197072%	0.204603%	0.201332%	0.193807%
District's proportionate share of the net OPEB liability (asset) \$	3,365,551	3,847,451	4,758,689	3,441,330	3,574,610	3,896,184
State's proportionate share of the collective net OPEB liability (asset) associated with the District	-	-	-	-	-	-
Total	<u>\$ 3,365,551</u>	<u>\$ 3,847,451</u>	<u>\$ 4,758,689</u>	<u>\$ 3,441,330</u>	<u>\$ 3,574,610</u>	<u>\$ 3,896,184</u>
District's covered-employee payroll	\$ 6,157,710	\$ 4,870,402	\$ 4,985,026	\$ 5,093,983	\$ 4,892,500	\$ 4,588,057
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	54.656%	78.997%	95.460%	67.557%	73.063%	84.920%
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	60.94%	73.08%	51.67%	60.44%	57.62%	52.40%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF CONTRIBUTIONS - HEALTH INSURANCE PLAN**  
**COUNTY EMPLOYEE RETIREMENT SYSTEM**  
For the year ended June 30, 2023

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>MEDICAL INSURANCE PLAN</b>							
Contractually required contribution	\$ 196,678	\$ 189,074	\$ 190,284	\$ 237,287	\$ 267,944	\$ 229,947	\$ 217,001
Contributions in relation to the contractually required contribution	<u>196,678</u>	<u>189,074</u>	<u>190,284</u>	<u>237,287</u>	<u>267,944</u>	<u>229,947</u>	<u>217,001</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District's covered-employee payroll	\$ 6,157,710	\$ 4,870,402	\$ 5,065,695	\$ 4,985,026	\$ 5,093,983	\$ 4,892,500	\$ 4,588,057
District's proportionate share as a percentage of it's covered-employee payroll	3.19%	3.88%	3.76%	4.76%	5.26%	4.70%	4.73%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

ASHLAND INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-OPEB

For the year ended June 30, 2023

**TRS**

**(1) CHANGES OF BENEFIT TERMS**

There were no changes of benefit terms for the medical insurance fund or the life insurance fund.

**(2) CHANGES OF ASSUMPTIONS**

- In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables(Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs and
- The assumed long-term investment rate of return was changed from 8% to 7.1%. The price inflation assumption was
- The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

**(3) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS**

Medical Insurance Fund

The actuarially determined contribution rates, as a percentage of payroll used to determine the actuarially determined contribution amounts in the Schedule of Employer Contributions are calculated as of the indicated valuation date. The following actuarial methods and assumptions (from the indicated actuarial valuations) were used to determine contribution rates reported in that schedule for the year ending June 30, 2018:

Valuation Date	June 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of payroll
Remaining Amortization	26 years, closed
Asset Valuation Method	5-year smoothed fairvalue
Inflation	3.0%
Real wage growth	0.5%
Wage inflation	3.5%
Salary Increase	3.5 to 7.2%, including inflation
Discount rate	7.5%



ASHLAND INDEPENDENT SCHOOL DISTRICT  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-OPEB**  
 For the year ended June 30, 2023

**CERS**

Other Pension Benefit Programs-Employees' Health Plan

**(1) CHANGES OF BENEFIT TERMS**

There were no changes of benefit terms.

**(2) CHANGES OF ASSUMPTIONS**

- Amortization period increased to 30.
- Salary increase changed from 3.30 – 11.55% to 3.30 – 10.30%
- Mortality methodology changed from RP-2000 to MP-2014
- Health care trend rates Pre-65 changed to having an initial trend rate of 6.25% decreasing to 4.05% over 13 years
- Health care trend rates Post-65 changed to having an initial trend rate of 5.5% decreasing to 4.05% over 11 years

**(3) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS**

Recipients of CERS retirement benefits may elect to participate in a voluntary hospital/medical group insurance plan for themselves and their dependents. The cost of participation for their dependents is borne by the retiree. The retirement system will pay a portion of the cost of participation for the retiree based on years of service as follows: Less than 4 years – 0%, 4-9 years – 25%, 10-14 years – 50%, 15-19 years – 75% and 20 or more years – 100%.

Contributions requirements for medical benefits are a portion of the actuarially determined rates of covered payroll, as disclosed above.

Actuarial Valuations as Of	June 30, 2019
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	20% of difference between the market value of assets and the expected actuarial value of assets.
Amortization Method	Level percent of pay
Amortization Period	30 years, closed at June 30, 2019
Payroll Growth	2.00%
Investment Return	6.25%
Price Inflation	2.30%
Salary Increase	3.30 – 10.30%, varies by service
Mortality	MP-2014 mortality improvement scale using a base year of 2019
Healthcare Trend Rates (Pre-65)	Initial trend starting at 6.25% and gradually decreasing to an ultimate trend rate of 4.05% over period of 13 years.
Healthcare Trend Rates (Post 65)	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 4.05% over period of 11 years.
Healthcare Trend Rates (Phase-In)	Board certified rate is phased into the actuarially determined rate in accordance with HB362 enacted in 2018.

Ashland Independent School District  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
 June 30, 2023

	<u>Capital Outlay</u>	<u>Construction</u>	<u>District Activity Fund</u>	<u>School Activity Fund</u>	<u>Total</u>
<b>Assets</b>					
Cash and Cash Equivalents	\$ 49,962	\$ 4,322	\$ 20,348	\$ 408,071	\$ 482,703
Accounts Receivable					-
Total Assets	<u>49,962</u>	<u>4,322</u>	<u>20,348</u>	<u>408,071</u>	<u>482,703</u>
<b>Liabilities</b>					
Accounts Payable					-
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balance</b>					
Restricted	<u>49,962</u>	<u>4,322</u>	<u>20,348</u>	<u>408,071</u>	<u>482,703</u>
Total Fund Balance	<u>49,962</u>	<u>4,322</u>	<u>20,348</u>	<u>408,071</u>	<u>482,703</u>
Total Liabilities and Fund Balance	<u>\$ 49,962</u>	<u>\$ 4,322</u>	<u>\$ 20,348</u>	<u>\$ 408,071</u>	<u>\$ 482,703</u>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds**  
Year ended June 30, 2023

	<u>Capital Outlay</u>	<u>Construction</u>	<u>District Activity</u>	<u>School Activity</u>	<u>Total</u>
<b>Revenues</b>					
From Local Sources					
Student Activities	\$	\$	\$ 2,597	\$ 1,030,894	\$ 1,033,491
Earnings on Investments					-
Property Taxes					-
Other Local Revenue			2,380	19,268	21,648
Intergovernmental - State	292,820				292,820
<b>Total Revenues</b>	<u>292,820</u>	<u>-</u>	<u>4,977</u>	<u>1,050,162</u>	<u>1,347,959</u>
<b>Expenditures</b>					
Instruction			5,081	1,103,835	1,108,916
Other Non-Instruction				807	807
<b>Total Expenditures</b>	<u>-</u>	<u>-</u>	<u>5,081</u>	<u>1,104,642</u>	<u>1,109,723</u>
<b>Excess (Deficit) of Revenues Over Expenditures</b>	<u>292,820</u>	<u>-</u>	<u>(104)</u>	<u>(54,480)</u>	<u>238,236</u>
<b>Other Financing Sources (Uses)</b>					
Transfers (Out)	(242,858)				(242,858)
<b>Total Other Financing Sources (Uses)</b>	<u>(242,858)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(242,858)</u>
<b>Net Change in Fund Balances</b>	49,962	-	(104)	(54,480)	(4,622)
<b>Fund Balance Beginning</b>		4,322	20,452	471,431	496,204
Prior Period Adjustment - See Note (				(8,880)	(8,880)
<b>Restated Beginning Balance</b>	<u>-</u>	<u>4,322</u>	<u>20,452</u>	<u>462,551</u>	<u>487,325</u>
<b>Fund Balance Ending</b>	<u>\$ 49,962</u>	<u>\$ 4,322</u>	<u>\$ 20,348</u>	<u>\$ 408,071</u>	<u>\$ 482,703</u>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Combining Balance Sheet of School Activity Funds**  
 June 30, 2023

SCHOOL ACTIVITY FUNDS								
	Poage Elementary	Oakview Elementary	Hager Elementary	Crabbe Elementary	Charles Russel Elementary	Ashland Middle	Paul G. Blazer High	TOTAL
<b>ASSETS</b>								
Cash and cash equivalents	\$ 18,246	\$ 11,367	\$ 13,960	\$ 10,305	\$ 14,073	\$ 99,559	\$ 240,562	\$ 408,071
Total Assets	18,246	11,367	13,960	10,305	14,073	99,559	240,562	408,071
<b>LIABILITIES</b>								
Accounts payable								-
<b>FUND BALANCE</b>								
School activities	18,246	11,367	13,960	10,305	14,073	99,559	240,562	408,071
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	\$ 18,246	\$ 11,367	\$ 13,960	\$ 10,305	\$ 14,073	\$ 99,559	\$ 240,562	\$ 408,071

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Combining Statement of Revenues, Expenses and Changes In Fund Balance**  
 - School Activity Fund  
 Year ended June 30, 2023

SCHOOL ACTIVITY FUNDS															
	<u>Poage Elementary</u>		<u>Oakview Elementary</u>		<u>Hager Elementary</u>		<u>Crabbe Elementary</u>		<u>Charles Russel Elementary</u>		<u>Ashland Middle</u>		<u>Paul G. Blazer High</u>		<u>TOTAL</u>
<b>Revenues</b>															
Student/Trust revenues	\$ 43,611	\$	30,550	\$	48,391	\$	14,016	\$	28,654	\$	211,190	\$	673,750	\$	1,050,162
<b>Expenses</b>															
Student/Trust activities	<u>34,539</u>		<u>32,709</u>		<u>54,047</u>		<u>14,200</u>		<u>37,216</u>		<u>219,510</u>		<u>717,280</u>		<u>1,109,502</u>
<b>Excess (Deficit) of Revenues Over Expenses</b>	9,071		(2,159)		(5,656)		(184)		(8,562)		(8,321)		(43,530)		(59,340)
<b>Fund Balance Beginning</b>	<u>9,175</u>		<u>13,526</u>		<u>19,617</u>		<u>10,488</u>		<u>22,635</u>		<u>107,880</u>		<u>284,091</u>		<u>467,411</u>
<b>Fund Balance Ending</b>	<u>\$ 18,246</u>	\$	<u>11,367</u>	\$	<u>13,960</u>	\$	<u>10,305</u>	\$	<u>14,073</u>	\$	<u>99,559</u>	\$	<u>240,562</u>	\$	<u>408,071</u>

See the accompanying notes to the financial statements.

Ashland Independent School District  
**Statement of Revenues, Expenses and Changes in the Fund Balance - Paul Blazer High School**  
Year ended June 30, 2023

NAME	FUND BALANCE BEGINNING	RECEIPTS	EXPENDITURES	TRANSFERS	FUND BALANCE ENDING
GENERAL	\$ 21,229	\$ 2,820	10,392	(3,179)	\$ 10,478
CAP GOWN	1,995	-	-	-	1,995
CATS ACADEMY	765	-	-	-	765
TESTING FEES	9,139	1,708	2,035	-	8,812
START UP	-	3,000	3,300	300	-
TECHNOLOGY FEES	-	893	250	-	643
DAF SWEEP ACCOUNT	-	-	-	-	-
INSTRUCTIONAL FEE	20,803	1,885	7,878	-	14,810
TEACHER POP	206	935	1,085	-	56
ACADEMIC QUIZ	44	1,002	812	-	234
ART CLUB	409	-	-	(409)	-
BETA CLUB	3,218	875	1,167	-	2,926
CATS CATERING	1,028	4,392	4,136	35	1,319
ENVIRONMENTAL CLUB	48	-	-	-	48
FBLA	-	1,585	3,933	2,349	-
FCA	257	-	-	-	257
FCCLA	1,847	900	1,087	-	1,659
FRENCH CLUB	252	663	618	(297)	-
FRENCH HONOR SOCIETY	50	170	367	302	155
FFA	6,897	18,497	25,881	487	(0)
HOSA	35	2,750	2,711	-	75
HUMAN RELATIONS CLUB	230	-	-	-	230
KEY CLUB	571	4,407	4,712	-	266
ABBY MEEK	516	500	499	-	517
MU ALPHA THETA	1,010	2,507	2,910	-	606
NATIONAL HONOR	1,523	425	1,607	-	340
PEP CLUB	107	4,226	2,687	(53)	1,593
SCIENCE NATIONAL HONOR	406	375	395	-	387
SPANISH CLUB	662	470	144	-	988
SPANISH HONOR	1,242	280	823	-	698
STRINGS	4,934	1,527	5,698	-	763
STUDENT COUNCIL	17,062	7,276	5,039	-	19,299
VIDEO CLUB	819	-	-	-	819
CHESS	93	504	486	-	111
KYA	-	6,337	5,880	-	457
ART SUPPLIES - TACKETT	900	600	80	644	2,064
CHOIR	-	443	732	289	-
CREATIVE WRITING	2	-	-	-	2
HEALTH SCIENCE	1,377	-	-	-	1,377
HOME EC	741	-	-	-	741
ROTC	5,593	10,184	8,729	-	7,049
ART SUPPLIES - SPADE	234	-	-	(234)	-
THEATER ARTS	1,437	11,475	11,565	-	1,347
HVAC	-	1,711	-	-	1,711
ATHLETIC GENERAL	34,520	244,790	256,558	(8,606)	14,146
ASHLAND INV TOURNEY	8,000	23,692	26,590	-	5,102
BAND	4,116	5,700	7,929	-	1,887
BASEBALL	1,056	-	-	518	1,574
BLAZING ARROWS	2,124	6,408	7,230	290	1,591
BOYS GOLF	2,535	4,487	2,155	60	4,927
BOYS SOCCER	933	497	851	230	809
BOYS TENNIS	126	-	-	-	126
CROSS COUNTRY	1,232	7,631	5,968	510	3,405
GIRLS GOLF	1,249	1,650	1,419	50	1,530
GIRLS SOCCER	10,281	55	2,013	320	8,643
GIRLS TENNIS	515	-	-	-	515
GIRLS BASKETBALL	3,229	33,709	32,860	421	4,499
SOFTBALL	-	-	-	518	518
SWIM TEAM	32	-	-	-	32
TRACK	3,748	9,027	8,620	-	4,155
BOYS BASKETBALL	320	10,664	14,973	3,989	-
FOOTBALL	57,567	93,152	77,886	730	73,563
VARSITY CHEERLEADING	7,779	83,936	88,015	-	3,700
VOLLEYBALL	20,395	13,419	28,846	70	5,038
WRESTLING	1,336	150	2,085	599	-
DANCE TEAM	-	14,061	10,388	-	3,672
CLASS OF 2021	117	-	-	(117)	-
CLASS OF 2022	48	-	-	(48)	0
CLASS OF 2023	9,002	2,382	10,739	(35)	609
CLASS OF 2024	-	11,972	7,704	200	4,468
YEARBOOK	2,174	9,108	3,383	(5)	7,894
LIBRARY	449	500	-	(35)	914
PLTW	-	340	306	-	34
AJM MEMORIAL	2,514	1,100	2,000	-	1,614
STEM CLASS OF 1964	1,013	-	1,121	108	0
TOTALS	\$ 284,091	\$ 673,750.43	\$ 717,280.52	\$ 0.50	\$ 240,562

See the accompanying notes to the financial statements.

Ashland Independent School District  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
Year Ended June 30, 2023

Federal Grantor/ Pass-Through Grantor/ Program Title	ALN	Pass-Through Grantor's Number	Passed Through to Subrecipients	Program or Award Amount	Expenditures
US Department of Agriculture					
Passed Through State Department of Education					
<b>National School Lunch Program</b>	10.555				
Fiscal Year 22		7750002 22	\$ -	\$ N/A	440,636
Fiscal Year 23		7750002 23	-	N/A	1,143,852
Fiscal Year 22		9980000 22	-	N/A	79,959
Fiscal Year 23		9980000 23	-	N/A	37,618
<b>Summer Food Service Program</b>	10.559				
Fiscal Year 22		7690024 22	-	N/A	5,894
Fiscal Year 22		7740023 22	-	N/A	56,701
<b>National School Breakfast Program</b>	10.553				
Fiscal Year 22		7760005 22	-	N/A	142,619
Fiscal Year 23		7760005 23	-	N/A	358,753
<b>Fresh Fruit &amp; Vegetable Program</b>	10.582				
Fiscal Year 22		7720012 22	-	N/A	24,252
Fiscal Year 23		7720012 23	-	N/A	87,563
Child Nutrition Cluster Subtotal					<u>2,377,847</u>
<b>Child and Adult Care Food Program</b>	10.558				
Fiscal Year 22		7790021 22	-	N/A	4,229
Fiscal Year 23		7790021 23	-	N/A	18,297
					<u>22,526</u>
<b>State Administrative Grant for Nutrition</b>	10.560				
Fiscal Year 22		7700001 22	-	N/A	3,076
Passed Through State Department of Agriculture					
<b>Food Donation-Commodities</b>	10.565				
Fiscal Year 22		510.4950	-	N/A	109,413
Total US Department of Agriculture					<u>2,512,861</u>
US Department of Education					
Passed Through State Department of Education					
<b>Title I Grants to Local Educational Agencies</b>	84.010	3100002 19	-	1,364,361	21,072
<b>Title I Grants to Local Educational Agencies</b>	84.010	3100002 20	-	1,717,393	7,446
<b>Title I Grants to Local Educational Agencies</b>	84.011	3100002 22	-	1,917,808	418,642
<b>Title I Grants to Local Educational Agencies</b>	84.012	3100002 23	-	1,857,286	1,320,048
					<u>1,767,207</u>
<b>Special Education Grants to States</b>	84.027A	3810002 19	-	322,478	91,537
<b>Special Education Grants to States</b>	84.027A	3810002 22	-	729,521	398,077
<b>Special Education Grants to States</b>	84.027A	3810002 23	-	779,603	284,319
<b>Special Education - Preschool Grants</b>	84.173	3800003 20	-	41,132	13,470
<b>Special Education - Preschool Grants</b>	84.173	3800002 21	-	42,091	14,970
<b>Special Education Grants to States - COVID</b>	84.027X	4910002 21	-	164,740	10,257
<b>Special Education - Preschool Grants</b>	84.173X	4900002 21	-	22,851	5,364
Special Education Cluster Subtotal					<u>817,995</u>
<b>State Personnel Development</b>	84.323	3840001 21	-	80,000	19,656
<b>Vocation Education - Basic Grants to States</b>	84.048	3710002 23	-	54,335	52,716
<b>Title II A Supporting Effective Instruction</b>	84.367	320002 20	-	196,712	100,822
<b>Title II A Supporting Effective Instruction</b>	84.368	320002 22	-		101,709
					<u>202,531</u>
<b>Title IV Part A</b>	84.424	3420002 20	-	91,945	6,412
<b>Title IV Part A</b>	84.424	3420002 22	-	100,380	30,108
<b>Title IV Part A</b>	84.424	3420002 23	-	104,520	65,972
					<u>102,493</u>
<b>21st Century Community Learning Centers</b>	84.287	3400002 20	-	370,000	171,033
<b>21st Century Community Learning Centers</b>	84.287	3400002 22	-	500,000	485,407
					<u>656,440</u>
* <b>Elementary and Secondary School Emergency Relief Fund - COVID</b>	84.425U	430002 20	-	8,973,480	4,407,583
* <b>Elementary and Secondary School Emergency Relief Fund - COVID</b>	84.425D	420002 20	-	6,044,592	632,717
* <b>GEER Funds (from the Governor's Office) - COVID</b>	84.425C	400002 20	-	167,669	11,266
					<u>5,051,566</u>
Passed Through Kentucky River Foothills Development Council					
* <b>Head Start COVID</b>	93.600	04H3000643	-	179,696	179,522
* <b>Head Start</b>	93.600	04CH011203	-	1,257,051	1,251,306
					<u>1,430,828</u>
Total US Department of Education					
					<u>10,101,431</u>
<b>Total Expenditure of Federal Awards</b>					<u>\$ 12,614,292</u>

\* Major program

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
Year ended June 30, 2023

**NOTE A – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Ashland Independent School District under the programs of the federal government for the year ended June 30, 2023. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Ashland Independent School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

**NOTE B – SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance whereincertain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represents adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

**NOTE C – FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair value of the commodities received and disbursed. For the year ended June 30, 2023, the District received food commodities totaling \$109,413.

**NOTE D – INDIRECT COST RATE**

The Ashland Independent School District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education of the Ashland Independent School District  
Ashland , KY

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the audit requirements prescribed by the Kentucky State Committee for School District Audits, in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Ashland Independent School District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Ashland Independent School District's basic financial statements, and have issued our report thereon dated November 15, 2023

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Ashland Independent School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ashland Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Ashland Independent School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Ashland Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Shad J. Allen, CPA, PLLC*

Richmond, KY  
November 15, 2023

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Education of the Ashland Independent School District  
Ashland , KY

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited Ashland Independent School District's (District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Ashland Independent School District's major federal programs for the year ended June 30, 2023. Ashland Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Ashland Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Ashland Independent School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Ashland Independent School District's compliance with the compliance requirements referred to above.

#### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Ashland Independent School District's federal programs.

#### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Ashland Independent School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will not always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about

Ashland Independent School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and the audit requirements prescribed by the Kentucky State Committee for School District Audits, in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Ashland Independent School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Ashland Independent School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Ashland Independent School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Shad J. Allen, CPA, PLLC*

Richmond, KY  
November 15, 2023

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
 Year ended June 30, 2023

**SUMMARY OF AUDITOR’S RESULTS**

What type of report was issued for the financial statements?	Unmodified
Were there significant deficiencies in internal control disclosed? If so, was any significant deficiencies material (GAGAS)?	None reported
Was any material noncompliance reported (GAGAS)?	No
Were there material weaknesses in internal control disclosed for major programs?	No
Were there any significant deficiencies in internal control for major programs disclosed that were not considered to be material weaknesses?	None Reported
What type of report was issued on compliance for major programs?	Unmodified
Did the audit disclose findings as it relates to major programs that Is required to be reported as described in the Uniform Guidance?	No
Major Programs: Elementary and Secondary School Emergency Relief Fund – COVID 19 [ALN 84.425] Head Start [ALN 93.600]	
Dollar threshold of Type A and B programs	\$750,000
Low risk auditee?	No

**FINDINGS - FINANCIAL STATEMENT AUDIT**

No findings reported

**FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT**

No findings reported

ASHLAND INDEPENDENT SCHOOL DISTRICT  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
For the year ended June 30, 2023

**FINANCIAL STATEMENT AUDIT FINDINGS**

There were no prior year findings.

## **APPENDIX C**

**Ashland Independent School District Finance Corporation  
School Building Revenue Bonds  
Series of 2024**

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**Continuing Disclosure Undertaking Agreement**

## CONTINUING DISCLOSURE UNDERTAKING AGREEMENT

This Continuing Disclosure Undertaking Agreement ("Agreement") made and entered into as of April 25, 2024, by and between the Board of Education of Ashland, Kentucky ("Board"); the Ashland Independent School District Finance Corporation, an agency and instrumentality of the Board ("Corporation") and the Registered and Beneficial Owners of the Bonds hereinafter identified as third-party beneficiaries to this Agreement. For the purposes of this Agreement "Beneficial Owner" means the person or entity treated as the owner of the Bonds for federal income tax purposes and "Registered Owner" means the person or entity named on the registration books of the bond registrar.

### WITNESSETH:

WHEREAS, the Corporation has acted as issuing agency for the Board pursuant to the provisions of Section 162.385 of the Kentucky Revised Statutes ("KRS") and the Corporation's Bond Resolution in connection with the authorization, sale and delivery of \$2,090,000 of the Corporation's School Building Revenue Bonds, Series 2024, dated as of April 25, 2024 ("Bonds"), which Bonds were offered for sale under the terms and conditions of a Final Official Statement ("FOS") prepared by RSA Advisors, LLC, Lexington, Kentucky ("Financial Advisor") and approved by the authorized representatives of the Board and the Corporation, and

WHEREAS, the Securities and Exchange Commission ("SEC"), pursuant to the Securities and Exchange Act of 1934, has amended the provisions of SEC Rule 15c2-12 relating to financial disclosures by the issuers of municipal securities under certain circumstances ("Rule"), and

WHEREAS, it is intended by the parties to this Agreement that all terms utilized herein shall have the same meanings as defined by the Rule, and

WHEREAS, the Board is an "obligated person" as defined by the Rule and subject to the provisions of said Rule, and

WHEREAS, failure by the Board and the Corporation to observe the requirements of the Rule will inhibit the subsequent negotiation, transfer and exchange of the Bonds with a resulting diminution in the market value thereof to the detriment of the Registered and Beneficial Owners of said Bonds and the Board;

NOW, THEREFORE, in order to comply with the provisions of the Rule and in consideration of the purchase of the Bonds by the Registered and Beneficial Owners, the parties hereto agree as follows:

### 1. ANNUAL FINANCIAL INFORMATION

The Board agrees to provide the annual financial information contemplated by Rule 15c2-12(b)(5)(i) relating to the Board for its fiscal years ending June 30 of each year, commencing with fiscal year ending June 30, 2024, to (a) the Municipal Securities Rulemaking Board ("MSRB"), or any successor thereto for purposes of its Rule, through the continuing disclosure service portal provided by the MSRB's Electronic Municipal Market Access ("EMMA") system as described in 1934 Act Release No. 59062, or any similar system that is acceptable to the Securities and Exchange Commission and (b) the State Information Depository ("SID"), if any (the Commonwealth of Kentucky has not established a SID as of the date of this Agreement) within nine (9) months of the close of each fiscal year.

For the purposes of the Rule "annual financial information" means financial information and operating data provided annually, of the type included in the FOS with respect to the Board in accordance with guidelines established by the National Federation of Municipal Analysts, and shall include annual audited financial statements for the Board in order that the recipients will be provided with ongoing information regarding revenues and operating expenses of the Board and the information provided in the FOS under the headings "OUTSTANDING BONDS", "BOND DEBT SERVICE", "DISTRICT STUDENT POPULATION", "LOCAL SUPPORT - Local Tax Rates, Property Assessment and Revenue Collections and SEEK Allotment". If audited financial statements are not available when the annual financial information is filed, unaudited financial statements shall be included, to be followed by audited financial statements when available.



The audited financial statements shall be prepared in accordance with Generally Accepted Accounting Principles, Generally Accepted Auditing Standards or in accordance with the appropriate sections of KRS or Kentucky Administrative Regulations.

The parties hereto agree that this Agreement is entered into among them for the benefit of those who become Registered and Beneficial Owners of the Bonds as third party beneficiaries to said Agreement.

## **2. MATERIAL EVENTS NOTICES**

Under the Rule, Section 15c2-12(b)(5)(i)(C), the following sixteen (16) events must be disclosed within ten (10) business days following the occurrence of said event to MSRB via EMMA and the SID, if any:

- (1) Principal/interest payment delinquency;
- (2) Nonpayment related default, if material;
- (3) Unscheduled draw on debt service reserve reflecting financial difficulties;
- (4) Unscheduled draw on credit enhancement reflecting financial difficulties;
- (5) Substitution of credit or liquidity provider, or its failure to perform;
- (6) Adverse tax opinions, the issuance by the IRS of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the securities, or other material events affecting the tax status of the security;
- (7) Modifications to rights of security holders, if material;
- (8) Bond call, if material and tender offers;
- (9) Defeasance;
- (10) Release, substitution or sale of property securing the repayment of the security, if material;
- (11) Rating change;
- (12) Merger, consolidation, acquisition or sale of all or substantially all assets of an obligated person, other than in the ordinary course of business, and the entry into a definitive agreement to undertake such action or the termination of a definitive agreement relating to such action, other than pursuant to its terms, if material;
- (13) Bankruptcy, insolvency, receivership or similar event of the obligated person;
- (14) Successor, additional or change in trustee, if material;
- (15) Incurrence of a financial obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material, and;
- (16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

For purposes of this Agreement the term "financial obligation" means:

- (A) Debt obligation;
- (B) Derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or
- (C) Guarantee of paragraph (A) or (B) above.

Notice of said material events shall be given to the entities identified in this Section by the Board on a timely basis (within ten (10) business days of the occurrence). Notwithstanding the foregoing, the provisions of the documents under which the Bonds are authorized and issued do not provide for a debt service reserve, credit enhancements or credit or liquidity providers.

In accordance with Rule Section 15c2-12(b)(5)(i)(D), the Board agrees that in the event of a failure to provide the Annual Financial Information required under Section 1 of this Agreement, it will notify MSRB via EMMA of such failure in a timely manner.

The Finance Officer of the Board shall be the responsible person for filing the annual financial information and/or notices of the events set forth above within the time prescribed in this Agreement. The Board shall cause the Finance Officer to institute an internal tickler system as a reminder of the obligations set forth herein. By December 1 of each fiscal year and each 30 days thereafter the Finance Officer will contact the auditor for the Board to determine when the audited financial statements will be finalized. The Finance Officer will impress upon the auditor the necessity of having such audited financial report on or before March 15. Within 5 days of receipt of such audited financial report the finance officer will cause the annual financial information to be filed as required by this Agreement.

### **3. SPECIAL REQUESTS FOR INFORMATION**

Upon the request of any Registered or Beneficial Owner of the Bonds or the original purchaser of the Bonds or any subsequent broker-dealer buying or selling said Bonds on the secondary market ("Underwriters"), the Board shall cause financial information or operating data regarding the conduct of the affairs of the Board to be made available on a timely basis following such request.

### **4. DISCLAIMER OF LIABILITY**

The Board and the Corporation hereby disclaim any liability for monetary damages for any breach of the commitments set forth in this Agreement and remedies for any breach of the Board's continuing disclosure undertaking shall be limited to an action for specific performance or mandamus in a court of competent jurisdiction in Kentucky following notice and an opportunity to cure such a breach.

### **5. FINAL OFFICIAL STATEMENT**

That the Final Official Statement prepared by the Financial Advisor and approved by the authorized representatives of the Board and the Corporation is hereby incorporated in this Agreement as fully as if copied herein and the "annual financial information" required under Section 1 hereof shall in summary form update the specific information set forth in said FOS.

### **6. DURATION OF THE AGREEMENT**

This Agreement shall be in effect so long as any of the Bonds remain outstanding and unpaid; provided, however, that the right is reserved in the Board to delegate its responsibilities under the Agreement to a competent agent or trustee, or to adjust the format of the presentation of annual financial information so long as the intent and purpose of the Rule to present adequate and accurate financial information regarding the Board is served.

**7. AMENDMENT; WAIVER**

Notwithstanding any other provision of this Agreement, the Board may amend this Agreement, and any provision of this Agreement may be waived, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions of Section 1, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the holders of the Bonds in the same manner as provided in the Bond Resolution for amendments to the Bond Resolution with the consent of holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Registered Owners or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Agreement, the Board shall describe such amendment or waiver in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Board. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a material event under Section 15c2-12(b)(5)(i)(C) of the Rule, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

**8. DEFAULT**

In the event of a failure of the Board to comply with any provision of this Agreement, the Corporation may and, at the request of any Underwriter or any Registered Owner or Beneficial Owner of Bonds, shall take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Board to comply with its obligations under this Agreement. A default under this Agreement shall not be deemed an event of default under the Bond Resolution, and the sole remedy under this Agreement in the event of any failure of the Board to comply with this Agreement shall be an action to compel performance.

In witness whereof the parties hereto have executed this Agreement as of the date first above written.

**BOARD OF EDUCATION OF ASHLAND, KENTUCKY**

Attest:

\_\_\_\_\_  
Chairman

\_\_\_\_\_  
Secretary

**ASHLAND INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION**

Attest:

\_\_\_\_\_  
President

\_\_\_\_\_  
Secretary

**APPENDIX D**

**Ashland Independent School District Finance Corporation  
School Building Revenue Bonds  
Series of 2024**

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**Official Terms and Conditions of Bond Sale**

## **OFFICIAL TERMS AND CONDITIONS OF BOND SALE**

**\$2,090,000\***

**Ashland Independent School District Finance Corporation  
School Building Revenue Bonds, Series of 2024  
Dated as of April 25, 2024**

**SALE: April 4, 2024 AT 11:00 A.M., E.D.S.T.**

As published on PARITY®, a nationally recognized electronic bidding system, the Ashland Independent School District Finance Corporation ("Corporation") will until April 4, 2024, at the hour of 11:00 A.M., E.D.S.T., in the office of the Executive Director of the Kentucky School Facilities Construction Commission, 700 Louisville Road, Carriage House, Frankfort, Kentucky, 40601, receive competitive bids for the revenue bonds herein described. To be considered, bids must be submitted on an Official Bid Form and must be delivered to the Corporation at the address indicated on the date of sale no later than the hour indicated. Bids may be submitted manually or by facsimile or electronically via PARITY. Bids will be considered by the Corporation and may be accepted without further action by the Corporation's Board of Directors.

Subject to a Permitted Adjustment\* increasing or decreasing the issue by up to \$210,000.

### **ASHLAND INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION**

The Corporation has been formed in accordance with the provisions of Sections 162.120 through 162.290 and Section 162.385 of the Kentucky Revised Statutes ("KRS"), and KRS Chapter 273 and KRS 58.180, as a non profit, non stock corporation for the purpose of financing necessary school building facilities for and on behalf of the Board of Education of Ashland, Kentucky (the "Board"). Under the provisions of existing Kentucky law, the Corporation is permitted to act as an agency and instrumentality of the Board for financing purposes and the legality of the financing plan to be implemented by the Bonds herein referred to has been upheld by the Kentucky Court of Appeals (Supreme Court) in the case of *White v. City of Middlesboro*, Ky. 414 S.W.2d 569.

### **STATUTORY AUTHORITY, PURPOSE OF ISSUE AND SECURITY**

These Bonds are authorized pursuant to KRS 162.120 through 162.290, 162.385, and KRS 58.180 and are issued in accordance with a Resolution of the Corporation's Board of Directors. Said Bonds are revenue bonds and constitute a limited indebtedness of the Corporation payable from rental revenues derived by the Corporation from the Board under the Lease identified below. Said Bonds are being issued to finance renovations to Putnam Stadium (the "Project") and are secured by a statutory mortgage lien upon and a pledge of the revenues from the rental of the school building Project to the Board under the Lease on a year to year basis; the first rental period ending June 30, 2024.

Should the Board default in its obligations under the Lease or fail to renew the Lease, the Registered Owners of Bonds have the right to have a receiver appointed to administer the school building Project but foreclosure and sale are not available as remedies.

The rental of the school building Project from the Corporation to the Board is to be effected under a certain Lease Agreement by and between the Corporation and the Board (the "Lease"), whereunder the school building Project is leased to the Board for the initial period ending June 30, 2024, with an option in the Board to renew the Lease each year at rentals sufficient to provide for the principal and interest requirements on the Bonds as they become due, plus the costs of insurance, maintenance, depreciation, and bond issuance and administration expenses; the Board being legally obligated only for the initial rental period and for one year at a time thereafter each time the Lease is renewed.

Under the terms of the Lease, and any renewal thereof, the Board has agreed so long as the Bonds remain outstanding, and in conformance with the intent and purpose of KRS 160.160(5), in the event of a failure by the Board to pay the rentals due under the Lease, and unless sufficient funds have been transmitted to the Paying Agent, or will be so transmitted, for paying said rentals when due, the Board has granted under the terms of the

Lease to the Corporation the right to notify and request the Kentucky Department of Education to withhold from the Board a sufficient portion of any undisbursed funds then held, set aside, or allocated to the Board and to request said Department or Commissioner of Education to transfer the required amount thereof to the Paying Agent for the payment of such rentals.

### **ADDITIONAL PARITY BONDS**

The Corporation has reserved the right and privilege of issuing additional bonds from time to time payable from the income and revenues of said lands and school building Project and secured by a statutory mortgage lien and pledge of revenues, but only if and to the extent the issuance of such additional parity bonds are in accordance with the plans and specifications which have been approved by the Board, Commissioner of Education, and filed in the office of the Secretary of the Corporation and a Lease shall be entered into whereunder the annual rental payments during the life of such additional bonds shall be increased by the amount of the annual principal and interest requirements of such additional bonds.

### **BOND MATURITIES, PRIOR REDEMPTION PROVISIONS AND PAYING AGENT**

All such Bonds shall be in denominations in multiples of \$5,000 within the same maturity, bear interest from April 25, 2024, payable on October 1, 2024, and semi annually thereafter and shall mature as to principal on April 1 in each of the years as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2025	\$ 80,000	2035	\$105,000
2026	80,000	2036	105,000
2027	80,000	2037	110,000
2028	85,000	2038	115,000
2029	85,000	2039	120,000
2030	90,000	2040	120,000
2031	90,000	2041	125,000
2032	95,000	2042	130,000
2033	95,000	2043	135,000
2034	100,000	2044	145,000

\*Subject to a Permitted Adjustment of the amount of Bonds awarded of up to \$210,000 which may be applied in any or all maturities.

The Bonds maturing on or after April 1, 2033, are subject to redemption at the option of the Corporation prior to their stated maturity on any date falling on or after April 1, 2032, in any order of maturities (less than all of a single maturity to be selected by lot), in whole or in part, upon notice of such prior redemption being given by the Paying Agent in accordance with DTC requirements not less than thirty (30) days prior to the date of redemption, upon terms of the face amount, plus accrued interest, but without redemption premium.

Notwithstanding the foregoing, the Corporation reserves the right, upon thirty (30) days notice, to call the Bonds in whole or in part on any date at par for redemption upon the total destruction by fire, lightning, windstorm or other hazard of any building constituting the Project and apply casualty insurance proceeds to such purpose.

The Bonds are to be issued in fully registered form (both principal and interest). U.S. Bank Trust Company, National Association, Louisville, Kentucky, has been designated as the Bond Registrar and Paying Agent, shall remit interest on each semiannual due date to Cede & Co. Principal and interest will be payable through the Book-Entry-Only-System administered by The Depository Trust Company: Please see "BOOK-ENTRY-ONLY-SYSTEM" below. Interest on the Bonds will be paid at rates to be established upon the basis of competitive bidding as hereinafter set forth, such interest to be payable on October 1 and April 1 of each year, beginning October 1, 2024 (Record Date is the 15th day of month preceding interest due date).

## **BIDDING CONDITIONS AND RESTRICTIONS**

(A) Bids must be made on Official Bid Form, contained in Information for Bidders available from the undersigned or RSA Advisors, LLC, Lexington, Kentucky, by visiting [www.rsamuni.com](http://www.rsamuni.com) submitted manually, by facsimile or electronically via PARITY®.

(B) Electronic bids for the Bonds must be submitted through PARITY® and no other provider of electronic bidding services will be accepted. Subscription to the PARITY® Competitive Bidding System is required in order to submit an electronic bid. The Corporation will neither confirm any subscription nor be responsible for the failure of any prospective bidders to subscribe. For the purposes of the bidding process, the time as maintained by PARITY® shall constitute the official time with respect to all bids whether in electronic or written form. To the extent any instructions or directions set forth in PARITY® conflict with the terms of the Official Terms and Conditions of Bond Sale, this Official Terms and Conditions of Sale of Bonds shall prevail. Electronic bids made through the facilities of PARITY® shall be deemed an offer to purchase in response to the Notice of Bond Sale and shall be binding upon the bidders as if made by signed, sealed written bids delivered to the Corporation. The Corporation shall not be responsible for any malfunction or mistake made by or as a result of the use of the electronic bidding facilities provided and maintained by PARITY®. The use of PARITY® facilities are at the sole risk of the prospective bidders. For further information regarding PARITY®, potential bidders may contact PARITY®, telephone (212) 404-8102. Notwithstanding the foregoing, non-electronic bids may be submitted via facsimile or by hand delivery utilizing the Official Bid Form.

(C) The minimum bid shall be not less than \$2,048,200 (98% of par) plus accrued interest. Interest rates shall be in multiples of 1/8 or 1/20 of 1% or both. Only one interest rate shall be permitted per Bond, and all Bonds of the same maturity shall bear the same rate. Interest rates must be on an ascending scale, in that the interest rate stipulated in any year may not be less than that stipulated for any preceding maturity. There is no limit on the number of different interest rates.

(D) The maximum permissible net interest cost for the Bonds shall not exceed "The Bond Buyer's" Index of 20 Municipal Bonds as established on the Thursday immediately preceding the sale of said Bonds plus 1.50%.

(E) The determination of the best purchase bid for said Bonds shall be made on the basis of all bids submitted for exactly \$2,090,000 principal amount of Bonds offered for sale hereunder, but the Corporation may adjust the principal amount of Bonds upward or downward by \$210,000 (the "Permitted Adjustment") which may be awarded to such best bidder may be a minimum of \$1,880,000 or a maximum of \$2,300,000. In the event of such Permitted Adjustment, no rebidding or recalculation of a submitted bid will be required or permitted. The price of which such adjusted principal amount of Bonds will be sold will be the same price per \$5,000 of Bonds as the price per \$5,000 for the \$2,090,000 of Bonds bid.

(F) If three (3) or more bids for the Bonds are received as a result of this competitive sale, the successful purchaser will be required to certify on or before the issue date the reasonably expected initial offering price to the public as of the Sale Date for each Maturity of the Bonds which prices are the prices for each Maturity of the Bonds used by the successful purchaser in formulating its bid to purchase the Bonds.

If less than three (3) bids for the Bonds are received as a result of this competitive sale, the successful purchaser, by submitting a bid pursuant to a published Notice of Sale, has agreed in writing that they will certify on or before the issue date (and provide reasonable supporting documentation for such Certification, such as a copy of the Pricing wire or equivalent communication) for each Maturity of the Bonds (i) the first price at which at least 10% of each Maturity of the Bonds was sold to the Public, or (ii) that they will neither offer nor sell any of the Bonds of each Maturity to any person at a price that is higher than the Initial Offering Price for such maturity during the Holding Period for such Maturity.

Bids will not be subject to cancellation or withdrawal by the bidder in the event that three bids are not received and the Issuer determines to apply the hold-the-offering-price rule.

For purposes of the above the following terms are defined as follows:

(a)  *Holding Period*  means, with respect to a Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which the successful purchaser has sold at least 10% of such Maturity to the Public at prices that are no higher than the Initial Offering Price for such Maturity.

(b)  *Maturity*  means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.

(c)  *Public*  means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.

(d)  *Sale Date*  means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is April 4, 2024.

(e)  *Underwriter*  means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

(G) The successful bidder may elect to notify the Municipal Advisor within twenty-four (24) hours of the award of the Bonds that certain serial maturities as awarded may be combined with immediately succeeding serial maturities as one or more Term Bonds; provided, however, (a) bids must be submitted to permit only a single interest rate for each term bond specified, and (b) Term Bonds will be subject to mandatory redemption by lot on April 1 in accordance with the maturity schedule setting the actual size of the issue.

(H) CUSIP identification numbers will be printed on the Bonds at the expense of the Corporation. The purchaser shall pay the CUSIP Service Bureau Charge. Improper imprintation or the failure to imprint CUSIP numbers shall not constitute cause for a failure or refusal by the purchaser to accept delivery of and pay for said Bonds in accordance with the terms of any accepted proposal for the purchase of said Bonds.

(I) The Corporation will provide to the successful purchaser a Final Official Statement in accordance with SEC Rule 15c2-12. A Final Official Statement will be provided in Electronic Form to the successful bidder, in sufficient time to meet the delivery requirements of the successful bidder under SEC and Municipal Securities Rulemaking Board Delivery Requirements. The successful bidder will be required to pay for the printing of Final Official Statements.

(J) Bids need not be accompanied by a certified or bank cashier's good faith check, BUT the successful bidder will be required to wire transfer an amount equal to 2% of the amount of the principal amount of Bonds awarded to the order of the Corporation by the close of business on the day following the award. Said good faith amount which will be forfeited as liquidated damages in the event of a failure of the successful bidder to take delivery of such Bonds when ready. The good faith amount (without interest) will be applied to the purchase price upon delivery of the Bonds. The successful bidder shall not be required to take up and pay for said Bonds unless delivery is made within 45 days from the date the bid is accepted.

(K) Delivery will be made utilizing the DTC Book-Entry-Only-System.

(L) The Corporation reserves the right to reject any and all bids or to waive any informality in any bid. The Bonds are offered for sale subject to the principal and interest not being subject to Federal or Kentucky income taxation or Kentucky ad valorem taxation on the date of their delivery to the successful bidder, in accordance with the Final Approving Legal Opinion of Steptoe & Johnson PLLC, Bond Counsel, Louisville, Kentucky, which Opinion will be qualified in accordance with the section hereof on TAX EXEMPTION.



(M) The Corporation and the Board agree to cooperate with the successful bidder in the event said purchaser desires to purchase municipal bond insurance regarding the Bonds; provided, however, that any and all expenses incurred in obtaining said insurance shall be solely the obligation of the successful bidder should the successful bidder so elect to purchase such insurance.

### STATE SUPPORT OF EDUCATION

The 1990 Regular Session of the General Assembly of the Commonwealth enacted a comprehensive legislative package known as the Kentucky Education Reform Act ("KERA") designed to comply with the mandate of the Kentucky Supreme Court that the General Assembly provide for as efficient and equitable system of schools throughout the State.

KERA became fully effective on July 13, 1990. Elementary and Secondary Education in the Commonwealth is supervised by the Commissioner of Education as the Chief Executive Officer of the State Department of Education ("DOE"), an appointee of the reconstituted State Board for Elementary and Secondary Education (the "State Board"). Some salient features of KERA are as follows:

KRS 157.330 establishes the fund to Support Education Excellence in Kentucky ("SEEK") funded from biennial appropriations from the General Assembly for distribution to school districts. The base funding guaranteed to each school district by SEEK for operating and capital expenditures is determined in each fiscal year by dividing the total annual SEEK appropriation by the state-wide total of pupils in average daily attendance ("ADA") in the preceding fiscal year; the ADA for each district is subject to adjustment to reflect the number of at risk students (approved for free lunch programs under state and federal guidelines), number and types of exceptional children, and transportation costs.

KRS 157.420 establishes a formula which results in the allocation of funds for capital expenditures in school districts at \$100 per ADA pupil which is included in the SEEK allotment (\$4,000) for the current biennium which is required to be segregated into a Capital Outlay Allotment Fund which may be used only for (1) direct payment of construction costs; (2) debt service on voted and funding bonds; (3) lease rental payments in support of bond issues; (4) reduction of deficits resulting from over expenditures for emergency capital construction; and (5) a reserve for each of the categories enumerated in 1 through 4 above.

KRS 160.470(12)(a) requires that effective for fiscal years beginning July 1, 1990 each school district shall levy a minimum equivalent tax rate of \$.30 for general school purposes. The equivalent tax rate is defined as the rate which results when the income collected during the prior year from all taxes levied by the district (including utilities gross receipts license and special voted) for school purposes is divided by the total assessed value of property, plus the assessment for motor vehicles certified by the Revenue Cabinet of the Commonwealth. Any school district board of education which fails to comply with the minimum equivalent tax rate levy shall be subject to removal from office.

KRS 160.470(12)(2) provides that for fiscal years beginning July 1, 1990 each school district may levy an equivalent tax rate which will produce up to 15% of those revenues guaranteed by the SEEK program. Any increase beyond the 4% annual limitation imposed by KRS 132.017 is not subject to the recall provisions of that Section. Revenue generated by the 15% levy is to be equalized at 150% of the state-wide average per pupil equalized assessment.

KRS 157.440(2) permits school districts to levy up to 30% of the revenue guaranteed by the SEEK program, plus the revenue produced by the 15% levy, but said additional tax will not be equalized with state funds and will be subject to recall by a simple majority of those voting on the question.

KRS 157.620(1) also provides that in order to be eligible for participation from the Kentucky School Facilities Construction Commission for debt service on bond issues the district must levy a tax which will produce revenues equivalent to \$.05 per \$100 of the total assessed value of all property in the district (including tangible and intangible property and motor vehicles) in addition to the minimum \$.30 levy required by KRS 160.470(12). A district having a special voted tax which is equal to or higher than the required \$.05 tax, must commit and segregate for capital purposes at least an amount equal to the required \$.05 tax. Those districts which levy the additional \$.05 tax are also eligible for participation in the Kentucky Facilities Support ("KFS") program

for which funds are appropriated separately from SEEK funds and are distributed to districts in accordance with a formula taking into account outstanding debt and funds available for payment from both local and state sources under KRS 157.440(1)(b).

KRS 160.460 provides that as of July 1, 1994 all real property located in the Commonwealth subject to local taxation shall be assessed at 100% of fair cash value.

### **BIENNIAL BUDGET FOR PERIOD ENDING JUNE 30, 2024**

The Kentucky General Assembly is required by the Kentucky Constitution to adopt measures providing for the state's revenues and appropriations for each fiscal year. The Governor is required by law to submit a biennial State Budget (the "State Budget") to the General Assembly during the legislative session held in each even numbered year. State Budgets have generally been adopted by the General Assembly during those legislative sessions, which end in mid-April, to be effective upon the Governor's signature for appropriations commencing for a two-year period beginning the following July 1.

In the absence of a legislatively enacted budget, the Supreme Court has ruled the Governor has no authority to spend money from the state treasury except where there is a statutory, constitutional or federal mandate and the Commonwealth may be prevented from expending funds for certain state governmental functions, including the ability to pay principal of, premium, if any, and interest, when due, on obligations that are subject to appropriation.

The General Assembly recently adopted a budget for the biennial period ending June 30, 2024 which was approved and signed by the Governor. Such budget became effective beginning July 1, 2022. The Office of the State Budget Director makes available on its website monthly updates to the General Fund receipts and other Funds of the commonwealth. When published, the updates can be found at [www.osbd.ky.gov](http://www.osbd.ky.gov).

### **POTENTIAL LEGISLATION**

No assurance can be given that any future legislation, including amendments to the Code, if enacted into law, or changes in interpretation of the Code, will not cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax exemption of such interest. In addition, current and future legislative proposals, if enacted into law, may cause interest on state or local government bonds (whether issued before, on the date of, or after enactment of such legislation) to be subject, directly or indirectly, to federal income taxation by, for example, changing the current exclusion or deduction rules to limit the amount of interest on such bonds that may currently be treated as tax exempt by certain individuals. For example, on August 16, 2022, President Biden signed the Inflation Reduction Act of 2022 (the "Inflation Reduction Act"). The Inflation Reduction Act imposes a minimum tax of 15 percent of the adjusted financial statement income of certain corporations whose income exceeds stated thresholds for tax years beginning after December 31, 2022. Under the Inflation Reduction Act, interest on debt obligations otherwise exempt from federal income tax would be included in the calculation of adjusted financial statement income for corporations subject to the minimum tax. Prospective purchasers of the Bonds should consult their own tax advisers regarding any pending or proposed federal tax legislation.

Further, no assurance can be given that the introduction or enactment of any such future legislation, or any action of the IRS, including but not limited to regulation, ruling, or selection of the Bonds for audit examination, or the course or result of any IRS examination of the Bonds or obligations which present similar tax issues, will not affect the market price for the Bonds.

## **CONTINUING DISCLOSURE**

As a result of the Board and issuing agencies acting on behalf of the Board offering for public sale municipal securities in excess of \$1,000,000, the Corporation and the Board will enter into a written agreement for the benefit of all parties who may become Registered or Beneficial Owners of the Bonds whereunder said Corporation and Board will agree to comply with the provisions of the Municipal Securities Disclosure Rules set forth in Securities and Exchange Commission Rule 15c2-12 by filing annual financial statements and material events notices with the Electronic Municipal Market Access (EMMA) System maintained by the Municipal Securities Rule Making Board.

Financial information regarding the Board may be obtained from Superintendent, Ashland Independent Board of Education, 1820 Hickman Street, Ashland, Kentucky 41101, Telephone 606-327-2706.

### **TAX EXEMPTION; NOT BANK QUALIFIED**

Bond Counsel advises as follows with respect to the Bonds:

(A) The Bonds and the interest thereon are exempt from income and ad valorem taxation by the Commonwealth of Kentucky and all of its political subdivisions.

(B) The interest income from the Bonds is excludable from the gross income of the recipient thereof for Federal income tax purposes under existing law and interest on the Bonds will not be a specific item of tax preference for purposes of computing the Federal alternative minimum tax, however, with respect to certain corporations, interest on the Bonds is taken into account in determining the annual adjusted financial statement income for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022.

(C) As a result of certifications by the Board and the Corporation, indicating the issuance of MORE than \$10,000,000 of tax-exempt obligations during the calendar year ending December 31, 2024, the Bonds may NOT be treated by financial institutions as "qualified tax-exempt obligations" under Section 265(b)(3) of the Code.

### **BOOK-ENTRY-ONLY-SYSTEM**

The Bonds shall utilize the Book-Entry-Only-System administered by The Depository Trust Company ("DTC").

DTC will act as securities depository for the Bonds. The Bonds initially will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee). One fully-registered Bond Certificate will be issued, in the aggregate principal amount of the Bonds, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants ("Participants") deposit with DTC. DTC also facilitates the settlement among Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Participants' accounts, thereby eliminating the need for physical movement of securities certificates. "Direct Participants" include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc., and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks, and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The Rules applicable to DTC and its participants are on file with the Securities and Exchange Commission.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participant's records. Beneficial Owners will not receive written confirmation from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds ("Beneficial Ownership Interest") are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their Beneficial Ownership interests in Bonds, except in the event that use of the book-entry system for the Securities is discontinued. Transfers of ownership interest in the Securities are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. The deposit of Bonds with DTC and their registration in the name of Cede & Co., effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners, will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to Cede & Co. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in the Bonds to be redeemed.

Neither DTC nor Cede & Co. will consent or vote with respect to Bonds. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments of the Bonds will be made to DTC. DTC's practice is to credit Direct Participants' account on payable date in accordance with their respective holdings shown on DTC's records unless DTC has reason to believe that it will not receive payment on payable date. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC, the Issuer, or the Trustee, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC is the responsibility of the Issuer or the Trustee, disbursements of such payments to Direct Participants shall be the responsibility of DTC, and disbursements of such payment to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

A Beneficial Owner shall give notice to elect to have its Beneficial Ownership Interests purchased or tendered, through its Participant, to the Trustee, and shall effect delivery of such Beneficial Ownership Interests by causing the Direct Participant to transfer the Participant's interest in the Beneficial Ownership Interests, on DTC's records, to the purchaser or the Trustee, as appropriate. The requirements for physical delivery of Bonds in connection with a demand for purchase or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Issuer or the Bond Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered by the Bond Registrar.

NEITHER THE ISSUER, THE BOARD NOR THE BOND REGISTRAR/PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO ANY DIRECT PARTICIPANT, INDIRECT PARTICIPANT OR ANY BENEFICIAL OWNER OR ANY OTHER PERSON NOT SHOWN ON THE REGISTRATION BOOKS OF THE BOND REGISTRAR/PAYING AGENT AS BEING AN OWNER WITH RESPECT TO: (1) THE BONDS; (2) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT; (3) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PURCHASE PRICE OF TENDERED BONDS OR THE PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THE BONDS; (4) THE DELIVERY BY ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE BOND RESOLUTION TO BE GIVEN TO HOLDERS; (5) THE SELECTION OF THE BENEFICIAL OWNERS TO RECEIVE PAYMENT IN THE EVENT OF ANY PARTIAL REDEMPTION OF THE BONDS; OR (6) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS HOLDER.

**ASHLAND INDEPENDENT SCHOOL DISTRICT  
FINANCE CORPORATION**

By /Sean Howard  
Secretary

**APPENDIX E**

**Ashland Independent School District Finance Corporation  
School Building Revenue Bonds  
Series of 2024**

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**Official Bid Form**

**OFFICIAL BID FORM  
(Bond Purchase Agreement)**

The Ashland Independent School District Finance Corporation ("Corporation" or "Issuer"), will until 11:00 A.M., E.D.S.T., on April 4, 2024, receive in the office of the Executive Director of the Kentucky School Facilities Construction Commission, 700 Louisville Road, Carriage House, Frankfort, Kentucky 40601, (telephone 502-564-5582; fax 888-979-6152) competitive bids for its \$2,090,000 School Building Revenue Bonds, Series of 2024, dated April 25, 2024; maturing April 1, 2025 through 2044 ("Bonds").

We hereby bid for said \$2,090,000\* principal amount of Bonds, the total sum of \$ \_\_\_\_\_ (not less than \$2,048,200) plus accrued interest from April 25, 2024 payable October 1, 2024 and semiannually thereafter at the following annual rates, (rates on ascending scale in multiples of 1/8 or 1/20 of 1%; number of interest rates unlimited) and maturing as to principal on April 1 in the years as follows:

<u>Year</u>	<u>Amount*</u>	<u>Rate</u>	<u>Year</u>	<u>Amount*</u>	<u>Rate</u>
2025	\$ 80,000	_____ %	2035	\$105,000	_____ %
2026	80,000	_____ %	2036	105,000	_____ %
2027	80,000	_____ %	2037	110,000	_____ %
2028	85,000	_____ %	2038	115,000	_____ %
2029	85,000	_____ %	2039	120,000	_____ %
2030	90,000	_____ %	2040	120,000	_____ %
2031	90,000	_____ %	2041	125,000	_____ %
2032	95,000	_____ %	2042	130,000	_____ %
2033	95,000	_____ %	2043	135,000	_____ %
2034	100,000	_____ %	2044	145,000	_____ %

\* Subject to Permitted Adjustment

We understand this bid may be accepted for as much as \$2,300,000 of Bonds or as little as \$1,880,000 of Bonds, at the same price per \$5,000 Bond, with the variation in such amount occurring in any maturity or all maturities, which will be determined at the time of acceptance of the best bid.

We further understand that by submitting a bid we agree as follows:

If three (3) or more bids for the Bonds are received as a result of this competitive sale, the successful purchaser will be required to certify on or before the issue date the reasonably expected initial offering price to the public as of the Sale Date for each Maturity of the Bonds which prices are the prices for each Maturity of the Bonds used by the successful purchaser in formulating its bid to purchase the Bonds.

If less than three (3) bids for the Bonds are received as a result of this competitive sale, the successful purchaser, by submitting a bid pursuant to a published Notice of Sale, has agreed in writing that they will certify on or before the issue date (and provide reasonable supporting documentation for such Certification, such as a copy of the Pricing wire or equivalent communication) for each Maturity of the Bonds (i) the first price at which at least 10% of each Maturity of the Bonds was sold to the Public, or (ii) that they will neither offer nor sell any of the Bonds of each Maturity to any person at a price that is higher than the Initial Offering Price for such maturity during the Holding Period for such Maturity.

Bids will not be subject to cancellation or withdrawal by the bidder in the event that three bids are not received and the Issuer determines to apply the hold-the-offering-price rule.

For purposes of the above the following terms are defined as follows:

- (a) *Holding Period* means, with respect to a Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which the successful purchaser has sold at least 10% of such Maturity to the Public at prices that are no higher than the Initial Offering Price for such Maturity.
- (b) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
- (c) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (d) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is April 4, 2024.
- (e) *Underwriter* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

Electronic bids for the Bonds must be submitted through PARITY® and no other provider of electronic bidding services will be accepted. Subscription to the PARITY® Competitive Bidding System is required in order to submit an electronic bid. The Corporation will neither confirm any subscription nor be responsible for the failure of any prospective bidders to subscribe. For the purposes of the bidding process, the time as maintained by PARITY® shall constitute the official time with respect to all bids whether in electronic or written form. To the extent any instructions or directions set forth in PARITY® conflict with the terms of the Official Terms and Conditions of Sale of Bonds, this Official Terms and Conditions of Sale of Bonds shall prevail. Electronic bids made through the facilities of PARITY® shall be deemed an offer to purchase in response to the Notice of Bond Sale and shall be binding upon the bidders as if made by signed, sealed written bids delivered to the Corporation. The Corporation shall not be responsible for any malfunction or mistake made by or as a result of the use of the electronic bidding facilities provided and maintained by

PARITY®. The use of PARITY® facilities are at the sole risk of the prospective bidders. For further information regarding PARITY®, potential bidders may contact PARITY®, telephone (212) 404-8102. Notwithstanding the foregoing, non-electronic bids may be submitted via facsimile or by hand delivery utilizing the Official Bid Form.

The successful bidder may elect to notify the Municipal Advisor within twenty-four (24) hours of the award of the Bonds that certain serial maturities as awarded may be combined with immediately succeeding serial maturities as one or more Term Bonds; provided, however, (a) bids must be submitted to permit only a single interest rate for each Term Bond specified, and (b) Term Bonds will be subject to mandatory redemption on April 1 in accordance with the maturity schedule setting the actual size of the issue.

The DTC Book-Entry-Only-System will be utilized on delivery of this issue.

It is understood that the Corporation will furnish the final approving Legal Opinion of Steptoe & Johnson PLLC Bond Counsel, Louisville, Kentucky.

No certified or bank cashier's check will be required to accompany a bid, but the successful bidder shall be required to wire transfer an amount equal to 2% of the principal amount of Bonds awarded by the close of business on the date following the award. Said good faith amount will be applied (without interest) to the purchase price on delivery. Wire transfer procedures should be arranged through U.S. Bank Trust Company, National Association, Louisville, Kentucky, Attn: Mr. Charles Lush (502-797-6421).

Bids must be submitted only on this form and must be fully executed.

If we are the successful bidder, we agree to accept and make payment for the Bonds in Federal Funds on or about April 25, 2024 and upon acceptance by the Issuer's Municipal Advisor this Official Bid Form shall become the Bond Purchase Agreement.

Respectfully submitted,

\_\_\_\_\_  
 Bidder  
 By \_\_\_\_\_  
 Authorized Officer

\_\_\_\_\_  
 Address

Total interest cost from April 25, 2024 to final maturity \$ \_\_\_\_\_  
 Plus discount or less any premium \$ \_\_\_\_\_  
 Net interest cost (Total interest cost plus discount) \$ \_\_\_\_\_  
 Average interest rate or cost \_\_\_\_\_%

The above computation of net interest cost and of average interest rate or cost is submitted for information only and is not a part of this Bid.

Accepted by RSA Advisors, LLC, as Municipal Advisor and Agent for the Ashland Independent School District Finance Corporation for \$ \_\_\_\_\_ amount of Bonds at a price of \$ \_\_\_\_\_ as follows:

<u>Year</u>	<u>Amount</u>	<u>Rate</u>	<u>Year</u>	<u>Amount</u>	<u>Rate</u>
2025	_____,000	_____%	2035	_____,000	_____%
2026	_____,000	_____%	2036	_____,000	_____%
2027	_____,000	_____%	2037	_____,000	_____%
2028	_____,000	_____%	2038	_____,000	_____%
2029	_____,000	_____%	2039	_____,000	_____%
2030	_____,000	_____%	2040	_____,000	_____%
2031	_____,000	_____%	2041	_____,000	_____%
2032	_____,000	_____%	2042	_____,000	_____%
2033	_____,000	_____%	2043	_____,000	_____%
2034	_____,000	_____%	2044	_____,000	_____%

Dated: April 4, 2024

\_\_\_\_\_  
 RSA Advisors, LLC,  
 As Agent for the Ashland Independent  
 School District Finance Corporation